AD HOC OPEN-ENDED INTER-SESSIONAL
WORKING GROUP ON ARTICLE 8(j) AND
RELATED PROVISIONS OF THE
CONVENTION ON BIOLOGICAL
DIVERSITY
Eighth meeting
Item 4(a) of the provisional agenda*
Montreal, 7-11 October 2013

COMPILATION OF VIEWS FOR THE DEVELOPMENT OF THE PLAN OF ACTION FOR
CUSTOMARY SUSTAINABLE USE

Addendum

Note by the Executive Secretary

INTRODUCTION

1. As requested by the Conference of the Parties in paragraphs 3 and 4 of decision XI/14 F, the Executive Secretary is circulating herewith, for the consideration of participants in the eighth meeting of the Ad Hoc Open-ended Inter-Sessional Working Group on Article 8(j) and Related Provisions, a submission received from the Government of Canada as input to the deliberations on the development of the plan of action for customary sustainable use, referred to as Working together: Our Stories.

2. The submission has been reproduced in the form and languages in which it was provided.

*UNEP/CBD/WG8J/8/1.
Working Together: Our Stories
Best Practices and Lessons Learned in Aboriginal Engagement
Parks Canada wishes to acknowledge and thank the many Aboriginal partners and communities that it is fortunate to work with for their generous contribution and collaboration.

First photo:
Métis Interpreter Bev Weber explaining traditional Métis art to Jaylyn Anderson (4 yrs old), Rocky Mountain House National Historic Site of Canada. (© Parks Canada)

Second photo:
Qapik Attutsiak being interviewed by her daughter, Parks Canada staff Katwise Attutsiak, Workshop on Places of Ecological and Cultural Significance for Sirmilik National Park of Canada, Borden Peninsula, Nunavut. (© Parks Canada / Micheline Manseau)

Third photo:
Craig Benoit of Miawpukek First Nation explains the defining features of Boreal Felt Lichen to Terra Nova National Park of Canada staff Janet Feltham and Prince Edward Island National Park of Canada staff Kirby Tulik. (© Parks Canada / Robin Tulik)

Compiled by:
Aboriginal Affairs Secretariat
Parks Canada Agency
Gatineau, Quebec

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One hundred years ago, in 1911, Parks Canada was born. When you think about it, that’s a very short time in the history of this country. Parks Canada was born out of a dream shared by a few people who wanted to create an organisation that would help protect, for generations to come, the rich heritage of the many people who inhabit this land. It was created to help protect the natural beauty of this country, our most precious gems, to be enjoyed for generations to come in ways that leave them unimpaired.

One hundred years later, that dream has become a reality and it is Canada’s gift to the world. Parks Canada protects and presents some of the world’s biggest and most beautiful national parks and national park reserves. Our national historic sites present the history of this land and its people in magical historic settings and our marine conservation areas connect us from the Atlantic to the Pacific, from the Arctic to the Great Lakes.

As we look back on what has been accomplished, we have many reasons to be proud. We have come a long way as an organisation. In the beginning, parks were established without much consultation with the public, Aboriginal and non-Aboriginal. However, we have learned from the past. Today, we cannot imagine creating a new park, site or marine conservation area without the support and collaboration of the public, especially Aboriginal peoples. In the past few decades, we have strived to build meaningful relationships with First Nations, Inuit and Métis peoples to ensure a more holistic stewardship of the land that include the cultural values and knowledge of its people. We have learned that by working together we can respect our differences and strengthen our common values. This, in itself, is the definition of true partnerships.

Today, Parks Canada is recognized as an international leader in working with Aboriginal communities. Although our relationships are always evolving, we can still celebrate our many accomplishments. I would like to take this opportunity to tell you why I’m grateful and give thanks to the many people who have trusted us enough to share this vision with us.

I would like to acknowledge my many predecessors, in particular Tom Lee, who was Chief Executive Officer for Parks Canada from 1998 to 2002. As a Parks Canada staff member, I had the privilege of working with Mr. Lee and experiencing first hand his commitment to working with Aboriginal peoples in a respectful manner. In 1999, Mr. Lee created the Aboriginal Affairs Secretariat. The Secretariat is instrumental in supporting and providing opportunities for Aboriginal partners to meaningfully engage with Parks Canada.

I appreciate the support and knowledge that I am fortunate to receive from the people who are members of the Aboriginal Consultative Committee; people such as Elder Stewart King from Wasauksing First Nation who was gracious enough to present us with inspirational words and teachings found in the next pages. I am grateful for all the other members who take time out to meet with me and who engage with me in frank and open discussions that help us grow as an Agency.

I welcome the involvement of the many people we work with in Aboriginal communities all across Canada. Your wisdom, your knowledge and your willingness to help us respectfully manage these treasured places is one of the greatest gifts you could give to future generations.

I value the work that our staff does, every day, with Aboriginal peoples. This document and the stories that are highlighted here reflect the engagement and the vision we have as an Agency. Our staff is committed to include and work with Aboriginal communities. It’s only natural. Most of our national parks are in very remote areas where the closest community is quite often an Aboriginal community. I recognize that our Aboriginal team members have demonstrated their trust in Parks Canada’s mandate in a manner that far exceeds our expectations. I am proud to be able to say that over 8% of our staff is Aboriginal, making us an employer of choice for Aboriginal peoples in the public service. Every day, you help us build bridges, with your colleagues and with Aboriginal communities.

These are your stories. These are our stories. They are real. They are inspiring.

Thank you!

Alan Latourelle
CEO
Parks Canada

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© Parks Canada
Message from Elder Stewart King
Wasauksing First Nation and member of Parks Canada’s Aboriginal Consultative Committee

Travelling along a newly constructed stretch of highway, fresh graffiti obstructs, desecrates and defaces miles of rock cuts blasted into ancient Laurentian shields. The clear, green waters of the Georgian Bay, once considered safe for drinking, bears a warning today against doing so. In spite of this, it is being pumped into massive intake systems for use by industry and an ever-increasing population. A genuine concern for all the waters and genuine care for remaining land and natural resources are needed desperately in North America today.

Turtle Island as it is known by the original inhabitants of this land is considered Sacred and remains a sanctuary and a place of affinity for all natural inhabitants of this land is considered Sacred and remains a place of affinity for all natural living things both physically and spiritually. The original instructions tell us that we must take care of all things placed here for us and that they would provide for us during our lifetime. Our people were given a very specific language to communicate with all living things both physically and spiritually.

The natural boundaries of Turtle Island were carefully chosen and planned by Creator as is evidenced once you become aware of the many different Aboriginal peoples and cultures around you. Their connection of being one with the land remains unchanged in over a millennium for there is no other place that they would rather choose to live. Their hunting and fishing skills are an integral part of who they are; the medicine plants mastered over many, many generations where they are now being told that it is impossible. Springtime in early March captures the beauty and wonder of this land with the vast, wide open blue skies, warm desert sands, sunshine and the scent of cactus flowers wafting in light breezes.

To witness the dizzying heights of the snow covered mountain peaks, ice and rock glaciers developing agelessly, continually; longhorn sheep, bears and antelope grazing on grassy, sunlit and wind-swept hills. We admire the boating and fishing skills adopted by our people of the coastal salt waters; design of boats modified to excel in unpredictable and hazardous waters; knowledge of dangerous tides, sneaker waves, currents, undertows, ice conditions and underwater predators; those hunters that harvest buffalo and caribou with intimate knowledge in the layout of the land and are able to harvest and utilize all medicine plants. We wonder at the incredible, spectacular northern lights.

We have seen the green, algae covered swamps, wetlands inhabited by alligators, snakes, mosquitoes and we know, as great lakes people, that we could not survive there. The great lakes and forest regions give us the balance of four beatuiful seasons; a time of harvest and a time of gathering along with a genuine sense of gratitude for all the blessings of the Creator. We have seen plains and rails of wagon roads on this land so loved by our Métis brothers and sisters. Gun pits have been dug into the sand for use as fortifications. Machine guns of an early age have sprayed countless bullets that are embedded into the ancient logs of old buildings. It tells of a history in the earlier times of this land that must be heard.

If we are to consider ourselves as the true caretakers of this land, it is necessary that we live and understand our own culture, history, language and traditional values. The teaching of our Elders must be sought after and honoured. Those with the intimate knowledge and ways of our people and land must be honoured and woven into the very fabric of our lives.

The hope, the vitality and the contemporary views of our youth are sought after and needed so that we can move forward in this joint effort.
More than a million people identified themselves as Aboriginal in Canada’s 2006 census. They live in urban, rural and remote places, as well as on reserves across the country. They speak 50 distinct Aboriginal languages and each of them have their own histories, cultural practices and spiritual beliefs. Parks Canada works in partnership with First Nations, Inuit and Métis peoples, and a wide variety of Aboriginal groups throughout the country, to protect and present special places where Canadians can connect and enjoy, in ways that leave them unimpaired, for future generations.

However, that has not always been the case. Aboriginal peoples were excluded when Canada’s first national parks were created. When Banff National Park of Canada was established in 1885, Stoney Indians who had travelled and hunted in the area for centuries were kept out of the park. Aboriginal peoples were not involved when seven national parks were established in the early twentieth century, mostly in southern Canada. And traditional hunting and gathering was prohibited in these parks.

Over the past decades, Parks Canada has come to recognize that effectively managing national parks, national historic sites and national marine conservation areas means working in cooperation with partners; particularly those who have a unique perspective stemming from, in some cases, more than 50 generations of land stewardship. Today, the Agency works with more than 300 Aboriginal groups to maintain, protect and present our 42 national parks, more than 167 national historic sites, including 9 historic canals and 10 world heritage sites, and 4 marine conservation areas.

In 1922, Wood Buffalo National Park of Canada became northern Canada’s first national park, established to protect Wood Bison from extinction. Unlike southern parks, it was acknowledged that Aboriginal peoples’ traditional activities would not negatively affect Wood Bison and that prohibiting these activities would have a negative impact on the traditional customs and way of life of Aboriginal peoples. Consequently, hunting and trapping continued under a permit system and a Hunters and Trappers Association was formed to set permit limits on an annual basis. It was the first time that Parks Canada involved Aboriginal peoples in a decision regarding the management of a park. It was also the beginning of a legacy of cooperative management that is now prevalent throughout the northern Parks Canada system.

As land claims negotiations took place with northern Aboriginal peoples, it became evident that opportunities existed for a shared vision of resource protection that allowed hunting, trapping and other cultural activities to continue as part of a modern day treaty. Following the 1984 Inuvialuit Final Agreement and the 1993 Nunavut Land Claims Agreement, Parks Canada began negotiations to establish parks that included a provision for cooperative management boards. The term “cooperative” meant the signatory Aboriginal groups would have an opportunity to participate in making decisions related to the planning and operation of the proposed park.

As well, a 1974 amendment to the Canada National Parks Act allowed national parks to be established under a “reserve” status. This meant that sections of land would be set aside as park reserves and managed as national parks until land claims pertaining to that land were resolved. This has been an effective tool for forging strong relationships with Aboriginal peoples and protecting lands from development by third parties during land claim negotiations.
Including the voices of First Nations, Inuit and Métis peoples in the planning and management of heritage areas is now a common practice within Parks Canada. Advisory bodies range from informal structures that provide ad hoc advice, to ones that are set out in formal agreements such as cooperative management boards established throughout park establishment agreements. These bodies have equal Aboriginal and government representation; provide advice to the minister on cultural matters and other issues of importance to Aboriginal partners; provide input into park, site or national marine conservation area management plans; and, operate by consensus.

Parks Canada sees the need to develop a framework to engage Aboriginal peoples in planning and managing heritage areas by means of formal relationships with Aboriginal partners. This means Aboriginal peoples have an opportunity to offer their perspectives when the management planning process begins – not at the end as part of broad public consultations. This promotes the engagement of Aboriginal communities by allowing their perspectives to influence and identify key issues, challenges and opportunities to be considered in management plans.

In 1999, Parks Canada established the Aboriginal Affairs Secretariat (AAS) to provide overall leadership with respect to building meaningful relationships with Aboriginal peoples. Reporting directly to the Chief Executive Officer, the AAS specific priorities include supporting relationship building with Aboriginal partners; providing input into park, site or national marine conservation area management plans; and, operate by consensus.

In an effort to highlight Aboriginal peoples’ and Parks Canada’s achievements, the Aboriginal Affairs Secretariat has prepared this compendium to share some of our best practices in working together to deliver Parks Canada’s program activities and strategic outcomes. This document celebrates the many people who make up the AAS and Parks Canada’s achievements, the Aboriginal Affairs Secretariat has prepared this compendium to share some of our best practices in working together to deliver Parks Canada’s program activities and strategic outcomes. This document celebrates the exemplary relationships work. It celebrates the exemplary roles and values of all us can assume in our day to day dealing with each other, as partners and as people who share this land and who want to ensure its protection for future generations. We hope these stories will inspire new ideas and lead to new partnering opportunities.
In February 2008, Parks Canada CEO Alan Latourelle confirmed the Agency’s desire to continue to strengthen relationships with Aboriginal peoples by developing a framework that engages Aboriginal communities in the planning and management of national parks, national historic sites and national marine conservation areas. Parks Canada has also made a commitment to continue establishing formal relationships with Aboriginal partners throughout the organization. These relationships will represent a broad spectrum of collaborative structures as each one is guided by the specific cultural and legal context of their community.

Recently, greater collaboration has helped lessen the alienation Aboriginal peoples often felt when the first parks or national historic sites were created without their presence. New parks such as the Torngat Mountains National Park of Canada, new marine conservation areas such as Gwaii Haanas National Marine Conservation Area Reserve and Haida Heritage Site of Canada, and new national historic sites such as Sahagá-旅行社o National Historic Site of Canada were created in collaboration with Aboriginal communities who requested that these lands be set aside for protection. This led to the creation of a number of national protected area reserves where land claims are still being negotiated and where Aboriginal involvement will help create the landscape.

“I remember as a child how beautiful, strong and refreshing it was, the feeling of living beside the lake. My family knew how to travel the land in any season and how to read the weather to have a safe journey. For the Anishinaabe, the land is where we grew up, where we experienced a sense of belonging - it was our home. Although it is a national park, Pukaskwa is still a home to us”.

— Collette Goodchild, Elder, Pic River First Nation

Chapter 1 – Connecting With Aboriginal Partners

Healing and Reconciliation

At Jasper National Park of Canada, Aboriginal peoples had noticeably been absent from the landscape since the park’s creation in 1907. Not permitted to carry out a traditional lifestyle, they were forced to leave the park, bringing with them their stories, their cultural traditions and their intimate knowledge of the area. It has taken over a century for Parks Canada and Aboriginal peoples to come to terms with that history of dispossession and to take steps to reconcile with the past. For some, reconciliation has required formal ceremonies, sweat lodges, songs, offerings and prayers of forgiveness that have allowed both the park and the communities to join together again. For others, renewed trust has developed from the Jasper Aboriginal Forum created in a spirit of healing and reconciliation. The forum is helping to reintegrate dialogue, sharing and gathering of all Indigenous peoples with past links to the park.

In the Yukon’s Kluane National Park and Reserve of Canada, the Southern Tutchone people were effectively pushed out when the area was turned into a game sanctuary in 1943. While the hunting and trapping ban was lifted for Aboriginal peoples in 1976, many stayed away out of fear of reprisal. It took until 1993 for the Champagne and Aishihik First Nations, and 2003 for the Kluane First Nation, to be allowed to resume traditional harvesting. While signed agreements provide the legal framework for cultural reintegration, decades of alienation require additional efforts. Healing Broken Connections is a multi-year project organized with both of these First Nations to encourage reconnection to their traditionally used territories through the participation of elders and youth culture camps and science camps. It supported their efforts to collect, stabilize and store their knowledge about the park and use it to improve the park’s management and ecological integrity. Having First Nation partners who are willing and keen to work...
Parks Canada and the Mi’kmaq communities of Prince Edward Island have fostered closer ties since involvement and cooperation. The Mi’kmaq Confederacy of PEI was formed in 2002 as a Tribal Council for PEI’s two Mi’kmaq First Nations. MCPEI proposed to hire a co-managed and co-funded project manager to advance co-operation towards mutual goals. The manager, hired in 2005, working from the MCPEI offices, has played a pivotal role in building a positive, active relationship to ensure the proper management and presentation of land and sites with current or historical Mi’kmaq importance.

Sharing Aboriginal Stories and Cultures

In Saskatchewan, Batoche National Historic Site of Canada, which includes remnants of a village, farmland and the 1885 battleground, is considered the heart and soul of the Métis Nation and a symbol of hope, renewal and reconnection for all Métis people. However, the Métis had largely dissociated from Batoche after it became an historic site in 1923. Its federal administration seemed distant to the community. The Batoche National Historic Site and Gabriel Dumont Institute (GDI) Partnership now has staff collaborating with the Métis Nation of Saskatchewan and GDI (a Saskatchewan organization assisting in Métis training, education and employment) to restore ties. Since 1996, they have worked together to hire unemployed or under-employed Métis to provide them with training in heritage presentation and asset management. Staff and GDI Publishing have enhanced the site’s programming since 2005 with several cultural events. A “living history” in Albert Caron’s home gives visitors a chance to hear Métis stories and learn some of the Michif language from elders. The “Métis Women’s History of Resistance and Survival: Stories of Tourond’s coulee / Fish Creek and Batoche” is a community storytelling sharing circle and recording that honours the forgotten and untold stories of Métis women and children.

In Pacific Rim National Park Reserve of Canada, the Nuu-chah-nulth Working Group came about in September 2006 when the park reserve began a four-year project to reconstruct the 1948 Wickanninish Interpretive Centre. The centre has spectacular views of Wickanninish Beach and the Pacific Ocean, but its static and dated exhibits no longer met visitor expectations or park objectives. In years to come we will look back at Healing Broken Connections and be filled with the awesome power of Kluane because the most important parts of reconnecting with our lands; the human element, the relationships, the stewardship and presentation of land and sites with current or historical Mi’kmaq importance will have been championed by projects like this.” — Chief and Council of Kluane First Nation

As we work through difficult or sensitive items, it only serves to strengthen our commitment to presenting our Nations in a manner that dignifies our people through our joint endeavor.” — Ida Mills, Ditidaht Elder

At St Lawrence Islands National Park of Canada, surveys clearly indicated that visitors wanted more information about its Aboriginal connections. But it was impractical for members of the Nuu-chah-nulth Working Group to provide for future generations. "We have a responsibility to our Aboriginal partners to share Nuu-chah-nulth culture and heritage, and build relationships with the First Nations linked to the park. The working group has representatives from nine First Nations, along with the Nuu-chah-nulth Language Group and the Nuu-chah-nulth Cultural Centre. By sharing family connections and stories, the group is ensuring their heritage will be presented for future generations.

There are multiple spellings of the word Mi’kmaq in English, depending on geographical location and type of orthography. However, all are considered to be of the same Nation. For the purpose of this publication, and to respect regional differences, we have kept the original spelling with which the community identifies.
of the Akwesasne nation to commute for three to four hours daily to be at the park. To establish a permanent Haudenosaunee presence, staff collaborated with the Kanienkehaka (Mohawks) of Akwesasne to create Eastern Ontario Voices of Akwesasne. The co-managed video project has Akwesasne community members sharing stories of the Haudenosaunee (Iroquois) people, their culture and traditions, and their connection to the park, including Aboriginal knowledge of animals, plants and black-ash baskets. The compelling stories are available on interactive screens at the park’s visitor centre and within the Akwesasne community and firmly places the Haudenosaunee as a living culture in the viewers’ minds. The community of Akwesasne has also been using the video to showcase their culture to various groups well beyond the original intent of the project. In 1999, staff at Georgian Bay Islands National Park of Canada reached out to Elders for guidance on a planned project on Aboriginal commemoration and gravestone restoration. What started as a simple project evolved into the Cultural Advisory Committee, formed in August 1999, now known as the Cultural Advisory Circle, Georgian Bay Islands National Park. Meeting quarterly, the group has been helpful with every aspect of the park’s development, cultural resource management and integration of Aboriginal issues and knowledge. Circle Elders, grandparents and community members represent the Beausoleil First Nation, Chippewas of Georgina Island, Chippewas of Rama, Georgian Bay Métis Council, Georgian Bay Native Friendship Centre, Moose Deer Point First Nation, Wahta Mohawk Territory, and Wasauksing First Nation. By sharing “The Story of Fairy Lake” and other teachings for guided hikes, archaeological projects and heritage presentations, they are re-establishing the landscape’s indigenous links. A day program for grade four Aboriginal youth and Aboriginal Youth Day are held every year to support an archaeology project. Various other ceremonies such as feasts and pipe ceremonies to honour ancestors have also been held by the circle members.

“All First Nations have a connection to the earth, the air, the water and all the creations that dwell here. We are endowed with a responsibility to protect and maintain the environment and the life forms that inhabit this earth for seven generations.” — Chief Louise Hillier and Band Counsellor, Caldwell First Nation

Cultural Expressions on the Land

On the Labrador Peninsula, Gatherings in a Timeless Place: kANGIDLUASUk Base Camp has created a unique opportunity since 2006 to experience Inuit life. The Torngat Mountains National Park of Canada was created with the consent of Northern Quebec Inuit and Labrador Inuit through their respective land claim agreements and presented as the “Inuit’s gift to all Canadians.” To ensure new and better ways of increasing Inuit presence in the park and to support summer operational programs, the Inuit managed Base Camp located just outside the park’s southern boundary welcomes the young and old of Inuit families, along with researchers and visitors to explore the park through the lenses of both Inuit culture and science. Participants connect to the mountains as an Inuit homeland through the storytelling of Inuit companions and guides. A typical day at the Base Camp sees elders sharing their knowledge of the land with scientists, park managers, tourists and youth. Operating from late July through August, the camp provides accommodations, meals, guides, polar bear monitors and a staging area for trips into the park. The camp helps with the logistical challenges and costs of maintaining a meaningful Inuit presence in the park as the nearest community is almost 100 kilometres away. The Nunatsiavut Government, the Makivik Corporation and the Cooperative Management Board for the Torngat Mountains National Park helped to make the project happen and continue to support the base camp and its operation. The research station completed by the Nunatsiavut government will improve services to researchers.

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Lessons learned

1. Seek Partnerships. Each partnership achieves more results and greater impact by pooling ideas, resources, insights and efforts than is possible by working alone. Partnerships can also extend a project’s outreach to more groups of people.

2. Connect at Different Levels. It’s essential to establish personal relationships with various members of a community in addition to its leadership in order to build trust and mutual respect.

3. Be Realistic. Ensure goals and timelines are reasonable and take available human resources into account. Working with Aboriginal Knowledge Holders, for example, requires significant consultation with a community, which takes commitment, time and effort.

4. Incorporate Aboriginal World Views. The relationship established between the Cultural Advisory Circle and Georgian Bay Islands National Park of Canada, for example, is nurtured by the principles of the Seven Grandfather teachings. The Circle is seen as an example on how to develop mutually-beneficial relationships through Parks Canada.

5. Be Patient. Allow enough time for relationships to become established. Collaborative projects need adequate time to establish trust and create a solid foundation for working together, especially if ties were severed or damaged in the past. A solid relationship built over time not only helps avoid differences that might arise but is usually the best resource for resolving them also.

The Labrador Leadership Program – Aboriginal Youth in National Parks and National Historic Sites gives 19 to 30 year old Inuit a chance to explore career and educational opportunities related to national parks and historic sites. Participants learn about resource conservation, heritage presentation, warden responsibilities and visitor services. A successful partnership with Conservation Corps Newfoundland and Labrador and the Quebec Labrador Foundation has led to a Green Team Program to increase work experiences and opportunities for Aboriginal youth in Labrador. It gives youth the chance to develop leadership skills in connection with the development of Torgnat Mountains National Park of Canada and the proposed Mealy Mountain National Park.

Funding has been provided through Nunattavut (former Labrador Métis Nation), the Nunatsiavut Government and the Grenfell Association (a foundation that funds selected Labrador projects).

Going forward

The New Brunswick First Nations Advisory Committee is the first of its kind in Atlantic Canada. The committee was formed in October 2010 with the Assembly of First Nations chiefs in New Brunswick, Kouchibouguac National Park of Canada and Fundy National Park of Canada. Its formation coincided with final consultations for updating Fundy National Park’s management plan. Five representatives from 14 of the 15 Mi’igmag and Wolastoqiyik First Nation communities of New Brunswick are on board, along with five Parks Canada representatives. The committee will ensure that the interests of the Mi’igmag and Wolastoqiyik are considered in the management of all New Brunswick’s national parks and national historic sites.

I think the park will once again be home to Inuit and that our attachment to the area, felt by so many of us, will once again be real, something we will experience and pass on to our children.”

— Leroy Metcalfe

The Labrador Leadership Program Participants, L-R 1st row: Fred Butt, Nicole Pariseau, Andy Miter - Parks Victoria exchange staff.

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Members of the New Brunswick First Nations Advisory Committee: Terry Richardson (Paukanaw Esk First Nation), Barry Parry (Fundy National Park of Canada), Chief Joe Knockwood (M’ikmaq First Nation), Vivs Biscoe (Aboriginal Service Centre), Stuart Gibb (Legal counsel for Assembly of First Nations’ Chiefs in New Brunswick Inc.), Larry Parry (Tobique First Nation), Chief Stewart Paul (Tobique First Nation), Donna Augustine (Kouchibouguac First Nation), Gordon Lobban (Kouchibouguac First Nation), Darrele Richard (Kouchibouguac National Park of Canada).

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Labrador Leadership Program Participants.

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Pukaskwa National Park of Canada

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Labrador Leadership Program Participants, L-R 1st row: Fred Butt, Nicole Pariseau, Andy Miter - Parks Victoria exchange staff.

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6. **Write Down Everything.** Having a written and signed agreement helps to resolve potential differences. It also helps to maintain the relationship and its customary practices when leadership changes on the part of either party.

7. **Ask For Early Input.** If you produce a video, an exhibit or a management plan, involve people at the beginning and show the work-in-progress to community members. After seeing how their contribution can enhance the project, more people will be willing to participate in the project.

8. **Get Legal Advice.** Make sure that any written agreements in no way affects land claims or other assertions of traditional rights.

9. **Set Up Tent.** In some places, such as remote parks for example, culture and science camps provide the highest level of participation for the lowest cost. They are a proven way to reintegrate Aboriginal peoples, young and old, to traditionally used lands.

10. **Make History.** Document all your projects from start to finish so there are photographs, tape recordings and reference notes for the benefit of future generations.

11. **Have a Picnic.** Holding gatherings on the land within a park removes both real and perceived barriers associated with formal meetings and their structures. Outdoor events also tend to attract more participants.

12. **Welcome and Involve Aboriginal Children and Youth.** In most Aboriginal communities, culture and stories are transmitted to children and youth during community events. Be aware and open to Aboriginal children and youth taking part in activities, even some related to more formal processes.

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1. Sherrill Meropoulis, Aboriginal Liaison Officer, Jasper National Park of Canada, Tel: (780) 852-6154, E-mail: Sherrill.meropoulis@pc.gc.ca
2. Pauline Wroot, Aboriginal Liaison, Kluane National Park and Reserve of Canada, Tel: (867) 634-2329, E-mail: Pauline.wroot@pc.gc.ca
3. Jesse Francis, Manager of Joint Projects, MCPEI – Parks Canada, Tel: (902) 436-5101, E-mail: francis@mcpei.ca or jesse.francis@pc.gc.ca
4. Ray Fidler, Site Manager, Batoche National Historic Site of Canada, Tel: (306) 423-6227, E-mail: ray.fidler@pc.gc.ca
5. Karen Haugen, A/First Nations Program Manager, Pacific Rim National Park Reserve of Canada, Tel: (250) 726-3508, E-mail: karen.haugen@pc.gc.ca
6. Sophie Borcoman, Visitor Experience Manager, St Lawrence Islands National Park of Canada, Tel: (613) 923-5261 ext. 109, E-mail: sophie.borcoman@pc.gc.ca
7. Brian Charles, Aboriginal Liaison Officer, Georgian Bay Islands National Park of Canada, Tel: (705) 526-9804, Ext. 239, E-mail: brian.charles@pc.gc.ca
8. Gary Bakla, Visitor Experience Manager, Torngats Mountains National Park of Canada, Tel: (709) 923-1230, E-mail: gary.bakla@pc.gc.ca
9. Maggie John, Aboriginal Affairs Co-ordinator, Gros Morne National Park of Canada, Tel: (709) 458-3597, E-mail: maggie.john@pc.gc.ca
10. Yves Bossé, Aboriginal Liaison Advisor, Atlantic Service Centre, Tel: (902) 426-5875, E-mail: yves.bosse@pc.gc.ca
At What is Valued: A Forum for the discussion of conservation issues concerning First Nations totem poles, held in Alert Bay, British Columbia, in 2004, a Stanford University representative pulled aside a forum organizer. “I don’t think you know what you have done here,” she whispered. Fearing the worst, and imagining that sensitivities had unwittingly been inflamed, the organizer asked her what she meant. “I have just had a 20-minute conversation with Beau Dick,” she enthused referring to the accomplished Tsawatainuk First Nation carver. “To put that into perspective, that’s like having a personal interview with Vincent Van Gogh were he still alive!”

Her awe underlines how putting together the right people in the right mix benefits everyone. The impetus for this forum came from a number of conversations, over a period of several years, with owners and managers of national historic sites. When discussing the state of totem poles or wooden remains and various current wood conservation practices, conversations would always start with “wouldn’t it be nice if...” So, when Parks Canada and Aboriginal communities planned for this forum, it was decided to have an equal number of Aboriginal representatives and conservation professionals to prevent museum specialists from dominating the conversation. An environment of trust and respect enabled all participants to engage in intense and productive discussions on varying techniques and cultural perspectives on appropriate intervention for conservation purposes. The emotional pain occasionally revealed in association with some past conservation attempts made everyone more aware of how projects should be approached. Since then, three subsequent forums have been held, the last two organised by Canadian Conservation Institute, further demonstrating the power of partnerships and bringing together the right people and organisations.

The House Lake Cemetery Re-conditioning Project at Wood Buffalo National Park of Canada is an example of how a project can bring together generations. This Dene ancestral cemetery was in use up to around 1925, just before the park’s creation. Members of the Athabasca Chipewyan First Nation (ACFN) were concerned about the poor state of the cemetery. They were also interested in locating all historic settlements and associated cemeteries in the area, especially while there is still living memory of these places amongst community members. The Athabasca Chipewyan First Nation’s proposal to document burial sites and historic settlements, and do maintenance work to restore the cemetery, emphasized Dene youth and elder involvement. The ancestral stories that elders shared as everyone worked together with park staff to remove vegetation and identify gravesites created a greater bond among all of the participants. The project removed some of the alienation the community felt by reconnecting young and old to the park through historic preservation and oral history. It has also significantly expanded the park’s awareness of the landscape’s past, which enriches visitor experiences.

Sharing Our Knowledge

Responding to calls for assistance can often turn into benefits for parks. The Medicinal Plants Trail project in collaboration with Fort Folly First Nation was initiated after Fort Folly First Nation asked Fundy National Park for help to design a medicinal plants walking trail with interpretive panels on the community’s land. Discussions led to working together on a panel design that could also be reproduced and adopted for a trail within Fundy National Park of Canada. On the Acadian coast, the Migmag Cedar Trail in Kouchibouguac National Park of Canada is a blend of both Migmag values and knowledge and Parks Canada’s commitment to protect and present natural and cultural heritage for all time. The project was done in collaboration with Elders from Elsipogtog First Nation. A Migmag community member recorded in Migmag, French and English the audio components that are accessible on four of the seven solar powered trail poles at U’mista Cultural Centre.
Some native artist provided the artwork on two of the trail panels. On October 5, 2005, more than 120 people from Elsipogtog First Nation, park staff and representatives from surrounding communities came together to celebrate the official opening of the Migmag Cedar Trail.

The Nunavut Ecological Theme Project – Using Inuit Qaujimajatuqangit (Knowledge) in Management, Research and Monitoring is enabling Parks Canada to improve its monitoring and comprehension of remote national parks. Nunavut national parks are vast landscapes where learning, monitoring and reporting for ecological integrity present a number of unique challenges. The knowledge of local Inuit communities is filling important gaps regarding the region’s ecology and helping staff and researchers gain a better understanding of a changing environment. Elders, students, hunters and trappers, as well as Parks Canada staff, took part in this 5-year project. Focusing mostly on sea ice, the project documented a variety of ice conditions and gained expert advice from elders and hunters on approaches to conservation, safety and management practices while on the land. The project also included research into Inuit and scientific knowledges of arctic animals such as the arctic fox, the red fox and the snow geese. It also created opportunities for Inuit youth to become more knowledgeable and engaged in park activities, which increases the chances of their future involvement as employees or volunteers.

In 2010, the members of the project were awarded the Chief Executive Officer Awards of Excellence in the “Engaging Partners” category: “Your extraordinary contribution as an engaging partner through the Inuit Knowledge Project, which promotes traditional knowledge and science, your leadership and your commitment are greatly valued and appreciated.”

— Alan Latourelle, CEO, Parks Canada
Since then, members of the Nakoda First Nations and Parks Canada staff have shared many kilometres on horseback and nights spent under the stars near campfires on backcountry trails to follow the paths known to the Stoney Nakoda. More than a few pipe ceremonies, sweat lodges, cultural demonstrations, family camps and social gatherings have happened, resulting in a sharing of knowledge, sage advice and direction on wildlife management and animal behaviour, as well as long term historical perspective on the landscape that forms Banff National Park of Canada.

Opportunities are now being sought to employ Nakoda people at the park.

It is important to look at the spirituality and culture of the bison. It was part of North America culture for thousands of years. It is only right that they come home.” — Elder Elmer Ghostkeeper, Buffalo Lake Métis Settlement

Riding Mosquito Creek in Banff National Park of Canada.
© Parks Canada / Dennis Herman

As one of our Stoney Authors has stated “these mountains are our sacred places”. We looked forward to a new beginning with Banff National Park.” — Hank Snow, Councillor for the Wesley Band Nakoda First Nations

As a request by local Aboriginal communities to engage in specialized park activities led to the Elk Island Park Bison Handling Workshop. Since 1907, Elk Island National Park of Canada has played a major role in the conservation of both plains bison and wood bison as some of the world’s last plains bison were brought to the park and the species began its recovery from the brink of extinction. During the park’s history, Elk Island has successfully provided a total of 855 wood bison, 1014 plains bison, and 4033 elk to conservation initiatives benefiting the species. Relocations have been made in British Columbia, Alberta, Saskatchewan, Ontario and the Yukon Territory. Internationally, the Park has supported the relocation of elk to Kentucky, Tennessee and North Carolina. In 2006, 30 wood bison were sent to Russia, and in 2008, 54 were transferred to Alaska. In March of 2011, 30 more wood bison were transferred to Lenskie Stolby Nature Park in the Republic of Sakha, Russia. In 1992, Parks Canada entered into a Memorandum of Understanding with Tribal Chiefs Ventures Inc., representing six First Nations in the region. This resulted in the park providing 30 wood bison to be boarded on Whiteshale First Nation land with the understanding that as the herd grew, the offspring would be shared with member communities. During the one-day workshop that was held, a staff member’s presentation covered the park’s history, best practices for bison handling and disease management. The group later travelled to the bison handling facility where the bison transfer process was described in detail. Response to the workshop was overwhelmingly positive and there was a keen interest for other such opportunities.

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Remaining Supportive

The Stock Assessment and Restoration of the Atlantic Salmon in the Richibucto River illustrates what can happen if everyone keeps an open mind. Elsipogtog First Nation has always disputed how the federal Department of Fisheries and Oceans (DFO) calculated fish stocks in its decision to close the region’s fishery. Initiating a complete reassessment by their own trained Fishery Study Team in 2004, the community approached Kouchibouguac National Park of Canada for logistical and scientific assistance. For three years, salmons were captured and studied since then, members of the Nakoda First Nations and Parks Canada staff have shared many kilometres on horseback and nights spent under the stars near campfires on backcountry trails to follow the paths known to the Stoney Nakoda. More than a few pipe ceremonies, sweat lodges, cultural demonstrations, family camps and social gatherings have happened, resulting in a sharing of knowledge, sage advice and direction on wildlife management and animal behaviour, as well as long term historical perspective on the landscape that forms Banff National Park of Canada.

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to measure the state of the health of the salmon populations in the Richibucto River along with a restoration scheme using Aboriginal knowledge and scientific protocols. When assessment funds ran out, park management included the salmon project in its Action on the Ground program and extended the project’s life until 2013. Recognition of the potential long-term benefits to future visitors of the salmon project’s collection of brood stock to restore the population. This project also demonstrates that science and Aboriginal knowledges are not antagonistic but rather complementary and can both be used for conservation efforts.

Local involvement can be pivotal in addressing ecological concerns. The Recovery of Endangered Species in Fundy National Park in Partnership with the Fort Folly First Nation is urgently working to protect what remains of the Inner Bay of Fundy Atlantic salmon. Historically exceeding 40,000, for unknown reasons the population is now fewer than 200 genetically distinct wild salmon. Fort Folly First Nation has only 106 residents but the community has been of tremendous help to Fundy National Park of Canada and Department of Fisheries and Oceans. They are a member of the Recovery Team that conducted recovery experiments using the best-known technology for establishing and maintaining living gene banks. The program is also helping tag fish with acoustic or satellite telemetry to determine what happens to the salmon in the ocean. Because of their cultural and economic importance, the loss of the Atlantic salmon would be devastating to the Mi’kmag, the Wolastoqiyik and the Passamaquoddy peoples. The project has created a synergy and an understanding between Aboriginal groups and Parks Canada, resulting in a program that far exceeds what either group would be capable of doing on their own.

Staff from Elsipogtog First Nation and Kouchibouguac National Park of Canada are catching brood stock to be transferred to the Miramichi Hatchery for rearing. © Parks Canada

Joe Clair, Elsipogtog First Nation, Traditional Ecological Knowledge Advisor for the project, shares a traditional fishing ground on the Richibucto River. © Parks Canada

Kalin Anscie of the Fort Folly First Nation and member of the Fort Folly Habitat Recovery Program holding an IBoF salmon for release in the Parlee Wolf River in Cape Breton Highlands National Park of Canada. Kalin told members of the Team that this was one of the best days of his life. © Parks Canada / B. Pavey

Howard Augustine cooking an eel © NSMDC / Nelson Cloud

Scaling Up Successes

The same group is also part of a larger initiative that demonstrates the potential for expanding a project’s scope once a successful framework has been established. The Parks Canada Atlantic Service Centre is collaborating with various Aboriginal communities, federal departments and conservation agencies towards Ensuring the Future of American Eel in Atlantic Canada. In addition to being a vital indicator of a freshwater ecosystem’s health, eels — or Katew as they are known by Aboriginal peoples — were used as an important food source, medicinal ingredient and for ceremonial purposes. Today, Katew is also economically important as a fishery. First Nation partners are combining Aboriginal knowledge and field data to inform park management decisions about this species of concern. Started in 2008 with Fundy National Park of Canada, Kouchibouguac National Park of Canada, and Cape Breton Highlands National Park of Canada, the project was expanded in 2010 to include all seven national parks in Atlantic Canada. Uniting efforts and resources in a multi-park framework is increasing efficiencies in determining the status of Katew in Atlantic Canada’s national parks.

Nahanni Dehé Traditional Harvesting Protocols at Nahanni National Park Reserve of Canada exemplifies how establishing a structure and good rapport before concerns arise can facilitate better and faster resolutions. When Nahanni Butte community members noticed that not everyone who harvested plants and animals in the park was following appropriate Aboriginal cultural methods to measure the state of the health of the salmon populations in the Richibucto River along with a restoration scheme using Aboriginal knowledge and scientific protocols. When assessment funds ran out, park management included the salmon project in its Action on the Ground program and extended the project’s life until 2013. Recognition of the potential long-term benefits to future visitors of the salmon project’s collection of brood stock to restore the population. This project also demonstrates that science and Aboriginal knowledges are not antagonistic but rather complementary and can both be used for conservation efforts.

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and showing the necessary respect to animals and the lands and waters upon which they depend, they expressed their concerns through the Nah\’į̨į̨ Dehé Consensus Team. This co-operative management team set up for the park had been created in 2000 with three Parks Canada members, four Dene First Nations representatives and two Nahanni Butte spokespeople. The team agreed to assist the community of Nahanni Butte in preparing a publication to help spread the word about Aboriginal harvesting protocols. The workshops and pamphlet - Nah\’į̨į̨ Dehé Kə̀ddi – Taking Care of Nah\’į̨į̨ Dehé - created in consultation with the Consensus Team, are based on the Dene principles of sharing and respect and have made the protocols very clear to ensure people’s safety, protect the park’s ecology, respect wildlife and maintain resources.

Dehé K’éodí – Taking Care of Nah\’ą Dehé
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Always Consulting

The White-Tailed Deer Herd Reduction and Sustainable Plant Harvest 13 in St Lawrence Island National Park of Canada demonstrates how the harvesting expertise of an Aboriginal community can help to restore ecological balance. Excessive browsing by an overabundant deer population was causing plants important to the KaniyEnhakaha (Mohawks) of Akwesasne to almost disappear. Consultations with the Mohawk Council of Akwesasne and local residents led to support for the Mohawk reducing the heard by a total of 59 deer over three years, with the meat being used for the community’s traditional winter ceremony. As a result, many rare plants are rebounding along with species that haven’t been seen in decades.

Establishing informal and formal cooperative programs for wildlife management is often difficult as there are few established forums to allow this type of communication and consultation. In some cases, it can also be a challenge for Aboriginal communities to establish joint management goals and objectives between themselves and Parks Canada. In Riding Mountain National Park of Canada, the First Nation Wildlife Council 14 was created to help support communication and consultation between 7 First Nations surrounding the park and Parks Canada. It also encourages Aboriginal knowledge transfer and capacity building within the 7 First Nations and supports best practices in wildlife population management. There are currently multiple wildlife management issues within the region, including wildlife disease monitoring and management such as Ungulate TB transmission. Under the leadership of the First Nation Wildlife Council, a historic herd reduction was done involving First Nations from Keeseekowenin Ojiw’į̨į̨ First Nation and Rolling River First Nation. For the first time, the herd reduction was done not via helicopter but through ground removal.

Consultation is usually the key to establishing an effective force through a consensus-building approach. The Peace-Athabasca Delta Ecological Monitoring Program (PADEMP) 15 initiated by Wood Buffalo National Park of Canada started out with park staff meeting with representatives of all 11 of the park’s Aboriginal community partners in 2008 to gauge interest in monitoring one of the world’s largest freshwater deltas for signs of stress from industrial development. The delta, which lies within the Mackenzie River watershed and is currently undergoing considerable industrial development, has long been recognized as an extremely productive ecosystem, supporting a diverse range of terrestrial and aquatic species. It has been recognized as a wetland of international importance under the United Nations Ramsar designation and the delta contributed to the recognition of Wood Buffalo National Park of Canada as a World Heritage Site since 80% of the delta lakes and wetlands are within the park boundaries. Within two years, the membership expanded to include a total of 17 Aboriginal communities, conservation groups and federal and provincial government agencies. They meet regularly and have developed a consensus based approach to identifying goals and conducting work. The program and its working committees are accomplishing research much faster than Parks Canada could do alone.

Welcoming Suggestions

The Investigation and Remediation of Stokes Point, Former Distant Early Warning (DEW) Line Site 16 shows how simply being approachable can result in environmental improvements. Ivvavik National Park of Canada was formed in 1984 and has the distinction of being the first national park created from a modern Aboriginal Land Claim. When
Lessons Learned

1. Pay A Visit. You are more likely to develop a rapport faster with people if you take the time to get to know people in their own environment, where they are more likely to be comfortable speaking with you and can show examples of what they mean.

2. Take Your Time. Building meaningful relationships and trust cannot be rushed. Hurrying efforts or creating false deadlines can delay success.

3. Keep An Open Mind. A notion that seems unfounded might simply need time to be proven right or might just be the spark for discussing further ideas. Two seemingly different viewpoints or cultural practices can come together in the spirit of respect and a desire to understand each other, as seen in the pole conservation workshop.

4. Brainstorm. Many of the best projects start off by people saying, “Wouldn’t it be nice if…”

5. Create Synergy. Talking with various stakeholders will likely generate broader interest, support and participation and ultimately, results.

6. Encourage Stewardship. Making people aware of their stake in a project forges their long-term connection to it and its successful outcome.

7. Bank On It. Investigate the possibilities of participants leveraging different financial mechanisms to fund a co-operative effort. Be mindful that sharing the cost of a project also means sharing the decisions.

8. Know When To Let Go. Although Parks Canada initiated the forum on pole conservation, the Canadian Conservation Institute took charge of organizing the last two events, dedicating financial and human resources to their success.

Parks Canada established the park, the landscape had already been used extensively, an over the years no detailed investigation of contaminants left behind was ever conducted. Past clean-up effort at Stokes Point had only ever been piecemeal, making it unsafe for people and animals. The project was initiated following concerns that were raised by Aboriginal residents of Aklavik, the Aklavik Community Corporation, and the Inuvialuit Regional Corporation regarding the contamination brought on by abandoned old garage, warehouses, petroleum, oil and lubricant storage facilities and other highly toxic contaminants such as PCBs. Parks Canada and the Inuvialuit worked together to investigate the site and to clean up contaminated soil and debris, making Stokes Point healthier for wildlife and the continued subsistence of Inuvialuit.

Elders was combined with scientific knowledge to help design the project and make sure that “no stone was left unturned.” 95% of the economic benefits from the clean-up went to Inuvialuit companies and workforce through a competitive national tendering process.

Appreciating the value of differing opinions is part of the approach towards the Aboriginal Consultation on Fire Management Plan. Fire management by Aboriginal peoples has a long history North America. Aboriginal people’s cultural connection to the land and their practices of fire management has shaped the landscape all across this continent. For decades, in Wood Buffalo National Park of Canada, Traditional Users of the park (hunters and trappers) have been employed as fire fighters. Aboriginal harvesters protect their interests and park staff benefit from having employees who share their Aboriginal knowledge and values with respect to fire management. “Fire Control”, as it was called in the park’s early years, has evolved into the current Fire Management Program, the largest in Parks Canada in terms of resources and operational activities. As the “interim” Fire Management Plan dates back to 1989 and decades of fire data has been accumulated, it is time to develop a new Fire Management Plan. The consultations with 11 Aboriginal groups are expected to generate significant discussion. It is hoped they will give the park a better understanding of the ecological, social and economic implications of letting an area burn as opposed to suppressing flames.

The community of Aklavik celebrates the successful cleanup of legacy contamination at Stokes Point with a feast and drum dance held in January 2011. Drum dancers from the Aklavik Drummers and Dancers: front row - Ally Gordon & Mary Gordon; back row - David James Gordon & Skylar Storr

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1 John McCormick, Senior Policy Advisor, Aboriginal Consultation, Aboriginal Affairs Secretariat, Tel: (819) 934-8365, E-mail: john.mccormick@pc.gc.ca, or Greg Thomas, Cultural Resource Manager, Western and Northern Service Centre, Tel: (204) 983-6802, E-mail: greg.thomas@pc.gc.ca.

2 Laura Peterson, Cultural Resource Management, Wood Buffalo National Park of Canada, Tel: (867) 872-7936, E-mail: laura.peterson@pc.gc.ca.

3 Nadine Gauvin, External Relations Manager, Fundy National Park of Canada, Tel: (506) 887-6393, E-mail: nadine.gauvin@pc.gc.ca.

4 Victor Savoie, Heritage Presentation Coordinator, Kouchibouguac National Park of Canada, Tel: (506) 876-1263, E-mail: victor.savoie@pc.gc.ca.

5 Kirby Tulik, Park Ecologist, Prince Edward Island National Park of Canada, Tel: (709) 533-3129, E-mail: kirby.tulik@pc.gc.ca.

6 Dr. Michelle Mansau, Ecosystem Scientist, Western and Northern Canada Service Centre, Tel: (204) 983-8885, E-mail: Michelle.Mansau@pc.gc.ca, or Gary Mouland, Resource Conservation Manager, Tel: (867) 975-4762, E-mail: Gary.Mouland@pc.gc.ca. Other publications from the Project are also available on the web under the “Publications” tab http://lecol.ck.ca/index.php?pid=48 and under the Inuit Knowledge/Literature and documents tab http://lecol.ck.ca/index.php?pid=126.

7 Dennis Herman, Advisor, Barf, Yoho and Kootenay National Parks of Canada, Tel: (250) 347-6169, E-mail: Dennis.Herman@pc.gc.ca.

8 Anche Handel, Resource Conservation and Public Safety, Elk Island National Park of Canada, Tel: (780) 932-2950, E-mail: anche.handel@pc.gc.ca.

9 Eric Tremblay, Ecosystem Scientist, Kouchibouguac National Park of Canada, Tel: (506) 876-2443, E-mail: eric.tremblay@pc.gc.ca.

10 Renee Wissink, Ecosystem Scientist, Fundy National Park of Canada, Tel: (506) 887-6098, E-mail: renee.wissink@pc.gc.ca.

11 Yves Bossé, Aboriginal Liaison Advisor, Atlantic Service Centre, Tel: (902) 426-5407, E-mail: yves.bosse@pc.gc.ca.

12 Douglas Tate, Conservation Biologist and Member of the Nahâh Dehé Consensus Team, Nahanni National Park Reserve of Canada, Tel: (867) 695-0351, E-mail: doug.tate@pc.gc.ca.

13 Jeff Leggo, Superintendent, St Lawrence Island National Park of Canada, Tel: (613) 923-5261, E-mail: jeff.leggo@pc.gc.ca.

14 Mark Young, Manager, First Nations Program, Riding Mountain National Park of Canada, Tel: (204) 848-7134, E-mail: mark.young@pc.gc.ca.

15 Stuart Macmillan, Resource Conservation Manager and Chair of the PADEMP Steering Committee, Wood Buffalo National Park of Canada, Tel: (867) 872-7938, E-mail: stuart.macmillan@pc.gc.ca.

16 Nelson Perry, Ecosystem Scientist, Western Arctic Field Unit, Tel: (867) 777-8810, E-mail: nelson.perry@pc.gc.ca, or John Snell, Contaminated Sites Specialist, Western and Northern Canada Service Centre, Tel: (403) 292-4469, E-mail: john.snell@pc.gc.ca, Ed McLean, Conservation Advisor, Western and Northern Canada Service Centre, Tel: (204) 983-8916, E-mail: ed.mclean@pc.gc.ca.

17 Jeff Dixon, Resource Conservation Supervisor II, Wood Buffalo National Park of Canada, Tel: (867) 872-7964, E-mail: Jeff.Dixon@pc.gc.ca.

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Gerald Antoine, former great chief of the First Nations of Dehcho, on the Nahanni River

© Frédéric Baril
Creating Awareness Through Languages

Many Canadians would be surprised to learn that more than 50 distinct Aboriginal languages exist in Canada. Parks Canada is committed to working in partnership with Aboriginal communities to convey the importance of Aboriginal languages and their inherent place in Canada’s national parks, national historic sites and marine conservation areas.

The Translation of the Parks Canada Charter into Aboriginal Languages acknowledges that more than half of the land managed by Parks Canada derives from land claim settlements made with Aboriginal groups who share an interest with Parks Canada to protect this natural and cultural heritage. Conveying the values and principles of Parks Canada’s Charter in Aboriginal languages is a respectful way of promoting engagement of Aboriginal peoples. Parks Canada initially discussed the project with the 12 Aboriginal leaders of its Aboriginal Consultative Committee. Subsequent surveys with Field Units identified languages to include. Working closely with Aboriginal communities, the Aboriginal Affairs Secretariat then contracted local language experts to translate the charter into more than 24 languages. This was not an easy task as it became apparent that simple translation would not be culturally appropriate. In fact, quite a few of the words used in the Charter refer to concepts either not found in Aboriginal languages, or concepts that cannot be translated into simple words. Translators soon realised that the Charter needed to be adapted to Aboriginal languages. The printed and, on request, audio versions distributed to Aboriginal communities have helped establish a better understanding of shared values and the need to work together to protect and enhance heritage landscapes.

The Ktunaxa translation done for the Kootenae House National Historic Site Interpretive Panels is building public appreciation for the First Nations heritage of this site as an important fur-trading post with the Ktunaxa Nation. The panels include a map showing the routes explored by fur-trader David Thompson and expand on the role of his First Nation guides. A message outline and the design ideas presented to Ktunaxa elders for approval prompted several elders to share historical knowledge. Before the panels were made in 2009, the content was sent to the Ktunaxa Nation Traditional Knowledge and Language Sector for review, comment and translation.

The Parks Canada Pictograph Project in the Lake Louise, Yoho and Banff national parks is helping to preserve messages literally fading from the landscape. High-resolution digital photography is used to create a permanent record of these sacred First Nation sites. Interviews with elders are providing cultural context. Elders from the Piikani, Stoney Nakoda (Chiniki), Kinbasket and Ktunaxa First Nation communities have been shown digitally enhanced images of pictograph sites to comment on their meaning and physical nature. The raw digital images were enhanced using Dstretch software which brings out pigment residues often invisible to the naked eye. Being invited to speak for their own cultural traditions encouraged the elders to participate in this project. Their insight complements recordings describing the digital images that will be part of an inventory kept by Parks Canada and First Nation communities. Cultural resource specialists at Parks
Canada not only seek to protect cultural heritage by ensuring that they remain healthy and whole but also find ways of presenting and celebrating cultural histories. The project has given Parks Canada a better understanding of First Nation concerns regarding site management and preservation. It is also fostering public appreciation for the sacredness of these sites and support for their preservation.

A number of residents at Mallorytown Landing were upset after St. Lawrence Islands National Park of Canada removed the beach to re-vegetate the shoreline. The beach had been closed more often than open in the past years due to high coliform bacteria count. To facilitate a new generation of experiences at the landing, staff worked with Akwesasne and regional residents to create Words Before All Else Rocks project. *Ohenen Kartuuwetakeewen (The Words That Come Before All Else)*, also known as the *Thanksgiving Address*, is at the core of the Haudenosaunee view of the universe. Each gathering begins with this greeting that acknowledges and gives thanks to all the elements of creation. Each gathering closes with similar words. Symbols representing the 18 elements were illustrated and carved onto rocks throughout the site at Mallorytown Landing and assembled together with their corresponding symbols into a final carving on a rock of膜likelihood. The site also has panels telling the stories of surrounding residents’ stewardship contributions. The Akwesasne community has been deeply moved by the inclusion of their language on the rocks. Many people have said it makes them feel welcome in their traditional territory.

**Oral History**

Oral history's importance has been the driver in the Preparation of the 2008 Submission Report to the Historic Sites and Monuments Board of Canada on Catherine Beaulieu Bouvier Lamoureux (ca. 1836-1918). Memories of the earliest Mētis women from the Mackenzie Basin have largely been lost. It is testimony to Catherine Beaulieu’s significance to northern society – especially the Deh Cho First Nations and the Mētis – that some of her life can still be compiled from distant memories, oral traditions and some documentation. Her Dene and French-Canadian upbringing enabled her to serve as intermediary among the Dene, the Hudson’s Bay Company (HBC) and the Oblate missionaries. Her candidacy as a person of national historic significance is an example of best practices when it comes to recognizing individuals – notably women – who have largely been overlooked by documented history.

The Board raised questions regarding the methodology used to collect and evaluate the information presented to them in 2002. It opted to consider a resubmission after demographic reports and the process for documenting the oral history were reviewed by the Cultural Communities Committee and subsequently by the Board. A supplementary report was tabled in 2005 on the subject of oral histories, and the Board reaffirmed its practice of giving oral tradition due weight in its considerations. Guiding principles, including a methodological approach for the use of oral history, were accepted in 2006. A new report was subsequently prepared on Catherine Beaulieu that included oral accounts from the Fort Providence area in the Northwest Territories, as well as additional primary and secondary research from HBC and Oblate documents, and early Oblate published writings. Considering oral tradition when it is relevant, useful and reliable, on a case-by-case basis, acknowledges the fact that First Nations, Inuit, and Mētis histories are often not found in standard history books. And oral histories – if properly collected – can be of tremendous value.

The Plaque Commemoration Ceremony with the Historic Sites and Monument Board of Canada: Abernaki War Chief, Nescambouit has built public appreciation and support for Aboriginal leaders. The Abernaki community had asked the Board to pay tribute to Nescambouit, an Abernaki chief revered for his bravery, war-strategizing and negotiating skills in dealing with the French and the British. His dedication and perseverance helped to maintain the autonomy and integrity of Abernaki territory. A plaque unveiling organized with La Mauricie National Park and the community took place during a powwow marking the 350th anniversary of Odanak, Quebec, in June 2010. Richard O’Bomsawin, chief of the Odanak Band Council and Nicole O’Bomsawin, a community historian, gave a presentation about Nescambouit. A chant honouring the war chief ended the ceremony.
Reaching Students at School

The Calendar That Won’t Stay on the Wall! has broadened awareness about species at risk within Aboriginal communities in Atlantic Canada. Designed for high-school students and their families, the calendar featured Aboriginal language in conveying some of the information concerning species relevant to Aboriginal peoples within the region. It also contained significant dates regarding Aboriginal peoples and events. Recipients appreciated its Aboriginal art. They also liked having the first edition based on the Mi’kmaq lunar cycle (March 2007-February 2008) and the second on the Inuitt calendar (March 2009-February 2010).

To ensure the calendar had the right elements, its planning involved the region’s Aboriginal communities, Parks Canada’s Atlantic Service Centre (Aboriginal Initiatives Section), and the Species-at-Risk Interdepartmental Committee of Atlantic Canada (including Environment Canada, Fisheries and Oceans Canada, and Indian and Northern Affairs Canada).

A teaching guide produced with education specialists from Parks Canada, Environment Canada and the Nova Scotia Department of Education suggested various activities for species awareness and recovery. The distribution beyond Aboriginal communities in Atlantic Canada (including Labrador) and the Gaspé Peninsula to all Atlantic Canada high schools broadened awareness and support.

In British Columbia, the Species at Risk in Schools Project has raised awareness of the Species at Risk Act in two very important West Coast First Nation languages: Hul’q’umi’num’ and SENĆOŦEN. The purpose was to encourage students to appreciate culturally significant animals and plants so they would act in ways to prevent them from becoming extinct. The presentations were designed and delivered by Hul’q’umi’num’ and SENĆOŦEN speakers with an interpreter from Gulf Island National Park Reserve of Canada. Consultations for program development were held with the Hul’q’umi’num’ Treaty Group / Parks Canada Agency Consultative Committee, which consists of six Coast Salish First Nations, and subsequently the Snu’dích Indian School Board. With activities and length tailored to age groups, the program included stories, games, a large poster, a set of information cards and show-and-tell segments to introduce a featured animal or plant and its name in Hul’q’umi’num’ or SENĆOŦEN, as well as elders or Parks Canada staff as guest speakers. A closing activity focused on positive actions students could take for species recovery in their own community. A total of 2000 English and 400 French posters were distributed in schools. Close to 2,500 students and teachers took part in these school programs. They are now aware of species that are at risk and of the presence of the Hul’q’umi’num’ and SENĆOŦEN peoples who have lived in this area for a very long time.

I liked the story of the Creator that explained why First Nations treat nature like family. The presentation really taught me a lot about how I can help the environment.” — Alisha, Grade 7 Student, Bayside Middle School

Helping to Re-Connect

Treaty Payments and Education Program at the Forks National Historic Site of Canada provides an opportunity for Parks Canada to welcome First Nation people from communities in Manitoba and Northern Ontario to this historic site in Winnipeg to receive their treaty annuity. Treaties are important to the history of Manitoba as well as to The Forks National Historic Site of Canada. The Peguis / Selkirk Agreement of 1817 was made at The Forks and the first of the numbered treaties in Western Canada, Treaty No. 1, was signed a short distance north at Lower Fort Garry National Historic Site of Canada. The Forks was a place where Aboriginal people seasonally camped, traded and gathered for at least 6,000 years and they have continued a spiritual, historic and economic link with the site over time.

The program draws thousands of First Nation people who might not otherwise visit a site administered by Parks Canada. Many feel a special connection to the place where 6,500 to 8,000 recipients can personally collect their $5.00 annuity. They are welcomed by opening ceremonies that include a blessing by elders. A few days prior, Parks Canada and Indian and Northern Affairs Canada staff present an information and training session to government employees who will pay treaty, as well as to local tenants and neighbours. A display provides the opportunity to learn about the Aboriginal history of The Forks, treaty payments and the commitment by Parks Canada to relate the story of Treaty No. 1.
York Factory National Historic Site of Canada, located eight kilometres from the mouth of Hudson Bay on Hayes River, was a Hudson Bay Company (HBC) trading post at the centre of the fur trade for 200 years. It was known as “Kichewaskahikun” or the Great House by the Cree, many of whom lived and worked there as traders, tripmen and labourers. When its massive Depot doors that had seen decades of trade goods pass through were closed for the last time in 1957, the Cree who still lived there relocated to York Landing, Bird, Shamattawa and Churchill in northern Manitoba. In 2006, York Factory First Nation and the Fox Lake Cree Nation (also York Factory descendants) approached Parks Canada about organizing a biannual homecoming at York Factory descendants) approached Parks Canada about organizing a biannual homecoming at York Factory about 1957, the Cree who still lived there relocated to York Landing, Bird, Shamattawa and Churchill in northern Manitoba. In 2006, York Factory First Nation and the Fox Lake Cree Nation (also York Factory descendants) approached Parks Canada about organizing a biannual homecoming at York Factory. In 2008 and 2010 gave Aboriginal partners an opportunity to reconnect with a place that has strong ties to their cultural heritage and established a setting for elders to pass along the connection to this important place to the next generation of York Factory descendants - their children and grandchildren. Parks Canada learned about the historical operations of York Factory from the oral histories and recollections of the elders who were returning to the site for the first time in years. New interpretive signage focussing on the role of the Cree at York Factory was added to the site. Cultural Centre. Plans were being made in 2007 for re-capitalization of the Kluane National Park and Reserve of Canada visitor centre as the 1980 exhibits have deteriorated considerably and the stories in the centre no longer reflect current messages and management practices. A year later, the Champagne & Aishihik First Nations invited Parks Canada to re-locate the centre within the new Cultural Centre they were planning. The location will be more visible to highway traffic, which positions the park to attract more visitors. As a key tenant, Parks Canada is contributing towards the Cultural Centre through a 40-year pre-paid lease. Both the Champagne & Aishihik First Nations and the Kluane First Nation are working with Parks Canada on the renewal of exhibits and audio-visual products for the new visitor centre’s scheduled opening in the spring of 2012. Champagne & Aishihik First Nations organised a job fair for their citizens for the major construction to be done to ensure economic benefits for their communities. Welcoming Visitors Together Location will also be part of the success of the Renewal & Re-location of the Kluane National Park & Reserve Visitor Centre to the Champagne & Aishihik First Nations. Sometimes, the best of intentions take time to come to life. When Parks Canada created the Migan Archipelago National Park Reserve of Canada, 1984, promises were made to the Innu community of Ekuandishit that a welcoming centre would be built in their community. Twenty-five years later, the centre is finally becoming a reality. Inspired by Aboriginal longhouses, the architectural concept for the Construction of the Maison de la culture innue in Ekuandishit was developed in spring 2009. It will be built at the edge of the community of Ekuandishit as a visitor centre, to pass on knowledge and promote the Innu language and the close ties that link the community of Ekuandishit to the Migan Archipelago National Park Reserve of Canada. Members of the Ekuandishit First Nation, from youths to elders, have been involved since the project’s inception and will continue to do so. Elders were consulted about the centre’s location and local Innu artists will create works of art that are already incorporated in the concept of the longhouse. This approach promotes a sense of ownership. The Maison de la culture innue d’Ekuandishit will address the cultural needs of Innus in an intergenerational meeting place while offering tourists a glimpse into the world of the Innu of Ekuandishit from yesterday to today.

The Innu community has such a strong connection to the islands. But when you’re on the islands, you don’t see it. This cultural centre is a way of showing that. This centre is for our children. And it is not just a project or a building. It is a dream.” — Rita Mestokoshko, Councillor, Conseil des Innus d’Ekuandishit and member of Parks Canada’s Aboriginal Consultative Committee

Members of the Conseil des Innus d’Ekuandishit fell to right: Joachim Selma, Entreprises Shanamas, Vincent Naqash, Councillor; Rita Mestokoshko, Councillor; and member of Parks Canada’s Aboriginal Consultative Committee, Jean-Charles Piétacho, Chief, Isabelle Napess, Counsellor and Bernard Labontaine, Vice-Chief.

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Tour Port au Choix National Historic Site of Canada’s rich Aboriginal heritage dates back more than 5000 years. It commemorates, among others, an ancient burial ground belonging to the Maritime Archaic Tradition and a Palaeoeskimo living site dating back 2000 years. Port au Choix consulted the province’s Aboriginal groups when it developed a Landscape Visitor Experience Plan. Representatives from Aboriginal groups and local stakeholders attended two workshops and provided feedback in person and in writing. This helped the site develop meaningful visitor experiences, and gave Aboriginal groups a greater appreciation for the site and an opportunity to participate in how it’s presented and protected. The site’s “Landscape Visitor Experience Plan” was completed in October 2009. It presents an array of engaging experiences to help visitors make a personal connection to the site. During the

© Parks Canada.
Tseshaht oral tradition, the creation event of the first Tseshaht man and woman took place on C’issaa (Benson Island). In spring 2009, Benson Island was permanently closed to overnight campers to protect this culturally significant area. Pacific Rim National Park Reserve of Canada and Tseshaht First Nation worked together to develop an interpretive display for the Benson Island Memorial Project to tell the story of the area and acknowledge its cultural and historical significance. This project would enhance visitors’ experience on the island and help recognize the importance of the Tseshaht presence. The interpretive display included a carved House Post with a viewing platform and two interpretive panels. Well-known Tseshaht carver Gordon Dick carved the post from a red cedar log that the Robinson family donated in honour of their relative Wilfred Robinson, a Tseshaht elder who was instrumental in archaeological digs conducted on Benson Island. The panels, written in Nuu-chah-nulth, French and English, tell the creation story of the Tseshaht people and the cultural history of the C’issaa. Now, visitors walk through a bank of tall trees to discover a cedar walkway leading to a house post in a meadow.

It took so many people who were strong and never gave up. The things that have happened through the years, it is hard to believe, but we can’t give up. There’s lots to do yet.” — Grand Chief Bert Mack, Toquaht Nation

In an effort to better incorporate the Anishinabe (Algonquin) people and their story along the Rideau Corridor and build stronger relationships with them, Rideau Canal National Historic Site of Canada is working with the Omàmiwininì Pimàdjwowin Cultural Centre to develop museum interpretive panels that share the story of the Anishinabe people, their culture and religious beliefs. The Algonquin Museum panel exhibits for the Rideau Canal National Historic Site of Canada and summer of 2010, fund from Canada’s Economic Action Plan was used to complete infrastructure projects including: The Dorset Doorway, The Gathering Circle, Landscape Sculptures, and The Phillip’s Garden program Shelter. Together, Parks Canada and Aboriginal groups developed a product that will help Canadians appreciate and understand the rich Aboriginal heritage at Port au Choix National Historic Site of Canada and the need to protect it for generations to come.

On February 25, 2011, a blanket ceremony, drumming and a delicious salmon and bannock banquet marked the birth of Šxwimel Gifts, which means “store” in Halq’eméylem, at Fort Langley National Historic Site of Canada’s Visitor Centre. The new shop is managed by members of the Kwantlen First Nation, located across a narrow channel of the Fraser River from the site. In Fort Langley, ties with the Kwantlen stretch back to the fort’s operation between 1827 and the 1880s, when the Kwantlen were the key trading partners at this Hudson’s Bay Company post. During the blanket ceremony, Kwantlen Elders pinned colourful blankets on the Šxwimel staff—primarily Aboriginal youth and elders—to symbolize them taking on the responsibility for the store on behalf of the nation. Kwantlen youth will have the opportunity to learn about their culture and how to run a business alongside their elders. Blankets were also presented to dignitaries including the local mayors and site managers, in appreciation of the honour of welcoming the Kwantlen at the site.

“This is huge for the community. It’s our first economic venture. We see it as giving birth to a ‘baby’, and being able to nurture what this ‘baby’ will look like.” — Kwantlen spokesperson Brenda Fernie

Telling the Stories

Benson Island, in Pacific Rim National Park Reserve of Canada in the Broken Group islands archipelago, was where the Tseshalt people lived year-round for several millennia. According to Tseshaht oral tradition, the creation event of the first Tseshalt man and woman took place on C’issaa (Benson Island). In spring 2009, Benson Island was permanently closed to overnight campers to protect this culturally significant area. Pacific Rim National Park Reserve of Canada and Tseshaht First Nation worked together to develop an interpretive display for the Benson Island Memorial Project to tell the story of the area and acknowledge its cultural and historical significance. This project would enhance visitors’ experience on the island and help recognize the importance of the Tseshalt presence. The interpretive display included a carved House Post with a viewing platform and two interpretive panels. Well-known Tseshalt carver Gordon Dick carved the post from a red cedar log that the Robinson family donated in honour of their relative Wilfred Robinson, a Tseshalt elder who was instrumental in archaeological digs conducted on Benson Island. The panels, written in Nuu-chah-nulth, French and English, tell the creation story of the Tseshalt people and the cultural history of the C’issaa. Now, visitors walk through a bank of tall trees to discover a cedar walkway leading to a house post in a meadow.

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Building on the success of this project, Chief Misel Joe from the Miawpukek First Nation and member of Parks Canada's Aboriginal Consultative Committee asked two other residents of his community to return to Gros Morne National Park of Canada. Three Miawpukek First Nation residents, including a youth, spent six weeks in the park demonstrating how to build the canoe using traditional tools, materials and construction methods. The canoe was named Mattio after Mattie Mitchell, a Mi'kmaq hunter, guide and prospector, who was recognized in 2005 as a person of national historic significance by the Historic Sites and Monuments Board of Canada. The Federation of Newfoundland Indians contributed the wages of two of its members to deliver on-site interpretation. The canoe was presented to Gros Morne National Park of Canada on National Aboriginal Day 2007.

Presenting ceremony, left to right: Billy Joe (Canoe Builder, Miawpukek First Nation), Donny Benoit (Canoe Builder, Miawpukek First Nation), Maggie John, Aboriginal Liaison Officer, Parks Canada, Chief Misel Joe, Miawpukek First Nation and member of Parks Canada’s Aboriginal Consultative Committee, Donny Benoit (Canoe Builder, Miawpukek First Nation). © Parks Canada

Presentation of a traditional Aboriginal Hide Canoe for the Gros Morne National Park of Canada. © Parks Canada

tradions and language alive while giving visitors to the park an appreciation and understanding of the rich history of the Mi'kmaq people. Mi'kmaq and Parks Canada staff provided on-site interpretation. Projects and events at the park have encouraged local people to explore their Aböronal ancestry.

As part of the seven-week Port au Choix National Historic Site “Artist in Residence” pilot project, accomplished Inuk artist, drummer and throat singer Lena Onalik of Nunatsiavut greeted visitors and talked about the drum she used and made a presentation that included singing, drumming and throat singing. She also demonstrated how to make earrings from porcupine quills and displayed them. Lena’s art and stories helped visitors connect to the national historic site through a genuine, memorable experience and presented Canada’s rich Aboriginal culture.

Living the Cultures

Sometimes, bridging the gap between cultures only needs a sunny day and a chance to share a cultural experience. During Parks Day in July 2010, a dance troupe of eight dancers and five drummers from the Attikamekw First Nation were invited to offer a Presentation of a traditional Aboriginal dance for the 40th anniversary celebrations of La Mauricie National Park of Canada. Visitors received free admission to the park that day and the dance troupe invited them to participate in the dances. Members of the dance troupe also explained the various dances and the origins of their regalia.

In Manitoba, Treaty No. 1 was signed with the Anishnaabe and Muskego Cree (Saulteaux and Swampy Cree) First Nations of southern Manitoba on August 3, 1871. It became the forerunner of the numbered treaties of Western Canada that opened the door for large-scale settlement by the Europeans. During the August long weekend, a two-day Commemoration of the Signing of Treaty No. 1, August 3rd is held at Lower Fort Garry National Historic Site of Canada. To take advantage of the August long weekend, Monday focuses on cultural activities including craft demonstrations, traditional dancing, traditional singing and drumming, contemporary singing, dancing and musical performances. August 3rd features ceremonies and a series of guest lectures on treaties and their impact in partnership with the Treaty Relations Commission of Manitoba (TRCM). The days have led to increased visitation, improved knowledge of First Nations and the importance and impact of Treaty No. 1 to First Nations and non-First Nations beneficiaries.
Lessons learned

1. Find the Right Opportunities. Researching Aboriginal candidates for consideration by the Historic Sites and Monument Board of Canada, for example, adds to the overall knowledge of the country’s history makers and their connection to a location. Finding out about a site’s Aboriginal history can help you to come up with ideas to connect with its past.

2. Ask for Ideas. Don’t be afraid to approach the representatives of a community or association for suggestions regarding greater Aboriginal involvement. Encourage others to suggest “I wish...” and “If only...” scenarios to spark discussions. Consulting with all the identified key Aboriginal partners from the outset will garner insight, expertise and consensus for a successful project.

3. Be Flexible. If key Aboriginal partners, such as the elders within a community, are unavailable immediately, propose a later date that works for everyone. Look at softening a deadline if it results in a project that is more inclusive and successful.

4. Identify Shared Values and Goals. Finding out about a site’s Aboriginal history can help you to come up with ideas to connect with its past. It can also help foster a better understanding of a region’s Aboriginal history. Working successfully on projects enhances relationships based on mutual trust and respect.

5. Think Outside the Box. Incorporate traditional Aboriginal ways of viewing and interpreting the world within mainstream types of communication, such as the Mi’kmaq lunar cycle and Inuit March-to-February year in a modern calendar.

6. Don’t Get Discouraged. Just because a project does not initially meet with approval doesn’t mean it won’t be approved once more people understand its importance or additional criteria is met.

7. Build Trust – Build Projects. Once trust is built, time is needed for ideas to fully evolve including many site visits and conversations during a span of a couple of years. In turn, working successfully on projects enhances relationships based on mutual trust and respect.

8. Be a Bridge Builder. Including Aboriginal employee in projects and meeting with community helps to build trust and deal with the communities from their own cultural values. Recognizing and acting upon the strengths that each partner brings to the relationship builds further trust for future successful collaborations. When contracting to develop a plan that has Aboriginal content, hire a contractor who has experience consulting with Aboriginal groups.

9. Share Stories. Provide opportunities for Aboriginal partners to ensure their stories are reflected in public programming. It demonstrates a commitment to working with them and providing an opportunity to have them tell their stories outside the community. It can also help foster a better understanding of a region’s Aboriginal history.

10. Acknowledge Successes. True success is the result of working with and learning from each other, young and old.

1 Reg Sylliboy, Analyst, Aboriginal Affairs Secretariat, Tel: (819) 953-6041, E-mail: reg.sylliboy@pc.gc.ca
2 Dave Caims, Manager, Aboriginal Relations, Lake Louise, Yoho and Kootenay Field Unit, Tel: (204) 543-6110, E-mail: dave.caims@pc.gc.ca
3 Brad Himour, Senior Archaeologist, Western and Northern Service Centre, Tel: (403) 292-4471, E-mail: brad.himour@pc.gc.ca
4 Sophie Borcoman, Visitor Experience Manager, St Lawrence Islands National Park of Canada, Tel: (819) 923-5261 ext. 109 E-mail: sophie.borcoman@pc.gc.ca
5 Marianne Stopp, Ethnohistorian, National Historic Sites Directorate, Tel: (819) 953-6556, E-mail: marianne.stopp@pc.gc.ca
6 Sophie Borcoman, Visitor Experience Manager, St Lawrence Islands National Park of Canada, Tel: (819) 923-5261 ext. 109 E-mail: sophie.borcoman@pc.gc.ca
7 Valerie Therrien, Manager of External Relations, La Mauricie National Park of Canada, Tel: (819) 536-2638, Ext. 224, E-mail: valerie.therrien@pc.gc.ca
8 Yves Bossé, Aboriginal Liaison Advisor, Atlantic Service Centre, Tel: (902) 426-5875, E-mail: yves.bosse@pc.gc.ca
9 Karla Point, First Nations Special Projects Officer, Gulf Island National Park Reserve of Canada, Tel: (250) 654-4073, E-mail: kara.pentff@pc.gc.ca
10 Barb Ford, Visitor Experience Manager, The Forks National Historic Site of Canada and Riel House National Historic Site of Canada, Tel: (204) 983-5988, E-mail: barb.ford@pc.gc.ca and Jennifer Burnell, Events Coordinator, Tel: (204) 844-1966, E-mail: Jennifer.burnell@pc.gc.ca
11 Laura Gorecki, Project Coordinator, Khuan National Park and Reserve of Canada, Tel: (867) 634-2329 Ext. 212, E-mail: laura.gorecki@pc.gc.ca
12 Michelle Boucher, Liaison Advisor, Mingan Archipelago National Park Reserve of Canada, Tel: (418) 538-3331, poste 27, E-mail: michele.boucher@pc.gc.ca
13 Millie Spence, Site Supervisor, Port au Choix National Historic Site of Canada, Tel: (709) 861-3522 E-mail: Millie.Spence@pc.gc.ca
14 Melissa Banovich, Site & Visitor Experience Manager, Port Langley National Historic Site of Canada, Tel: (604) 513-4776, E-mail: Melissa.Banovich@pc.gc.ca
15 Karen Haugen, Acting First Nations Program Manager, Pacific Rim National Park Reserve of Canada, Tel: (250) 726-3508, E-mail: karen.haugen@pc.gc.ca
16 Juan Sanchez, Product Development Officer, Rideau Canal National Historic Site of Canada, Tel: (613) 283-7109 x 212, E-mail: juan.sanchez@pc.gc.ca
17 Maggie John, Aboriginal Affairs Coordinator, Western Newfoundland and Labrador Field Unit, Tel: (709) 458-3597, E-mail: maggie.john@pc.gc.ca
18 Maggie John, Aboriginal Affairs Coordinator, Western Newfoundland and Labrador Field Unit, Tel: (709) 458-3597, E-mail: maggie.john@pc.gc.ca
19 Maggie John, Aboriginal Affairs Coordinator, Western Newfoundland and Labrador Field Unit, Tel: (709) 458-3597, E-mail: maggie.john@pc.gc.ca
20 Valerie Therrien, External Relations Manager, La Mauricie National Park of Canada, Tel: (819) 536-2638 ext. 224, E-mail: valerie.therrien@pc.gc.ca
21 Ken Green, Visitor Experience Manager, Lower Fort Garry National Historic Site of Canada, Tel: (204) 785-6091 E-mail: ken.green@pc.gc.ca
Parks Canada values the unique partnerships it has created with Aboriginal peoples in the last decades. Working closely with these Aboriginal partners helps us make better decisions on how to protect, present and connect with our natural and cultural environments. Working in partnership with First Nations, Inuit and Métis peoples to manage national parks, national historic sites and marine conservation areas to present Aboriginal cultures also greatly enriches visitor experiences in our heritage places.

Throughout the country, new relationships are being forged and old ones are being celebrated. Cooperative management with Aboriginal peoples has become a common practice within Parks Canada and members of these committees work jointly with us to make important decisions related to the planning and operation of the park. These relationships lead us to greater collaboration and understanding of our mutual interests, helping us to work on specific projects that bring about reconciliation and reconnection.

Protecting our heritage

Aboriginal peoples are unique partners in the protection of natural and cultural resources; from ways to conserve totem poles in British Columbia and species of fish in Atlantic Canada to removing vegetation and identifying gravesites in an ancestral cemetery in northern Alberta. Everyone has something to contribute, whether it’s knowledge of medicinal plants in Atlantic Canada, expertise to harvest White-Tailed Deer to help restore ecological balance in Ontario, Inuit Knowledge that improves Parks Canada’s monitoring and understanding of vast and remote Nunavut parks amid a changing environment, or oral history that can contribute to the acknowledgment of the importance of an historic Aboriginal figure.

Parks space are almost always situated in a place that was special to the Aboriginal peoples and while learning in a classroom has its merits nothing can replace experiential learning in a place that is/was special to not just Aboriginal people but, all the people of Canada. To see Elders, Youth and those between interacting, learning and teaching side by side with Parks left me an unforgettable image and hope for the future of our special places.” — Fred Johnstone, Northern Native Broadcasting Yukon

Enhancing education and visitor experience

Presenting the cultures of Aboriginal peoples to some 22 million visitors to Canada’s national parks, national historic sites and national marine conservation areas each year greatly enhances visitor experiences. Opportunities to share the stories and cultures of Aboriginal peoples take many forms including exhibits, interpretive panels and hands-on experiences. At the kANGID-LUASUK Base Camp in Torngat Mountains National Park of Canada on the Labrador Peninsula and during the Port au Choix National Historic Site of Canada’s Artist in Residence pilot project, visitors had a chance to connect with the Inuit cultures through the stories the people shared. In York Factory National Historic Site of Canada, the Cree are reconnecting with a place that has strong ties to their heritage and past, and in the Mingan Archipelago National Park Reserve of Canada, a twenty-five year old dream of creating a welcoming centre where young and old can come together is finally coming true.

This sharing helps keep First Nations, Inuit and Métis cultures, traditions and languages alive while giving parks visitors an appreciation and understanding of their rich history. Partnerships are rewarding and they allow us to share our collective knowledge, experience, strengths and resources. But the first step toward working together is to build new relationships and partnerships.
relationships based on mutual respect and trust. That takes time, patience, flexibility and an open mind to new ideas and possibilities.

Involving Aboriginal groups at the beginning of any process give all involved an opportunity to participate in how a site is presented and protected and how stories are told. Aboriginal peoples will feel more engaged with Parks Canada and the desire to be involved will continue to grow over time.

Working successfully together helps strengthen relationships which, in turn, strengthen Parks Canada and its ability to present, protect and present its sites for Canadians and international visitors for generations to come.