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VIEWS ON THE IDENTIFICATION OF LIVING MODIFIED ORGANISMS THAT ARE NOT LIKELY TO HAVE ADVERSE EFFECTS ON THE CONSERVATION AND SUSTAINABLE USE OF BIOLOGICAL DIVERSITY, TAKING ALSO INTO ACCOUNT RISKS TO HUMAN HEALTH

GLOBAL INDUSTRY COALITION

The Global Industry Coalition (GIC)¹ is submitting the following information in relation to the request for scientifically sound information on “the identification of living modified organisms that are not likely to have adverse effects on the conservation and sustainable use of biological diversity, taking also into account risks to human health.” This request from the Secretariat is one of the provisions of the medium-term programme of work, decision BS-I/12 paragraph 7 (a) (i) and is further elaborated in decision BS-V/12 adopted by the fifth Conference of the Parties to the Convention on Biological Diversity serving as the Meeting of the Parties to the Cartagena Protocol on Biosafety (Nagoya, 11-15 October 2010).

Paragraphs IV.12 and 13 of BS-V/12 explicitly state:

12. *Requests* Parties and *invites* other Governments and relevant organizations to submit to the Executive Secretary (i) information on risk assessments, carried out on a case-by-case basis with regards to the receiving environment of the living modified organism, that might assist Parties in the identification of living modified organisms that are not likely to have adverse effects on the conservation and sustainable use of biological diversity, taking also into account risks to human health, and (ii) the criteria that were considered for the identification of such living modified organisms;

13. *Requests* the Executive Secretary to compile the information received and prepare a synthesis report for consideration by the Parties at their sixth meeting.

The GIC supports the efforts of the Secretariat towards identification of LMO's that are not likely to have adverse effects on the conservation and sustainable use of biological diversity, taking also into account risks to human health. With 27 years of global experience conducting risk assessments and a 17 year history of safe commercial use, the GIC strongly believes that Parties should take advantage of the full flexibility allowed by the Protocol in using existing data, data sharing, and regional cooperation in the review and assessment of available data to reduce unnecessary regulatory costs.

¹ The Global Industry Coalition (GIC) for the Cartagena Protocol on Biosafety receives input and direction from trade associations representing thousands of companies from all over the world. Participants include associations representing and companies engaged in a variety of industrial sectors such as plant science, seeds, agricultural biotechnology, food production, animal agriculture, human and animal health care, and the environment.

Introduction

The GIC welcomes the opportunity to share information on risks assessments that have been conducted over the past 27 years, beginning in 1985 with the risk assessments that were conducted prior to the first field trials of GM crops and bacteria. By 2011, 29 countries globally have commercialized GM crops and conducted the associated risk assessments (ISAAA). It is notable that in over 27 years of field trials in countries around the world, no reports of adverse impacts to biodiversity have been confirmed based on routine monitoring by regulatory authorities or in the scientific literature.

We believe that at this point, there are opportunities to realize efficiencies in regulatory processes with respect to products that have been commercialized across varied receiving environments, taking advantage of risk assessments that have been conducted by regulatory authorities in other jurisdictions and the body of scientific information that has been gathered on the history of safe use. Particularly for those products that have been approved for commercialization by numerous regulatory authorities globally, we believe that it is not necessary to repeat risk assessment de novo, which is needlessly costly and provide no increased environmental protection.

Parties should be encouraged to find ways to utilize all available information to assist with regulatory decision making in order to more efficiently utilize the limited resources of regulatory authorities. Much information on existing environmental risk assessments for currently commercialized products is already easily available through the Biosafety Clearinghouse (e.g. <http://bch.cbd.int/database/lmo/decisions.shtml?documentid=14750>). Additional improvements to the operability of the Biosafety Clearinghouse will assist in making relevant information available to regulators. Further, the Cartagena Protocol on Biosafety and the Convention on Biological Diversity both stress the importance of transnational cooperation. To this end, Parties may seek efficiencies in the review process through cooperation on regional data reviews, while maintaining local decision making authority.

The information provided in this submission updates previous submissions by the GIC on Risk Assessment and Risk Management. In January 2009, the GIC submitted a compilation of environmental risk assessment guidance, which also included references and background information on risk assessment for crops, trees, plant made pharmaceuticals and transgenic animals. In September 2009, the GIC submitted information in relation to the request for scientifically sound information on the identification of LMO's or specific traits that may have adverse effects on the conservation and sustainable use of biological diversity, taking also into account risks to human health. This submission included a lengthy bibliography of references on environmental risk assessment.

The available scientific literature, as described in the current and previous GIC submissions on Risk Assessment and Risk Management, supports the conclusion that there are no confirmed adverse effects detected.

Transgenic Crops

Environmental Risk Assessment for Field Trials of GM Crops in Select Countries

Argentina: Since 1991, over 1700 experimental field trials have been permitted in Argentina. The majority of these were in corn, followed by soybean, cotton, sunflower and rice. Information on risk assessments for field trials is available at: <http://64.76.123.202/site/agricultura/biotecnologia/50-EVALUACIONES/index.php>.

Australia: Since 1995, 93 licenses for intentional release have been issued in Australia, most frequently for cotton which accounts for 40 licenses. The next most commonly tested crops were canola, wheat and barley. Information on the risk assessments that were conducted prior to issuing licenses for deliberate release is available at: <http://www.ogtr.gov.au/internet/ogtr/publishing.nsf/Content/ir-1>.

Canada: From 1989 to 2011, 9669 field trials of plants with novel traits, which may include products of mutation breeding, have been conducted in Canada. Information about field trials in Canada is available at: <http://www.inspection.gc.ca/plants/plants-with-novel-traits/approved-under-review/field-trials/eng/1313872595333/1313873672306>.

European Union: Field testing began in the European Union in 1991. As of April 2012, over 2500 field trials had been conducted with over 80 different plant species. Figure 2 shows the number of deliberate releases in the EU for field trials by crop for the top ten most frequently tested crops. Information on deliberate releases in the EU for field trials is available at: <http://mbg.jrc.ec.europa.eu/deliberate/gmo.asp>.

India: Field trials have taken place in India since 1995. Detailed information is available on field trials conducted since 2007, across a range of crops including cotton, corn, rice, potato, brinjal (eggplant), okra, tomato, watermelon, sorghum, mustard, sugarcane and others at: <http://igmoris.nic.in/multiLocReTrail.asp>.

United States: The first field trials of GM crops were conducted in 1985 in the U.S. Since then, nearly 18,000 field trials have been conducted in the U.S. under permit or notification involving potentially millions of different transformation events. Figure 1 shows the number of releases by crop for the top ten most frequently tested crops. Information on the environmental risk assessments that have been done prior to the issuance of field trial permits or acknowledgments of notification is available at: http://www.aphis.usda.gov/brs/biotech_ea_permits.html.

Environmental Risk Assessment for Commercial Release of GM Crops

It has been 20 years since the first biotechnology-derived (GM) crop was granted deregulated status for environmental release in the United States². Over this time, significant experience has been gained pointing to the safety of the GM crops assessed and approved for environmental release. The GM Crop Database (CERA, 2012) contains comprehensive records on regulatory approvals for regulated crops. This database currently shows that 125 unique products have been granted environmental release³. (See Table 1.) The environmental approvals encompass 20 species of plants, most of which are considered highly domesticated. According to the GM Crop Database, 313 separate environmental risk/safety assessments have been completed by regulatory authorities globally. The majority of these assessments have been conducted in the U.S. (82), Canada (72) and Japan (56).

Several of these products have been subject to multiple environmental assessments in the course of seeking approvals in various countries. A total of 14 products have been granted at least five environmental approvals (Table 2), including four products which have been granted approvals by 9 countries: MON531/757/1076 (Bollgard® Cotton), GTS 40-3-2 (Roundup Ready® Soybean), BT11 (X4334CBR, X4734CBR) (Agrisure CB Advantage®) and MON810 (Yieldgard®) maize.

Detailed information on the risk assessments that have been done by regulatory authorities in various countries is available on the following websites:

Australia: www.ogtr.gov.au

Brazil: www.ctnbio.gov.br/index.php

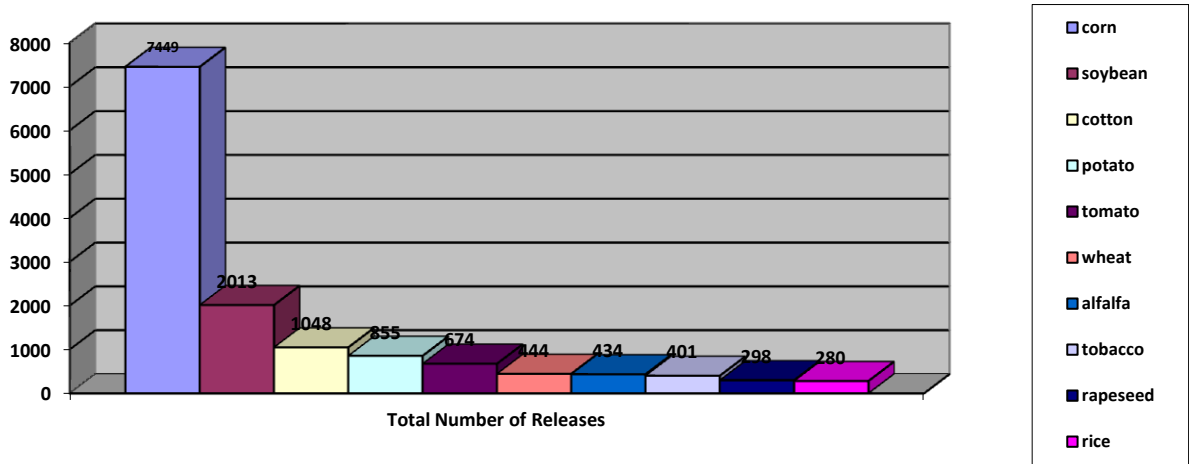
European Union: gmoinfo.jrc.ec.europa.eu/gmp_browse.aspx

United States: www1.usgs.gov/usbiotechreg/

² The first GM crop to be approved for environmental release was the FlavrSavr Tomato, which was granted deregulated status in 1992 by the USDA APHIS. The product was not commercialized until 1996.

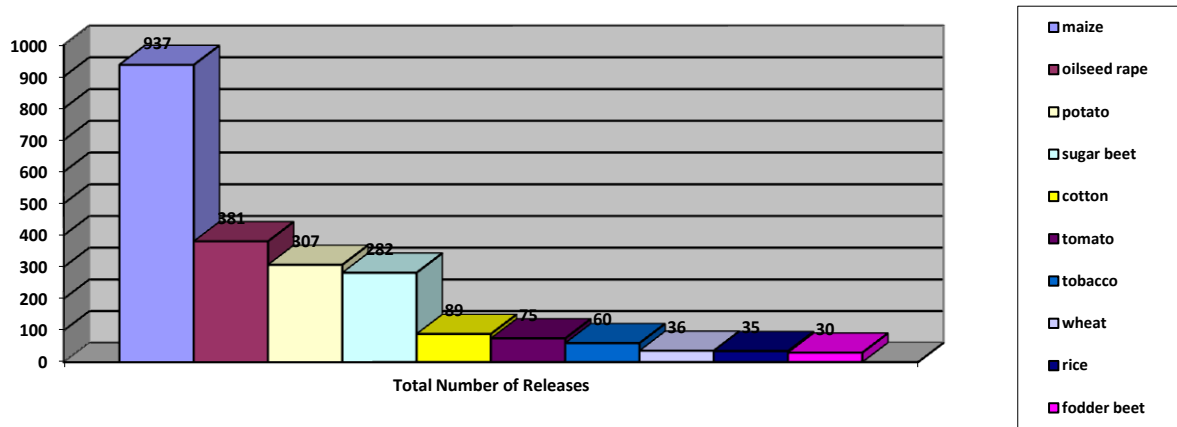
³ The database includes information for all approvals including non-GM plants with novel traits in Canada. This database does not include information on other reviews and approvals that have occurred in countries like China and Iran who have reviewed and approved products in rice, cotton, poplar and tobacco.

Figure 1. Total number of field trial releases for top 10 crops in the United States



Source: <http://www.isb.vt.edu/release-summary-data.aspx>

Figure 2. Total number of field trials releases for top 10 crops in the European Union



Sources: mbg.jrc.ec.europa.eu/deliberate/dbplants.asp up to September 8, 2008 and gmoinfo.jrc.ec.europa.eu/gmp_browse.aspx September 9, 2008 to April 4, 2012

Table 1. Number of environmental assessments conducted globally by crop

Crop	# of Products Approved for Environmental Release ^a	# of Environmental Assessments (approvals)	Trait(s) HT-herbicide tolerance IP-insect protected MS-male sterility QUAL-quality VR-virus resistant	Notes
Alfalfa	1	2	HT	
Canola	15	39	HT, MS, QUAL	<i>Brassica napa and B. rapa</i>
Carnation	3	5	HT, QUAL	
Chicory	1	2	HT, MS	
Cotton	17	48	HT, IP	Includes 5 stacked event products
Flax/Linseed	1	2	HT	
Lentil	1	1	HT	Product of mutagenesis
Maize	48	144	HT, MS, QUAL, IP	3 products of mutagenesis; 18 stacked event products
Papaya	2	2	VR	
Plum	1	1	VR	
Potato	4	8	IP, VR	4 different approvals for 20 unique events
Rice	2	2	HT	Does not include Bt rice from China and Iran
Soybean	10	33	HT, QUAL	
Squash	2	2	VR	
Sugar Beet	3	6	HT	
Sunflower	1	1	HT	Product of mutagenesis
Tobacco	1	1	QUAL	
Tomato	6	8	IP, QUAL	5 delayed ripening products
Wheat	6	6	HT	Products of mutagenesis
TOTAL	125	313		

Source: CERA. (2010). GM Crop Database. Center for Environmental Risk Assessment (CERA), ILSI Research Foundation, Washington D.C. http://cera-gmc.org/index.php?action=gm_crop_database

^a Products may include more than one event.

Table 2. Products with 5 or more environmental assessments (approvals)

Crop	Product	Trait	# of Approvals	Countries
Cotton	MON15985	IP	6	Australia, Brazil, Burkina Faso, India, South Africa, United States
	MON1445/1698	HT	7	Argentina, Australia, Brazil, Colombia, Japan, South Africa, United States
	MON531/757/1076	IP	9	Argentina, Australia, Brazil, Colombia, India, Japan, Mexico, South Africa, United States
Corn/Maize	176	IP	5	Argentina, Canada, European Union, Japan, United States
	Bt11	IP	9	Argentina, Brazil, Canada, Colombia, Japan, Philippines, South Africa, United States, Uruguay
	GA21	HT	7	Argentina, Brazil, Canada, Japan, Philippines, United States, Uruguay
	MON810	IP	9	Argentina, Brazil, Canada, European Union, Japan, Philippines, South Africa, United States, Uruguay
	Bt11xGA21	IP x HT	5	Argentina, Brazil, Canada, Japan, Uruguay
	MIR162	IP	5	Argentina, Brazil, Canada, Japan, United States
	MON89034	IP	5	Argentina, Brazil, Canada, Japan, United States
	NK603	HT	8	Argentina, Brazil, Canada, Japan, Philippines, South Africa, United States, Uruguay
	NK603xMON810	IP x HT	7	Argentina, Brazil, Canada, Japan, Philippines, South Africa, Uruguay
	T14, T25	HT	6	Argentina, Brazil, Canada, European Union, Japan, United States
	TC1507	IP, HT	6	Argentina, Brazil, Canada, Japan, United States, Uruguay

Source: CERA. (2010). GM Crop Database. Center for Environmental Risk Assessment (CERA), ILSI Research Foundation, Washington D.C. http://cera-gmc.org/index.php?action=gm_crop_database

Transgenic Trees

Environmental Risk Assessment for Field Trials

The most comprehensive review of the status of transgenic trees was prepared by the Food and Agricultural Organization, which conducted a survey in 2003. At that time, 27 countries reported approved field trials of transgenic trees of either forest or tree species. (See Table 3.) An updated summary of the status of field tests with transgenic trees for select countries is provided in Table 4.

Environmental Risk Assessment for Commercial Release

Two countries, the United States and China, have approved the commercial release of transgenic trees, as follows.

China is the only country to approve commercial planting of transgenic forest trees. It is reported that 1.4 million Bt poplar trees have been planted on an area of 300-500 hectares, with an associated refuge for insect resistance management. The oldest trees are now more than 15 years old (Walter, et al. 2010). In addition, it is estimated that 99% of papaya on over 5000 hectares are planted with virus resistant papaya (ISAAA).

Two transgenic tree species have completed the necessary regulatory reviews in the U.S.: virus resistant papaya and virus resistant plum. Virus resistant papaya was commercially deployed in 1998, protecting the Hawaiian papaya industry from the threat of papaya ringspot virus. A second virus resistant papaya variety for cultivation in the state of Florida completed regulatory review in 2009. Virus resistant plum is not yet commercialized, as the plum pox disease to which it is resistant has not become established in the U.S. Information on the risk assessments that were conducted for these two technologies are available at: www1.usgs.gov/usbiotechreg/.

Table 3. Summary of reported field trials of transgenic trees from 2003 FAO Survey

Field Trials Reported	Genus/Species Assessed	Traits Involved
Australia	Forest Trees:	Reporter and marker genes
Belgium	Eucalyptus	Fruit ripening
Brazil	Populus	Viral resistance
Canada	Picea	Fungal resistance
Chile	Pinus	Herbicide resistance
China	Betula	Lignin modification
Finland		Nitrate reductase synthesis
France	Fruit Trees:	Metabolites
Germany	Carica papaya	Heavy metal phytoremediation
India	Malus	Bacterial resistance
Indonesia	Olea	Salt resistance
Ireland	Prunus	Rooting
Israel	Cyphomandra	Altered ethylene production
Italy	Juglans	Plant development
Japan	Belladonna	Altered sugar alcohol levels
Mexico	Citrus	Metabolism of halogenated hydrocarbons
Netherlands	Persea	Sterility
New Zealand	Castanea	Altered fruit ripening
Norway		Altered gene expression
Portugal		Altered polyphenol oxidase levels
South Africa		Changes in reproduction (not sterility)
Spain		Insect resistance
Sweden		Sugar content
Thailand		
United Kingdom		
United States		
Uruguay		

Source: FAO, 2004, Preliminary review of biotechnology in forestry including genetic modification, Forest Genetic Resources Working Paper 59. (<http://www.fao.org/docrep/008/ae574e/ae574e00.htm>)

Table 4. Summary of field trials for transgenic trees and other woody perennials in selected countries

Country	# of Permits	Species
Argentina	7	orange
Australia	8	banana, rose, grape, papaya
Canada	72	poplar, spruce, grape, cherry
EU	>80	>25 species
US	>750	>50 species

Sources: Argentina: 64.76.123.202/site/agricultura/biotecnologia/50-EVALUACIONES/historica/index.php; Australia: www.ogtr.gov.au/internet/ogtr/publishing.nsf/Content/ir-1; Canada: www.inspection.gc.ca/plants/plants-with-novel-traits/approved-under-review/field-trials/eng/1313872595333/1313873672306; EU: gmoinfo.jrc.ec.europa.eu/gmp_browser.aspx; US: www.isb.vt.edu/search-release-data.aspx.

Plant-Made Pharmaceuticals

Since 2004, USDA has issued over 100 permits for the confined release of plants genetically engineered to produce pharmaceuticals, industrials, value added proteins or for phytoremediation (Table 5)⁴. An annex to the GIC's 2009 submission on environmental risk assessment provided an overview of how some selected countries have adapted existing risk management practices for the conduct of confined field trials to enable the safe production of PMP's under confined, or closed-loop, production systems. Table 5 provides up to date information on release permits issued by the US Department of Agriculture Animal and Plant Health Inspection Service for Pharmaceuticals, Industrials, Value Added Proteins for Human Consumption or for Phytoremediation, as of April 5, 2012.

Transgenic Animals, Including Fish

Also in an annex to the GIC's 2009 submission on environmental risk assessment was an overview of the regulatory and review procedures of selected countries as they apply to the environmental risk assessment of transgenic animals including fish. Since that submission, the US Food and Drug Administration completed an environmental assessment of a goat genetically engineered to produce recombinant human antithrombin III (rhAT), a therapeutic protein for treatment of congenital Antithrombin III deficiency, a life-threatening condition causing clot formation during high risk situations such as surgery and obstetrical procedures. Information on the environmental approval is available at:

<http://www.fda.gov/downloads/AnimalVeterinary/DevelopmentApprovalProcess/GeneticEngineering/GeneticallyEngineeredAnimals/UCM163814.pdf>

In September 2010, the US Food and Drug Administration held a public meeting to review data relevant to the safety and effectiveness concerning a genetically engineered salmon intended to grow faster than conventional bred Atlantic salmon. In conjunction with this meeting, the US Food and Drug Administration released an environmental assessment submitted by the sponsor of the application. It is available at:

<http://www.fda.gov/downloads/AdvisoryCommittees/CommitteesMeetingMaterials/VeterinaryMedicineAdvisoryCommittee/UCM224760.pdf>.

⁴ It is likely that plant made pharmaceuticals will remain regulated, requiring a permit for environmental release in the United States, even for commercial production.

Table 5. Number of release permits issued by USDA for plants genetically engineered to product pharmaceutical and industrial compounds

Year	Pharmaceuticals, Industrials and Value Added Proteins	Phytoremediation
2004	11	5
2005	13	1
2006	11	1
2007	11	1
2008	8	2
2009	10	1
2010	11	1
2011	10	1
2012 ^a	6	1
Totals	91	14

^a As of April 5, 2012. Includes permits that are issued or pending.

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