

*The present non-paper reflects the discussions in the contact group as of 16 March, evening. The discussions were based on the text in CBD/SBI/3/CRP.5. The contact group will resume its consideration of the non-paper in a further session (currently scheduled for 24 March)*

## NON-PAPER

### OPTIONS TO ENHANCE PLANNING, REPORTING, AND REVIEW MECHANISMS WITH A VIEW TO STRENGTHENING THE IMPLEMENTATION OF THE CONVENTION

The Subsidiary Body on Implementation, recommends that the Conference of the Parties at its fifteenth meeting adopt a decision that includes the following elements, taking into account also the conclusions of the twenty-fourth meeting of the Subsidiary Body on Scientific and Technical Advice and the third meeting of the Open-ended Working Group on the Post-2020 Global Biodiversity Framework:

*The Conference of the Parties,*

*Recalling* Articles 6, 23, and 26 of the Convention,

*Also recalling* decisions IX/8, X/2, X/10, XI/10, XIII/27, 14/27 and 14/34,

*Further recalling* decision 14/29, in which it recognized that implementation by Parties and underlying commitments needed to be strengthened to bring the global community on a path towards achieving the 2050 Vision laid out in the Strategic Plan for Biodiversity 2011-2020,<sup>1</sup> emphasizes that national reports, provided for in Article 26 of the Convention, continue to be a core element for reviewing progress in implementation as part of the multidimensional review approach, and recognizes that elements of the multidimensional review approach under the Convention should be technically sound, objective, transparent, collaborative and constructive and aim to facilitate enhanced efforts by Parties;

*Also recalling* that national biodiversity strategies and action plans are the main instrument for implementing the Convention at the national level and that national reports are the main instrument for monitoring and reviewing the implementation of the Convention and the post-2020 global biodiversity framework,

*Noting with concern* the limited progress in implementation of the Strategic Plan for Biodiversity 2011-2020, and *emphasizing* the need to enhance implementation at all levels and by all sectors of society to achieve the goals and targets of the post-2020 global biodiversity framework,

1. [Adopts an enhanced multidimensional approach to planning, monitoring, reporting and review with a view to enhancing implementation of the Convention on Biological Diversity and the post-2020 global biodiversity framework, comprising:]

(a) Revised and updated national biodiversity strategies and action plans (NBSAPs) [following][according to] the guidance in annex A, and [aligned][in line with] with the post-2020 global biodiversity framework, as the primary mechanism for national planning in accordance with Article 6 of the Convention; [to be communicated to the Executive Secretary [by COP 16];

(b) [Communication of national targets and actions [reflecting all the goals and targets of][related to] the post 2020 global biodiversity framework [in a standardized format] [and in line with the guidance in annex A], this should be a component of the NBSAP or a stand-alone submission in the event that the NBSAP is not to be updated before [COP16];]

(b *alt*) [Reporting on national ambition through national commitments as contributions as a standardization of how national targets and actions in NBSAPs relate to the achievement of the post-2020 global biodiversity framework goals and targets; this could be a stand-alone submission in the event that the NBSAP is not updated in time and/or a component of an NBSAP communicated in accordance with a

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<sup>1</sup> Decision [X/2](#), annex.

headline indicator-based guidance, and would feed into a global gap analysis of the level of ambition of Parties and other governments to the new framework;]

(c) [A mechanism for recording, in a standardized way, additional [voluntary] nonstate actor commitments that contribute to the global biodiversity framework to be included in the Sharm El-Sheikh to Kunming Action Agenda for Nature and People;]

(d) [Standardized] national reporting as per Article 26 of the Convention [on all national targets identified in NBSAPs] using, [subject to the provision of adequate financial resources provided by developed Parties in line with Article 20], the adopted set of headline indicators and complemented, as appropriate, by optional component and complementary indicators in the monitoring framework of the post-2020 global biodiversity framework and other national indicators and aligned, where appropriate, with other reporting processes, including the Sustainable Development Goals and [biodiversity related] multilateral environment agreement reporting by using a modular data reporting tool [such as DART];

(e) [Analysis of [level of [collective] ambition as expressed in NBSAPs] [or national commitments as contributions] in relation to [each country's participation in historic loss of global biodiversity] the global goals and targets of the post-2020 global biodiversity framework in order to identify [option to further enhance ambition.][gaps in ambition and to support Parties in addressing and closing the identified gaps, including gaps in funding and other resources provided to developing countries.]

(f) [Periodic review] [periodic global [biodiversity] stocktake] of [collective] progress in implementation of [the three objectives of the Convention], towards the goals and targets of the post-2020 global biodiversity framework, line with Article 23.4, [including [...the 30 by 30 target] the means of implementation/transformational funding and other resources provided to [developing countries] in accordance with Article 20] [in a comprehensive and facilitative manner, considering all goals and targets of the GBF], [in the light of the best available science including assessments undertaken by IPBES] [through future editions of the *Global Biodiversity Outlook*], [and local biodiversity outlooks] using the information from national reports, [and information from relevant MEAs] [and information on support provided, received and used] [the global analysis of level of [collective] ambition] and other relevant sources of information [, which would be followed by [and a high level political segment] [and a ratcheting up of ambition and/or implementation] [ratcheting up of efforts in updated and revised NBSAPs] [, as appropriate];

(g) [Voluntary] Country-by-country peer [or expert] reviews of implementation [through][followed by] an open-ended forum [to share experience and lessons learned] which will provide every Party with the opportunity to participate at least [once] [twice] during the period 2021-2030 [in accordance with guidance adopted by COP [15][16]] [as well as Voluntary Peer Review to promote the sharing of experiences by Parties];

2. [*Decides* to organize a high-level political segment as an element of the global [review][stocktake];

2. *bis* *Decides* as follows:

(a) At its sixteenth meeting [in 2023], to review the expected [collective] level of ambition of Parties and non-State actors towards achieving the goals and targets of the post-2020 global biodiversity framework;

(b) At its seventeenth meeting [in 2025], to undertake a first global [review] [stocktake] of progress and actions towards the post-2020 global biodiversity framework, on the basis of updated national biodiversity strategies and action plans, seventh national reports and other information, including lessons arising from [the voluntary country-by-country peer or expert reviews and] science-based information [including the sixth edition of the *Global Biodiversity Outlook*,] [the third edition of the *Local Biodiversity Outlook*] [an analysis of trends in headline and other relevant indicators] and [relevant assessments undertaken by the IPBES;]

(c) At its eighteenth meeting [in 2027/8], to undertake an updated review of progress towards the post-2020 global biodiversity framework, on the basis of updated information provided by Parties, including lessons arising from [the voluntary country-by-country peer or expert reviews] and additional science-based information;

(d) At its nineteenth meeting [in 2030], to undertake a second global [review][stocktake] of progress and actions towards the post-2020 global biodiversity framework, on the basis of updated national biodiversity strategies and action plans, seventh national reports and other information, including lessons arising from [the voluntary country-by-country peer or expert reviews and] science-based information [including the sixth edition of the *Global Biodiversity Outlook*, the third edition of the *Local Biodiversity Outlook* [an analysis of trends in headline and other relevant indicators] and [relevant assessments undertaken by the IPBES;]

3. *[Further decides* that the headline indicators<sup>2</sup> reported by Parties in the national reports will be used in [global assessments] **[global [biodiversity] stocktakes] [global reviews]** to monitor progress towards the goals and targets of the post-2020 global biodiversity framework [, complemented, **[by global indicators]**, as appropriate, **[as well as]** by the component and complementary indicators and the relevant indicators from the Sustainable Development Goal global indicator framework **[this process should be developed progressively by Parties and taking into account the provisions and means of implementation, for strengthening the knowledge management capabilities of national systems of information];]**

4. *[[Adopts]* the guidance for revising and updating national biodiversity strategies and action plans in annex A<sup>3</sup> **[including the template];]**

5. *[[Welcomes][Adopts]* the template for sharing [additional] voluntary non-State actor commitments that contribute to the post-2020 global biodiversity framework to be included in the online platform for the in the Sharm El-Sheikh to Kunming Action Agenda for Nature and People in annex B];<sup>4</sup>

**[5 alt. Request Parties to revise and update their national biodiversity strategies and action plans following the guidance provided in Annex A [by COP 16];]**

**[5 bis. Decides that developed country Parties shall provide information on financial resources, technology transfer, and capacity-building provided to developing country Parties under Articles 16, 18, 19, 20 and 21 of the Convention and decided that developed country Parties biennially communicate indicative qualitative and quantitative information related to the provision of financial resources to assist developing countries in meeting the incremental costs of implementation of the post-2020 GBF, including projected levels of financial resources to be provided to developing country Parties;]**

**[5 ter. Decides that the global stocktake referred to in para 1(f) shall:**

**(a) Review the adequacy, effectiveness, transparency and predictability of means of implementation, including financial resources, capacity-building, technology transfer and scientific and technical cooperation, for developing countries and assess the implementation of relevant provisions of the Convention, in particular Articles 16,18, 19, 20 and 21;**

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<sup>2</sup> Refer to COP decision.

<sup>3</sup> Annex A: Guidance on NBSAPs. The annex will be developed in the light of further discussions, including negotiations in the third meeting of the Working Group on the Post-2020 Global Biodiversity Framework, and finalized by the Conference of the Parties at its fifteenth meeting.

<sup>4</sup> Annex B: Non-State actor commitment guidance. The annex will be developed in the light of further discussions, including negotiations in the third meeting of the Working Group on the Post-2020 Global Biodiversity Framework, and finalized by the Conference of the Parties at its fifteenth meeting.

(b) Review the costs and resources needed to implement the goals and targets of the post-2020 GBF, taking into account the specific challenges and financial constraints faced by developing country Parties;

(c) Consider relevant information provided by developed country Parties related to public biodiversity finance referred to in para. 6bis;]

[5 *alt2*. Request Parties to revise and update their national targets and corresponding implementation efforts within one year of COP-17 and requests Parties when they update their NBSAPs, and communicate them through the CHM, or revise their national targets, to increase national ambitions and efforts as appropriate;]

[5 *alt2 bis*. Requests Parties, in the event that the NBSAP would not be updated and communicated through the CHM by COP 16, in accordance with the guidance and the template in Annex A, to report national targets related to the post-2020 global biodiversity framework within one year from the adoption of the GBF, increasing national ambition and efforts and accordance with the template in Annex A;]

[5 *alt2 ter*. Further requests Parties, in the event that the NBSAP is not further updated following the stocktake at COP-17 and communicated through the CHM in line with the guidance in Annex A, to report in accordance with the template include in Annex A, an update of the national targets and/or communicate corresponding implementation efforts within one year from COP-17, increasing the level of ambition and implementation as appropriate;]

[5 *bis2*. Further requests Parties to enable the full and effective participation and engagement of women, indigenous people and local communities, youth, civil society organizations, the private sector, all levels of government and stakeholders from all other relevant sectors, in all levels of the national biodiversity strategy and action plan development and implementation;]

6. Encourages all Parties to use the headline indicators, and [if necessary adapt them and] to [adapt and] use the list of component and complementary indicators [and other national indicators] for use in national planning processes, including national biodiversity strategies and action plans [and other national planning processes] [as appropriate and according to their national priorities and circumstances [and the different visions and approaches to achieve sustainable development];]

[6 *alt*. Encourages all Parties to use the headline indicators, and to use, draw from or, where necessary, adapt the list of component and complementary indicators and other national indicators for use in relevant national planning processes, including national biodiversity strategies and action plans, as appropriate, and according to their national priorities and circumstances, and the different visions and approaches to achieve sustainable development, recognizing that some headline indicators may need to be adapted by Parties;]

[6 *alt2*. Encourages all Parties to use the headline indicators in relevant national planning processes, including national biodiversity strategies and action plans, as appropriate, and according to their national priorities and circumstances;]

[6 *alt3*. Decides that the headline indicators should be used by Parties in their national reports for reporting on their implementation of the post-2020 global biodiversity framework, where technically feasible and as appropriate, giving flexibility to developing country Parties, in accordance with Article 20;]

7. [Adopts the guidelines for the seventh and eighth national reports contained in annex C,<sup>5</sup> including the reporting template;]

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<sup>5</sup> Annex C: National reporting guidance and template. The annex will be developed in the light of further discussions, including negotiations in the third meeting of the Working Group on the Post-2020 Global Biodiversity Framework, and finalized by the Conference of the Parties at its fifteenth meeting.

8. **[Encourages Parties to use] [Decides that] the headline indicators [should][will][shall] be used by [all] Parties in their national reports for reporting on their implementation of the post-2020 global biodiversity framework, [[giving flexibility to developing-country Parties] [where technically feasible] [except for headline indicators that are not applicable at national level and can be compiled only at the global level] and as [appropriate][applicable][and in accordance with Article 20] [and the provision of means of implementation for developing-country Parties] [and complemented, as appropriate, by component and complementary indicators in the monitoring framework of the post-2020 global biodiversity framework, adopted in decision 15/--, as well as other national indicators] [and encourages the establishment of mechanisms to build capacity in developing countries [and countries with economies in transition] to support filling monitoring and reporting gaps [including in decision 15/--]]];**

**[8 *alt.* Also decides that the extent to which developing country Parties will effectively use the headline indicators, as well as the component and complementary indicators, will depend on the provision of adequate means of implementation, in line with the provisions of the Convention, including the establishment of mechanisms to build capacity and transfer technology to developing countries to fill monitoring and reporting gaps.]**

9. *Requests* Parties to submit their seventh national report by [30 June 2024] and their eighth report by [June 2029], including information on national progress towards national targets and using the template provided in annex C;<sup>5</sup>

10. *Adopts* the modus operandi of the open-ended forum of the Subsidiary Body on Implementation contained in annex D,<sup>6</sup> recognizing that it complements the voluntary peer review included in the multidimensional review approach under the Convention referred to in decision 14/29;

11. *Encourages [Calls on] Parties:*

(a) **[To include in their national biodiversity strategies and action plans, relevant actions to implement commitments and recommendations under each of the biodiversity-related multilateral environmental agreements to which they are a Party, and] To facilitate, as appropriate, engagement with and coordination among focal points for other[multilateral environment agreements][biodiversity-related agreements] and the Rio conventions], all relevant stakeholders, including subnational and local governments, national statistical institutes and other data holders, non-governmental organizations, women, youth, the business and finance community and representatives of sectors related to or dependent on biodiversity, in the preparation, revision and updating of national biodiversity strategies and action plans [and national targets], the preparation of seventh and eighth national reports and [in voluntary country-by-country peer or expert review processes,] and to promote synergies with the [multilateral environment agreements][biodiversity-related agreements and Rio conventions] as well as the national voluntary reviews of the implementation of the Sustainable Development Goals;**

**[11(a) *bis.* To enable the full and effective participation and engagement of indigenous peoples and local communities[, as appropriate and applicable,] as well as women to participate in the preparation, revision and updating of national biodiversity strategies and action plans [and national targets], the preparation of seventh and eighth national reports and [in voluntary country-by-country peer or expert review processes]]**

**[11(a) *ter.* Further ensure consultations in order to obtain their prior and informed consent, free, prior and informed consent or approval and involvement of indigenous peoples and local communities[, as appropriate and applicable,] in their engagement and participation in national biodiversity strategy and action plan development [and national targets] and related to measures that may affect them;]**

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<sup>6</sup> Annex D: Country-by-country review modalities. The annex will be developed in the light of further discussions, including negotiations in the third meeting of the Working Group on the Post-2020 Global Biodiversity Framework, and finalized by the Conference of the Parties at its fifteenth meeting.

(b) To consider the post-2020 gender plan of action in all aspects, and at all scales, of planning, implementation, reporting and review related to the post-2020 global biodiversity framework;

**[11 bis. Invites Parties and other Governments to cooperate at the transboundary, regional and international levels in implementing the post-2020 global biodiversity framework;]**

**[11 ter. Recognizes that other biodiversity-related multilateral environmental agreements will provide leadership for implementation with respect to elements of the post-2020 global biodiversity framework;]**

12. *Invites* [as appropriate and applicable] indigenous peoples and local communities, subnational governments, cities and other local authorities, intergovernmental organizations, other multilateral environmental agreements, non-governmental organizations, women, youth, research organizations, the business and finance community and representatives of sectors related to or dependent on biodiversity, **[to integrate]** to develop **[,on a voluntary basis]** commitments **[on the NBSAPs] [consistent with NBSAPs]** in support of the post-2020 global biodiversity framework, **[and]** [[using the template provided in annex B,<sup>4</sup>] [and] **[to share]** [to register] them on the online platform for the Sharm El-Sheikh to Kunming Action Agenda for Nature and People, **[through a standardized reporting as appropriate]** and [to report on their implementation] **[to update information on progress made]**];

13. *Invites* relevant international, regional, subregional or national organizations to support countries in the updating and revision of national biodiversity strategies and action plans and the preparation of national reports, including through the provision of relevant data, support for implementation of the monitoring framework and information and capacity development activities;

14. *Requests* the Executive Secretary to support the operationalization of the enhanced multidimensional approach to planning, monitoring, reporting and review set out in paragraph 1, including, as appropriate, by:

(a) Further developing and supporting the use of the guidelines in Annex A, B, C and D;<sup>3,4,5,6</sup>

(b) Further developing the online reporting tool for national reports on the clearing-house mechanism of the Convention, the online decision-tracking tool, and the Sharm El-Sheikh to Kunming Action Agenda for Nature and People;

(c) Facilitating of the use of tools for data reporting, such as the Data Reporting Tool (DaRT);

(d) Coordinating the preparation of [analyses of collective ambition and] global [reviews][stocktakes];

(e) Coordinating and collaborating with relevant partners to provide necessary capacity [building][development] and other support to improve planning, monitoring, review and reporting;

15. *Requests* the Global Environment Facility and *invites* other funding entities to make funds available in a timely and expeditious manner to developing countries, in particular least developed countries and small island developing States as well as Parties with economies in transition, to support the updating or revision of national biodiversity strategies and action plans as per the guidelines in Annex A<sup>3</sup> and to support the preparation of national reports as per the guidelines in annex C,<sup>5</sup> including for the development of national monitoring and information management systems which would facilitate monitoring of the headline indicators and, where relevant, the component and complementary indicators, so that Parties may begin these processes as soon as possible after the adoption of the post-2020 global biodiversity framework;]

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