



# Convention on Biological Diversity

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Implementation of Article 8(j) and related provisions

# Programme of work on Article 8(j) and other provisions of the Convention on Biological Diversity related to indigenous peoples and local communities to 2030

### Draft decision submitted by the Chair of Working Group I

The Conference of the Parties,

Recalling its decision V/16 of 26 May 2000, by which it endorsed the programme of work on the implementation of Article 8(j) and related provisions of the Convention on Biological Diversity<sup>1</sup> annexed to that decision, and decision X/43 of 29 October 2010, by which it revised said programme of work for the period 2010–2020,

*Recognizing* the need for a more holistic, forward-looking and integrated programme of work that is aligned with and supports the implementation of the Kunming-Montreal Global Biodiversity Framework,<sup>2</sup>

*Recognizing also* and respecting the scope and the mandate of the Convention on Biological Diversity,

Building on the composite report on the status and trends regarding traditional knowledge, innovations and practices of indigenous peoples and local communities, as well as the guidelines<sup>3</sup> and other tools already developed by the Ad Hoc Open-ended Intersessional Working Group on Article 8(j) and Related Provisions of the Convention on Biological Diversity and adopted by the Conference of the Parties.

*Emphasizing* the need for the effective implementation at the national level of the guidelines and other tools related to Article 8(j) and other provisions of the Convention adopted by the Conference of the Parties to support the implementation of the relevant goals and targets of the Framework,

*Noting* that a number of tasks of the programme of work on Article 8(j) and related provisions as adopted by decision V/16 are ongoing for Parties,

<sup>&</sup>lt;sup>1</sup> United Nations, Treaty Series, vol. 1760, No. 30619.

<sup>&</sup>lt;sup>2</sup> Decision 15/4, annex.

<sup>&</sup>lt;sup>3</sup> For the purpose of the present decision, "guidelines" refer to voluntary guidelines.

- 1. [Decides to adopt the programme of work on Article 8(j) and other provisions of the Convention on Biological Diversity related to indigenous peoples and local communities to 2030, as contained in the annex to the present decision, prioritizing those tasks that contribute directly to the timely, full and effective implementation of the Kunming-Montreal Global Biodiversity Framework;]
- 2. Requests Parties, and invites other Governments, to report on progress on the implementation of the programme of work on Article 8(j) and other provisions of the Convention related to indigenous peoples and local communities, including the application of existing and relevant guidelines and standards in their national reports;
- 3. *Decides* to implement[, taking national legislation, circumstances and priorities into account,] the programme of work on Article 8(j) and other provisions of the Convention related to indigenous peoples and local communities;
- 4. Reiterates its invitation to Parties in paragraph 7 of decision X/40 B of 29 October 2010 to consider designating national focal points for Article 8(j) and related provisions to facilitate communications with indigenous peoples and local communities and to promote the effective implementation of the programme of work on Article 8(j) and other provisions;
- [5. Encourages Parties to engage with indigenous peoples and local communities [, including women, youth and environmental human rights defenders,][, including women and girls, children and youth, persons with disabilities and environmental human rights defenders] as on-the-ground partners in the implementation of the Convention, including by recognizing, supporting and valuing their collective actions and respecting their indigenous and traditional territories and their efforts in applying, preserving and maintaining their traditional knowledge, innovation and practices in relation to promoting the conservation and sustainable use of biodiversity;]
- [6. [Urges][Encourages] Parties to enable the full and effective participation of indigenous peoples and local communities[, including women, youth and environmental human rights defenders,][including women and girls, children and youth, persons with disabilities and environmental human rights defenders,] in the preparation of national reports and in the development, revision, update and implementation of national biodiversity strategies and action plans;]
- 7. *Invites* Parties to increase the funding provided to the voluntary funding mechanism to support the effective participation of indigenous peoples and local communities in processes of relevance to the Convention and its Protocols;
- 8. Requests all Parties and stakeholders and invites other governments to continue efforts to mobilize financial resources from all sources and provide non-financial resources for indigenous peoples and local communities in order to enhance collective actions to implement national biodiversity strategies and action plans;
- 9. Requests the Executive Secretary, subject to the availability of resources to establish and support a global network of national focal points on Article 8(j) and related provisions to support the implementation of the Convention and its Protocols at the national and international levels;
- 10. Also requests the Executive Secretary, subject to the availability of resources, to collaborate with other relevant global processes and mechanisms to facilitate an exchange in relation to decision 15/21 of 10 December 2022 and the implementation of Article 8(j) and other provisions of the Convention related to indigenous peoples and local communities, taking into account national legislation and international instruments.

#### Annex

Programme of work on Article 8(j) and other provisions of the Convention on Biological Diversity related to indigenous peoples and local communities to 2030

## I. Objective

1. The objective of the present programme of work is to promote, in line with the mandate and within the framework of the Convention on Biological Diversity, the implementation of Article 8(j) and other provisions of the Convention related to indigenous peoples and local communities, as well as the Kunming-Montreal Global Biodiversity Framework, at the local, national, subregional, regional and international levels and to ensure the full and effective participation of indigenous peoples and local communities at all stages and levels of its implementation, thereby ensuring an ongoing recognition of the close association that indigenous peoples and local communities have with biological diversity and the Convention and its Protocols.

### II. General principles

- 2. The full, equitable, inclusive, effective and gender-responsive participation of indigenous peoples and local communities, in particular women, girls and youth from indigenous peoples and local communities, should be ensured, from the local to the global level, at all stages of the identification, implementation and monitoring of the elements of the programme of work. Partnerships with indigenous peoples and local communities should be ethical, equitable and based on mutual respect and good faith.
- 3. The programme of work is aimed at addressing the specific challenges faced by [indigenous peoples and local communities, [in particular those from] [developing countries] and the need to ensure the appropriate and regionally balanced representation of indigenous peoples and local communities,] in particular those from developing countries, in the work of the Convention.
- [4. The programme of work is also aimed at promoting the implementation of Article 8(j) and other provisions of the Convention related to indigenous peoples and local communities, taking into account the specific challenges faced by developing country Parties in promoting that implementation.]
- 5. The traditional knowledge, innovations, practices and technologies of indigenous peoples and local communities should be valued, considered essential and given the same respect and consideration as other forms of knowledge. Genuine collaborations and the co-production of knowledge in ways that respect the knowledge-generation processes and the integrity of each knowledge system should be promoted. The inclusion of knowledge from diverse systems and practices should be mainstreamed into the development and implementation of policies on biodiversity conservation, sustainable use and benefit-sharing.
- 6. A holistic approach consistent with the spiritual and cultural values and customary practices of indigenous peoples and local communities should be adopted, recognizing all of their relations, including to their territories, lands and resources, as well as their rights, in accordance with relevant national legislation and international instruments, to have control over their traditional knowledge, innovations, practices and technologies.
- 7. The ecosystem approach is a strategy for the integrated management of land, water and living resources that promotes conservation and sustainable use in an equitable manner.
- 8. The traditional knowledge, innovations, practices and technologies of indigenous peoples and local communities should only be accessed with their free, prior and informed consent<sup>4</sup>, in accordance with national legislation and relevant international obligations. Indigenous peoples and local

<sup>4</sup> All references to "free, prior and informed consent" refer to the tripartite terminology of "prior and informed consent", "free, prior and informed consent" or "approval and involvement".

communities should receive, in a fair and equitable way, the benefits from the use of the traditional knowledge associated with genetic resources that they hold.

9. The implementation of the programme of work should follow a gender-responsive approach, the Gender Plan of Action (2023–2030)<sup>5</sup> and a human rights-based approach respecting, protecting, promoting and fulfilling human rights. The Framework contains an acknowledgment of the human right to a clean, healthy and sustainable environment and a commitment to ensuring access to justice and information and the full protection of environmental human rights defenders. Nothing in the present programme of work may be construed as diminishing or extinguishing the rights that indigenous peoples currently have or may acquire in future, as also stated in the United Nations Declaration on the Rights of Indigenous Peoples.<sup>6</sup>

#### III. Elements

10. The programme of work on Article 8(j) and other provisions of the Convention related to indigenous peoples and local communities is intended to have a timely and stepwise implementation. and will be reviewed, revised and updated after 2030 to align it with any post-2030 framework under the Convention.

Tasks	Actors
Element 1. Conservation and restoration	
To promote and support the conservation, protection and restoration of biological indigenous peoples and local communities, thereby contributing to the implementation and targets of the Kunming-Montreal Global Biodiversity Framework.	
1.1 Develop guidelines, <sup>7</sup> with the full and effective participation <sup>8</sup> of indigenous peoples and local communities, to strengthen the legal and policy framework for the implementation of Targets 2 and 3, including on indigenous and traditional territories, to support the protection and restoration practices led by indigenous peoples and local communities.	[SB8j]
1.2 Identify and promote best practices to secure land tenure and governance by indigenous peoples and local communities and develop guidelines for the inclusion and consideration of traditional lands and of resource use in spatial planning processes and environmental impact assessments, in accordance with national legislation and international obligations.	[SB8j, ]Parties
1.3 Promote the rights of indigenous peoples and local communities without formal access to land, including in urban areas, and partner with them in the conservation, protection and restoration of biodiversity and in creating and maintaining blue and green spaces.	Parties
1.4 Engage and collaborate with indigenous peoples and local communities to improve the outcomes of management actions addressing the direct drivers of biodiversity loss <sup>9</sup>	Parties
Element 2. Sustainable use of biological diversity	
To promote, encourage and ensure the sustainable use of biological diversity, inter alia, to respect and	

protect the customary sustainable use by indigenous peoples and local communities, thereby contributing to the implementation of Article 10(c) of the Convention, the Plan of Action on Customary Sustainable Use

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<sup>&</sup>lt;sup>5</sup> Decision 15/11, annex.

<sup>&</sup>lt;sup>6</sup> General Assembly resolution 61/295, annex.

<sup>&</sup>lt;sup>7</sup> For the purpose of the present programme of work, "guidelines" refer to voluntary guidelines.

<sup>&</sup>lt;sup>8</sup> For the purpose of the present programme of work, "participation" should be understood as being full, equitable, inclusive, effective and gender-responsive.

<sup>&</sup>lt;sup>9</sup> As identified by the IPBES Global Assessment on Biodiversity and Ecosystem Services (2019).

Tasks	Actors
of Biological Diversity $^{l0}$ and relevant goals and targets of the Kunming-Montreal Framework.	Global Biodiversity
2.1 Incorporate customary sustainable use practices or policies, in accordance with the Plan of Action on Customary Sustainable Use of Biological Diversity and with the full and effective participation and leadership of indigenous peoples and local communities, as appropriate, into national biodiversity strategies and action plans.	Parties
2.2 Promote and strengthen community-based initiatives developed by indigenous peoples and local communities, including in collaboration with other actors, that support and contribute to the sustainable use of biological diversity and to the respect and protection of the customary sustainable use of biological diversity.	Parties
2.3 Support initiatives led by indigenous peoples and local communities that address the interlinkages between biodiversity and climate change, based on their traditional knowledge, innovations, technologies and practices of customary sustainable use of biodiversity.	Parties
2.4 Support the livelihoods of indigenous peoples and local communities through activities that promote the customary sustainable use of biodiversity.	Parties
Element 3. Sharing of benefits from the utilization of genetic resources and d information on genetic resources, as well as traditional knowledge associated	
To promote the fair and equitable sharing of benefits arising from the utilization of traditional knowledge associated with genetic resources and digital sequence information resources, thereby contributing, inter alia, to the implementation of relevant goals. Kunming-Montreal Global Biodiversity Framework.	ormation on genetic
3.1 Develop a plan of action to support the implementation of the Convention and the Nagoya Protocol on Access to Genetic Resources and the Fair and Equitable Sharing of Benefits Arising from their Utilization to the Convention on Biological Diversity [placeholder DSI] in relation to genetic resources and traditional knowledge associated with the genetic resources held by indigenous peoples and local communities. Such a plan of action should include capacity-building activities and support the development and use of existing biocultural community protocols, knowledge exchange platforms, technical and legal support, dialogue and collaboration between users and providers with the framework of biocultural community protocols, and the implementation of the Mo'otz Kuxtal Voluntary Guidelines and technical and legal assistance, taking into account the Mo'otz Kuxtal Voluntary Guidelines. <sup>11</sup>	[SB8j]
3.2 Undertake studies on the experiences of indigenous peoples and local communities on access and benefit-sharing related to the utilization of genetic resources, traditional knowledge associated with genetic resources and digital sequence information on genetic resources, identifying best practices and lessons learned.	Secretariat
Element 4. Knowledge and culture	
To support the transmission and protection of traditional knowledge, including to ensure that traditional knowledge and other knowledge systems are valued equall	

<sup>&</sup>lt;sup>10</sup> Decision XII/12 B, annex.

<sup>&</sup>lt;sup>11</sup> Voluntary guidelines for the development of mechanisms, legislation or other appropriate initiatives to ensure the "prior and informed consent", "free, prior and informed consent" or "approval and involvement", depending on national circumstances, of indigenous peoples and local communities for accessing their knowledge, innovations and practices, for fair and equitable sharing of benefits arising from the use of their knowledge, innovations and practices relevant for the conservation and sustainable use of biological diversity, and for reporting and preventing unlawful appropriation of traditional knowledge (decision XIII/18, annex).

Tasks	Actors
to the implementation of Article 8(j) of the Convention and relevant goals and tar Montreal Global Biodiversity Framework.	gets of the Kunming-
4.1 Support efforts by indigenous peoples and local communities to strengthen the intergenerational transmission, use and revitalization, and enhancement of their languages and traditional knowledge, including in formal and informal education settings and in cultural and education centres in particular with respect to the roles and needs of women, girls and youth.	Parties
4.2 Promote the implementation, strengthening and dissemination of the Joint Programme of Work on the Links between Biological and Cultural Diversity. 12	Secretariat
4.3 Promote the inclusion of traditional knowledge, innovation and practices in all bodies of the Convention, in particular the Subsidiary Body on Scientific, Technical and Technological Advice, taking into account the work of the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services.	[SB8j]
4.4 Undertake capacity-building and development and awareness-raising activities, on the basis of the Long-term Strategic Framework for Capacity-building and Development and the knowledge management component <sup>13,14</sup> of the Framework to promote the role of traditional knowledge in guiding the management of biodiversity.	Secretariat
4.5 Create, strengthen and support a global network of national focal points on Article 8(j) and related provisions to support the implementation of the Convention at the national and international levels, including the participation of indigenous peoples and local communities.	Secretariat
4.6 Organize the exchange of knowledge and learning platforms to promote the implementation of the tasks in the programme of work.	Secretariat, Parties, civil society organizations, in collaboration with indigenous peoples and local communities and relevant actors
4.7 Promote the co-production of new knowledge by indigenous peoples and local communities, scientists and other stakeholders necessary for the resilience, adaptation and continuation of customary sustainable use and biodiversity conservation practices under rapid environmental change, such as climate change, land- and sea-use change, invasive alien species and pollution.	Secretariat, Parties
4.8 Develop communication, education and public awareness materials with indigenous peoples and local communities relevant to all elements and tasks of the present programme of work, including the languages of indigenous peoples and local communities.	[SB8j, ] Parties
Element 5. Strengthening implementation and monitoring progress	
To contribute to the implementation of the Kunming-Montreal Global Biodiversity full and effective implementation of decisions, principles and guidelines of relevant peoples and local communities, and to strengthen the integration of Article 8(i) and	nce for indigenous

<sup>12</sup> UNEP/CBD/COP/10/INF/3, annex I. In accordance with decision 15/22, the Joint Programme of Work is led by the Secretariat, the United Nations Educational, Scientific and Cultural Organization, the International Union for Conservation of Nature and other partners.

Convention in the work undertaken under the Convention and its Protocols.

peoples and local communities, and to strengthen the integration of Article 8(j) and other provisions of the

<sup>&</sup>lt;sup>13</sup> Pending the outcomes of the sixteenth meeting of the Conference of the Parties.

<sup>&</sup>lt;sup>14</sup> Decision 15/8, annex I.

Tasks	Actors
5.1 Promote the wider application, implementation and monitoring at the national level of adopted plans of action, guidelines and principles, such as:	Parties, national focal points on Article 8(j) and related provisions
(a) The Voluntary Glossary of Key Terms and Concepts Within the Context of Article 8(j) and Related Provisions;	
(b) The Akwé: Kon Voluntary Guidelines for the Conduct of Cultural, Environmental and Social Impact Assessments Regarding Developments Proposed to Take Place on, or Which Are Likely to Impact on, Sacred Sites and Lands and Waters Traditionally Occupied or Used by Indigenous and Local Communities;	
(c) The Tkarihwaié:ri Code of Ethical Conduct to Ensure Respect for the Cultural and Intellectual Heritage of Indigenous and Local Communities;	
(d) The Plan of Action on Customary Sustainable Use of Biological Diversity;	
(e) The Mo'otz Kuxtal Voluntary Guidelines;	
(f) The Rutzolijirisaxik Voluntary Guidelines for the Repatriation of Traditional Knowledge Relevant for the Conservation and Sustainable Use of Biological Diversity;	
(g) Voluntary guidelines on safeguards in biodiversity financing mechanisms;	
(h) Gender Plan of Action;	
(i) Guiding principles on assessing the contribution of collective action by indigenous peoples and local communities.	
5.2 Develop guidelines for the establishment of innovative incentive schemes for indigenous peoples and local communities to preserve and maintain their traditional knowledge, innovations and practices for the application thereof in programmes for the conservation and sustainable use of biological diversity.	[SB8j, ]Parties and other actors
5.3 Further operationalize, with a view to promoting the continuous monitoring of the implementation of the programme of work on Article 8(j) and other provisions, the four traditional knowledge indicators, in line with the Joint Programme of Work on the Links between Biological and Cultural Diversity.	[SB8j, ]Parties
5.4 Review and update, as needed, the Voluntary Glossary of Key Terms and Concepts Within the Context of Article 8(j) and Related Provisions <sup>15</sup> in the light of the adoption of the Kunming-Montreal Global Biodiversity Framework.	[SB8j]
Element 6. Full and effective participation of indigenous peoples and local of	communities
To enable the full and effective participation of indigenous peoples and local communities, in decision women, girls and youth from indigenous peoples and local communities, in decision biodiversity and the implementation of the Kunming-Montreal Global Biodiversity	on-making related to
6.1 Implement and further develop the enhanced participation mechanisms used by the Ad Hoc Open-ended Intersessional Working Group on Article 8(j) and Related Provisions of the Convention	[SB8j]
6.2 Ensure the full and effective participation of indigenous peoples and local communities in the development, revision and implementation of national biodiversity strategies and action plans and national reports, and strengthen partnerships and collaboration with indigenous peoples and local communities, recognizing their collective actions and contributions for the implementation of the Convention.	Parties

<sup>&</sup>lt;sup>15</sup> Decision 14/13, annex.

Actors	
nmunities for the d approach, in	
[SB8j]	
Parties	
[SB8j, ]Secretariat	
s and local sity	
To promote the implementation of the relevant targets of the Kunming-Montreal Global Biodiversity Framework, in particular by supporting access, including direct access, to funding for indigenous peoples and local communities in the context of national policies, plans, projects, programmes or systems, as appropriate	
Global Environment Facility, Global Biodiversity Framework Fund, donors, Parties and Secretariat	
[SB8j, ]Parties, Global Environment Facility and other relevant organizations	

Abbreviation: SB8j, Subsidiary Body on Article 8(j) and Other Provisions of the Convention.

References to "traditional tenure" include lands and waters.The title of the strategy will be adjusted to reflect the name adopted by the Conference of Parties at its sixteenth meeting.