

'Mainstreaming' environment:

Challenges, good practice, and key questions

CBD meeting on Mainstreaming Biodiversity in Development Cooperation, Montreal

13-15 May 2009

Steve Bass, IIED



Challenges to integrating env & dev in LICs and aid agencies...

- Env. and dev. institutions are separate env. externality
- OECD views on env dominate ('cut consumption') not Southern (poor people's needs) – and they keep changing...
- Env. language, frameworks and targets (MDG7) confuse
 goods or bads? science or values? now or next century?
- Finance dominates dev (\$/day, 0.7% aid, budget support)
 ignoring env assets and deprivations
- Env. is political & economic but is treated as technical and driven by technical people



Good practice in integrating env & dev





a. Understand country env+dev context

Key choices needed on how to promote env e.g. focus on...

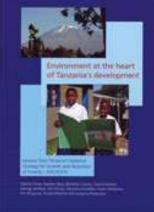
- govt, or non-govt (business, watchdogs)?
- env authorities, or development authorities?
- env sector, or cross-cutting, or one issue e.g. biodiversity?
- plan (e.g. PRS common entry point), or big policy debate/ reform (upstream) or action (downstream)?
- existing process, or special one?

Therefore deep country assessment of env+DEV integration:

- e.g. IIED in-country Env Learning Groups explore:
- Env/dev 'outcomes' > drivers/antagonists > integrating processes/initiatives > entry points > cases made...?



e.g. IIED Tanzania Env Group



Env+dev integration is working because:

- Central coordination pov+env both under Vice-President
- Outcome focus in national plan not 'priority sectors'
 - Env contributions to outcomes can be demonstrated
- Min. Finance review public env expenditure; link PRS to budget
- Consultative planning 168 villages gave evidence on pov+env
- Devt monitoring and census pov+env indicators integrated
- Multiple, continuing tracks not a 1-off project

Now need:

Reconcile PRS approach to env ('can-do') with Env Act ('can't-do')



b. Support LIC capacity for env+dev

Key entry points:

- Planning/finance authorities more than env
- PRS process and budgeting more than NEAP, NBSAP
- LIC public sector reform more than 'env capacity building'

Key ingredients:

- env/dev criteria/indicators +
- incentives to meet criteria +
- accountability mechanisms +
- poor people's rights +
- Integration instruments



3. Promote/apply integration instruments

These approaches work in many countries:

- a) Strategic Env Assessments of policy/programs
- b) Public Expenditure Review on environment
- c) National wealth accounts including env assets
- d) Env investments that pass cost:benefit test
- e) Env fiscal reform; payments for env services and other economic instruments

NB ecosystem assessments not influential yet?



3. Key questions for aid to consider

Q1 What are effective entry points in aid?

Low-carbon economy?

Post-MDGs initiative design?

Reducing bail-out-humanitarian relief ?

REDD and other 'hot' schemes/funds?

Rural jobs?

Natural resource revenue?

> Domestic policy coherence

> NGO partnerships

>Risk management/safeguards

>Planning, multi-stakeholder process

Q2 What are likely trajectories for aid?

US\$ 2.3 trillion in aid since 1950:

1950s – infrastructure

1960s - economic growth

1970s – basic needs

1980s – economic structure

1990s – livelihoods

2000s – poverty and aid effectiveness (MDGs/Paris)

2010s - long-term, balanced approach and sustainability?



Addendum: Typical steps for effective environmental mainstreaming

- 1. Scope governance and political economy affecting env & dev
- 2. Convene multi-stakeholder group to steer mainstreaming process
- 3. Identify links between env & dev, both positive and negative
- 4. Propose desirable outcomes for env & dev links
- 5. Map current institutional roles for links
- 6. Identify institutional changes required for outcomes
- 7. Identify entry points for env mainstreaming in decision-making
- 8. Conduct expenditure reviews and make 'business' case for env
- 9. Reflect agreed changes in mainstream policy, plan and budget docs
- 10. Promote key investments in env & dev links
- 11. Install criteria and accountability mechanisms for env/dev integration
- 12. Thus develop capacities, systems and skills needed