

1 **Target 11: Protected Areas**

2

3 *By 2020, at least 17 per cent of terrestrial and inland water, and 10 per cent of coastal and*
4 *marine areas, especially areas of particular importance for biodiversity and ecosystem*
5 *services, are conserved through effectively and equitably managed, ecologically*
6 *representative and well connected systems of protected areas and other effective area-*
7 *based conservation measures, and integrated into the wider landscapes and seascapes.*

8

9

10 **Preface**

11

12 This analysis looks at protected area (PA) coverage, both geographically and in terms of
13 ecological representation (using ecoregions). The use of ecoregions to assess ecological
14 representativeness of protected areas ignores the considerable ecological variation within
15 these regions, but addressing this shortcoming was beyond the scope of this work. It also
16 explores protected area effectiveness, in terms of management inputs and biodiversity
17 outcomes, taking into account climate change-induced changes in protected areas
18 representativeness in longer term scenarios. Preliminary analyses are also presented on
19 equitable management. Freshwater environments are accorded a relatively large degree of
20 attention given their areal coverage. This is because freshwater environments are poorly
21 represented in terms of data, assessments and protection, and because of the added
22 complexities of these systems given their inherent connectedness.

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25 **1. Are we on track to achieve the 2020 target?**

26

27 ***1.a. Status and trends***

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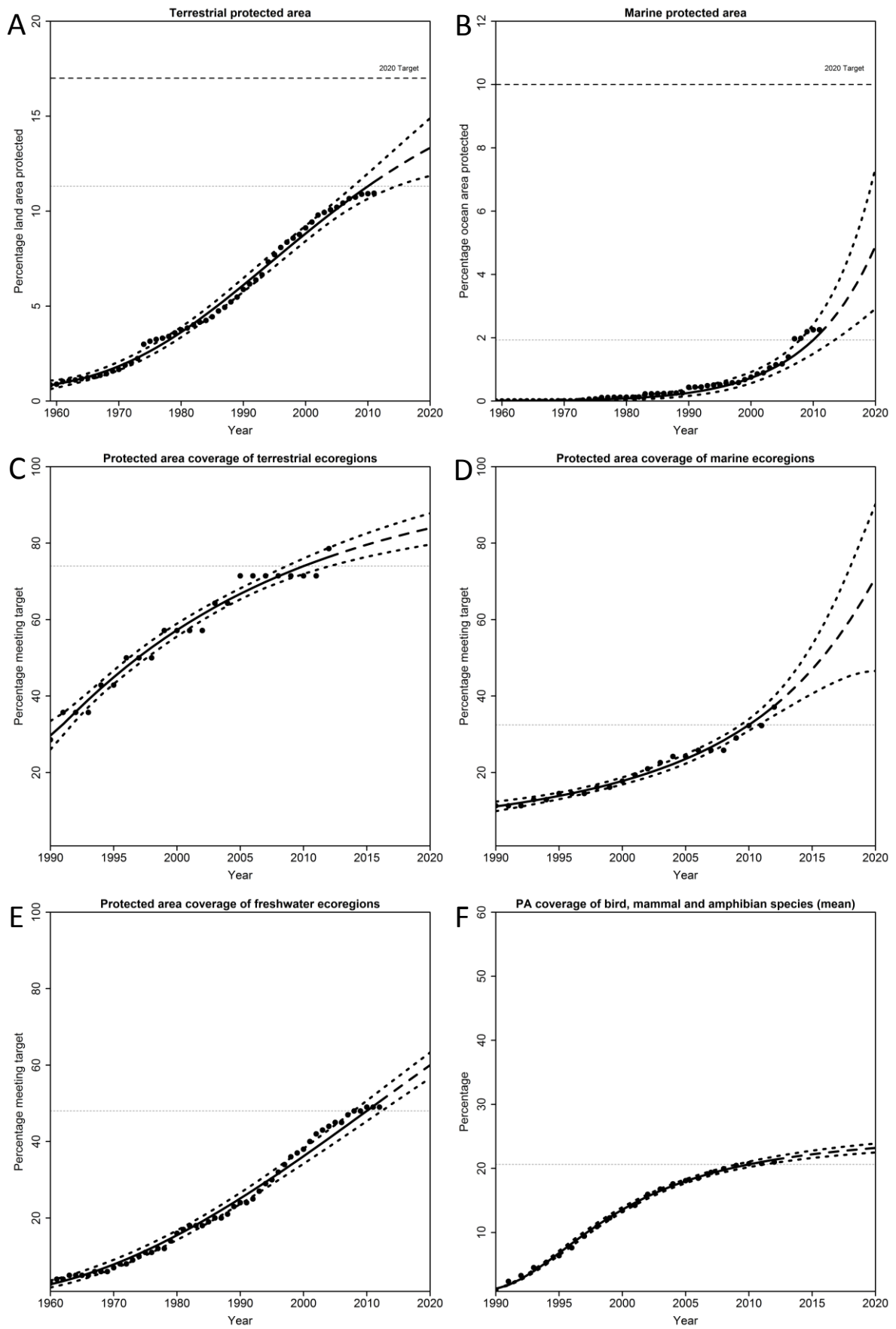
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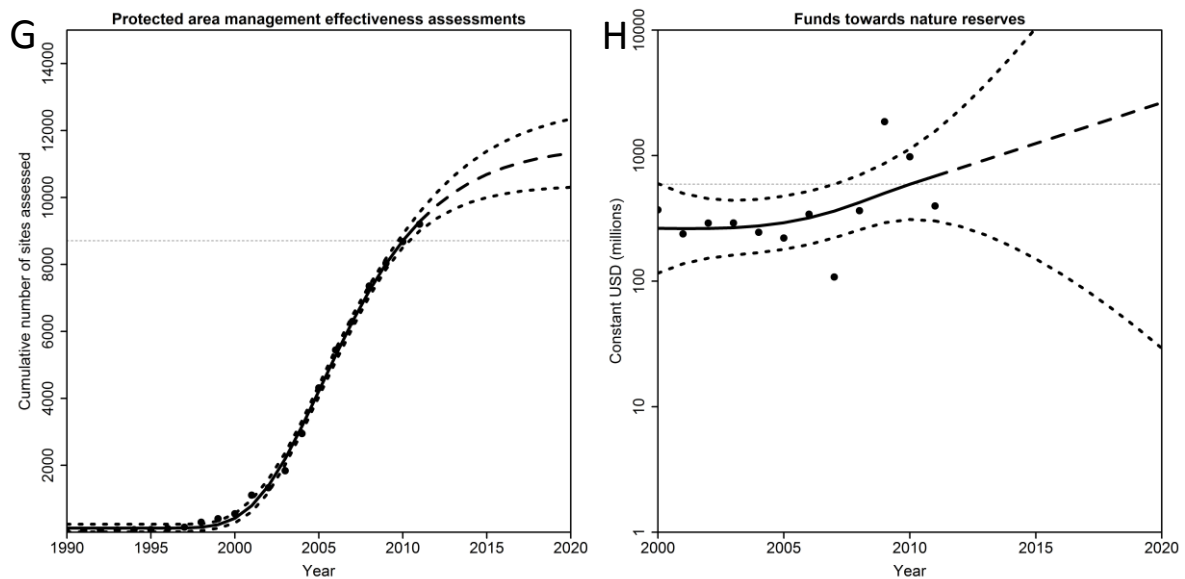
30 Protected area coverage has increased rapidly in recent years on land and in the sea (Fig
31 11.1 A, B). Protected areas coverage continues to grow, although rates have slowed
32 somewhat in recent years (Fig 11.1 A, B).

33

34 In 2011, 10.9% of global land area was covered by protected areas. In January 2011, 49 of
35 the parties to the CBD (23%) had exceeded the target of protecting 17% of terrestrial areas.

36





1
2 **Figure 11.1.** Recent trends and extrapolations to 2020 in the cumulative percentage of global
3 terrestrial (A) or marine (B) area covered by terrestrial and marine protected areas; in the
4 percentage of terrestrial (C), freshwater (D) and marine (E) ecoregions that meet a threshold level of
5 protection (17% for terrestrial; 10% for marine and freshwater); in the coverage of the distributions
6 of bird, mammal and amphibian species by protected areas (F); in the global cumulative number of
7 protected area management effectiveness assessments (G); and in funding for protected areas (H).
8 Data from recent trends are indicated by points, continuous lines indicate the fit to data, dashed
9 lines are extrapolations to 2020 and dotted lines indicate the 95% confidence intervals. Data are
10 from the World Database on Protected Areas (WDPA) (A-B); S. H. M. Butchart et al. (unpublished
11 data) (C-F); J. Geldmann et al. (unpublished data) (G); and AidData (<http://aiddata.org/>) (H).
12 Extrapolations are based on the assumption that underlying mechanisms continue to follow trends.
13 Methods for model fitting are described in the introductory chapter.

14
15 In 2011, 2.3% of global marine surface area was represented by protected areas. Since
16 2010, the number of countries and territories which have 10% or more of their marine
17 jurisdictional area incorporated into marine protected areas increased from 12 to 28
18 (Spalding et al. 2013). On the other hand, 111 out of 193 countries and territories worldwide
19 (including landlocked countries) have less than 1% MPA coverage (Spalding et al. 2013). It
20 should be noted that only a small number of MPAs are responsible for most of the existing
21 global MPA coverage (DeVillers et al. 2014). Furthermore, conservation progress may not be
22 as great as it appears because many MPAs are placed where they minimise conflict with
23 stakeholders, rather than where biodiversity is most threatened (DeVillers et al. 2014). The
24 majority of MPAs are situated within jurisdictional waters, and MPA coverage of high seas
25 waters remains low (Spalding et al. 2013).

26
27 Establishment of high seas MPAs is limited because the international legal framework
28 currently has inadequate enforcement mechanisms for ensuring compliance with
29 conservation and management regulations in areas beyond national jurisdiction (Kimball
30 2005). Extensive protection of the high seas only began in 2010, with the declaration of the
31 South Orkney Islands Southern Shelf MPA and six OSPAR (Convention for the Protection of
32 the Marine Environment of the North-East Atlantic) MPAs in the North Atlantic (Spalding et
33 al. 2013) The need for conservation of biodiversity in the high seas was recognised at the

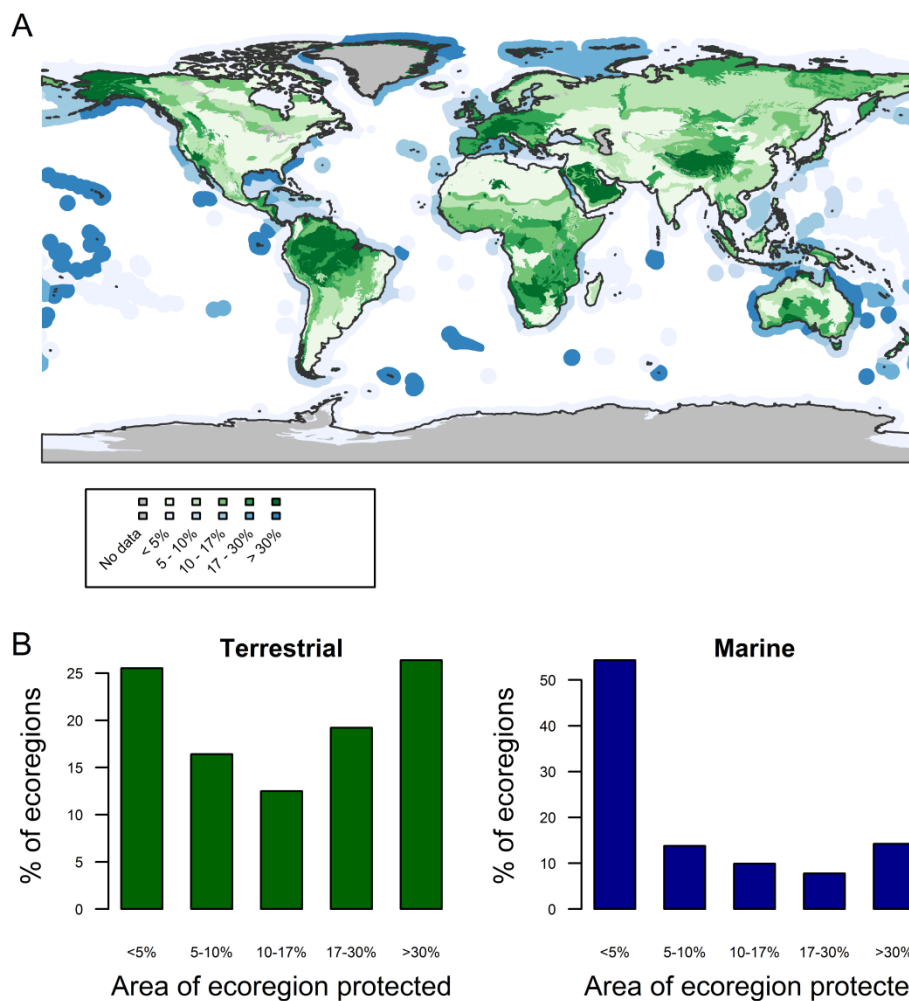
1 2012 UN Conference on Sustainable Development, at which government leaders considered
2 the possible development of a new legal instrument under the UN Convention on the Law of
3 the Sea (Ban et al. 2013). While there is, as yet, no global agreement to establish MPAs in
4 areas beyond national jurisdiction (Kimball 2005), the UNGA has called for the protection of
5 vulnerable marine ecosystems in the high seas¹. Importantly, some authors have noted the
6 need for more ecologically representative systems of MPAs in areas beyond national
7 jurisdiction (Ban et al. 2013; Freestone 2012). For instance, the Global Open Oceans and
8 Deep Seabed Biogeographic Classification system classifies open oceans and deep sea
9 habitats within and beyond the continental shelf (UNESCO 2009).

10
11 In 2010, 17% of the world's total river length was protected. The evaluation of protection
12 afforded to inland waters is more complicated than simply summarizing the total area
13 protected. Given the longitudinal nature of rivers and streams, and their interconnections, it
14 is important to consider not only the total area or length of inland waters protected, but to
15 also quantify the amount of river or stream protected upstream (Abell et al. 2007; Linke et
16 al., 2007; Nel et al., 2007; Januchowski-Hartley et al. 2011). Reporting on the protection of
17 inland waters has been hampered by this complexity, and to the best of our knowledge no
18 comprehensive assessment of national level protection of inland waters exists. Globally,
19 69% of rivers have no protected areas in their upstream catchment, and only South and
20 Central America have greater than 10% of total upstream catchment area protected (with
21 26% in South America and 12% in Central America; Lehner, B. et al., unpublished data).
22 Regions with the lowest percentage of river length protected include Asia and North
23 America (11 and 12% protected, respectively), while the poorest protection of upstream
24 catchment area is in Europe and the Middle East, and North America (less than 7%
25 protected; Lehner, B. et al., unpublished data).

26
27 Protected area coverage has also represented a growing number of the world's ecoregions:
28 currently 55% of terrestrial ecoregions and 37% of marine ecoregions have at least 10%
29 coverage (Figure 11.1 C, D) and 7% of terrestrial and 7% of marine ecoregions have at least
30 75% coverage (Butchart, S. H. M. et al. unpublished data). On the other hand, 7% of
31 terrestrial and 28% of marine ecoregions have less than 1% coverage of protected areas
32 (Butchart, S. H. M. et al. unpublished data); 49% of freshwater ecoregions have at least 10%
33 coverage (Fig. 11.1 E), but 8% of freshwater ecoregions have less than 1% protected area
34 coverage (Januchowski-Hartley unpublished data). Many of the poorly protected freshwater
35 ecoregions occur in areas of North America, islands in the Pacific Ocean, and in xeric or
36 endorheic basins where inland waters are often temporary. Protected area coverage varies
37 widely across ecoregions (Fig. 11.2).

38

¹ Protection of VMEs was first called for in Res 59/25 and subsequently reaffirmed by additional resolutions, most notably Resolutions 61/105 and 64/72: UNGA Resolution 59/25 (paragraphs 66 – 69) <http://daccess-dds-ny.un.org/doc/UNDOC/GEN/N04/477/70/PDF/N0447770.pdf?OpenElement>; UNGA Resolution 61/105 (paragraphs 10, 80-83, 88-90) <http://daccess-dds-ny.un.org/doc/UNDOC/GEN/N06/500/73/PDF/N0650073.pdf?OpenElement>; UNGA Resolution 64/72 (para 77, 113-117, 119-123, 124, 126) <http://daccess-dds-ny.un.org/doc/UNDOC/GEN/N09/466/15/PDF/N0946615.pdf?OpenElement>



1

Figure 11.2. a) Percentage coverage by protected areas of marine and terrestrial ecoregions; b) percentage of ecoregions with different percentage coverage by protected areas. Coverage data were supplied by Stu Butchart, from Butchart, S. H. M. et al. (unpublished data). Ecoregions are from WWF.

2

3 Areas of particular importance for biodiversity have been increasingly well represented over
 4 the last 100 years. 23% of AZEs and 22% of IBAs fall entirely within protected areas ([cross-](#)
 5 [reference to Target 12](#)). Sites of importance for biodiversity are often ignored in national
 6 protected area expansion plans and have not always been targeted by recent protected
 7 area designations. However, as noted in section 1.c. there are many countries that have
 8 developed plans to address gaps in their protected area systems, including plans to improve
 9 coverage of areas of high importance for biodiversity. Approximately a quarter of all AZEs
 10 and IBAs currently fall entirely within protected areas (data from Stuart Butchart), but global
 11 rates of declaration of these areas are declining compared with non-priority areas (Butchart
 12 et al., 2012; Cantú-Salazar et al., 2013). The coverage of the distributions of bird, mammal
 13 and amphibian species by protected areas has increased rapidly over the last two decades
 14 and now stands at 37.5%, although the rate of increase has slowed (Figure 11.1 F). For
 15 freshwater environments, the Amazon River is one of the best protected in the world with
 16 greater than 25% of its total river length protected (Lehner, B. et al., unpublished data). The
 17 protection afforded in the Amazon Basin is important for the security of freshwater
 18 biodiversity as it supports the highest number of freshwater species (Collen et al. 2013).

1 However, basins in the Southeast United States and Southeast Asia also support high levels
2 of freshwater biodiversity (Collen et al. 2013), but have less than 10% of total river length
3 protected, and in a number of cases (e.g. coastal basins along the Gulf of Mexico) have less
4 than 5% of river length protected. In addition, many of these basins with high species
5 richness and low protection are subject to high levels of human impact (e.g. Vorosmarty et
6 al. 2010), suggesting the need for further protection and conservation actions to mitigate
7 these stressors (see Chapters 5 and 8).

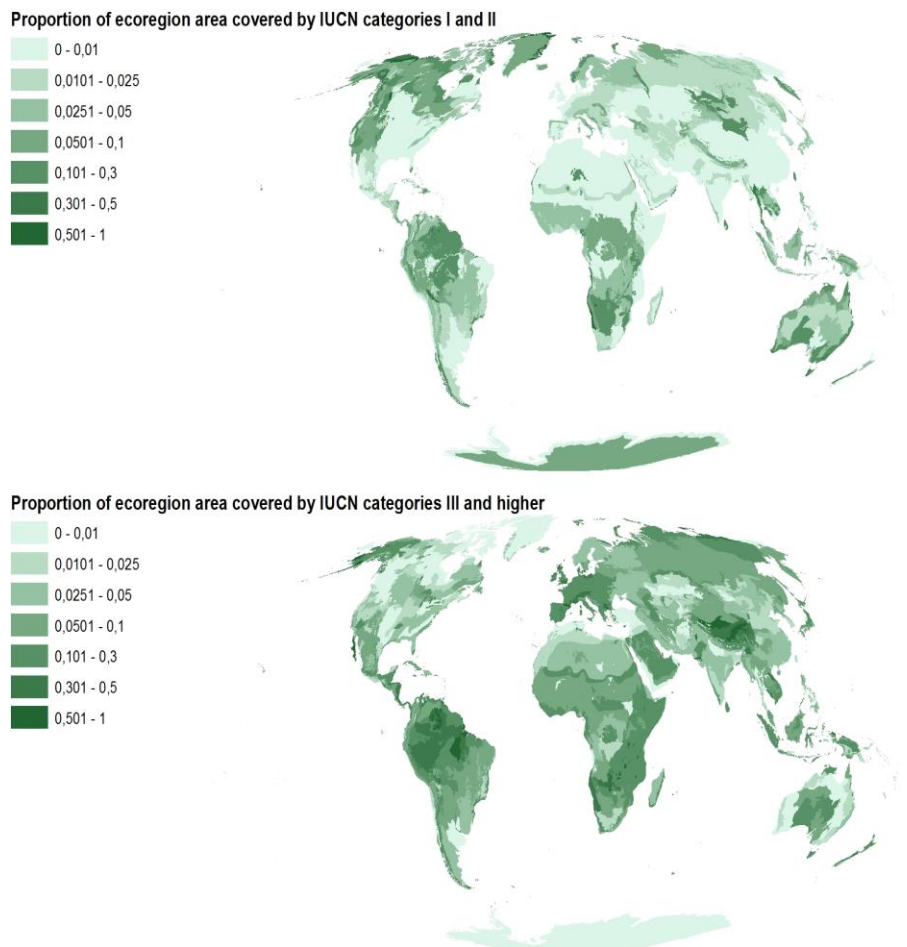
8 9 **Begin Box 11.1 Global coverage of IUCN protected areas**

10 Along the IUCN range of protected areas management regimes, categories I (Wilderness
11 area and Strict nature reserve) and II (National Park) offer the strictest levels of protection,
12 whereas the categories III to VI (Natural monument, Habitat management area, Protected
13 landscape, Managed resource protected area) allow for higher levels of human intervention
14 and even certain levels of resource use. As a result, the distribution of protection levels
15 reveals different socioeconomic contexts, opportunity costs and historical perspectives
16 across the world.

17
18 For instance, North America pioneering of national parks is still visible in the high coverage
19 that protected areas of category I and II have, particularly in the Western part of the
20 continent (Figure 11.3). Conversely, Europe has focused in the last decades on protected
21 areas managed for specific species or habitats (European Council, 1979, 1992). Additionally,
22 cultural aspects related to rural lifestyles are emphasized in the management plans of many
23 European protected areas. Reflecting this context and associated policy options, ecoregions
24 in Europe present a higher coverage of protected areas of categories III-VI than of categories
25 I-II, and in several ecoregions the protection of wilderness is lower than 2.5% (Figure 11.3).

26
27 Some world ecoregions with high categories I and II coverage coincide with low human
28 densities such as the most northern latitudes of North America and much of Australia. But in
29 South America, Sub-Saharan Africa and Southeast Asia, where both conservation efforts and
30 human population pressures are high (Brooks et al., 2006; McKee et al., 2004), we
31 encounter relatively high area coverage for both the strictest IUCN protection categories (I -
32 II) and the looser ones (III - VI) (Figure 11.3).

33



1
2 **Figure 11.3.** The distribution across world ecoregions of protected area coverage in IUCN categories I
3 and II (A) and in IUCN categories III, IV, V, VI and unreported and not applicable (B). Colors represent
4 the proportion of the ecoregion land surface covered by protected areas. Source: World Database of
5 Protected Areas (UNEP/WCMC) and Terrestrial Ecoregions (WWF).

6 **End Box 11.1**

7

8 It is also important to know the coverage of areas of importance for ecosystem services by
9 protected areas. However, insufficient information exists at present to assess this.

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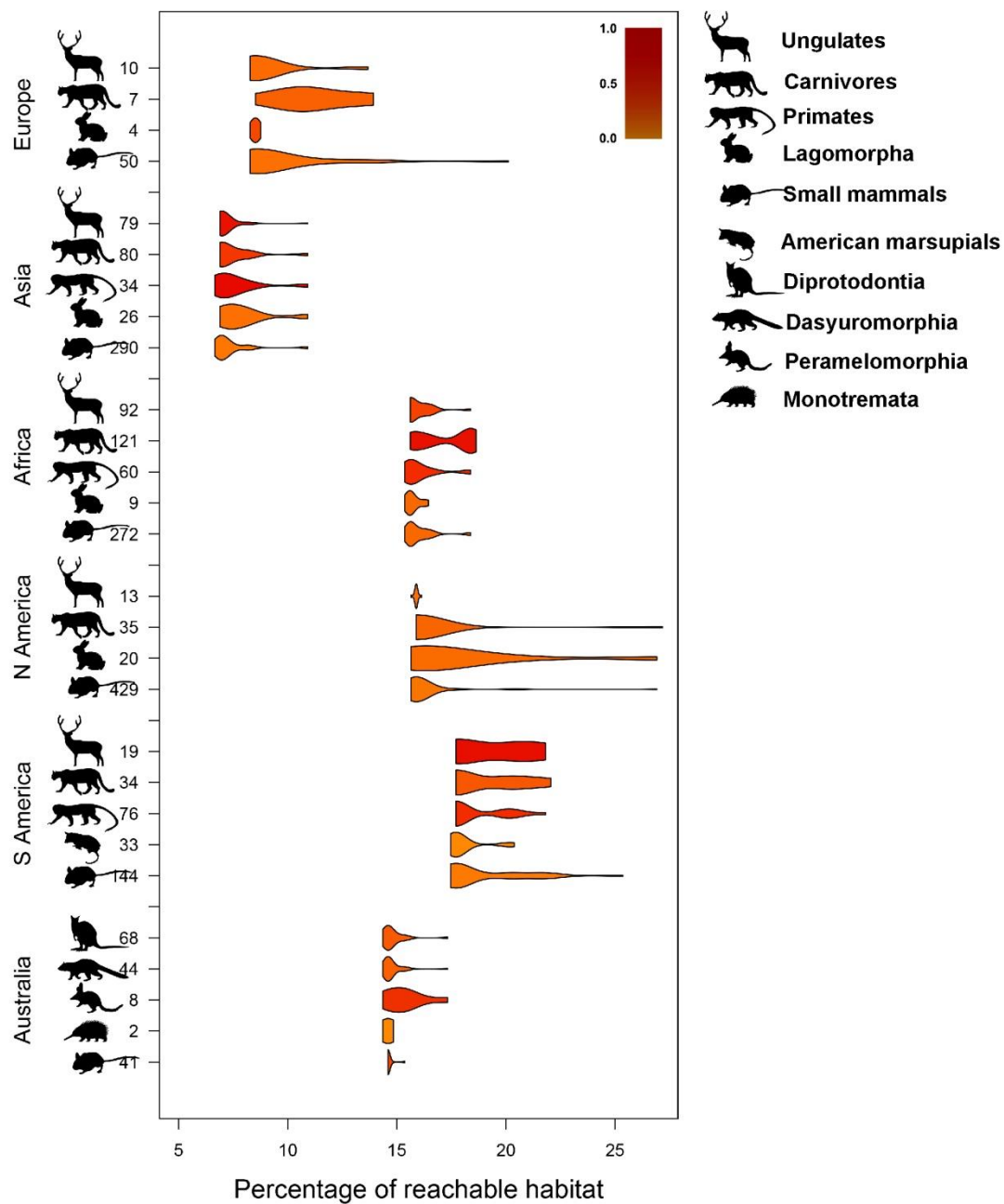
11 Available evidence suggests that community-based and co-managed (communities with
12 some combination of national or subnational government and/or private company)
13 approaches have increased dramatically in the past 20 years (although to some extent this
14 might represent increased reporting), a trend that seems to be continuing (Blomley et al.
15 2008; Bowler et al. 2010; Bertzky et al. 2012; Weeks et al. 2010), although data on these
16 Indigenous and Community Conserved Areas (ICCAs) is not comprehensive globally and
17 often not reported by national protected area authorities (Stolton et al., 2014). On average,
18 community managed forests have been shown to more effectively reduce rates of
19 deforestation than the large protected areas officially recognized by IUCN (Porter-Bolland et
20 al. 2012). In the marine realm, Locally Managed Marine Protected Areas (LMMAs)
21 contributed much of the protection afforded to coral reefs, mangroves and sea grasses
22 (Visconti et al., 2013. In Fiji, LMMAs protected 40% of fringing reefs, non-fringing reefs,
23 mangroves, intertidal zones and other benthic substrata (Mills et al., 2011); they are also

1 important in the Philippines, Japan (Makino et al., 2009) and elsewhere in Southeast Asia.
2 Locally managed freshwater protected areas, common across areas of Southeast Asia and
3 parts of South America, are highly underreported and therefore there are currently no
4 reliable statistics to report. Similarly, private protected areas are also increasing around the
5 world, but there are no reliable statistics on past trends with which to extrapolate into the
6 future.

7
8 Assessments of management inputs and actions, as measured using various management
9 effectiveness tools (Leverington et al. 2010), have increased dramatically over the past
10 decade (Fig. 11.1 G), with over 8000 sites now assessed and hundreds being added each
11 year, particularly in regions where the Global Environment Facility is actively supporting
12 protected area projects. Results from different protected areas show a very wide range of
13 scores, and a recent assessment of 4100 protected areas designated 13% as having ‘clearly
14 inadequate’ management, 62% as having ‘basic management’ and 24% as having ‘sound
15 management’ (Leverington et al. 2010). However, repeat assessments suggest that
16 management effectiveness scores are generally increasing over time (Leverington et al.
17 2010). Effective management of protected areas relies, at least in part, on adequate
18 funding. There has been no clear recent trend in funding allocated to protected areas
19 (Figure 11.1 H). There is no global assessment of MPA effectiveness. Many MPAs are less
20 effective than intended due to management problems or poor spatial selection or design
21 (Spalding et al. 2013), and a recent assessment of 1147 coral reef MPAs worldwide found
22 that almost half (47%) were ineffective, while only 15% were considered fully effective, and
23 38% were partially effective (Burke et al. 2011).

24
25 Protected areas will only continue to be effective if species are able to move among them,
26 especially in the face of climate change. For mammals, the level of connectivity in networks
27 of protected areas differs among species groups, because large species move across wide
28 areas and reach protected areas that are far apart (Fig 11.3; Santini, L. et al. unpublished
29 data). The higher level of connectivity in large mammals is not related to the level of threat,
30 which is higher in large than in small mammals notwithstanding. Connectivity is also uneven
31 across continents, with North and South America having the most connected networks.
32 Europe’s protected areas – although at a high density – are small on average and so overall
33 connectivity is low. The protected area network in Asia is poorly connected for all mammals,
34 including the highly threatened ungulates and primates. In recognition of this lack of
35 connectivity, there are a large number of initiatives around the world that are aiming to
36 develop corridors between protected areas to allow movement of animals (and plants). For
37 example, recent work in South Africa has identified that corridor networks that allow long-
38 distance movement of large mammals are important for conserving plant species
39 distributions and long-distance inter-population seed dispersal (Potts et al. 2013).
40 Connectivity between reserves is of particular importance for protecting and maintaining
41 populations of freshwater-dependent species (Pringle, 2001; Fausch et al., 2002; Fullerton
42 et al., 2010; Hermoso et al. 2012; Simaika et al. 2013).

1



2

Figure 11.3. Connectivity of Protected Areas for different mammal groups in each continent, measured as percentage of suitable habitat that species can reach within and across protected areas (Santini et al., unpublished data). Numbers of species per continent are reported next to each animal picture; bar thickness represent the proportion of species. Colour shading represents the percentage of threatened species from 0 (yellow) to 100% (red) (see floating bar for colour reference).

3

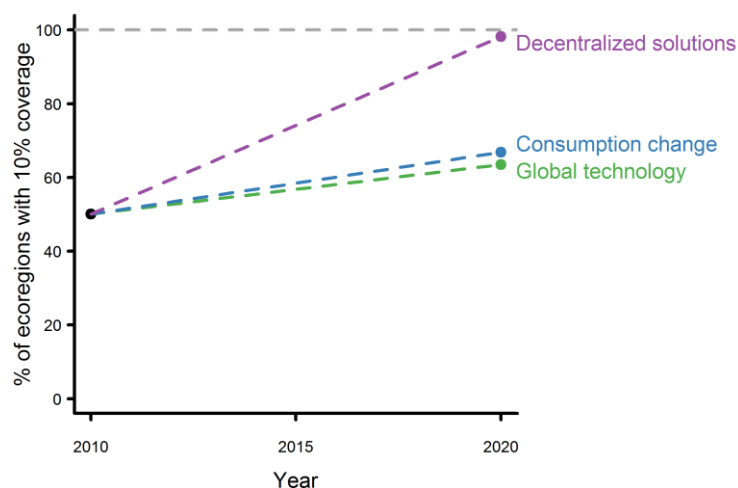
4 **1.b. Projecting forward to 2020**

5

6 Extrapolations of the recent trends in protected areas establishment do not reach 17% of
7 terrestrial areas and 10% of the total marine area protected by 2020 (Fig. 11.1 A, B).

8 However, many countries already have or will by 2020 achieve the 17% Target for terrestrial

1 areas, and if they meet their national targets (UNEP/CBD/WG-RI/4/INF/5), global coverage
2 of protected areas will reach 17.5% by 2020. Similarly, it is unlikely that all ecoregions will
3 meet the sub-target of 10% coverage by 2020 (Figure 11.1 C-E). The coverage of the
4 distributions of bird, mammal and amphibian species by protected areas, and the number of
5 assessments of management actions in protected areas, are not likely to increase
6 substantially by 2020 (Figure 11.1 F, G). More than 80% of the AZE (459 sites) and 70% of
7 the IBA (8106 sites) require additional protection if these critical areas for conservation are
8 to be fully included in the protected area estate (Butchart et al. 2012; see also chapter 12).
9 There is currently no complementary data for inland waters, which limits extrapolation of
10 protection for these systems.



11
12 Figure 11.4. Predicted percentage of terrestrial ecoregions having more than 10% coverage by
13 protected areas under the Rio+20 scenarios.

14
15 Several socio-economic scenarios have been developed that meet the 2020 target for the
16 terrestrial realm (RIO+20, OECD 17%, Rethinking PA20% and 50%). In these scenarios, the
17 coverage of protected areas is set to meet the target of at least 17% of land surface by 2020
18 within known socio-economic constraints, showing that achieving the target is realistic. For
19 the Rio+20 scenarios, the best representation of ecoregions is achieved in the Rio+20
20 'Decentralized Solutions' scenario (Fig. 11.4), which is designed to protect all ecoregions.
21 However, some of the ecoregions will not achieve 10% protection because conversion from
22 agricultural areas to protected areas is assumed to be unrealistic and ecoregions in desert or
23 ice biomes do not need explicit protection. A less geographically balanced effort to increase
24 protected area coverage (Rio+20 'Global Technology' scenario, focusing on protecting 17%
25 of biomes) results in percentages of ecoregions meeting the target that are essentially equal
26 to the current status (Fig. 11.4). Note that these scenarios assume effective management of
27 protected areas, and are based on a different baseline value for 2010 than the status and
28 trends work.

29
30 It is far harder to project how management effectiveness will change between now and
31 2020 owing to a shortage of effectiveness assessments, and our limited understanding of
32 what makes a protected area effective.

33

1 **1.c. Country actions and commitments**²³

2
3 Almost all of the national biodiversity strategies and action plans (NBSAPS) examined
4 contain targets, or similar elements, related to protected areas (high). These targets are
5 largely in line with Aichi Biodiversity Target 11 (high). Generally the emphasis of the targets
6 that have been set is on increasing the size of protected area systems (high). A few
7 countries, for example Belgium, Japan and Finland have set targets which call for increases
8 to the size of protected areas similar to what has been set out in Aichi Biodiversity Target
9 11. However, most countries have not specified a specific quantitative target related to
10 protected area coverage (medium). Further, there appears to be a general focus on
11 terrestrial environments (low). An example which is counter to this trend is Malta, whose
12 protected area target focuses on maintaining its terrestrial protected area coverage and to
13 improve its marine protected areas network. Similarly, England has established as a priority
14 action to have 25% of its waters being covered by protected areas by 2016.

15
16 A number of countries, such as Myanmar and Suriname, have chosen to focus on improving
17 the management or effectiveness of their existing protected areas estate (medium).
18 However overall there appears to be relatively less attention to this issue in the targets that
19 have been established (low). Similarly few targets explicitly address the connection or
20 integration of protected areas into wider landscapes and seascapes (medium). However,
21 Colombia is linking the further development and consolidation of its system of protected
22 areas with wider land use planning in order to promote ecological connectivity. Australia has
23 set a target of establishing four collaborative continental-scale linkages to improve
24 ecological connectivity by 2015.

25
26 Few targets explicitly address issues related to ecological representativeness (high). Similarly
27 relatively few targets explicitly refer to protecting areas which are particularly important for
28 biodiversity. One example, which is counter to this general trend, is Brazil, which in its
29 protected areas target has committed to protecting 30% of the Amazon among other things.

30
31 In addition to NBSAPs, many countries that have developed plans to address gaps in their
32 protected area systems. In fact, 72 countries have identified 197 priority actions within
33 Protected Area Action Plans formally submitted to the Secretariat relating to PoWPA goal
34 1.1: “To establish and strengthen national and regional systems of protected areas
35 integrated into a global network as a contribution to globally agreed goals”⁴. Examples of

² This assessment is based on an examination of the national biodiversity strategies and action plans from the following countries: Australia, Belarus, Belgium, Colombia, Democratic People's Republic of Korea, Dominican Republic, El Salvador, England, The European Union, Finland, France, Ireland, Japan, Malta, Myanmar, Serbia, Spain, Suriname, Switzerland, Timor Leste, Tuvalu and Venezuela. In addition it considers the set of national targets developed by Brazil. This assessment will be further updated and refined to account for additional NBSAPS and as such these initial findings should be considered as preliminary and were relevant a level of confidence has been associated with the main statements. This assessment focuses on the national targets, objectives, priority actions and similar elements included in the NBSAPs in relation to the international commitments made through the Aichi Biodiversity Targets.

³ Comments not addressed: 1) Should say explicitly how many NBSAPs were examined and how many of these contained targets; 2) it is not clear what 'high' refers to it (in brackets); 3) Say what proportion of countries 72 represents; 4) explain POWPA because this is introduced for the first time here; 5) Add Switzerland to the list after “Examples of countries with such plans include but are not limited to:...”

⁴ PoWPA action plans can be accessed at <http://www.cbd.int/protected/implementation/actionplans/>

1 countries with such plans include but are not limited to: South Africa, Mexico, Peru,
2 Colombia, Argentina, Costa Rica, Croatia, Yemen, Guatemala, Brazil, Cook Islands, Kiribati,
3 India, Burundi, and Palau.

4
5 Overall these national targets or similar commitments will make a substantial contribution
6 towards the attainment of Aichi Biodiversity Target 11 (medium). The diversity of the
7 formulation of national targets is likely a reflection of different national circumstances and
8 the different elements contained in the global target. In generally it appears that a greater
9 attention to management effectiveness and ecological representativeness may be needed
10 (low) if this target is to be met by 2020.

11 12 13 **2. What needs to be done to reach the Aichi Target?**

14 15 **2.a. Actions**

16
17 Well-governed and effectively managed protected areas are a proven method for
18 safeguarding both habitats and populations of species and for delivering important
19 ecosystem services. As such, progress towards this target will greatly facilitate the
20 attainment of other Aichi Biodiversity Targets notably targets 5, 10, 12, 13 and 14. The GBO-
21 4 assessed that, taking current commitments into account, the target of expanding
22 protected areas to cover 17 per cent of terrestrial areas by 2020 is likely to be met globally,
23 although protected area networks remain unrepresentative and many critical sites for
24 biodiversity are poorly conserved. The target for coverage of the protection of coastal
25 waters is also expected to be met, although the deep-sea and open-ocean areas, including
26 the high seas, are much less well covered. Inadequate management of protected areas
27 remains widespread. Against this background, possible key actions to accelerate progress
28 towards all elements of this target include:

29
30 (a) Further developing protected area networks, giving priority to marine and
31 coastal areas (including deep-sea and open-ocean habitats) inland waters (especially
32 upstream areas) and under-represented ecoregions as well as areas of particular
33 importance for biodiversity;

34
35 (b) Employing a landscape or seascape approach to optimize the contribution of
36 protected areas to habitat connectivity, the provision of ecosystem services and efforts to
37 achieve Target 5;

38
39 (c) Improving the management effectiveness of protected areas, undertaking
40 regular assessments of management effectiveness; and

41
42 (d) Enhancing cooperation with indigenous and local communities in the design
43 and management of protected areas (*Target 18*).

44
45 The main source of guidance for Target 11 is the programme of work on protected areas
46 and decisions X/31 and XI/24, as well as the programme of work on marine and coastal

1 biodiversity.

2

3 To achieve the target of protecting 17% of terrestrial areas will require coverage to be
4 increased by 5.5 million km²; to do so in an ecologically representative way, on the other
5 hand, will require 10.8 million km² (Ervin & Gidda, 2012). To cover 10% of all marine areas
6 will require 27.8 million km² of additional area, but only 2.9 million km² or 425000 km² to
7 achieve the target in waters up to 200 and 12 nautical miles of shorelines, respectively (Teh,
8 unpublished data). While there are limited data to identify what it would take to effectively
9 achieve the 17% target for inland waters, the additional complexity of protecting upstream
10 areas for inland waters suggests that it could require greater (or at least different areas)
11 than are needed to meet this target for terrestrial environments (Abell et al. 2007; Lehner,
12 B. et al., unpublished data).

13

14 Meeting target 11 also requires that the expansion of protected areas increases the
15 ecological representation of the global network, in terms of ecoregions, sites of global
16 importance for biodiversity, and the distributions of species. In particular, there needs to be
17 increased representation of freshwater habitats, including up- and down-stream areas, and
18 also of marine habitats.

19

20 It is also necessary that protected areas are effectively managed. In order to achieve this will
21 require more effort to assess the effectiveness of protected areas and to ensure that
22 appropriate management practices are put in place.

23

24 ***2.b. Costs and Cost-benefit analysis***

25

26 The High Level Panel report (Ervin & Gidda, 2012) estimated that to achieve the target will
27 cost by 2020 a total of between US\$73.8 billion and US\$679.9 billion (US\$9.2 to US\$85.0
28 billion annually), through: a) creating new protected areas (US\$44.2 billion to US\$278.6
29 billion); (b) establishing connectivity corridors (US\$21.3 billion to US\$344.8 billion); (c)
30 effectively managing new and existing protected areas (US\$7.7 billion to US\$53.5 billion);
31 (d) strengthening protected area enabling environments and sustainable finance (US\$ 0.5
32 billion to US\$2.9 billion); and (e) conducting key protected areas assessments (US\$25 million
33 to US\$78 million). Balmford et al. (2002) suggest a lower figure of US\$45 billion for an
34 effective network of marine and terrestrial protected areas. On the other hand estimates
35 assuming an ecologically representative network arrive at estimates toward the upper end
36 of the estimates from the High Level Panel report: to represent and effectively manage
37 areas of importance for biodiversity (specifically Key Biodiversity Areas) is estimated to cost
38 \$76.1 billion annually (McCarthy et al., 2012). Larger protected areas are likely to be more
39 cost effective in terms of both establishment (McRae-Strub et al., 2011) and effective
40 management (Ervin & Gidda, 2012).

41

42 There are several benefits of investment in protected areas apart from biodiversity
43 conservation, including water security, food security, hazard mitigation, health and climate-
44 change mitigation (Balmford et al., 2002; Scharlemann et al., 2010; Meyerhoff et al., 2012).
45 The return on investment in terrestrial protected areas has been estimated at between 7:1
46 and 100:1 (Balmford et al., 2002; Ervin & Gidda, 2012; Meyerhoff et al., 2012; High Level

1 Panel, 2013). There has been no comprehensive cost-benefit analysis for marine protected
2 areas owing to the difficulty of predicting and estimating the economic benefits of future
3 marine protected areas. However, regional studies suggest that investments will yield
4 positive economic outcomes, with estimates returns on investment between 1.8:1 and
5 41.5:1 (van Beukring & Ceasar, 2004; Pham et al., 2005; Pascal, 2011; High Level Panel,
6 2013). Furthermore, it has been shown that economic benefits from fisheries and tourism
7 are greater after reserve establishment than before (Sala et al., 2012).

10 **3. What are the implications for biodiversity in 2020?**

12 The successful achievement of area-based targets for protected areas designation does not
13 guarantee a desirable outcome in terms of biodiversity conservation. Recent estimates
14 confirm that the current global network of terrestrial protected areas still falls short of
15 adequately representing biodiversity (Butchart et al. 2012; Cantú-Salazar et al., 2013;
16 Rodrigues et al., 2013). Overall, evidence suggests that existing protected areas tend to have
17 a positive effect on natural land cover, although results vary widely across different reserves
18 (Bruner et al., 2001; Joppa & Pfaff, 2011; Geldmann et al. 2013). In terms of conserving
19 species diversity, results have been much more mixed, with the majority of protected areas
20 seeing ongoing declines in plant and animal populations, although at lower rates than in
21 surrounding areas (Craigie et al., 2010; Laurance et al., 2012; Geldmann et al. 2013). Other
22 approaches have shown that extinction risk was lower and increased more slowly for
23 species for which most or all important sites were protected compared to those for which
24 fewer or no sites were protected (Butchart et al., 2012).

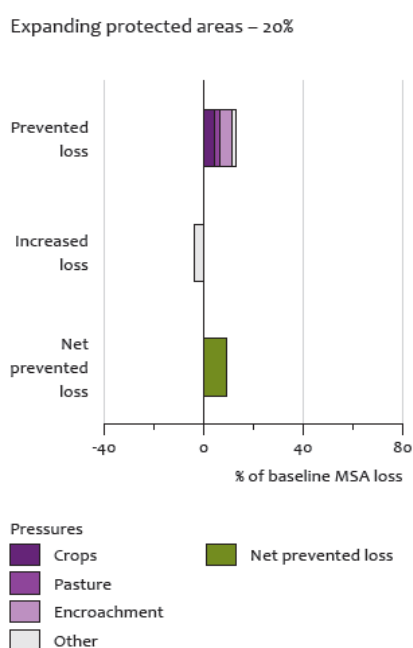
26 It is expected that the effective management of protected areas leads to improvements in
27 the status of biodiversity within them. Although there is little reported evidence of the
28 relationships between management interventions and conservation outcomes for terrestrial
29 protected areas, one recent review of 35 studies did reveal that targeted interventions (anti-
30 poaching etc.) had a positive effect in over 80% of cases (Geldmann et al. 2013).

32 In the marine realm, poor design and management of many MPAs means that they currently
33 have a minimal effect on achieving marine biodiversity conservation (Carey et al. 2000).
34 However, there is strong evidence that well-managed marine protected areas can have
35 positive effects on biodiversity: recent studies show that several measures of biodiversity
36 are substantially improved compared either with before the establishment of the reserve or
37 with unprotected areas nearby (Lester et al., 2009; Babcock et al., 2010), and Locally
38 Managed Marine Protected Areas have been shown to have effective outcomes for benthic
39 habitats (Mills et al., 2011).

41 Inland waters are likely to be the least effectively managed environments because there are
42 few targeted protected areas for inland waters, and in many cases where protection does
43 exist (e.g. Ramsar sites) upstream areas are not protected or managed in a way that will
44 effectively abate threats (Abell et al. 2007; Januchowski-Harley et al. 2011; Chessman 2013).
45 Furthermore, the pervasiveness of in-stream barriers can prevent fish movement into and
46 out of protected areas (Januchowski-Hartley et al. 2011; 2013). Regional-scale assessments

1 of the coverage and effectiveness of protected areas have shown that freshwaters are not
 2 only under-protected, but that the placement of protected areas is ineffective for
 3 conserving freshwater habitats and species (Herbert et al. 2010; Januchowski-Hartley et al.
 4 2011; Chessman, 2013).

5
 6 Results of modelling analyses suggest that expansion of the world's protected areas
 7 network will have a positive effect on biodiversity (Fig. 11.5; see also Target 12). Expanding
 8 protected areas to 20% of land surface area could lead to a net reduction in biodiversity loss
 9 by 2030 compared to a baseline 'business-as-usual' scenario (Figure 5, bottom bar). This net
 10 effect is comprised of a positive effect owing to reduction of habitat modification inside
 11 protected areas compared to the baseline scenario (Fig. 11.5, top bar), and an indirect
 12 negative effects primarily related to the displacement of agricultural activity from newly
 13 protected areas (Fig. 11.5 middle bar).



15
 16 **Figure 11.5.** Consequences for projected biodiversity (measured as Mean Species Abundance; MSA)
 17 in 2030 of expanding the terrestrial protected area coverage to 20% of the terrestrial surface,
 18 compared to a baseline scenario where the existing network of protected areas is unchanged.
 19 Increased loss is caused by transfer of agricultural activity to non-protected areas. *Source:*
 20 *Netherlands Environmental Assessment Agency (2010).*

23 4. What do scenarios suggest for 2050 and what are the implications for biodiversity?

24
 25 In all scenarios, habitat loss and fragmentation, pollution and existing roads are expected to
 26 continue to negatively affect biodiversity in terrestrial protected areas until 2050, but
 27 climate change will become an increasingly important threat.

28
 29 Terrestrial scenarios that include reductions of these pressures in addition to increasing
 30 protected areas are much more efficient in reducing biodiversity loss than scenarios that
 31 focus on protected areas alone (see Target 12). Comparisons of several development

1 options suggest that increasing the coverage of protected areas to 20% has modest but
2 important effects on reducing biodiversity that are similar in magnitude to reducing
3 deforestation to low levels or strongly limiting the use of biofuels, but are smaller than the
4 effects of changing dietary consumption patterns or reducing agricultural waste (see
5 chapter 21).

6
7 Towards the middle of the century, species are expected to respond to climate change
8 through changes in their physiology, phenology and distribution (Bellard et al., 2012),
9 leading to species range shifts, changes in community composition, vegetation structure and
10 ecosystem function (e.g. Thuiller et al., 2005; Araujo et al., 2006; Araujo et al., 2011; Schloss
11 et al., 2011; Hickler et al., 2012). There is now strong observational evidence that mobile
12 species such as insects and birds have responded to climate warming over the last several
13 decades by moving at rates that are the order of 17 km/decade towards the poles (Chen et
14 al. 2011). Thus, “future conservation efforts should be fully aware that distribution of
15 biodiversity, and species of concern, will be dramatically altered by climate change and that
16 increased extinctions risks are one of the possible outcomes” (Araujo et al., 2011). Climatic
17 and environmental changes that will influence future dynamics of species distributions are a
18 challenge for conservation, which is currently focused on preserving the present and
19 restoring the past (Strange et al., 2011). It is likely that many species will not be protected
20 by existing conservation networks in the future (Hole et al., 2011). However, even if
21 protected areas might in the future be less suited to support species they were originally
22 designed for, they nevertheless play an important role as stepping stones and establishment
23 centres for species spreading to new habitats (Hiley et al., 2013; Lawrence et al. 2011). In
24 addition, considerable changes such as land use change and habitat transformation and
25 fragmentation are to be expected in the landscape matrix surrounding protected areas,
26 making dispersal across these landscapes problematic (Beaumont & Duursma, 2012;
27 Hamilton et al. 2013).

28
29 The current network of protected areas will likely be insufficient to adequately protect
30 biodiversity around the globe. By 2080, some models suggest that suitable climate will be
31 lost for about 50% of species in protected areas in Europe, and for nearly two-thirds of
32 species currently protected in Natura 2000 areas (Araujo et al., 2011). Considerable regional
33 differences can be observed, with alpine and sub-arctic species particularly strongly
34 affected. Similar losses of suitable climate can be observed in Important Bird Areas (IBAs) in
35 Asia (Fig. 11.6), where it is predicted that ranges with suitable climate will decrease for
36 nearly half of bird species of conservation concern by 2085 (Bagchi et al., 2013).

37

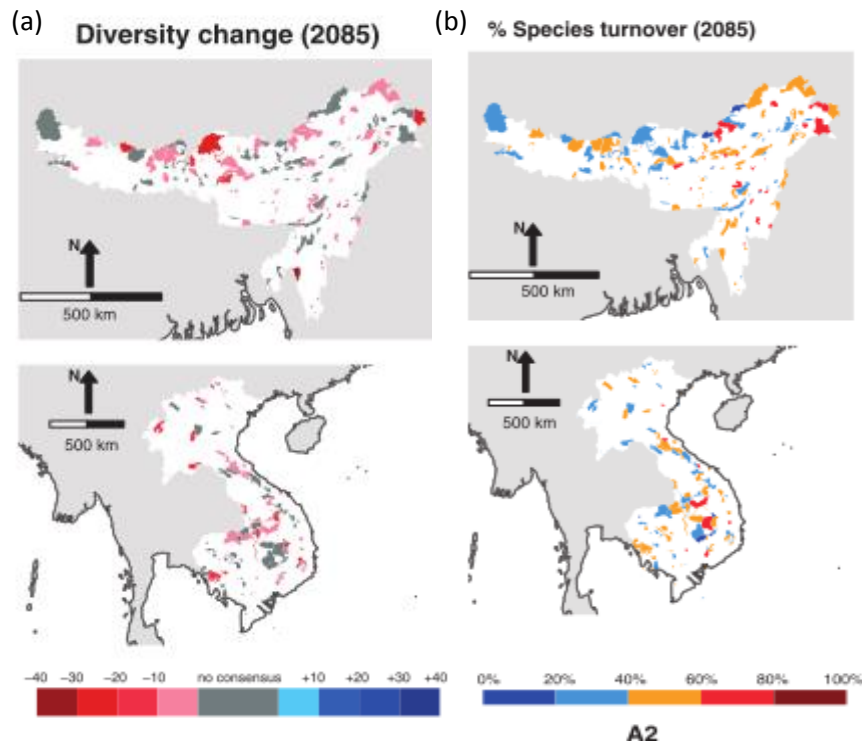


Figure 11.6. (a) Projected changes in number of species of conservation concern and (b) percentage species turnover by 2085 in Important Bird Areas of the Eastern Himalayas (top) and lower Mekong (bottom). Projections are based on a strong greenhouse gas emissions scenario (IPCC SRES A2).

Source: Bagchi et al, 2013, *Global Change Biology*

In Sub-Saharan Africa, although suitable climate will persist for most species at IBAs, a considerable turnover of species (> 75%) is predicted for nearly half of the IBA's by 2085. Considerable regional differences in species turnover are shown, with priority species mainly affected in the wet savanna (Miombo) regions of East and Southern Africa (Hole et al., 2009). Overall, climate change is projected to reduce the overall effectiveness of IBAs in Southern Africa (Coetzee et al., 2009).

To minimize the impacts of climate change on the effectiveness of protected areas, a number of measures have been suggested (Hannah et al., 2007; Hannah, 2010; Araujo et al., 2011; Carvalho et al., 2011; Hole et al., 2011; Lemieux et al., 2011; Kingsford, 2011; Beaumont, 2012; Bagchi, 2013). These include:

- Designation of protected areas to include regions where species of special concern are projected to occur in future. This will require regional and continental scale cooperation.
- Maximising representation of environments in a given region, e.g., by including altitudinal or latitudinal gradients within protected areas or protected area networks.
- Implementation of mechanisms for integrated landscape management to facilitate movement of species between conservation areas.
- Climate adaptation strategies on conservation sites.
- Restoration of critical habitats.
- Reduction of non-climate pressures.

1
2 Gillson et al. (2013) suggest that conservation strategies should not only be based on
3 climate-driven ranges shifts, and proposed a conservation and management prioritisation
4 framework based on landscape conservation capacity attributes in addition to species
5 vulnerability to climate change.

6
7 For inland waters, climate change could exacerbate the negative effects of drying conditions
8 that are currently natural in many temporal river systems (Hermoso et al. 2012). Coupled
9 with existing and growing threats from dams and water extraction, this could affect the
10 distribution and movement of freshwater biodiversity (Bates et al., 2008; Morrongiello et
11 al., 2011). Therefore, it will be essential to protect refugia to maintain individuals that can
12 repopulate a wider range of habitats when more favourable conditions are restored after
13 seasonal or prolonged droughts (Larned et al., 2010). Minimizing and managing upstream
14 and downstream threats from changes in human land use, expansions of dams (e.g., Lehner
15 et al. 2008; Vorosmarty et al. 2010) and water extraction will also be critical for protected
16 areas to be effective for inland waters and the species that they support.

17
18 Climate change is projected to cause shifts in geographic ranges of marine organisms,
19 affecting the distribution of marine biodiversity (Cheung *et al.* 2009). Projections using
20 species distribution models suggest a generally poleward shift in exploited marine fishes and
21 invertebrates, resulting in high rates of local extinction in the tropics and semi-enclosed
22 seas, while rate of invasion is projected to be high in the Arctic. Trophic interactions in
23 marine food webs are also projected to be affected (Ainsworth *et al.* 2011; Fulton 2011;
24 Fernandes *et al.* 2013). These responses will add to and interact with the effects of other
25 human stressors on marine biodiversity and fisheries productivity, such as overfishing,
26 pollution and habitation degradation.

27
28 Marine protected area effectiveness is also likely to be influenced by climate change (Soto
29 2001; McLead *et al.* 2008). Possible impacts include: (1) changes in quality and distribution
30 of critical habitats such as coral reefs; (2) changes in the distribution of marine biodiversity
31 (but see Jones et al., 2013); (3) changes in protected area connectivity; (4) changes in
32 ecosystem structure and productivity; and (5) changes in human activities, such as spatial
33 fishing patterns.

34

35

36 **5. Uncertainties**

37



38 Target 11 can be split into a number of separate components: the total coverage of
39 protected areas, the degree to which biodiversity is represented, management effectiveness
40 and equitability, and connectivity in the wider landscape. While data exist for the
41 assessment of the first two components, those for the third and fourth are less developed.
42 This gap may be filled to some extent in the coming years by a framework for the
43 assessment of management effectiveness of protected areas provisionally called the Green
44 List of well-managed protected areas, to be presented at the IUCN World Parks Congress in
45 November 2014.





46

1 In the terrestrial scenarios, a protected area is defined as an area free from agricultural land
 2 use, infrastructure development, hunting and gathering. The effect of protected areas on
 3 biodiversity is therefore also based on this definition. However in reality the protected areas
 4 might not be free from agricultural land use, infrastructure development, hunting and
 5 gathering, and therefore the effect of protected areas on biodiversity might be dampened.
 6 Key assumptions made by the socio-economic scenarios include: that bare areas cannot be
 7 turned into protected areas (so deserts are excluded); that grid cells close to agriculture
 8 areas are preferred for new protected areas; and that agricultural land cannot be
 9 transformed into natural habitat as this would be too expensive.

10
 11 Future distributions of species depend on a range of drivers (including, but not restricted to,
 12 abiotic conditions, biotic interactions, human-induced environmental changes as well as
 13 species-specific dispersal, establishment and demographic processes), that are also likely to
 14 change over time (Anderson 2013). Most correlative models used to predict species
 15 distribution, however, base habitat suitability on current environmental data, and apply this
 16 to future climate (Anderson 2013, Dormann 2007), and neglect biotic interactions as well as
 17 ecological processes (Cheaib et al., 2012) that determine the final distribution of a species
 18 (Pagel & Schurr, 2012). Furthermore, only very few models take into consideration the
 19 potential of a species to adapt to new conditions, i.e. the phenotypic plasticity and local
 20 adaptation (Bocedi et al., 2013, Morin & Thuiller 2009). Furthermore, various models used
 21 to predict species distributions vary in their sensitivity to climate change (such as
 22 changes in CO₂, temperature or precipitation), based on the different approaches how these
 23 factors are represented in the models (Cheaib et al., 2012). Uncertainties and errors in
 24 model prediction may also arise from the quality of initial data sets used to parametrise and
 25 validate the models (e.g. Lintz et al., 2013, Buisson et al., 2010), and mismatches between
 26 scales of data and modelling (Wiens et al., 2009).

27 28 29 6. Dashboard – Progress towards Target

	Target Elements	Status	Comment	Confidence
Target 11	At least 17 per cent of terrestrial and inland water areas are protected		Extrapolations show good progress and the target will be achieved if existing commitments on designating protected areas are implemented. Inland water protection has distinct issues.	High
	At least 10 per cent of coastal and marine areas are protected		Marine protected areas are accelerating but extrapolations suggest we are not on track to meet the target. With existing commitments, the target would be met for territorial waters but not for exclusive economic zones or high seas	High

	Target Elements	Status	Comment	Confidence
	Areas of particular importance for biodiversity and ecosystem services protected		Progress for protected Key Biodiversity Areas, but still important gaps. No separate measure for ecosystem services	High
	Protected areas are ecologically representative		Progress, and possible to meet this target for terrestrial ecosystems if additional protected areas are representatives. Progress with marine and freshwater areas, but much further to go	High for terrestrial and marine, low for inland waters.
	Protected areas are effectively and equitably managed		Reasonable evidence of improved effectiveness, but small sample size. Increasing trend towards community involvement in protection. Very dependent on region and location	Low
	Protected areas are well connected and integrated into the wider landscape and seascape		Initiatives towards corridors and transboundary parks, but still not sufficient connection. Freshwater protected areas remain very disconnected	Low or very low.

1

2

3 *Compiled by Tim Newbold, Matt Walpole, Neil Burgess, Cornelia Krug, Carlo Rondinini, Steph*4 *Januchowski-Hartley, Louise Teh and Paul Leadley, with contributions from Jennifer van*5 *Kolck, Piero Visconti, Stuart Butchart, Michel Bakkenes, Henrique Pereira and Silvia Ceausu*6 *Extrapolations: Derek Tittensor*7 *NBSAPs and National Reports: Kieran Mooney / CBD secretariat*8 *Dashboard: Tim Hirsch*

9

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