

OPEN-ENDED WORKING GROUP  
ON THE POST-2020 GLOBAL  
BIODIVERSITY FRAMEWORK

Fourth meeting  
Nairobi, 21–26 June 2022  
Agenda item 4

**DRAFT ELEMENTS OF A POSSIBLE DECISION OPERATIONALIZING THE POST-2020  
GLOBAL BIODIVERSITY FRAMEWORK**

**Draft recommendation submitted by the Co-Chairs**

*The Open-ended Working Group on the Post-2020 Global Biodiversity Framework*

*Recommends* that the Conference of the Parties at its fifteenth meeting adopt a decision that includes the following elements, taking into account also the conclusions of the twenty-fourth meeting of the Subsidiary Body on Scientific and Technical and Technological Advice and the third meeting of the Subsidiary Body on Implementation:

*[The Conference of the Parties,*

*Recalling* its decision [14/34](#), in which it adopted the preparatory process for the development of the post-2020 global biodiversity framework and decided to establish an open-ended intersessional working group to support its preparation,

*Noting* that the Strategic Plan for Biodiversity 2011–2020 covered the period 2011 to 2020 and that the adoption of the post-2020 global biodiversity framework was delayed as a result of the Covid-19 pandemic,

*Noting also* the outcomes of the first,<sup>1</sup> second,<sup>2</sup> third<sup>3</sup> and fourth meetings<sup>4</sup> of the Open-ended Working Group on the Post-2020 Global Biodiversity Framework,

*Noting further* the outcomes of the eleventh meeting of the Ad Hoc Open-ended Working Group on Article 8 (j) and Related Provisions, of the twenty-third and twenty-fourth meetings of the Subsidiary Body on Scientific, Technical and Technological Advice and of the third meeting of the Subsidiary Body on Implementation,

*Expressing its gratitude* to the Co-Chairs of the Open-ended Working Group on the Post-2020 Global Biodiversity Framework, Mr. Basile van Havre (Canada) and Mr. Francis Ogwal (Uganda), for supporting the development of the post-2020 global biodiversity framework,

*Welcoming* the submissions by Parties, other Governments, indigenous peoples and local communities, United Nations organizations and programmes, other multilateral environmental agreements, subnational governments, cities and other local authorities, intergovernmental organizations, non-governmental organizations, women's groups, youth groups, the business and finance community, the scientific community, academia, faith-based organizations, representatives of sectors related to or dependent on biodiversity, citizens at large, and other stakeholders and observers providing views on the development of the post-2020 global biodiversity framework,

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<sup>1</sup> CBD/WG2020/1/5.

<sup>2</sup> CBD/WG2020/2/4.

<sup>3</sup> CBD/WG2020/3/5

<sup>4</sup> CBD/WG2020/4/--.

*Welcoming also* the outcomes of the eighth replenishment of the Global Environment Facility, including its increased focus on biodiversity, which will play a key role in supporting implementation of the post-2020 global biodiversity framework, and noting that the overall amount of 5.25 billion United States dollars, pledged by 29 countries, represents an increase of 30 per cent and a notional increase in biodiversity funding of 46 per cent,

*[[Recalling] [Reaffirming]* the principles of the Rio Declaration on Environment and Development,<sup>5]</sup>

*Emphasizing* the need for a balanced and enhanced implementation of the three objectives of the Convention,

*Recognizing* that the fulfilment of biodiversity targets and obligations by developing countries [depends on the effective implementation by developed countries of the provisions of the Convention in Articles 16, 18, 19, 20 and 21,] [with capacity needs depends, in part, on support from all sources, including from countries with the capacity to provide such support,]

*Recognizing also* that the post-2020 global biodiversity framework [represents a flexible framework] [is] for the implementation of the Convention, and is also designed to be useful and relevant to all biodiversity-related conventions, agreements and processes, as well as other related agreements, such as the United Nations Framework Convention on Climate Change,

*Recognizing further* that the post-2020 global biodiversity framework will contribute to the achievement of the 2030 Agenda for Sustainable Development,<sup>6</sup> including the attainment of the Sustainable Development Goals, while underlining that a balanced advancement in the economic, social and environmental dimension of sustainable development is necessary to ensure effective implementation of the post-2020 global biodiversity framework,

*Recognizing* that the effective implementation of the post-2020 global biodiversity framework requires the full and effective participation of civil society, particularly indigenous peoples and local communities, women, girls, persons of diverse gender identities and youth,

*Reaffirming* that poverty eradication and economic development are the overriding priorities for developing countries,

*Emphasizing* that the post-2020 global biodiversity framework should be implemented in a manner consistent with existing human rights obligations,

*Recognizing* that the implementation of the post-2020 global biodiversity framework depends on the full recognition of the crucial role of indigenous peoples and local communities,

*Recalling* the conclusions of the fifth edition of the *Global Biodiversity Outlook*,<sup>7</sup> the second edition of the *Local Biodiversity Outlooks*<sup>8</sup> and the *Global Assessment Report on Biodiversity and Ecosystem Services* of the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services<sup>9</sup> that, despite some progress, none of the Aichi Biodiversity

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<sup>5</sup> Rio Declaration on Environment and Development (A/CONF.151/26/Rev.1 (vol.I)), United Nations publication, Sales No. E.93.1.8.

<sup>6</sup> General Assembly resolution 70/1.

<sup>7</sup> Secretariat of the Convention on Biological Diversity (2020), *Global Biodiversity Outlook 5* (Montreal, Canada).

<sup>8</sup> Forest Peoples Programme, International Indigenous Forum on Biodiversity, Indigenous Women's Biodiversity Network, Centres of Distinction on Indigenous and Local Knowledge and Secretariat of the Convention on Biological Diversity (2020), *Local Biodiversity Outlooks 2: The Contributions of Indigenous Peoples and Local Communities to the Implementation of the Strategic Plan for Biodiversity 2011–2020 and to Renewing Nature and Cultures. A complement to the fifth edition of the Global Biodiversity Outlook* (Moreton-in-Marsh, United Kingdom: Forest Peoples Programme). Available at [www.localbiodiversityoutlooks.net](http://www.localbiodiversityoutlooks.net).

<sup>9</sup> IPBES secretariat (2019), *Global Assessment Report on Biodiversity and Ecosystem Services*, E. S. Brondizio, J. Settele, S. Díaz and H. T. Ngo, eds. (Bonn, Germany). Available at <https://doi.org/10.5281/zenodo.3831673>.

Targets<sup>10</sup> has been fully achieved, and that this undermines the attainment of the 2050 Vision for Biodiversity and other international goals and objectives,

*Recalling also*, however, that the target agreed in decision 11/4 to double total biodiversity-related international financial resource flows to developing countries, in particular least developed countries and small island developing States, as well as countries with economies in transition, by 2015 and to at least maintain this level until 2020, was achieved,

*Alarmed* by the continued loss of biodiversity and the threat that this poses to nature and human well-being and the prospects for reaching the three objectives of the Convention,

1. *Adopts* the post-2020 global biodiversity framework, [its strategy for resource mobilization] and its monitoring framework, as contained in annexes I, [II] and III to the present decision, as a [flexible] global framework for action by all Parties, with the collaboration of partners and stakeholders, to fulfil the 2030 Mission and achieve the 2030 targets towards the 2050 Goals and Vision for Biodiversity, and to achieve the objectives of the Convention;

2. *[Recognizes* that the post-2020 global biodiversity framework will be implemented in line with the Principles of the Rio Declaration on Environment and Development, in particular the principle of common but differentiated responsibilities;]

3. *Recognizes* that nothing in the post-2020 global biodiversity framework shall be interpreted as implying a change in the rights and obligations of a Party under any existing international agreements;

4. *Decides* that the post-2020 global biodiversity framework should be used as a strategic plan to guide the Convention and its Protocols, its bodies and its Secretariat over the period 2022–2030 and that, in this regard, the framework should be used to better align and direct the work of the various bodies of the Convention and its Protocols, its Secretariat and its budget according to the [priorities contained in the] post-2020 global biodiversity framework;

5. *Notes* that the post-2020 global biodiversity framework covers the period from 2022 to 2030;

6. *Agrees* that the implementation of the post-2020 global biodiversity framework should be [in accordance with national priorities and capacities] [a national priority];\*

7. *Notes* that all targets of the global biodiversity framework contribute equally to the attainment of the 2050 Vision and that they should be equally resourced;

8. *Also notes* that adequate, timely, predictable, accessible and gender-responsive financial resources from all sources, technology transfer, and capacity-building are required for the whole of society effective implementation of the post-2020 global biodiversity framework;\*

9. *Further notes* that the implementation of the post-2020 global biodiversity framework will be monitored and assessed through its monitoring framework;\*

10. *[Notes* that the implementation of the post-2020 global biodiversity framework will be supported through other relevant decisions adopted by the Conference of the Parties at its fifteenth meeting and, in particular, those addressing the following:

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<sup>10</sup> See decision X/2, annex.

\* A Party suggested that this should be moved to the preambular section of the decision.

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- (a) The enhanced multidimensional approach to planning, monitoring, reporting and review;<sup>11</sup>
- (b) The updated plan of action on subnational governments, cities and other local authorities for biodiversity;<sup>12</sup>
- (c) [The strategy for resource mobilization;<sup>13</sup>\*\*]
- (d) The long-term strategic framework for capacity-building and development to support nationally determined priorities for the implementation of the post-2020 global biodiversity framework;<sup>14</sup>
- (e) The new programme of work and institutional arrangements on Article 8 (j) and other provisions of the Convention related to indigenous peoples and local communities;<sup>15</sup>
- (f) The gender plan of action for the post-2020 period;<sup>16</sup>
- (g) The communications strategy for the post-2020 global biodiversity framework,<sup>17</sup> which will support and contribute to the implementation of the post-2020 global biodiversity framework;
- (h) [The long-term approach for mainstreaming and its plan of action;<sup>18</sup>]
- (i) Cooperation with other conventions and international organizations;<sup>19</sup>
- (j) The global strategy for plant conservation;<sup>20</sup>]

11. *Notes* that the implementation of the post-2020 global biodiversity framework will be supported through relevant decisions adopted by the Conference of the Parties serving as the meeting of the Parties to the Protocols, in particular the post-2020 implementation plan of the Cartagena Protocol on Biosafety and the implementation plan and capacity-building action plan for the Cartagena Protocol on Biosafety;<sup>21</sup>

12. *Urges* Parties to review, and, as appropriate, update and revise, their national biodiversity strategies and action plans, in line with the post-2020 global biodiversity framework in accordance with national priorities and capacities;

13. *Recalls* Article 23 of the text of the Convention and reiterates that the role of the Conference of the Parties is to keep the implementation of the Convention under review;\*

14. *Decides* that the Conference of the Parties will, consistent with decision 15/--, review progress in the implementation of the post-2020 global biodiversity framework, share

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<sup>11</sup> Decision 15/--.

<sup>12</sup> Decision 15/--.

<sup>13</sup> Decision 15/--.

\*\* If the reference to the strategy for resource mobilization in paragraph 1 is retained, it would be deleted from this paragraph, and vice versa.

<sup>14</sup> Decision 15/--.

<sup>15</sup> Decision 15/--.

<sup>16</sup> Decision 15/--.

<sup>17</sup> Decision 15/--.

<sup>18</sup> Decision 15/--.

<sup>19</sup> Decision 15/--.

<sup>20</sup> Decision 15/--.

<sup>21</sup> Decisions CP-10/-- and CP-10/--.

\* A Party suggested that this should be moved to the preambular section of the decision.

experiences that are relevant for implementation, and provide guidance on means to address any obstacles encountered;

15. *Alt. 1.* *[[Urges]][Invites][Encourages]* Parties, [together with the private sector and other partners, to contribute to significantly increasing the mobilization of financial resources for the implementation of the post-2020 global biodiversity framework, and urges] in particular [developed-country Parties][ those that are in a position to do so], and [invites] other Governments and international financial institutions, regional development banks, and other multilateral financial institutions, to mobilize adequate, accessible, predictable and timely financial support to developing-country Parties, in particular the least developed countries, small island developing States and countries with economies in transition, to [help] enable the full implementation of the post-2020 global biodiversity framework, and reiterates\* the view that the extent to which developing-country Parties implement their commitments effectively under this Convention will depend on the effective implementation by developed-country Parties of their commitments under this Convention in connection with financial resources and transfer of technology;

15. *Alt. 2.* *Urges* all Parties [in a position to do so] and invites [other Governments], international financial institutions, regional development banks, and other multilateral financial institutions to provide adequate, predictable and timely financial support to developing-country Parties, in particular the least developed countries, small island developing States and countries with economies in transition, in need of support to implement their National Biodiversity Strategy and Action Plans, in the light of their capacities, to enable the full implementation of the post-2020 global biodiversity framework;

15. *Alt. 3.* *Recalls* Articles 20, in particular paragraphs 20.4 and 23 of the text of the Convention, and reiterates that the role of the Conference of the Parties is to keep the implementation of the Convention under review and that the extent to which developing-country Parties will effectively implement their commitments under this Convention and the post-2020 global biodiversity framework will depend on the effective implementation by developed-country Parties of their commitments under this Convention related to financial resources and transfer of technology and will take fully into account the fact that economic and social development and eradication of poverty are the first and overriding priorities of the developing-country Parties;]

16. *[Decides* to establish, under the provisions of Article 21 of the Convention, at its sixteenth meeting, a Global Biodiversity Fund, which is to be fully operational by 2025, [in order to mobilize additional, effective and predictable financial resources for the provision of finance, capacity-building, scientific and technical cooperation, and technology transfer from developed countries to developing countries, according to the relevant provision of Articles 16, 20 and 21 of the Convention;]]

17. *[Decides* to establish at its sixteenth meeting a global multilateral benefit-sharing mechanism, which is to be fully operational by 2025;]

18. *[Requests][Invites]* the Global Environment Facility to provide adequate, [timely and predictable] financial support to all eligible developing countries in an objective manner, free of political considerations, with a view to supporting their efforts to plan for and implement the post-2020 global biodiversity framework as well as for monitoring of, reporting on and review of its implementation;

19. *Emphasizes* the need for capacity-building activities and the effective sharing of knowledge, in order to support all countries, especially developing countries, in particular the least developed countries, small island developing States and countries with economies in transition, as

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\* A Party suggested that the second part of this paragraph should be moved to the preambular section of the decision.

well as indigenous peoples and local communities, women, children and youth in the implementation of the post-2020 global biodiversity framework;\*

20. *Urges* Parties and other Governments, as well as subnational governments, as appropriate, with the support of intergovernmental and other organizations, as appropriate, to contribute to the implementation of the post-2020 global biodiversity framework, consistent and in harmony with the Convention and other relevant international obligations, including human rights obligations, and, in particular, to enable participation at all levels of government, with a view to fostering the full and effective contributions of women, persons of diverse gender identities, youth, indigenous peoples and local communities, civil society organizations, the private and financial sectors, and stakeholders from all other sectors in the full implementation of the goals and targets of the post-2020 global biodiversity framework and the achievement of the objectives of the Convention;

21. *Invites* Parties and other Governments to cooperate at the transboundary, regional and international levels in implementing the post-2020 global biodiversity framework;

22. *Reaffirms* its expectation that Parties and other Governments will ensure that the rights of indigenous peoples and local communities are respected and given effect to in the implementation of the post-2020 global biodiversity framework;

23. *Urges* relevant agreements, processes and organizations to [consider the development or updating of] [develop or update] relevant strategies and frameworks, as appropriate, as a means of [complementing and supporting national, regional and international actions and of] contributing to the implementation of the post-2020 global biodiversity framework [and, as appropriate, to complement and support national, regional and international efforts to implement the post-2020 global biodiversity framework;]

24. *Urges* Parties to ensure synergies with other related agreements and frameworks and the Sustainable Development Goals when implementing, reporting on and reviewing progress regarding the post-2020 global biodiversity framework;

25. *Invites* the General Assembly of the United Nations to acknowledge the post-2020 global biodiversity framework and to take into account the progress in its implementation when monitoring progress towards the Sustainable Development Goals;

26. *Invites* Parties of the other biodiversity-related conventions and other relevant agreements and other Governments as well as international organizations to [consider, as appropriate, endorsing] [endorse] the post-2020 global biodiversity framework through relevant governance processes, to contribute to the collaborative, effective and efficient implementation of the post-2020 global biodiversity framework at the forthcoming meetings of the decision-making bodies;

27. *Invites* Parties to the other biodiversity-related conventions and other relevant agreements and other Governments to cooperate in implementing measures to support the effective and efficient implementation of the post-2020 global biodiversity framework across the United Nations system at the forthcoming meetings of the decision-making bodies, including through engaging in a mechanism for cooperation among Parties to the relevant biodiversity-related conventions;

28. *Invites* the United Nations Environment Programme, in particular its regional offices, as well as the United Nations Educational, Scientific and Cultural Organization, through the Man and the Biosphere Programme and its World Network of Biosphere Reserves, the United Nations Development Programme and the Food and Agriculture Organization of the United Nations

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\* A Party suggested that this should be moved to the preambular section of the decision.

to facilitate activities designed to support the national and regional implementation of the Convention and the post-2020 global biodiversity framework, in cooperation with other relevant implementation agencies;

29. *Invites* the Environment Management Group to identify measures to support the effective and efficient implementation of the post-2020 global biodiversity framework across the United Nations system with the input of relevant international organizations and to submit a report on its work to the Executive Secretary, to be made available prior to the sixteenth meeting of the Conference of the Parties;

30. *Requests* the Executive Secretary:<sup>22</sup>

(a) [To promote and facilitate, in partnership with Parties and other Governments, relevant international organizations, and indigenous peoples' and local community organizations, as appropriate, activities to strengthen capacity for the implementation and monitoring of the post-2020 global biodiversity framework;]

(b) [To develop, in consultation with the Bureau of the Conference of the Parties, for consideration by the Subsidiary Body on Implementation at a meeting held prior to the sixteenth meeting of the Conference of the Parties, options for the further enhancement of the implementation of the Convention;]

(c) [To develop, taking into account the decisions of the Conference of the Parties at its fifteenth meeting and previously adopted programmes of work, guidance materials for Parties, from a rights-based approach, including the identification of possible actions and best practices for reaching the goals, targets and other elements of the post-2020 global biodiversity framework;]

(d) To conduct a strategic review and analysis of the programmes of work of the Convention in the context of the post-2020 global biodiversity framework to facilitate its implementation, and, on the basis of this analysis, prepare draft updates of these programmes of work for consideration by the Subsidiary Body on Scientific, Technical and Technological Advice at meetings during the period between the fifteenth and seventeenth meetings of the Conference of the Parties, and to provide an interim report to the sixteenth meeting;

(e) To prepare proposals to align the work of the various bodies of the Convention and its Protocols for consideration by the respective bodies prior to or during the sixteenth meeting of the Conference of the Parties;

(f) To align the organization and the budget of the Secretariat with the [priorities contained in the] global biodiversity framework, and to report on progress to the Conference of the Parties at its sixteenth meeting.

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<sup>22</sup> This list of tasks may require modification depending on the outcomes of discussions on the post-2020 global biodiversity framework and the associated decision.