# Resource Mobilization and Financial Reporting under the CBD Closing finance gaps

Sub-regional workshop on financial reporting and resource mobilization for East and Southern Africa Entebbe, Uganda, 24-25 November 2015

Ravi Sharma Secretariat of the Convention on Biological Diversity



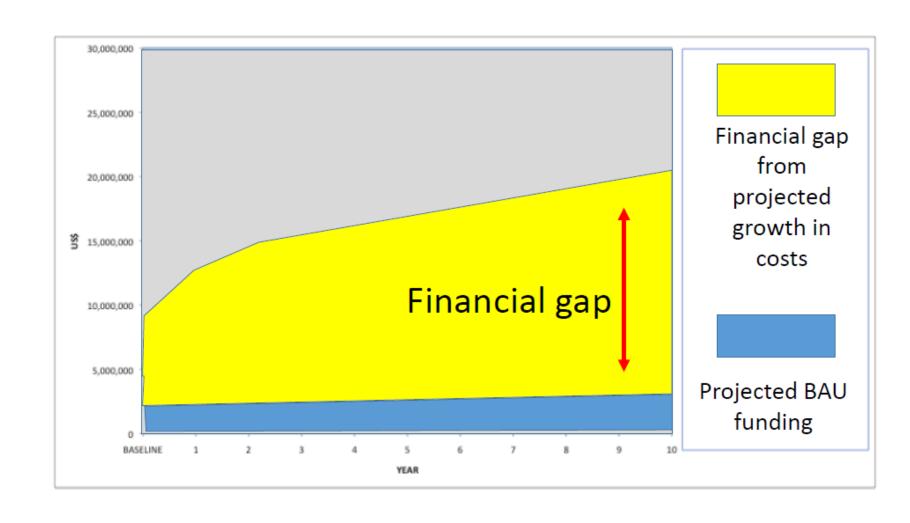






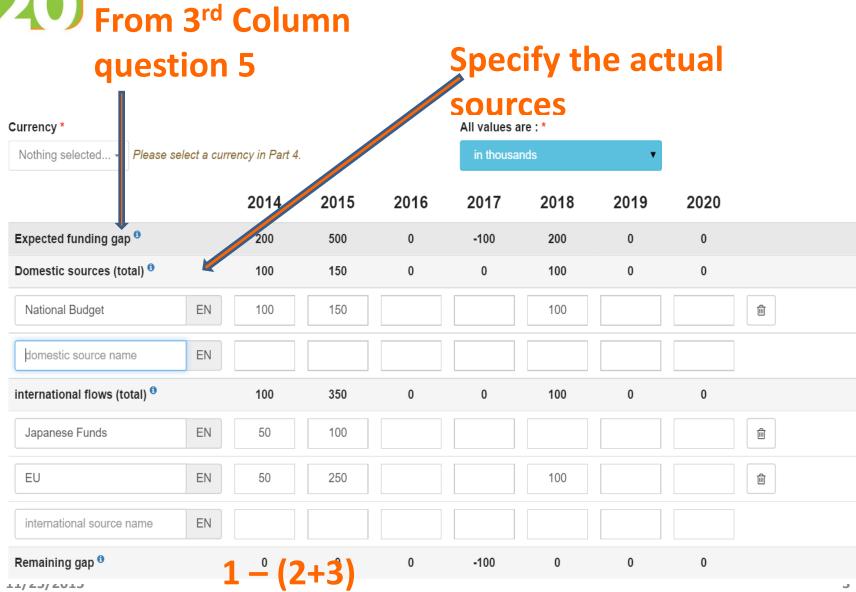


#### Closing the finance gap



## 20

#### **National financial plans**



#### Sources of finance

### CBD Strategy for Resource Mobilization (IX/3; see XII/3 Annex IV):

- International financial flows from all sources (public and private)
- Biodiversity 'co-benefits' in climate financing
- Budgetary allocations for biodiversity and associated ecosystem functions/services in national and relevant sectoral budgets
  - "Demonstrate that budgetary allocations for biological diversity and its associated ecosystem functions and services in national budgets are investments contributing to wider solutions to the challenges of food security, water management, disaster risk reduction, livelihoods, poverty reduction and inclusive economic growth, by integrating biodiversity outcomes in development programmes and projects." (decision XI/4, annex IV)
- ➤ Environmental fiscal reforms including innovative taxation models and fiscal incentives; see also Aichi Target 3:
  - Eliminate, phase out, reform harmful incentives
  - Establish positive incentives; fiscal transfers

#### Sources of finance (cont.)

- > Payment for ecosystem services schemes
- Enabling conditions for biodiversity offset or compensation mechanisms
- ➤ Biodiversity criteria in national procurement plans and policies, national strategies for sustainable consumption and production, and similar planning frameworks
- ➤ Business and biodiversity platforms, networks and/or partnerships, with a view to further engaging the private sector
- ➤ National ranking and/or top runner lists of private and public sector companies that dedicate resources to biodiversity
- ➤ Eco-labelling
- Domestic environmental funds

#### Sources of finance (cont.)

"urges Parties to consider undertaking, as appropriate, a review and assessment of existing legislation and policies governing biodiversity financing mechanisms, with a view to identifying opportunities for mainstreaming biodiversity and strengthening current policies and their complementary safeguards"

(decision XII/3, para 17)

#### **Budgetary allocations**

#### Some progress is being made...

"... the budgetary allocation for biodiversity conservation related investments at the national level have increased. Investments in tourism and wildlife management, environment management and agriculture have increased..."

Uganda, 5<sup>th</sup> National Report

#### ...including by sources that also act as disincentives...

"In the implementation of the NBSAP, the Government has taken measures to protect the environment by introducing fines and fees. Specifically, the Government continued to charge fishery fees; mining fees and environmental caution for mining activities, doubled the rates of FUNAB and aggravated the rates for conservation areas and hunting."

Mozambique, 5th National Report

#### **Budgetary allocations**

#### However...

Decision-makers and public opinion underestimate the importance of forests for socioeconomic development and environmental protection. Accordingly, the investment budgets allocated for forest conservation and development are inadequate Inadequate and/or poor financial resources are allocated for effective implementation of biodiversity, especially at the national level.

Sudan, 5<sup>th</sup> National Report

However a study on financing biodiversity conservation in Uganda indicates that stakeholders in biodiversity conservation have always reported a shortfall in resources

Uganda, 5<sup>th</sup> National Report

#### Adressing harmful incentives: milestones

Timeline	Milestone
2015	National target reflecting Aichi Biodiversity Target 3 and associated action items included in revised national biodiversity strategy and action plan (NBSAP)
2016	<b>Policy or legislative action</b> is being developed on incentives, including subsidies, already known to have harmful effects and already identified as candidates for elimination, phase-out or reform, in form of their elimination or initiation of their phase-out or their reform
2016	Finalization of <b>national analytical studies</b> that identify candidates for elimination, phase-out or reform of incentives, including subsidies, harmful for biodiversity, and that identify opportunities to promote the design and implementation of positive incentive measures
2018	<b>Finalization of policy plans</b> that (i) identify those harmful incentives that are candidates for elimination, phase-out, or reform; (ii) provide for a prioritized list of measures leading to their eventual elimination, phase-out, or reform; (iii) provide for a prioritized list of measures leading to the introduction, or strengthening, of positive incentives for the conservation and sustainable use of biodiversity; (iv) provide for associated timelines and milestones

#### Harmful incentives: addressing obstacles

Possible responses to obstacles encountered in implementing incentive reforms:

- i. increase <u>transparency</u>
- ii. change the terms of the policy debate by challenging misconceptions
- iii. make heard the voices of those who are disadvantaged by the status quo
- iv. recognize that a <u>range of options</u> is available to meet societal objectives
- v. <u>better target</u> existing subsidies and improve subsidy design (including possible conditional subsidies), consistent and in harmony with the Convention and other relevant international obligations, taking into account national socio economic conditions
- vi. seize and create <u>windows of opportunity</u> (e.g., policy reforms, legal and international obligations)
- vii. accompanying or transitional measures.

(see decision XII/3 Annex IV, para 34)

#### Harmful incentives in the region

#### Importance of the issue recognized in national reports...

Harmful incentives identified however contradictory implementations of subsidies. Few positive incentives for the conservation and sustainable use of biodiversity

Malawi, 5<sup>th</sup> National Report

Ensuring that the environment is a cross cutting issue in development of NDPs/DDPs and this has greatly helped in reducing / managing harmful incentives.

Intensified awareness creation and educational campaigns, value addition promotes conservation

Botswana, 5th National Report

#### Payment for Ecosystem (PES)

#### Private schemes:

- Scheme funded by a company
- Applicability?

#### Public schemes

• E.g. financial rewards in the context of community co-management "Uganda received financial support from GEF...The objective of the project is to testing effectiveness of PES for financing biodiversity conservation outside protected areas. The project aims to use a payment scheme to create incentives for local communities to conserve and restore private forests important for chimpanzees as well as other components of biodiversity and in this way deliver environmental and social benefits."

Uganda, 5<sup>th</sup> National report

See CBD Technical Series no 56 (case studies and lessons learned on incentive measures)

https://www.cbd.int/doc/publications/cbd-ts-56-en.pdf

#### **Offsets**

#### 'Private' offsets or compensation schemes

See examples under <a href="http://bbop.forest-trends.org/">http://bbop.forest-trends.org/</a>

Public offsets: based on a legal requirement and an associated enabling environment

- Physical offsets vs compensation payments
- Specific safeguards for offsets; for instance: offset or compensation schemes to:
  - > Ensure that they respect the mitigation hierarchy
  - Ensure that they implement current levels of biodiversity protection in the planning system
  - Ensure that they are not used to undermine unique components of biodiversity

(XII/3 Annex IV)

#### Safeguards for financing mechanisms

#### Voluntary guidelines on safeguards (XII/3, Annex III)

- Both opportunities and risks need to be taken into account
- Safeguards to promote the positive effects and avoid or mitigate unintended negative effects on biodiversity and livelihoods
  - Recognize the role of biodiversity and ecosystem functions for local livelihoods and resilience, as well as biodiversity's intrinsic values
  - Carefully define the rights and responsibilities of actors and/or stakeholders in biodiversity financing mechanisms, with the effective participation of all actors concerned
  - Safeguards to be grounded in local circumstances, be developed consistent with relevant country-driven/specific processes as well as national legislation and priorities, and take into account relevant international agreements, declarations and guidance
  - Put in place appropriate and effective institutional frameworks, including enforcement and evaluation mechanisms that will ensure transparency and accountability

#### Criteria for selecting financing mechanisms

#### Financial considerations

- How much revenue will it generate?
- How stable is the revenue?
- What are the initial costs?

#### Legal considerations

- Is it legally feasible within the current system?
- Does it require new legislation?
- Is it possible to simply use an executive order?

#### Administrative

- How difficult will it be to administer, enforce, collect?
- Are there enough trained staff?

#### Social considerations

- What will be social impacts?
- Who will pay?
- Will the mechanism be viewed as equitable?

#### **Political considerations**

- Is there political will?
- Will the funds be redirected to the correct purpose?
- Is monitoring possible?

#### Environmental

- What are environmental impacts involved in implementation?
- Can safeguards be put in place?

#### Roundtable

#### Suggested questions

- What are the main funding sources/mechanisms, nationally and regionally?
- Where do you see most opportunities for generating additional resources?
- What are existing risks and obstacles?
- What could be done to address/overcome those?