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REPORT ON FULL ASSESSMENT OF THE AMOUNT OF FUNDS NEEDED FOR THE IMPLEMENTATION OF THE CONVENTION AND ITS PROTOCOLS FOR THE SEVENTH REPLENISHMENT PERIOD OF THE TRUST FUND OF THE GLOBAL ENVIRONMENT FACILITY

Note by the Executive Secretary

- 1. The Executive Secretary is circulating herewith, for the information of participants in the first meeting of the Subsidiary Body on Implementation, the report of the Team of Five Experts on Full Assessment of the Amount of Funds Needed for the Implementation of the Convention and its Protocols for the Seventh Replenishment Period of the Trust Fund of the Global Environment Facility.
- 2. The document is being circulated in the form and language in which it was received by the Secretariat.

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^{*} UNEP/CBD/SBI/1/1/Rev.1.



FULL ASSESSMENT OF THE AMOUNT OF FUNDS NEEDED FOR THE IMPLEMENTATION OF THE CONVENTION AND ITS PROTOCOLS FOR THE SEVENTH REPLENISHMENT PERIOD OF THE TRUST FUND OF THE GLOBAL ENVIRONMENT FACILITY

An Assessment by the CBD Expert Team Members

Draft Version for SBI-1 15 April 2016

Montreal

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Representing Developed countries

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An informal exchange of views on the assessment took place with GEF Council member and CBD Focal Point Gabriela Blatter from Switzerland and Hem Pande from India on the draft report, which was highly appreciated. The Expert Team is grateful for the Government of India who hosted the Expert Team's second meeting and SwedBio at Stockholm Resilience Centre, the EU, and the Japan Biodiversity Fund for providing financial support of the assessment. The Expert Team would also like to thank Andrea Drost, Biodiversity and Natural Resource Management Consultant (Germany) for her research, examination of Parties' reports, and editorial support.

At SBI-1, CBD Party Delegates were invited to provide comments on the draft report. The Expert Team wishes to thank the delegations of [add country names] for their verbally expressed views on the preliminary report and [add country names] for their written submissions, which assisted the Expert Team in improving the assessment.

The GEF Implementing Agencies, NGO community, and other institutions have been invited to comment on the draft report at SBI-1 and useful comments have been provided by [add names and organisations].

The Expert Team would also like to thank all the other colleagues not mentioned here for sharing ideas, suggestions, and critique in order to make the assessment a useful tool for the improvement of the Convention.

Finally, the Expert Team would like to thank Executive Secretary Braulio Ferreira de Souza Dias for his backing of the GEF-7 funding needs assessment and the work of the entire Expert Team.

EXECUTIVE SUMMARY

I. MANDATE AND METHODOLOGY OF THE FUNDING NEEDS ASSESSMENT

- 1. The Conference of the Parties at its Twelfth Meeting (COP-12) adopted Decision XII/30: ...in anticipation of the seventh replenishment of the Global Environment Facility Trust Fund, to undertake, at its thirteenth meeting, the second determination of funding requirements for the implementation of the Convention and its Protocols. COP-12 decided on terms of reference (ToR) for the task of the Expert Team to undertake the full assessment of the funding needs, which are contained in the annex to Decision XII/30 (UNEP/CBD/COP/DEC/XII/30, paragraph 11). 1
- 2. As requested by the ToR the assessment took into account the three **objectives** of the Convention, the Strategic Plan for Biodiversity 2011-2020 and the Aichi Biodiversity Targets (Decision X/2), and the objectives and guidance to the Cartagena and Nagoya Protocol. The assessment focused on measures to assist GEF-recipient countries.
- 3. According to the assessment's scope the funding needs for implementing the Convention from 2018-2022 necessitates first the calculation of total needs to implement activities to achieve the Strategic Plan and the Aichi Targets as well as activities of the Cartagena and Nagoya Protocol. The GEF-7 time period exceeds the time-limit of the Strategic Plan. However, activities in meeting global and national targets might require more time for implementation. Importantly, the scope of the exercise must focus on the estimation of the full agreed incremental costs, which would need to respond to GEF's guidelines on incremental reasoning to be able to arrive at the incremental costs presented as funding needs for the GEF-7 period. In addition, GEF's co-financing policy and GEF's rules and guidelines with regards to eligible activities must also be taken into account.
- 4. As requested in paragraph 4 of the ToR, the Executive Secretary appointed a team of five experts, composed of two from developing country Parties (Costa Rica and India), two from developed country Parties (Sweden and Japan), and one from an international non-governmental organization (GEF CSO Network), to prepare the report.
- 5. Two Expert Team meetings were held, in Montreal (October 30-31, 2015) and New Delhi (February 17-18, 2016), through which the experts delivered the work plan and discussed the report and its findings.
- 6. Furthermore, as requested in paragraph 6, the GEF and the Executive Secretary conducted a review of the draft assessment report of the Expert Team to ensure accuracy and consistency of data and approach. Prior to the Expert Team's meetings, preliminary chapters of the assessment report were circulated to the GEF Secretariat, CBD Secretariat, and representatives of donor and recipient countries for feed-back and advice on further work.
- 7. The Expert Team worked in accordance with the **methodological guidance** given in paragraph 3 and 10 of the ToR and reached out to relevant persons and institutions to gather information and seek feedback on the assessment's findings. In addition, literature and other sources of information have been included as far as deemed relevant.
- 8. The Expert Team developed a **questionnaire**, as requested in paragraph 11 of the ToR, with the CBD Secretariat. The questionnaire was circulated to Parties with Notification SCBD/TSI/RS/YX/LZ/84932 on 19th August 2015, and Notification SCBD/TSI/RS/YX/LZ/84932 with extension of the deadline until 4th December 2015.

¹ Text in italics is quoted from COP decisions or other documents

- 9. Expert Team members organized interviews and consultations, such as in the margins of the 49th GEF Council meeting on 20-22 October 2015 and informed participants about the upcoming assessment report. The task was presented to the GEF CSO Network on 19th October 2015 and to GEF agencies by mail. Consultation meetings have been arranged during SBSTTA-19 on 2-5 November 2015 and the 4th session of the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services (IPBES-4) on 22-28 February 2016 with Parties' delegates. Furthermore, UNDP's BIOFIN project, GEF agencies, and different stakeholders have been informed and consulted.
- 10. A **side event** was organized in the margins of the SBI-1 meeting (2-5 May 2016) to present the preliminary assessment report to Parties, institutions, and stakeholders.
- 11. The Expert Team members split the countries into **five regional groups** and consulted by email and personally with CBD Focal Points and GEF Focal Points over the course of the exercise. Several *Subregional Capacity-Building Workshops on Financial Reporting and Resource Mobilization* and *GEF Extended Consultation Workshops (ECW)* were used by the CBD Secretariat and the Expert Team to present the needs assessment and the questionnaire.
- 12. In order to meet the request of paragraph 14 of the ToR that the approaches to assessing the funding necessary and available for the implementation of the Convention should be transparent, reliable and replicable, ... the CBD Secretariat created a weblink to post all relevant background information, event dates, Q&A, reports, and questionnaires provided by Parties in order to be transparent. Aiming for a bottom-up approach the Expert Team mainly used information and data from Parties and had to rely on the provided information's accuracy and consistency. All data analysis and calculations are presented in a way to ensure that they are replicable.

II. GUIDANCE TO THE FINANCIAL MECHANISM AND PROVISION OF FUNDS

Guidance to the financial mechanism and financial implications

- 13. The funding needs assessment took into account the **guidance to the financial mechanism from the COP** which calls for future financial resources (paragraph 3 b) of the ToR). The following decisions are relevant in that regard: Decision X/24 (consolidated guidance), Decision X/25 (additional guidance by COP-10), Decision XII/30 (particular guidance related to the Cartagena and Nagoya Protocol).
- 14. The guidance to the financial mechanism for a specific replenishment period consists of a **consolidated list of programme priorities** that defines what is to be financed and an outcome oriented framework, taking into account the Strategic Plan for Biodiversity 2011-2020, including its Aichi Biodiversity Targets and associated indicators (Decision X/24, para 4). However, such a specific programmatic guidance for the GEF-7 replenishment period was not adopted as it was the case for GEF-6.
- 15. In order to reduce the complex system of guidance to the financial mechanism, the Expert Team provided a consolidated and comprehensive list of thematic areas, which Parties should use to identify their national thematic approaches and priorities for the GEF-7 period. These approaches should be in line with NBSAPs or other national priorities. For ease of linking country-specific priorities to the GEF guidance, a list of codes was developed and circulated with the questionnaire. The thematic areas refer to the overall guidance by the COPs (see Annex Table A of the full report), GEF-6 Focal Areas, CBD Protocols, and additional relevant thematic areas, which are not covered by the GEF-6 Focal Area Strategies (see the GEF-6 Focal Areas Programming Directions).

- 16. In the consolidated guidance to the financial mechanism, adopted with Decision X/24, the COP recalled the **eligibility criteria** for countries to receive funding from the GEF. For the assessment the Expert Team used the list of recipient countries provided by the GEF.
- 17. The scope of the assessment is focused on the estimation of the **agreed full incremental costs** (paragraph 2 of ToR). The GEF's particular mandate is to finance such agreed incremental costs of projects related to the provision of global environmental benefits. GEF projects generally fulfill incremental and catalytic roles by making a difference to the business-as-usual process in bringing together public resources from different levels, such as multilateral funds, national governments, bilateral aid agencies, and private resources, such as from NGOs, foundations, or the private sector.
- 18. The GEF Council approved at its 31st meeting in 2007 *Operational Guidelines for the Application of the Incremental Cost Principle* (GEF/C.31/12). In the questionnaire, Parties were requested to indicate the expected funding from GEF-7, based on incremental cost reasoning.
- 19. Paragraph 5(c) of the ToR, requests an analysis on the estimated financial implications of guidance to the financial mechanism from the Conference of the Parties. The Expert Team states that there is no available estimate of the financial implications of each guidance element or the entire suite of guidance to the financial mechanism (compiled guidance in Annex Table A of the full report). During this assessment the Expert Team did not consider to calculate financial implications from a "top-down" perspective as it was done with the first assessment for the GEF-6 period 2014-2018 (report see UNEP/CBD/COP/11/INF/35) due to methodological constraints, data and knowledge gaps, and varying cost structures of different countries to implement project activities.

Provision of funds by the financial mechanism

- 20. In May 2014, the GEF Council adopted the Proposal for the System of Transparent Allocation of Resources (STAR) for GEF-6, which describes the application of the STAR allocation system. To determine the indicative STAR allocations for GEF-6 (GEF/C.47/Inf.08), the STAR model has been run for a total replenishment level of \$4.433 billion. In accordance with the replenishment agreement, the GEF-6 envelopes for the three focal areas covered by the STAR (Biodiversity, Climate Change and Land Degradation) are \$1,296 million for Biodiversity, \$1,260 million for Climate Change and \$431 million for Land Degradation. After adjusting for focal area set-asides, the amount available for country STAR allocation for Biodiversity is \$1,051 million for 2014-2018. The breakdown of the available country STAR allocation amount for GEF-6 was used to inform Parties about the indicative amount to cover incremental costs of projects (see Annex Table C of the full report).
- 21. The figure below (Figure 2 of the full report) illustrates the trends in the GEF Trust Fund amounts approved between 1991 and 2014. Since the GEF Pilot Phase, the GEF has programmed more than **\$4.2 billion** to conserve and sustainably use biodiversity. This investment has leveraged more than **\$12 billion in additional funds**, supporting more than 1,300 biodiversity projects in 155 countries (GEF Sec 2015).
- 22. Overall, the **growth of approved biodiversity funding has constantly been increasing** over the entire period. Since 1996, **co-financing increased significantly.** Even though both the Trust Fund and co-financing grew over the years, it is the co-financing that has substantially increased during the last two decades. As reported by the GEF to COP-12, other GEF funding also contributed to biodiversity.

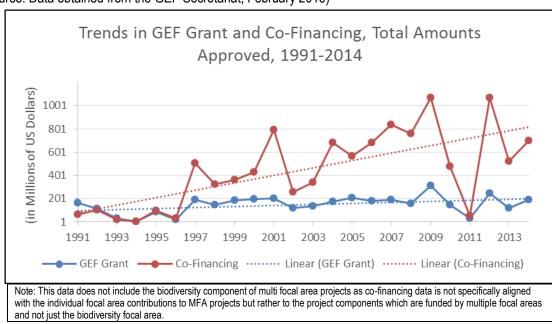


Figure 2: Total GEF Trust Fund grant and co-financing for Biodiversity without multi-focal areas (Source: Data obtained from the GEF Secretariat, February 2016)

- 23. In order not to create unnecessary barriers and costs for eligible countries to access GEF funds, COP-11 called upon the GEF to further clarify the **concept and application of co-financing** for biodiversity projects (decision XI/5, paragraph 5). Subsequently, the GEF Council approved an updated Co-financing Policy (FI/PL/01) in 2014. As co-financing plays an important role in leveraging additional funding to scale-up projects the Expert Team requested Parties to indicate the **expected funding from government and other external sources** in the guestionnaire.
- 24. While developing a project, the GEF Secretariat, implementing agencies, and recipient country aim to mobilise co-financing to complement GEF's Trust Fund grant. In practice, the GEF as a *facility* seeks to leverage the maximum amount possible. The OPS5 report presents the median co-financing ratios for GEF projects across all GEF replenishment periods (see Table 7 of the full report). The median co-financing ratio from GEF-1 to GEF-5 is 2.1. Over time, the co-financing ratio increased from 0.3 in the pilot phase to more than 4 in GEF-5.
- 25. **The average co-financing ratio of GEF-5 projects is around 4:1**, as reported by the GEF to COP-12 in 2014. However, the total amounts and resulting ratio for a certain project stem from negotiations and agreements reached by project stakeholders.

Table 7: Median co-financing ratios by focal area across replenishment periods (Source: GEF Independent Evaluation Office: OPS5 - Fifth Overall Performance Study of the GEF, Final Report, Washington, 2014, OPS5 page 26, https://www.thegef.org/gef/sites/thegef.org/files/documents/OPS5-Final-Report-EN.pdf

| FOCAL AREA/MODALITY | PILOT | GEF-1 | GEF-2 | GEF-3 | GEF-4 | GEF-5° |
|---|-------|-------|-------|-------|-------|--------|
| Biodiversity | 0.3 | 1.0 | 1.3 | 1.8 | 2.3 | 4.3 |
| Climate change | 0.9 | 1.7 | 2.1 | 3.5 | 3.8 | 5.2 |
| International waters | 0.3 | 1.0 | 1.2 | 1.9 | 3.1 | 5.8 |
| Land degradation | n.a. | n.a. | n.a. | 3.0 | 3.0 | 4.5 |
| Ozone depletion | 0.4 | 0.6 | 0.1 | 0.7 | 0.7 | 2.3 |
| POPs | n.a. | n.a. | 1.0 | 1.1 | 2.0 | 4.0 |
| Multifocal | 0.3 | 1.1 | 1.0 | 1.6 | 2.7 | 3.4 |
| LDCF | n.a. | n.a. | n.a. | 0.4 | 2.3 | 3.9 |
| SCCF | n.a. | n.a. | n.a. | 1.7 | 3.5 | 7.1 |
| NPIF | n.a. | n.a. | n.a. | n.a. | n.a. | 2.4 |
| NOTE: n.a. = not applicable. a. As of June 30, 2013. | | | | | | |

Performance of the financial mechanism

- 26. As requested by paragraph 3 g) of the ToR, the assessment should take into account the experience to date, including limitations and successes of projects funded by the Global Environment Facility, as well as the performance of the Facility and its implementing and executing agencies. In order to further improve the effectiveness of the financial mechanism CBD COP-12 requested the GEF to take several actions (Decision XII/30, paragraph 8), inter alia (i) enhance GEF's catalytic role in mobilizing new and additional financial resources; (ii) continue to streamline the project cycle, and (iii) better measure progress in achieving the Aichi Biodiversity Targets by initiatives supported by the Global Environment Facility.
- 27. Current evaluations include both a performance and institutional perspective and an effectiveness and impact perspective. OPS5 noted that the GEF has a catalytic role in supporting countries in meeting their obligations to multilateral environmental agreements and in tackling global environmental problems. Furthermore, OPS5 concluded that the intervention model of the GEF works, is effective, and has impact.
- 28. OPS5 reported on the **GEF agencies' shares** with the United Nations Development Programme (UNDP) disbursing 40 percent of the funding across the replenishments, followed by the World Bank with 38 percent and the United Nations Environment Programme (UNEP) with 10 percent (OPS5 2014, table 1.6, page 6). In GEF-4, a major shift in the funding shares among agencies occurred as a result of new agencies becoming visible in GEF projects (OPS5 2014, page 2).
- 29. Across all replenishment cycles, **Asia** received 27 percent of GEF-5 resources, followed by **Africa** with 24 percent, and **LAC** with 20 percent. It was reported that *compared to GEF-4*, *funding to fragile countries has nearly doubled, while funding to small island developing states has increased by 63 percent and that to landlocked countries by 17 percent (OPS5 2014, page 2-3).*

- 30. OPS5 explored the GEF's **business model** to identify where problems are emerging in various processes so that they may be solved, thus strengthening the intervention model of the GEF. The study found "considerable delays entailed in moving project proposals from one GEF decision point to the next..." Speeding up the preparation time of projects is a particularly important issue given opportunity cost of funds remaining unused. The document "**Improving the GEF Project Cycle**" presented to the 47th GEF Council meeting in October 2014 (<u>GEF/C.47/07</u>) stated that as of September 16, 2014, 84 projects (including both full-sized projects (FSP) and medium-sized projects (MSP), representing a total of \$460 million of approved Project Identification Forms (PIFs) are overdue for CEO endorsement and approval this is a significant amount of funding that is therefore unavailable for programming elsewhere. Therefore, the GEF Council adopted a project cancellation threshold to meet the GEF Council target of a maximum of 18 months for full-sized projects and updated GEF's Project Cancellation Policy. STAR resources for projects cancelled within a replenishment period where the PIF was approved will be reassigned to the country's allocation and will be available for reprogramming of projects (GEF/C.47/07).
- 31. GEF's report to CBD COP-12 (<u>UNEP/CBD/COP/12/14/Add.1</u>, paragraph 19) provides **portfolio monitoring results** and key findings of the GEF Independent Evaluation Office on successes of projects: *GEF's corporate goal is to have at least 75% of projects achieving ratings of moderately satisfactory or higher. Within the biodiversity portfolio of 198 projects that are currently under implementation, 91% of projects are achieving their global environment objectives at a rating of moderately satisfactory (MS) or higher, with 61% of the total achieving ratings of Satisfactory or Highly Satisfactory.*
- 32. As of September 30, 2013, the GEF Trust Fund had financed 3,349 projects, 1,221 or **36 percent of which were carried out in the Biodiversity Focal Area and 6 percent in the International Waters Focal Area.**Multifocal area projects, which address global environmental concerns that are relevant to more than one GEF focal area, amount to 14 percent (see OPS5 2014, page 2, Table 1.2).
- 33. Biodiversity and land degradation focal areas are most often involved in GEF multifocal projects (see Table 10 of the full report, from OPS5 2014, page 4). The increasing trend toward multifocal area projects and programs has accelerated during GEF-5. As of the end of 2013, **multifocal projects** (including multi-trust fund projects) **accounted for 42 percent** of the utilized GEF-5 programming as reported by the GEF to COP-12.

Table 10: GEF multifocal area projects by focal area funding (Source OPS5, Table 1.3)

| FOCAL AREA | GEF-3 | GEF-4 | GEF-5 |
|--|-------|-------|-------|
| Biodiversity | 5 | 48 | 85 |
| Climate change | 3 | 36 | 66 |
| International waters | 3 | 19 | 18 |
| Land degradation | 6 | 46 | 70 |
| ODS | 0 | 1 | 0 |
| POPs | 0 | 2 | 5 |
| Sustainable forest management (SFM)/REDD+a | n.a. | n.a. | 65 |
| Capacity-building and/or enabling activities | 144 | 44 | 47 |
| Multifocal area ^b | 39 | n.a. | n.a. |
| Total | 191 | 104 | 159 |

NOTE: n.a. = not applicable. Data are for GEF Trust Fund projects as of September 30, 2013, and exclude SGP projects.

In GEF-3, some multifocal area projects were not yet disaggregated by focal area.

a. The GEF defines REDD+ as reducing emissions from deforestation and forest degradation in developing countries; and the role of conservation, sustainable management of forests, and enhancement of forest carbon stocks in developing countries.

- 34. At the 49th GEF Council meeting in October 2015, the GEF Independent Evaluation Office (IEO) presented an evaluation which assesses the impact of **GEF investments in non-marine protected areas (PAs) and PA systems on biodiversity conservation and sustainable use** (GEF/ME/C.49/Inf.02). One of the conclusions was that the GEF support is contributing to biodiversity conservation by helping to lower habitat loss in PAs as indicated by less forest cover loss in GEF-supported PAs compared to PAs not supported by GEF. GEF-supported PAs also generally show positive trends in species populations, and reduced pressures to biodiversity at the site level.
- 35. Regarding the **success rate of resource programming for projects**, the GEF reported that *at the end of GEF-5*, \$1,057,226,380 was programmed of the \$1.08 billion dollars allocated to the biodiversity focal area, or **98%** of the total resource envelope (GEF Report to the COP-12, paragraphs 4, 7). Some countries did not make use of their full allocation.
- 36. According to a new report (GEF Sec 2015) to date **more than 1,300 projects** in the biodiversity realm have been supported since the GEF Pilot Phase.

III TAKING STOCK OF INFORMATION ON FUNDING NEEDS

III.1 Funding needs reported by Parties

- 37. The Expert Team analysed the information contained in National Reports, NBSAPs, Financial Reports, Resource Mobilization Strategies, and other documents with potential information and data on funding needs. Funding information and data found in the countries' reports and strategies include expenditure or national budgets, which were recorded over a time span or specific years. The Expert Team attempted to utilize this data as the basis for extrapolating funding needs for 2018-2022. However, the information on past expenditures could not be used because the amounts are not comparable due to the fact that they
 - Often contain the overall expenditure from various sources.
 - Encompass certain years or a time span of different years.
 - Include different thematic areas.
 - Comprise costs for specific activities but sometimes with and sometimes without operational costs.
 - Cover amounts for different projects and activities including those that might not be eligible for GEF funding because they do not generate global environmental benefits.
 - Are related to activities, which may differ from future activities during 2018-2022.
- 38. The Expert Team also looked into **additional information** and data from UNDP's BIOFIN project, the Global Monitoring Report, and in Resource Mobilization Strategies submitted by Parties.
- 39. Given that data from reports could not be used to extrapolate funding needs amounts for 2018-2022, the Expert Team **essentially relied on the responses from Parties to the questionnaire** designed as requested in paragraph 11 of the ToR.

National Reports

40. The Expert Team analysed the latest versions of National Reports submitted by Parties until February 23rd, 2016. The aim was to find any relevant data on previous expenditures that could be used to calculate funding needs for the 2018-2022 period. Most countries reported generic qualitative information on resource matters regarding Target 20 of CBD's Strategic Plan 2011-2020. Related to funding, the information and data included in National Reports is very sparse and most countries recorded no comprehensive or explicit funding information. Some countries included figures that are also reported in other submissions. Nine countries included funding information on expenditures in their National Reports (Table 11 in the full report).

National Biodiversity Strategies and Action Plans (NBSAPs)

41. The Expert Team analysed the **latest versions of NBSAPs submitted by Parties** until February 16, 2016. The aim was to discover any relevant data on funding needs or expenditures that could be used to calculate funding needs for the 2018-2022 period. More funding information and data is included in NBSAPs than in National Reports. However, about 50% of the analysed countries did not include comprehensive or explicit funding data, and 13 countries reported expenditures prior to 2010, which does not fit into the timeframe of the Strategic Plan 2011-2020. However, 18 countries provided data on funding until 2020, but only 6 countries covered the 2018-2022 period in their funding information, which is a too small sample and could not be used appropriately for the overall needs assessment (Table 12 in the full report).

Financial Reports and Resource Mobilization Strategies

- 42. COP-12 adopted targets for resource mobilization, including the target for at least 75% of Parties to **report on funding needs**, gaps, and priorities by the end of 2015 (Decision XII/3). In addition, a revised Financial Reporting Framework was adopted (paragraph 24), where Parties should inter alia indicate their **annual estimated funding need** based on their revised NBSAP for instance.
- 43. The Expert Team analysed the **submissions from Parties on their resource mobilization strategies and financial reporting**, which is available on the CBD website. In general, very limited information on funding needs was provided in these reports and only a handful of Parties made submissions by the requested 2015 deadline. Just a few resource mobilization strategy submissions contained specific figures on funding needs. Information in financial report submissions from 2015, 2014, and 2012 was reviewed to identify either available funding (#2 of the reporting framework) or funding needs (#3.2). Essentially, information on **available funding** was provided.
- 44. The analysis from 19 countries show that nine countries provided information on past available financial resources, another five countries reported on funding needs until 2020 and submissions from five countries did not contain relevant information on funding needs or available financing. This data could not be used appropriately for the overall needs assessment.

National implementation of the Convention and its Protocols

45. On that topic, the Expert Team analysed the published **Global Monitoring Report** on the Implementation of the Strategy for Resource Mobilization (<u>UNEP/CBD/COP/12/13/Add.1</u>). In the strategy for resource mobilization (Decision IX/11), the COP decided that the Executive Secretary should prepare periodic global monitoring reports on the implementation of the strategy for resource mobilization that provides essential information on the status and trends in biodiversity financing. The information and data contained in the <u>Global Monitoring Report</u> (UNEP/CBD/COP/12/13/Add.1) basically describe funding that has been made **available** through various sources, but not on funding needs.

Supplementary information by Parties

46. The expert team reached out to UNDP's Biodiversity Finance Initiative (BIOFIN) for information and data on the BIOFIN partner countries' funding needs. Currently, there are 30 countries where BIOFIN is implemented or where discussions to implement BIOFIN are ongoing. These include: Belize, Brazil, Botswana, Bhutan, Chile, Colombia, Costa Rica, Cuba, Ecuador, Fiji, Georgia, Guatemala, India, Indonesia, Kazakhstan, Kyrgyzstan, Malaysia, Mexico, Mongolia, Mozambique, Peru, Philippines, Rwanda, Seychelles, South Africa, Sri Lanka, Thailand, Uganda, Vietnam, and Zambia. BIOFIN supports governments in reviewing policies and institutions relevant for biodiversity finance, determining baseline investments, assessing the costs of implementing National Biodiversity Strategies and Action Plans, and quantifying the biodiversity finance gap. BIOFIN aims to implement comprehensive national resource mobilization strategies at the national level. The Expert Team is in contact with UNDP to clarify if and how information from the BIOFIN project could be included in the overall assessment.

Questionnaire to CBD Parties and GEF recipient countries

- 47. The Expert Team designed and circulated a **questionnaire requesting data and information** on GEF funding needs for the period of July 2018 to June 2022 to all Parties of the Convention, the CBD Secretariat, and GEF agencies, as requested by paragraph 10 of the ToR. The questionnaire including the guidance on completing the questionnaire was made available in English, French, and Spanish and posted on the CBD website. A Q&A on the approach and process was also posted for further use by focal points.
- 48. Only information and data received from **GEF recipient countries** have been included in the assessment. The countries were required to submit information on (i) potential project concepts and data on estimated total project costs, (ii) expected funding from the national government, (iii) expected funding from other external sources, and (iv) expected funding from GEF-7, based on incremental cost reasoning.
- 49. The information requested on potential GEF-7 strategic approaches should be in line with countries' NBSAPs or national priorities and linked with other conventions.
- 50. From the 143 GEF recipient countries, **36 countries (25 percent) responded and provided funding amounts by February 27, 2016**: 15 countries from Africa, 8 from the Asia and Pacific region, 7 from Latin America and the Caribbean, and 6 from Eastern Europe. Parties submitted their responses to the CBD Secretariat who then posted them on the CBD website. The Expert Team reviewed the questionnaires' comprehensiveness, plausibility, and consistency. If inconsistencies were discovered, the Expert Team reached out to the countries' focal point to seek clarification.
- 51. For the sake of this analysis, every project concept in the field of biodiversity under the goals of the CBD and its Protocols that countries put forward was considered eligible for GEF funding. However, the decision whether a project idea is ultimately supported with GEF funds is left to deliberations of the country with the GEF Secretariat and partners during GEF-7. There is no causal link between indicative funding needs in the questionnaire and the eventual GEF-7 allocations that will be provided to individual countries as a result of the GEF-7 replenishment negotiations.
- 52. The indicative expected total costs of project concepts that 36 countries provided by February 27, 2016 through the questionnaire totals **US\$5,849 million**.
- 53. On co-financing the 36 countries that responded reported an expected overall co-financing amount of about US\$3,924 million, which covers around 67 percent of the total estimated project costs. Countries estimate about US\$2,762 million from governmental sources (47 percent of total estimated project costs) and about \$1,162 million from non-governmental external sources (20 percent of total estimated project costs).
- 54. The **expected funding from GEF-7** should be based on the *Operational Guidelines for the Application of the Incremental Cost Principle* (GEF/C.31/12). The Expert Team assumed that countries carefully considered these operational guidelines to calculate the expected funding from the GEF for the period 2018-2022. The 36 countries that responded expect about **US\$1,925 million** from the GEF, which is **33 percent of the total estimated project costs.**
- 55. Given the sample of 36 countries, the **ratio of co-financing** from governments and external sources to GEF's expected contribution would be 2:1.

III.2 RESULTS OF THE HIGH-LEVEL PANEL ON GLOBAL ASSESSMENT OF RESOURCES

56. The work of the High-Level Panel on Global Assessment of Resources for implementing the Strategic Plan for Biodiversity 2011-2020 was intended to support discussions on resource mobilization in the lead up to and at COP-12. The second report of the Panel (UNEP/CBD/COP/12/INF/4) builds on the

- assessment of the first Panel report and identifies the benefits of delivering the Aichi Targets, their investment and resource requirements.
- 57. The **first report** of the High-Level Panel in 2012 (UNEP/CBD/COP/11/INF/20) presented a global assessment of the costs of meeting the Aichi Biodiversity Targets by 2020, **estimating that, by simply adding the resource requirements for each Aichi Target, between US\$150 billion and US\$440 billion per year** would be required. The Panel acknowledged a range of uncertainties, and recognised that further research is vital to help refine these estimates. It highlighted that the resource needs called for a change in the way resources are allocated in our economies to get the best outcomes for biodiversity and sustainable development.
- 58. The report added that a variety of factors would affect the magnitude of the funding requirements. In particular, **inter-linkages**, **policy coherence**, **institutional development**, **and synergies between Targets** and other goals mean that the approach, resourcing and effectiveness of the delivery of any one Target may influence the investment needs of another and that this could be expected to substantially reduce the funding need estimate.
- 59. The Expert Team like to state that the High-Level Panel's assessment indicates benefits and **total global costs** to achieve the Aichi Targets until 2020, whereas the GEF-7 assessment focuses on **incremental costs of eligible project activities in GEF recipient countries to generate global environmental benefits** in the period 2018-2022. The two approaches could not be combined for the purpose of the GEF-7 funding needs assessment.

III.3 THE 2030 AGENDA AND FINANCING FOR SUSTAINABLE DEVELOPMENT

- 60. THE 2030 **AGENDA FOR SUSTAINABLE DEVELOPMENT** (A/RES/70/1) calls on all countries and all stakeholders to act in collaborative partnership in implementing this transformative plan. Regarding financing goal 17 appeals to the global community to strengthen the means of implementation to achieve the Sustainable Development Goals, including those which are related to the conservation and sustainable use of biodiversity and ecosystems.
- 61. At its Sixty-ninth session the United Nations General Assembly adopted Resolution A/RES/69/313 (2015) endorsing the **Addis Ababa Action Agenda** of the Third International Conference on Financing for Development (Addis Ababa Action Agenda) which is seen as part of a global framework for financing development post-2015. The conference committed to biodiversity and sustainable use and **encouraged** the mobilization of financial resources from all sources and at all levels.
- 62. The conference highlighted the important role of domestic public resources and the complementary role of international development cooperation. In particular, the role of the GEF in contributing to financing sustainable development while mainstreaming environmental concerns into development efforts was recognized.
- 63. ODA providers reaffirmed their ODA commitments, including the commitment by many developed countries to achieve the target of 0.7 per cent of gross national income for official development assistance. However, no specific funding needs have been expressed.

IV. ESTIMATED FUNDS NEEDED FOR THE GEF-7 REPLENISHMENT

64. This chapter synthesizes the information and data presented in chapter II and III. The Expert Team developed **three GEF-7 funding scenarios** by considering total project cost amounts, expected cofinancing, expected funding needs as reported through the questionnaire, and the GEF-6 STAR allocation.

- Scenario A: Reported expected funding from GEF-7.
- Scenario B: Calculated funding for GEF-7 based on reported total project costs and 4:1 co-financing.
- Scenario C: Calculated funding for GEF-7 and applied GEF-6 STAR allocation to non-reporting countries.
- 65. The figure below (Figure 3 of the full report) displays the **approved GEF-6 funding level** of US\$1,296 million and three possible funding scenarios for GEF-7. Scenario A reflects the **reported amount from the 36 countries** that responded to the questionnaire with an expected funding amount of **US\$1,925 million** from GEF-7.
- 66. Scenario B shows the **application of 4:1 co-financing** ratio to the reported total project cost amount which mirrors the ratio reported by the GEF to the CBD COP-12. The calculated GEF-7 funding level would be **US\$1,170 million.**
- 67. Scenario C reflects the reported funding needs from 36 countries (25 percent of GEF recipient countries) that responded to the questionnaire (US\$1,925 million) combined with the current GEF-6 STAR allocation of the 107 countries (75 percent of GEF recipient countries) that did not respond yet. The 75 percent of the GEF recipient countries that did not report their GEF-7 funding needs skew the calculations in Scenario A and B. In order to include the remaining 75 percent of GEF recipient countries in the assessment, the Expert Team used their GEF-6 indicative country STAR allocation for the GEF-7 funding needs amount (US\$698 million) and added the amount of the GEF-6 Focal Area Set-Aside (US\$245 million, comprising Convention obligations, global and regional programs, including Integrated Approaches, and Sustainable Forest Management Program). The resulting GEF-7 funding level would be US\$2,868 million.
- 68. Another possible extrapolation would combine the reported funding needs for GEF-7 with the STAR allocation from GEF-6 and the average increase from the GEF-6 level based on the reported amount for GEF-7. In GEF-6, the 36 countries that responded as of February 27, 2016 receive US\$355 million or about 34 percent of the country STAR allocation. However, these 36 countries expect US\$1,925 million or 5.4 times above the GEF-6 level from GEF-7. Applying this increase to the 107 non-reporting countries, the calculated amount for GEF-7 would be US\$3,769 million. If this increase is also applied to the GEF-6 Focal Areas Set-Aside, the GEF-7 Set Aside would be US\$1,323 million. Overall, the calculated funding level for GEF-7 would be US\$7.017 million.
- 69. This extrapolation is based on the limited data base of 36 countries, which is not sufficiently robust for a sound scenario extrapolation. This is particularly noticeable when considering the increase from the GEF-6 to GEF-7 level, which ranges widely among countries e.g. 1.3 for Armenia, 2.8 for India, 6.6 for Maldives, 9.5 for China, 10.7 for the Philippines, 13.0 for the DRC, and 44.7 for Barbados. The Expert Team might reconsider this option as another scenario if more countries provide their questionnaire.

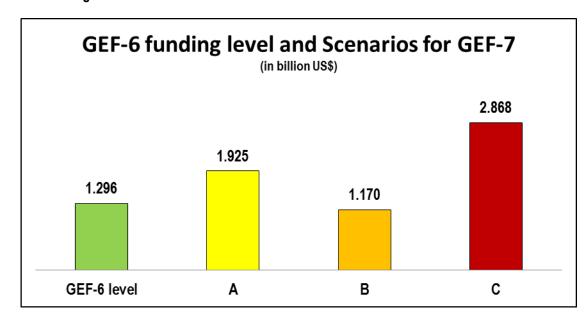


Figure 3: GEF-6 funding level and Scenarios for GEF-7

V. SYNERGIES WITH OTHER CONVENTIONS

- 70. The assessment took into account the information provided by Parties on **synergies with other GEF-funded and biodiversity-related conventions** (paragraph 3 h) and i) of the ToR. In the questionnaire, Parties identified linkages of potential projects to other selected conventions.
- 71. From the questionnaires completed by February 27, 2016, Parties reported **471 convention linkages** to potential projects during 2018-2022 (Table 15 below of the full report). While some project ideas often had more than one identified convention linkage others were listed as not having any linkages: 1 linkage = 25%, 2 linkages = 15%, 3 linkages = 15%, >3 linkages = 17%, no linkage = 27%.
- 72. Most of the project concepts seek to achieve **synergies with the goals of** the UNFCCC (19%) and UNCCD (15%), followed by the Ramsar Convention (16%), CITES (13%), and CMS (11%). Less reported are potential synergies with IPBES, World Heritage Convention, and the plant related treaties. Conventions addressing pollutants do not seem to be relevant in the proposed projects for 2018-2022.

Table 15: List of reported projects with links to other GEF-funded and biodiversity-related Conventions

| Conventions | percent of projects with reported convention linkages | | | |
|--|---|-----|--|--|
| Other GEF-funded Conventions | | | | |
| United Nations Framework Convention on Climate Change | UNFCCC | 19% | | |
| UN Convention to Combat Desertification | UNCCD | 15% | | |
| Stockholm Convention on Persistent Organic Pollutants | POPs | 0% | | |
| Minamata Convention on Mercury | MCM | 0% | | |
| Montreal Protocol on Substances That Deplete the Ozone Layer | MP | 0% | | |

| Other biodiversity-related Conventions | | |
|---|---------|-----|
| Convention on Wetlands | Ramsar | 16% |
| Convention on International Trade in Endangered Species of Wild Fauna and Flora | CITES | 13% |
| Convention on the Conservation of Migratory Species of Wild Animals | CMS | 11% |
| World Heritage Convention | WHC | 7% |
| The International Treaty on Plant Genetic Resources for Food and Agriculture | ITPGRFA | 6% |
| International Plant Protection Convention | IPPC | 3% |
| Other multilateral initiatives | | |
| Intergovernmental Platform on Biodiversity and Ecosystem Services | | 8% |

VI. CONCLUSIONS AND REFLECTIONS ON THE ASSESSMENT

- 73. This GEF-7 funding needs assessment was the second exercise of its kind and faced again some challenges throughout the process. The study's timeframe was extremely tight given the fact that the assessment was predominantly completed by the Expert Team members on a voluntary basis in addition to their regular activities and with limited resources.
- 74. The Expert Team drew the following **preliminary conclusions** in regards to the responses of GEF-recipient countries:
 - a. Countries' reports are an insufficient data source for a needs assessment: The Expert Team analysed the latest versions of National Reports, NBSAPS, and Financial Reports. Most countries reported generic qualitative information on resource matters regarding Target 20 of the CBD's Strategic Plan 2011-2020. This information could not be used appropriately for the overall needs assessment.
 - b. Countries should strive to complete their questionnaire: The Expert Team aimed towards a "bottom-up" approach to achieve a reliable, transparent, and replicable source of data and information on country-specific funding needs for GEF-7. To date, only 36 countries from the 143 GEF recipient countries (25 percent) responded and provided funding amounts by February 27, 2016. The Expert Team states that this is by far not a sufficiently robust and reliable data basis to assess the funding needs for the GEF-7 period. More countries should strive to complete their questionnaire so that it may be included in the final report for COP-13.
 - c. Countries should calculate their intended nationally determined GEF-7 related projects: To accurately substantiate this "bottom-up" approach, all GEF recipient countries should have identified their priorities in their NBSAPs and estimated the amount they need to achieve such goals. However, the Expert Team observed that to date many countries have not been ready or able to plan, elaborate, and calculate the total costs of their intended GEF-7 related projects, envisaged co-financing, and expected GEF-7 funding.
 - d. Countries should carefully consider the Incremental Cost Principle: The expected funding from GEF-7 should be based on the GEF's Operational Guidelines for the Application of the Incremental Cost Principle (GEF/C.31/12). The Expert Team assumed that countries carefully considered these operational guidelines to calculate the expected funding from the GEF for the period 2018-2022. The Expert Team also stated that the decision whether a project idea is ultimately supported with GEF funds

is left to deliberations between the country with the GEF Secretariat and partners during GEF-7. However, the Expert Team observed that the total amounts expected from GEF-7 range widely among countries. If considering the increase from the GEF-6 to GEF-7 level this wide range is particularly noticeable, e.g. 1.3 for Armenia, 2.8 for India, 6.6 for Maldives, 9.5 for China, 10.7 for the Philippines, 13.0 for the DRC, and 44.7 for Barbados.

- e. **Countries should update their NBSAP**: Countries should have identified their priorities for GEF funding in the period 2018-2022 based on their NBSAPs. However, to date, many countries have not yet updated their NBSAP. Therefore, GEF recipient countries that have not yet done so, should update their NBSAP as soon as possible.
- f. Countries should complete their Finance Plans or Resource Mobilization Strategies: COP-12 adopted targets for resource mobilization, including to endeavour 100 percent but at least 75 percent of Parties to report on funding needs, gaps, and priorities, and to prepare national finance plans, by 2015 (Decision XII/3). The Expert Team analysed Parties' submissions of the financial reporting framework and noticed that only a handful of Parties made submissions by the requested 2015 deadline. As the national finance plans would provide an opportunity to indicate how much funding countries would expect from GEF-7, GEF-recipient countries should strive completing the finance plan of their Resource Mobilization Strategy as soon as possible.
- g. Countries should consider their absorption capacity: GEF-recipient countries provided their intended nationally determined GEF-7 project ideas and concepts in the questionnaires. While the Expert Team could not deduce country's absorption capacity from the responses, it was assumed that countries carefully considered their absorption capacity to implement the intended projects during the period 2018-2022.
- h. Countries should elaborate synergies with other biodiversity related conventions: Most of the project concepts seek to achieve synergies with the goals of the UNFCCC (19%) and UNCCD (15%), followed by the Ramsar Convention (16%), CITES (13%), and CMS (11%). The Expert Team believes that GEF-7 funding could be used more efficiently by addressing such synergies.
- i. Funding availability restricts countries' request: Some recipient countries that responded to the questionnaire request a significant increase from the GEF-6 level. It is obvious that recipient countries scale their GEF projects according to funding availability through the GEF STAR allocation system. If more GEF Trust Fund grants are made available at some point, it can certainly be expected that recipient countries will request more.
- 75. Regarding the entire task, the Expert Team would like to propose the following **recommendations**:
 - a. The Expert Team notes that the methodology of this second assessment on GEF funding needs as set out in the ToR appears adequate to deliver transparent, reliable, and replicable data and information. However, the quality of the assessment results relies heavily on input from GEF-recipient countries and can only be improved if countries engage further, systematically, and seriously in the task
 - b. Recalling <u>Decision III/8</u> paragraph 5, which describes the process of determining funding requirements for the GEF replenishment, and given the experience of completing two needs assessments, one with a "top-down" and one with a "bottom-up" approach, the Expert Team recommends establishing a funding needs assessment panel and a formalized and structured process that includes strategic resource planning to assess the financial requirements for GEF replenishments. The procedures and bodies of the <u>Multilateral Fund for the Implementation of the Montreal Protocol</u> could be a possible example in that regard.

1. MANDATE AND METHODOLOGY OF THE FUNDING NEEDS ASSESSMENT

1.1. GUIDANCE BY COP-12 ON THE ASSESSMENT

The Conference of the Parties at its Twelfth Meeting (COP-12) adopted with Decision XII/30 ...in anticipation of the seventh replenishment of the Global Environment Facility Trust Fund, to undertake, at its thirteenth meeting, the second determination of funding requirements for the implementation of the Convention and its Protocols in line with the terms of reference contained in the annex to the present decision (paragraph 11 CBD, 2014d)².

1.2. TERMS OF REFERENCE FOR THE ASSESSMENT

This chapter refers to some paragraphs of the terms of reference (ToR) in conducting the assessment and provides explanations on their implementation. Other paragraphs of the ToR are explained in chapter I.2.

Objective

The objective of the work to be carried out under the present terms of reference is to enable the COP to make an assessment of the amount of funds that are necessary to assist developing countries and countries with economies in transition, in accordance with the guidance provided by the COP, in fulfilling their commitments under the Convention and its Protocols over the seventh GEF replenishment cycle, and determine the amount of resources needed, in accordance with Article 21, paragraph 1 and decision III/8.

The assessment took into account the three objectives of the Convention, the Strategic Plan for Biodiversity 2011-2020 and the Aichi Biodiversity Targets (Decision X/2), and the objectives and guidance to the Cartagena and Nagoya Protocol. The assessment focused on measures to assist GEF-recipient countries.

Scope

The assessment of funding needs for the implementation of the Convention and its Protocols should be comprehensive and primarily directed towards assessing total funding needs required to meet agreed full incremental costs of measures that developing country Parties and Parties with economy in transition, implement in accordance with the guidance provided by the Conference of the Parties to fulfil their obligations under the Convention and its Protocols for the period July 2018-June 2022.

The funding needs for implementing the Convention from 2018-2022 necessitates first the calculation of total needs to implement activities to achieve the Strategic Plan and the Aichi Targets as well as activities of the Cartagena and Nagoya Protocol. The GEF-7 time period exceeds the time-limit of the Strategic Plan. However, activities in meeting global and national targets might require more time for implementation.

Importantly, the scope of the exercise must focus on the estimation of the full agreed incremental costs, which would need to respond to GEF's guidelines on incremental reasoning to be able to arrive at the incremental costs presented as funding needs for the GEF-7 period. In addition, GEF's co-financing policy and GEF's rules and guidelines with regards to eligible activities must also be taken into account.

Methodology

As requested by paragraph 3, the funding needs assessment should take into account:

- a. Article 20, paragraph 2, and Article 21, paragraph 1, of the Convention, and the Strategic Plan for Biodiversity 2011-2020: These provisions were used as general guidance to the assessment.
- b. Guidance to the financial mechanism from the Conference of the Parties, which calls for future financial resources: The COP guidance to the GEF was taken into account when compiling a list of thematic activities and designing the guestionnaire.
- c. All obligations under the Convention and its Protocols and relevant decisions adopted by the Conference of the Parties: The obligations and relevant COP decisions were used as the basis to define appropriate thematic activities to be included in the assessment.

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² Text in italics is quoted from COP decisions or other documents

- d. The information communicated to the Conference of the Parties in the national reports and, information provided by Parties through the financial reporting framework: NBSAPs, National Reports and information provided through the Financial Reports and Financial Reporting Framework were analysed.
- e. Rules and guidelines agreed by the GEF Council for determining eligibility for funding of projects: GEF's policies, rules, and guidelines for determining the eligibility of project activities were taken into account.
- f. National strategies, plans or programmes developed in accordance with Article 6 of the Convention: Due to limited time and resources for the assessment, all national strategies, plans and programmes could not be analysed.
- g. Experience to date, including limitations and successes of projects funded by the Global Environment Facility, as well as the performance of the Facility and its implementing and executing agencies: The experience of the GEF was recognized while closely consulting with the GEF Secretariat throughout the assessment and the report's development. Limitations and successes of GEF funded projects and the GEF performance was addressed.
- h. Synergies with other GEF-funded Conventions: Parties were requested to provide links and expected synergies with other GEF-funded Conventions in the questionnaire.
- i. Synergies with other biodiversity-related Conventions: Parties were requested to provide links and expected synergies with other biodiversity-related Conventions in the questionnaire.
- j. The strategy for resource mobilization and its targets: Decision XII/3 calls on Parties to report on funding needs, gaps and priorities.
- k. The second report of the High Level Panel on the Global Assessment of Resources for Implementing the Strategic Plan for Biodiversity 2011-2020 and its recommendations: The results and recommendations of the second report of the High Level Panel have been considered in the report.
- I. National biodiversity strategies and action plans, where available: Currently available NBSAPs have been accessed at the CBD Secretariat's website and analysed accordingly.

Procedures for implementation

As requested in paragraph 4, the Executive Secretary contracted a **team of five experts**, composed of two from developing country Parties (Costa Rica and India), two from developed country Parties (Sweden and Japan), and one from an international non-governmental organization (GEF CSO Network), to prepare the report.

Two Expert Team meetings were held, in Montreal (October 30-31, 2015) and New Delhi (February 17-18, 2016), through which the experts delivered the work plan and discussed the report and its findings.

Furthermore, as requested in paragraph 6, the GEF and the Executive Secretary should conduct a **review of the draft assessment reports of the expert team** to ensure accuracy and consistency of data and approach...: Prior to the Expert Team's meetings, preliminary chapters of the assessment report were circulated to the GEF Secretariat, CBD Secretariat, and representatives of donor and recipient countries for feed-back and advice on further work.

The draft report was provided by the Executive Secretary as an Information Document [(<u>UNEP/CBD/SBI/1/...</u>)] to the official document *The Financial Mechanism:* [Needs for GEF-7 (<u>UNEP/CBD/SBI/1/...</u>)] to all Parties before SBI-1 in Montreal on 2-6 May, 2016 (paragraph 7 of ToR).

COP-13 will take a decision on the assessment of the amount of funds that are necessary for the implementation of the Convention and its Protocols for the seventh replenishment period of the Trust Fund of the GEF, and communicate the results to the GEF accordingly. The Expert Team's final report will be provided as an information document to COP-13 for consideration.

Consultation process

As requested in paragraph 10 of the ToR, in preparing the assessment report, the expert team should consult widely with all **relevant persons and institutions** and other relevant sources of information deemed useful: The Expert

Team reached out to different audiences and experts to gather information and seek feedback on the assessment's findings. In addition, literature and other sources of information have been included as far as deemed relevant.

The Expert Team developed a **questionnaire**, as requested in paragraph 11 of the ToR, with the CBD Secretariat who circulated it to Parties with Notification SCBD/TSI/RS/YX/LZ/84932 on 19th August 2015, and Notification SCBD/TSI/RS/YX/LZ/84932 with extension of the deadline until 4th December 2015.

Paragraph 12 of the ToR requested: *Interviews and consultation meetings* should be organized with participation of at least relevant key stakeholders, including major groups of Parties, the Convention Secretariat, as well as the secretariat, Evaluation Office and agencies of the Global Environment Facility: Expert Team members participated in the 49th GEF Council meeting on 20-22 October 2015 and informed participants about the upcoming assessment report. The task was presented to the GEF CSO Network on 19th October 2015 and to GEF agencies by mail. Consultation meetings have been arranged during SBSTTA-19 on 2-5 November 2015 and the 4th session of the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services (IPBES-4) on 22-28 February 2016 with Parties' delegates. Furthermore, UNDP's BIOFIN project, GEF agencies, and different stakeholders have been informed and consulted.

A **side event** was organized in the margins of the SBI-1 meeting (2-5 May 2016) to present the preliminary assessment report to Parties, stakeholders, and experts.

As far as possible, the expert team should endeavour to undertake regional and subregional consultations, taking advantage of **regional and subregional workshops** organized by the secretariats of the Convention and the Global Environment Facility during the study period (paragraph 13): The Expert Team members split the countries into five regional groups and consulted by email and personally with CBD and GEF Focal Points over the course of the exercise. Several Sub-regional Capacity-Building Workshops on Financial Reporting and Resource Mobilization and GEF Extended Consultation Workshops (ECW) were used by the CBD Secretariat and the Expert Team to present the needs assessment and the questionnaire.

In order to meet the request of paragraph 14 of the ToR that the approaches to assessing the funding necessary and available for the implementation of the Convention should be **transparent**, **reliable and replicable**, ... the CBD Secretariat created a <u>weblink</u> to post all relevant background information, event dates, Q&A, reports, and questionnaires provided by Parties in order to be transparent. The Expert Team had to mainly use information and data from Parties and had to rely on the provided information's accuracy and consistency. All data analysis and calculations are presented in a way to ensure that they are replicable.

1.3. ADDITIONAL GUIDANCE BY SBI-1 ON THE ASSESSMENT

[SBI-1 considered the preliminary report and made recommendations for consideration by COP-13 (UNEP/CBD/SBI/1/...), as requested in paragraph 8 of the ToR. The Expert Team took the SBI-1 recommendations into account for the finalization of the report, as requested in paragraph 15 of the ToR.]

[insert Text SBI-1 decision]

1.4. COP GUIDANCE TO THE GEF AND GEF'S PROCEDURES

The financial mechanism operates under the guidance of the COP to the Convention: In accordance with Article 21 of the Convention, the Conference of the Parties (COP) will determine the policy, strategy, programme priorities and eligibility criteria for access to and utilization of financial resources available through the financial mechanism, including monitoring and evaluation on a regular basis of such utilization. The Global Environment Facility (GEF), in

operating the financial mechanism under the Convention, will finance activities that are in full conformity with the guidance provided to it by the Conference of the Parties... (paragraph 2.1 CBD, 1996).

Guidance to the financial mechanism for the seventh replenishment period

The funding needs assessment should take into account the guidance to the financial mechanism from the COP which calls for future financial resources (paragraph 3 b) of the ToR). The following decisions are relevant in that regard: Decision X/24 (consolidated guidance), Decision X/25 (additional guidance from COP-10), Decision XI/5 (other guidance from COP-11), and Decision XII/30 (particular guidance related to the Cartagena and Nagoya Protocol).

The guidance to the financial mechanism for a specific replenishment period consists of a consolidated list of programme priorities that defines what is to be financed and an outcome oriented framework, taking into account the Strategic Plan for Biodiversity 2011-2020, including its Aichi Biodiversity Targets and associated indicators (paragraph 4 CBD, 2010b). However, such a specific programmatic guidance for the GEF-7 replenishment period was not adopted, as was the case for GEF-6.

In order to reduce the complex system of guidance to the financial mechanism, the Expert Team provided a consolidated and comprehensive list of thematic areas, which Parties should use to identify their national thematic approaches and priorities for the GEF-7 period. These approaches should be in line with NBSAPs or other national priorities. For ease of linking country-specific priorities to the GEF guidance, a list of codes was developed and circulated with the questionnaire. The thematic areas refer to the overall guidance by the COPs (see ANNEX TABLE A: COMPILATION OF COP GUIDANCE TO THE FINANCIAL MECHANISM, BASED ON DECISION X/24, X/25, XI/5, AND XII/30), GEF-6 Focal Areas, CBD Protocols, and additional relevant thematic areas, which are not covered by the GEF-6 Focal Area Strategies (GEF, 2014d).

Table 1: List of codes to identify thematic areas for potential GEF-7 priorities

| A: Biodiversity conservation on land and in coastal areas | Co |
|---|-----|
| (mainly current GEF-6 Biodiversity Focal Area Strategy) | de |
| Protected Area Networks and general Species conservation (Aichi target 11 and 12) | 710 |
| Terrestrial PA systems: natural habitats and forests, mountains, drylands (Aichi target 5, 11, 12) | 711 |
| Marine and coastal biodiversity and PA systems (Aichi target 11 and 12) and sustainable fisheries in coastal areas (Aichi target 4, 6, 7) | 712 |
| Coral reefs (Aichi target 10, 14, 15) and sustainable fisheries (Aichi target 4, 6, 7) | 713 |
| PAs for island biological diversity (Aichi target 11 and 12) | 714 |
| Conservation of threatened species (Aichi target 12) | 715 |
| Addressing invasive alien species (Aichi target 9) | 716 |
| B. Marine Biodiversity in international waters | Co |
| (GEF-6 Biodiversity Focal Area Strategy, International Waters Focal Area Strategy) | de |
| Marine Protected Areas beyond national jurisdiction (Aichi target 11) | 720 |
| Sustainable fisheries on high seas and sustainable use (Aichi target 4, 6; 7) | 721 |
| Transboundary Inland water systems (Aichi target 11, 12, 14) | 722 |
| C. Restoration of Natural Habitats, Ecosystems and their services | |
| (GEF-6 Biodiversity Focal Area Strategy, Sustainable Forest Management, Climate Change Mitigation Focal | Co |
| Area Strategy) | de |
| Restore Natural habitats (Aichi target 5) | 730 |
| Avoid forest loss, degradation and fragmentation of forests (Aichi target 5) | 731 |
| Restore essential forest ecosystems and their services (Aichi target 15) | 732 |
| Restore essential freshwater ecosystems and their services (Aichi target 14) | 733 |
| D. Sustainable use of biodiversity, production and consumption | Co |

| (GEF-6 Biodiversity Focal Area Strategy) | de |
|--|-----|
| Genetic diversity of plants and animals (Aichi target 13) | 740 |
| Sustainable production and consumption (Aichi target 4) | 741 |
| E. Pollution reduction | |
| (GEF-6 Biodiversity Focal Area Strategy, International Waters Focal Area Strategy, Land Degradation Focal | Co |
| Area Strategy, Chemicals and Waste Focal Area Strategy | de |
| Pollution reduction to biodiversity safe levels from agriculture, freshwater systems etc. (Aichi target 8) | 750 |
| F. Nagoya Protocol on access to genetic resources and benefit sharing | Со |
| (GEF-6 Biodiversity Focal Area Strategy) | de |
| Activities according to decision XI/5, annex, appendix 1; protocol implementation, national reporting, awareness raising, and capacity improvement | 760 |
| G. Cartagena Protocol on Biosafety | Co |
| (GEF-6 Biodiversity Focal Area Strategy) | de |
| Implementation of national biosafety frameworks, national reporting, capacity building and improvement; | |
| ratification and implementation of the Nagoya - Kuala Lumpur Supplementary Protocol on Liability and | 770 |
| Redress | |
| H. Capacity Building and cooperation | Co |
| (elements of GEF projects in different Focal Area Strategies) | de |
| National reporting | 780 |
| Country-specific resource mobilization strategies (Aichi target 20) | 781 |
| South-South Cooperation | 782 |
| Biodiversity planning, integration and synergies (Aichi target 2) | 783 |
| Technical and scientific cooperation, transfer of technology (Article 16) and Clearing-House Mechanism (Article 18) | 784 |
| I. Others as part of projects | Co |
| (elements of GEF projects in different Focal Area Strategies) | de |
| Public education and awareness (Aichi target 1) | 700 |
| Traditional knowledge and customary use (Article 8(j) and related provisions, Aichi target 18) | 701 |
| Incentive measures (Aichi target 3) | 702 |
| Sustainable tourism | 703 |
| Research and training (Article 12) and knowledge, the science base and technologies relating to biodiversity, | |
| its values, functioning, status and trends, and the consequences of its loss, are improved, widely shared and transferred, and applied (Aichi target 19); Global Taxonomy Initiative; development and application of indicators and monitoring (Article 7) | 704 |

Eligibility criteria for GEF-funded projects

COP-1 decided on eligible countries: Only developing countries that are Parties to the Convention are eligible to receive funding upon the entry into force of the Convention for them. In accordance with the provisions of the Convention, projects that seek to meet the objectives of conservation of biological diversity and sustainable use of its components are eligible for financial support from the institutional structure (Annex CBD, 1994).

In the consolidated guidance to the financial mechanism, adopted with Decision X/24, the COP recalled the following eligibility criteria for countries.

C. Eligibility criteria

- 1. Only developing countries that are Parties to the Convention are eligible to receive funding upon the entry into force of the Convention for them. In accordance with the provisions of the Convention, projects that seek to meet the objectives of conservation of biological diversity and sustainable use of its components are eligible for financial support from the institutional structure.
- 2. The Global Environment Facility continues to provide financial resources to Parties with economies in transition for biodiversity-related projects.
- 3. All developing countries, in particular the least developed and small island developing States, as well as countries with economies in transition, including countries amongst these that are centres of origin and centres of genetic diversity, which are Parties to the Cartagena Protocol on Biosafety, are eligible for funding by the Global Environment Facility.
- 4. All developing countries, in particular the least developed and small island developing States, as well as countries with economies in transition, including countries amongst these that are centres of origin and centres of genetic diversity, which are Parties to the Convention and provide a clear political commitment towards becoming Parties to the Protocol, shall also be eligible for funding by the Global Environment Facility for the development of national biosafety frameworks and the development of national biosafety clearing-houses and other necessary institutional capabilities to enable a non-Party to become a Party. Evidence of such political commitment shall take the form of a written assurance to the Executive Secretary that the country intends to become a Party to the Protocol on completion of the activities to be funded. (CBD, 2010b)

For a project or programme to be considered for GEF-funding, it must fulfil the following <u>eligibility criteria</u> according to GEF's rules:

- It has to be undertaken in an <u>eligible country</u>. Countries may be eligible for GEF funding in one of two ways: a) if the country has ratified the <u>Conventions the GEF serves</u>; or b) if the country is eligible to borrow funds from the World Bank or to receive technical assistance from UNDP.
- It has to be country-driven and consistent with national priorities. All GEF projects should be based on national priorities designed to support sustainable development.
- It has to address one or more of the GEF focal area strategies.
- It has to seek GEF financing only for the agreed-on incremental costs on measures to achieve global environmental benefits.
- It has to be endorsed by the Operational Focal Point of the country in which the project or program will be implemented. For regional projects and programs, the endorsement of the Operational Focal Points of all participating countries is required. For global projects, an endorsement letter is not required.
- It must involve the public in project design and implementation, following the <u>Policy on Public Involvement</u> in GEF-Financed Projects and the respective guidelines.

Agreed full incremental costs

The scope of the assessment is focused on the estimation of the **agreed full incremental costs** (paragraph 2 of ToR). The GEF's particular mandate is to finance such agreed incremental costs of projects related to the provision of global environmental benefits. GEF projects generally fulfill incremental and catalytic roles by making a difference to the business-as-usual process in bringing together public resources from different levels, such as multilateral funds, national governments, bilateral aid agencies, and private resources, such as from NGOs, foundations, or the private sector.

The GEF Council approved at its 31st meeting in 2007 **Operational Guidelines for the Application of the Incremental Cost Principle** (GEF, 2007): The proposed approach consists of five steps that simplify the process of negotiating incremental costs, clarifies definitions, and links incremental cost analysis to result based management and the GEF project cycle. The guidelines enhance the transparency of the determination of incremental costs of a project during the preparation period, as well as its implementation through:

- Determination of the environmental problem, threat, or barrier, and the "businessas-usual" scenario (or: What would happen without the GEF?)
- Identification of the global environmental benefits (GEB) and fit with GEF strategic programs and priorities linked to the GEF focal area
- Development of the **result framework** of the intervention
- Provision of the incremental reasoning and GEF's role
- Negotiation of the role of co-financing

In the questionnaire, Parties were requested to indicate the expected funding from GEF-7, based on incremental cost reasoning.

Co-financing

In order not to create unnecessary barriers and costs for eligible countries to access GEF funds, COP-11 called upon the GEF to further clarify the concept and application of co-financing for biodiversity projects (paragraph 5 CBD, 2012c). Subsequently, the GEF Council approved an updated Co-financing Policy in 2014 (GEF, 2014b): This Policy (i) establishes the objectives for co-financing in GEF-financed projects; (ii) defines co-financing in GEF-financed projects; and (iii) sets forth the general principles and approaches for co-financing in GEF-financed projects, including how co-financing will be monitored and evaluated. ...This Policy provides rules on co-financing for GEF-financed projects and programs, and contributes to an ambition for the **overall GEF portfolio** to reach a co-financing ratio of at least 6:1, with expectations for greater co-financing in upper middle income countries that are not SIDS.

As co-financing plays an important role in leveraging additional funding to scale-up projects the questionnaire requested Parties to indicate the **expected funding from government and other external sources**.

STAR allocation for GEF-6

In May 2014, the GEF Council adopted the *Proposal for the System of Transparent Allocation of Resources (STAR) for GEF-6,* which describes the application of the **STAR allocation system**. To determine the indicative STAR allocations for GEF-6, the STAR model has been run for a total replenishment level of US\$4.433 billion (GEF, 2014c). In accordance with the replenishment agreement, the GEF-6 envelopes for the three focal areas covered by the STAR (Biodiversity, Climate Change and Land Degradation) are **US\$1.296 billion for Biodiversity**, US\$1.260 billion for Climate Change and US\$431 million for Land Degradation. After adjusting for focal area set-asides, the amount available for **country STAR allocation for Biodiversity is US\$1.051 billion for 2014-2018**.

The breakdown of the available country STAR allocation amount for GEF-6 was used to inform Parties about the indicative amount to cover incremental costs of projects.

1.5. SYNERGIES WITH OTHER CONVENTIONS

The assessment should take into account synergies with other GEF-funded and biodiversity-related Conventions (paragraph 3 h) and i) of the ToR). Parties were requested to indicate the links of potential projects to other Conventions in the questionnaire and provide information accordingly, using the acronyms in the table below.

Table 2: List of Conventions and their acronyms

| Conventions | Acronyms | | | | |
|---|----------|--|--|--|--|
| Other GEF-funded Conventions | | | | | |
| United Nations Framework Convention on Climate Change | UNFCCC | | | | |
| UN Convention to Combat Desertification | UNCCD | | | | |
| Stockholm Convention on Persistent Organic Pollutants | POPs | | | | |
| Minamata Convention on Mercury | MCM | | | | |
| Montreal Protocol on Substances That Deplete the Ozone Layer | MP | | | | |
| Other biodiversity-related Conventions | | | | | |
| Convention on International Trade in Endangered Species of Wild Fauna and Flora | CITES | | | | |
| Convention on the Conservation of Migratory Species of Wild Animals | CMS | | | | |
| Convention on Wetlands | Ramsar | | | | |
| World Heritage Convention | WHC | | | | |
| The International Treaty on Plant Genetic Resources for Food and Agriculture | ITPGRFA | | | | |
| International Plant Protection Convention | IPPC | | | | |

2. GUIDANCE TO THE FINANCIAL MECHANISM AND PROVISION OF FUNDS

2.1. FINANCIAL IMPLICATIONS OF GUIDANCE TO THE FINANCIAL MECHANISM

This chapter responds to paragraph 5(c) of the ToR, which requests an analysis on the estimated financial implications of guidance to the financial mechanism from the Conference of the Parties. The funding needs assessment should take into account the guidance to the financial mechanism from the COP, which calls for future financial resources (paragraph 3 b) of ToR). The following decisions contain relevant information on the guidance:

- <u>Decision X/24</u>: Review of guidance to the financial mechanism: COP-10 adopted a consolidated list of programmatic and thematic areas for projects to receive funding from the GEF.
- <u>Decision X/25</u>: Additional guidance to the financial mechanism: COP-10 adopted a set of additional thematic areas to receive funding from the GEF.
- Decision XI/5: Other guidance to the financial mechanism. COP-11 decided on ten additional thematic topics for GEF-funding.
- <u>Decision XII/30</u>: Financial mechanism: COP-12 agreed inter alia on guidance related to the Cartagena and Nagoya Protocols.

According to the Memorandum of Understanding with the GEF the COP will only determine the policy, strategy, programme priorities and eligibility criteria for access to and utilization of financial resources available through the financial mechanism, including monitoring and evaluation on a regular basis of such utilization. In contrast, GEF, in operating the financial mechanism under the Convention, will finance activities that are in full conformity with the guidance provided to it by the Conference of the Parties (Annex Paragraph 2.1 CBD, 1996).

CBD, 2012b e A in the Annex presents a compilation of the **consolidated and additional guidance** to the financial mechanism. COP-10 decided that the guidance to the financial mechanism for a specific replenishment period should consist of a consolidated list of programme priorities that defines what is to be financed and an outcome-oriented framework (Decision X/24, paragraph 4). Table B in the Annex provides a synopsis of GEF's progress in responding to the guidance in decision X/24 and X/25, which was presented to COP-11 (CBD, 2012a). Furthermore, the GEF reported on how the Biodiversity and other focal areas contributed to the COP-11 guidance for the period 2010-2012 in its report to the COP-12 (CBD, 2014b).

For GEF-6 COP-11 decided on an outcome-oriented framework of programme priorities for the period 2014-2018 (decision XI/5, annex) with financial requests to support the implementation of (i) the Strategic Plan 2011-2010 and the Aichi Targets, (ii) the Strategic Plan of the Cartagena Protocol on Biosafety 2011-2020, and (iii) the Nagoya Protocol on ABS. The COP did not prioritize the elements of the Strategic Plan or the Aichi Targets that GEF should support during GEF-6. The GEF translated these programme priorities into five strategic objectives of the Biodiversity Focal Area and into objectives of other focal area strategies for the 2014-2018 period (GEF, 2014d, page 16).

COP-12 did not adopt another 4-year outcome-oriented framework of programme priorities for the GEF-7 period, but recalled the consolidated previous guidance (Decision XII/30, paragraph 5). Upon analyzing **the guidance** to the financial mechanism (see *ANNEX TABLE A: COMPILATION OF COP GUIDANCE TO THE FINANCIAL MECHANISM, BASED ON DECISION X/24, X/25, XI/5, AND XII/30*), the Expert Team observed that the GEF reports to the COPs include many details on how the GEF funding aims to meet different thematic areas of the guidance with what amount of funding. Hence, the Expert Team concludes that the COP guidance is **largely translated into GEF's different focal area strategies** with the priority to address the drivers of biodiversity loss. The accompanied provision of GEF funds is presented in chapter 2.2.

The Expert Team states that there is **no available estimate of the financial implications** of each guidance element or the entire suite of guidance to the financial mechanism (see compiled guidance in *ANNEX TABLE A:* COMPILATION OF COP GUIDANCE TO THE FINANCIAL MECHANISM, BASED ON DECISION X/24, X/25, XI/5,

AND XII/30). During this assessment, the Expert Team did not consider calculating financial implications from a "top-down" perspective as it was done with the first assessment for the GEF-6 period 2014-2018 (see UNEP/CBD/COP/11/INF/35) due to methodological constraints, data and knowledge gaps, and varying cost structures of different countries to implement project activities.

Given the experience from the first assessment on funding needs for GEF-6, the Expert Team notes that countries should consider assessing the financial implications of the GEF guidance at the national level. Through such a "bottom-up" approach, the countries would be in the position to appropriately calculate their total project costs, associated co-financing, and funding needs from the financial mechanism to achieve global environmental benefits.

2.2. PROVISION OF FUNDS BY THE FINANCIAL MECHANISM

This chapter responds to paragraph 5(d) of the ToR, requesting to compile the *experience to date in the provision of funds by the financial mechanism for each replenishment period.* During replenishment negotiations, the GEF Council adopts a document that guides resource programming for biodiversity and other thematic areas in accordance with the pertinent COP guidance and a level of resources that the GEF will aim to provide to recipient countries during the replenishment period. The GEF is replenished every four years with unused funds being absorbed into the subsequent replenishment. Negotiation results for each of the replenishment cycles are presented in Figure 1. Overall, the total amounts pledged by donors have consistently increased since the GEF's inception (see Figure 1).

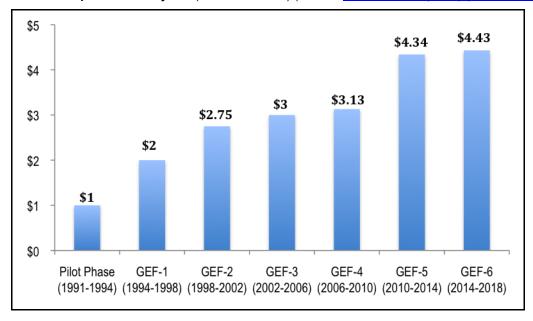


Figure 1: GEF Replenishment cycles (in billions dollars) (Source: https://www.thegef.org/gef/node/11571)

GEF Trust Fund amounts for biodiversity for each replenishment period

According to the 2014 final report of the 5th Overall Performance Study of the GEF (GEF IEO, 2014), biodiversity projects account for **about a third of the GEF funding throughout the replenishment cycles** (see **Table 3**). As reported by the GEF, the biodiversity funding increased from US\$830 million to US\$1.05 billion by the end of GEF-5. In 2015, the GEF Secretariat published updated total amounts for biodiversity and sustainable use across the replenishment cycles: Since the GEF Pilot Phase, the GEF has programmed **more than US\$4.2 billion** to conserve

and sustainably use biodiversity. This investment has leveraged **more than US\$12 billion in additional funds**, supporting **more than 1,300 biodiversity projects in 155 countries** (GEF 2015a).

Overall, from 1991 to 2014, the provision of funds for biodiversity projects increased more than fourfold.

If projects that are funded through the International Waters Focal Area and Sustainable Forest Management Strategy (SFM/REDD+) and contribute to biodiversity are included, the total provision of the GEF Trust Fund for biodiversity projects increases to **around US\$5.6 billion over all replenishment periods** (see **Table 3**). Though projects in other focal areas might also contribute to biodiversity goals, they could not be explicitly referenced here, because no analysis was carried out yet.

Table 3: GEF Trust Fund amounts for biodiversity and other focal areas across replenishment periods (Source: GEF IEO, 2014, page 5)

| TRUST FUND/ | PIL | .OT | GE | F-1 | GE | F-2 | GE | F-3 | GE | -4 | GE | F-5 | ТОТ | AL |
|----------------|------|------|-------|------|-------|------|-------|------|-------|------|-------|-----|--------|-----|
| FOCAL AREA | М\$ | % | M\$ | % | М\$ | % | M\$ | % | M\$ | % | M\$ | % | M\$ | % |
| GEF Trust Fund | 662 | 100 | 1,037 | 100 | 1,819 | 100 | 2,950 | 100 | 2,790 | 100 | 2,880 | 100 | 12,138 | 100 |
| BD | 292 | 44 | 392 | 38 | 686 | 38 | 892 | 30 | 894 | 32 | 830 | 28 | 3,986 | 33 |
| CC | 229 | 35 | 350 | 34 | 620 | 34 | 830 | 28 | 875 | 31 | 926 | 32 | 3,830 | 32 |
| IW | 121 | 18 | 119 | 11 | 314 | 17 | 392 | 13 | 306 | 11 | 265 | 9 | 1,517 | 12 |
| LD | n.a. | n.a. | n.a. | n.a. | 1 | <1 | 254 | 9 | 260 | 9 | 262 | 9 | 777 | 6 |
| Multifocal | 16 | 2 | 49 | 5 | 150 | 8 | 407 | 14 | 172 | 6 | 179 | 7 | 973 | 8 |
| ODS | 4 | 1 | 127 | 12 | 20 | 1 | 8 | <1 | 22 | 1 | 6 | <1 | 186 | 2 |
| POPs | n.a. | n.a. | n.a. | n.a. | 29 | 2 | 166 | 6 | 263 | 9 | 285 | 10 | 745 | 6 |
| SFM/REDD+a | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | 126 | 4 | 126 | 1 |
| LDCF | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | 11 | 100 | 143 | 100 | 480 | 100 | 634 | 100 |
| SCCF | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | 16 | 100 | 89 | 100 | 136 | 100 | 241 | 100 |
| NPIF | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | n.a. | 10 | 100 | 10 | 100 |
| Total | 662 | 100 | 1,037 | 100 | 1,819 | 100 | 2,977 | 100 | 3,022 | 100 | 3,506 | 100 | 13,022 | 100 |

NOTE: n.a. = not applicable; BD = biodiversity; CC = climate change; IW = international waters; LD = land degradation; SFM = sustainable forest management. Data are as of September 30, 2013, and exclude SGP projects. This table disaggregates multifocal area funds and assigns them to the relevant focal areas. Only those instances where funding could not be disaggregated are presented as multifocal. Consequently, funding for multifocal projects is significantly higher than presented here. Similarly, this table also disaggregates multitrust fund figures to the relevant trust funds.

a. The GEF defines REDD+ as reducing emissions from deforestation and forest degradation in developing countries; and the role of conservation, sustainable management of forests, and enhancement of forest carbon stocks in developing countries.

Figure 2 illustrates the trends in the GEF Trust Fund amounts approved between 1991 and 2014. Overall, the growth of approved biodiversity funding has constantly been increasing over the entire period. Since 1996, cofinancing increased significantly. Even though both the Trust Fund and co-financing grew over the years, it is the co-financing that has substantially increased during the last two decades. As reported by the GEF to COP-12, other GEF funding also contributed to biodiversity.

Trends in GEF Grant and Co-Financing, Total Amounts Approved, 1991-2014 in Millions of US Dollars) 1001 801 601 401 201 1 1993 1997 1999 2001 2003 2005 2007 2009 2011 2013 Linear (GEF Grant) Linear (Co-Financing) GEF Grant Co-Financing Note: This data does not include the biodiversity component of multi focal area projects as co-financing data is not specifically aligned with the individual focal area contributions to MFA projects but rather to the project components which are funded by multiple focal areas and not just the

Figure 2: Total GEF Trust Fund grant and co-financing for Biodiversity without multi-focal areas (Source: Data obtained from the GEF Secretariat, February 2016)

Available GEF-5 funding for biodiversity

The GEF's response to the COP 10's guidance, in particular to the guidance in Decision X/25, is contained in the *Report of the GEF* to COP-11 (CBD, 2012a) for the reporting period July 1, 2010 to June 30, 2012 - the GEF-5's first 2 years, and in the *Report of the Council of the GEF* (CBD, 2014b) for the period July 1, 2012 to June 30, 2014 - the GEF-5's final 2 years. The COP-12 report also responded to the guidance of COP-11.

Table 4 presents total funding of the GEF-5 biodiversity focal area's objectives (2010-2014). The GEF reported that at the end of GEF-5, US\$1,057,226,380 was programmed of the US\$1.08 billion dollars allocated to the biodiversity focal area, or 98% of the total resource envelope. Historically, countries have prioritized using their GEF allocation to advance the management of the protected area estate by considerable margins (~ 55-60% to support protected areas management versus ~35-40% to support biodiversity mainstreaming and sustainable use); however, as the table demonstrates during GEF-5 countries have pursued more balanced programming strategies between these two objectives of the biodiversity strategy. Thus, although more total resources have gone towards protected area management the results indicate that there is an increased interest to invest in the management of biodiversity outside the protected area estate when compared to previous phases of the GEF. This bodes well for the implementation of the Strategic Plan for Biodiversity, 2011-2020, given the importance of biodiversity mainstreaming to the achievement of many Aichi Targets (paragraphs 4 & 7 CBD, 2014b).

As reported by the GEF to COP-12, other GEF funding also contributed to biodiversity (see Table 5): During the reporting period 2010-2012, the totality of GEF investments that have contributed to the achievement of the objectives of the CBD, including direct investments from the biodiversity focal area, projects funded through the international waters and land degradation focal areas, and the LDCF and the SCCF, totaled **US\$747 million, which leveraged US\$3.8 billion, for a total investment of US\$4.5 billion** and an overall co-financing ratio of 1 (GEF): 5 (co-financing) (CBD, 2014b, paragraph 18).

Table 4: GEF-5 funding for the biodiversity focal area's objectives (2010-2014) (Source: CBD, 2014b)

| Biodiversity Focal Area Programme Objective | GEF Amount US\$ | Percent of total amount programmed | Co-finance US\$ |
|---|--------------------|------------------------------------|--------------------|
| BD-1: Improve Sustainability of Protected Area Systems | 489,068,947 | 49% | 2,239,746,445 |
| BD-2: Mainstream Biodiversity Conservation and Sustainable Use into Production Landscapes/Seascapes and Sectors | 409,102,504 | 41% | 1,862,014,386 |
| BD-3: Building Capacity for the Implementation of the Cartagena Protocol for Biosafety | 16,468,648 | 2% | 28,680,180 |
| BD-4: Build Capacity on Access to Genetic Resources and Benefit Sharing | 47,806,233 | 5% | 113,238,843 |
| BD-5: Integrate CBD Obligations into National Planning Processes through Enabling Activities (NBSAPs) | 30,263,908 | 3% | 51,998,355 |
| TOTAL | 992,710,240 | 100% | 4,295,678,209 |

Programming amounts do not include the agency fee as it is not possible to attribute the fee to a biodiversity strategy objective as these costs cover the entire grant amount. These tables include funding from the Nagoya Protocol Implementation Fund (NPIF) to support implementation of BD-4.

Table 5: Overall GEF-5 funding contributing to achievement of Strategic Plan of CBD 2011-2020 and Aichi Targets, FY 2012-2014 (Source: CBD, 2014b, paragraph 18)

| Thematic Area | # of Projects | GEF grant US\$ | Cofinance US\$ | Total US\$ | % of GEF total funding contributions towards implementation of the Strategic Plan |
|---------------------------------------|------------------|--------------------------|-------------------|---------------|---|
| Biodiversity Focal Area | 167 | 483 million | 1.7 billion | 2.2 billion | 41% |
| SFM-REDD+ | 34 | 194 million | 865 million | 1.1 billion | 17% |
| GEF Small Grants Programme | 1,277 | 43 million | 45 million | 88 million | 4% |
| Special Climate Change Fund (SCCF) | 7 | 44 million | 225 million | 269 million | 4% |
| Least Developed Countries Fund (LDCF) | 25 | 173 million | 626 million | 799 million | 14% |
| International Waters Focal Area | 23 | 196 million | 1.6 billion | 1.7 billion | 17% |
| Land Degradation Focal Area | 18 | 40 million | 173 million | 212 million | 3% |

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| Totals | 1610 | 1.2 billion | 5.2 billion | 6.4 billion | 100% |
|--------|------|-------------|-------------|-------------|------|

GEF-6 funding and available country STAR allocation

In May 2014, the GEF Council adopted the *Proposal for the System of Transparent Allocation of Resources (STAR) for GEF-6,* which describes the application of the STAR allocation system. To determine the indicative STAR allocations for GEF-6 (GEF, 2014c), the STAR model has been run for a total replenishment level of US\$4.433 billion. In accordance with the replenishment agreement, the GEF-6 envelopes for the three focal areas covered by the STAR are US\$1.296 billion for Biodiversity, US\$1.260 billion for Climate Change and US\$431 million for Land Degradation.

For the 2014-2018 period **US\$1.296 billion** was allocated to the biodiversity focal area, making biodiversity the largest single focal area in the GEF-6 based on resources allocated. The sustainable forest management programme (US\$250 million) and integrated approaches, 'Taking Deforestation out of Commodity Supply Chains' (US\$45 million) and 'Fostering Sustainability and Resilience for Food Security in Africa' (US\$60 million) are also directly relevant to the Strategic Plan for Biodiversity 2011-2020 and the Aichi Biodiversity Targets. Biodiversity-relevant objectives and programmes can be found in the International Waters and Land Degradation Strategies (GEF, 2014d; CBD, 2014a). After adjusting for focal area set-asides, the amount available for **country STAR allocation for Biodiversity is US\$1.051 billion for 2014-2018** (GEF, 2014c; see *ANNEX TABLE C: GEF-6 COUNTRY STAR ALLOCATIONS*).

The GEF reported in the GEF-6 Focal Areas Programming Directions document that *The guidance to the GEF from COP-11 covering GEF-6 (2014-2018) directed the GEF to support the implementation of the Strategic Plan for Biodiversity 2011-2020, including the new Strategic Plan for biosafety and the first set of guidance provided to the GEF from the Open-ended Ad Hoc Intergovernmental Committee for the Nagoya Protocol on Access and Benefit sharing (ICNP) (GEF, 2014d, page 16). However, the COP did not prioritize the elements of the Strategic Plan or the Aichi Targets that GEF should support during GEF-6. Furthermore, the GEF translated the COP-11 guidance into ten Biodiversity Focal Area thematic programs (see Table 6).*

Co-financing

While developing a project, the GEF Secretariat, implementing agencies, and recipient country aim to mobilise cofinancing to complement GEF's Trust Fund grant. In practice, the GEF as a *facility* seeks to leverage the maximum amount possible (see **Figure 2** above).

The OPS5 report (GEF IEO, 2014) presents the median co-financing ratios for GEF projects across all GEF replenishment periods (see Table 7). The median co-financing ratio from GEF-1 to GEF-5 is 2.1. Over time, the co-financing ratio increased from 0.3 in the pilot phase to more than 4 in GEF-5.

The average co-financing ratio of GEF-5 projects is around 4 (co-financing) to 1 (GEF), as reported by the GEF to COP-12 in 2014. However, the total amounts and resulting ratio for a certain project stem from negotiations and agreements reached by project stakeholders.

Table 6: Biodiversity Focal Area objectives and programming targets per programme for GEF-6 (Source: GEF 2014d)

| Focal Area Objective | Focal Area Programs | GEF-6 Programming Targets (\$ million) |
|--|---|--|
| Objective One: Improve sustainability of protected area systems | Program 1: Improving Financial Sustainability and Effective Management of the National Ecological Infrastructure | 125 |
| | Program 2: Nature's Last Stand: Expanding the Reach of the Global Protected Area Estate | 125 |
| Objective Two: Reduce threats to globally significant biodiversity | Program 3: Preventing the Extinction of Known Threatened Species | 80 |
| , | Program 4: Prevention, Control and Management of Invasive Alien Species | 50 |
| | Program 5: Implementing the Cartagena Protocol on Biosafety (CPB) | 30 |
| Objective Three: Sustainably use biodiversity | Program 6: Ridge to Reef+: Maintaining Integrity and Function of Coral Reef Ecosystems | 100 |
| | Program 7: Securing Agriculture's Future: Sustainable Use of Plant and Animal Genetic Resources | 75 |
| | Program 8: Implement the Nagoya Protocol on ABS | 50 |
| Objective Four: Mainstream biodiversity conservation and sustainable use into production landscapes and seascapes and sectors | Program 9: Managing the Human- Biodiversity Interface | 338 |
| • | Program 10: Integration of Biodiversity and Ecosystem Services into Development & Finance Planning | 78 |
| Focal Area Set-Aside (Convention obligations, global and regional programs, including Integrated Approaches, and Sustainable Forest Management Program) | | 245 |
| Total Biodiversity | | 1,296 |

Table 7: Median co-financing ratios by focal area across replenishment periods (Source: GEF IEO, 2014)

| PILOT | GEF-1 | GEF-2 | GEF-3 | GEF-4 | GEF-5ª |
|-------|---|---|---|---|---|
| 0.3 | 1.0 | 1.3 | 1.8 | 2.3 | 4.3 |
| 0.9 | 1.7 | 2.1 | 3.5 | 3.8 | 5.2 |
| 0.3 | 1.0 | 1.2 | 1.9 | 3.1 | 5.8 |
| n.a. | n.a. | n.a. | 3.0 | 3.0 | 4.5 |
| 0.4 | 0.6 | 0.1 | 0.7 | 0.7 | 2.3 |
| n.a. | n.a. | 1.0 | 1.1 | 2.0 | 4.0 |
| 0.3 | 1.1 | 1.0 | 1.6 | 2.7 | 3.4 |
| n.a. | n.a. | n.a. | 0.4 | 2.3 | 3.9 |
| n.a. | n.a. | n.a. | 1.7 | 3.5 | 7.1 |
| n.a. | n.a. | n.a. | n.a. | n.a. | 2.4 |
| | 0.3 0.9 0.3 n.a. 0.4 n.a. 0.3 n.a. n.a. | 0.3 1.0 0.9 1.7 0.3 1.0 n.a. n.a. 0.4 0.6 n.a. n.a. 0.3 1.1 n.a. n.a. n.a. n.a. | 0.3 1.0 1.3 0.9 1.7 2.1 0.3 1.0 1.2 n.a. n.a. n.a. 0.4 0.6 0.1 n.a. 1.0 0.3 1.1 1.0 n.a. n.a. n.a. n.a. n.a. n.a. | 0.3 1.0 1.3 1.8 0.9 1.7 2.1 3.5 0.3 1.0 1.2 1.9 n.a. n.a. 3.0 0.4 0.6 0.1 0.7 n.a. n.a. 1.0 1.1 0.3 1.1 1.0 1.6 n.a. n.a. 0.4 n.a. n.a. 1.7 | 0.3 1.0 1.3 1.8 2.3 0.9 1.7 2.1 3.5 3.8 0.3 1.0 1.2 1.9 3.1 n.a. n.a. 3.0 3.0 0.4 0.6 0.1 0.7 0.7 n.a. n.a. 1.0 1.1 2.0 0.3 1.1 1.0 1.6 2.7 n.a. n.a. n.a. 0.4 2.3 n.a. n.a. n.a. 1.7 3.5 |

NOTE: n.a. = not applicable.

a. As of June 30, 2013.

2.3. PERFORMANCE OF THE GEF

As requested by paragraph 3 g) of the ToR, the assessment should take into account the experience to date, including limitations and successes of projects funded by the Global Environment Facility, as well as the performance of the Facility and its implementing and executing agencies.

In order to further improve the effectiveness of the financial mechanism CBD COP-12 requested the GEF to take the following actions (CBD, 2014d, paragraph 8):

- a. Enhance its catalytic role in mobilizing new and additional financial resources while not compromising project goals;
- b. In collaboration with the Global Environment Facility agencies and Parties, continue to streamline the project cycle as suggested by the Independent Evaluation Office of the Global Environment Facility in the fifth Overall Performance Study:
- c. Coordinate with the Secretariat of the Convention on Biological Diversity on how to better measure progress in achieving the Aichi Biodiversity Targets by initiatives supported by the Global Environment Facility, taking into account the agreed GEF-6 portfolio-level indicators.

GEF's overall performance

Comprehensive evaluations of the Facility's overall performance have been undertaken for every replenishment cycle to inform the next replenishment cycle. GEF's Independent Evaluation Office carried out the last two performance reports (OPSs). In the recent Fifth Overall Performance Study, the evaluation's focus shifted towards impact issues to answer the question: *Is the GEF making a difference in the world?* (GEF IEO, 2014).

Current evaluations include both a **performance and institutional perspective and an effectiveness and impact perspective**. OPS5 noted that the GEF has a catalytic role in supporting countries in meeting their obligations to multilateral environmental agreements and in tackling global environmental problems. Furthermore, OPS5 concluded that the **intervention model of the GEF works, is effective, and has impact**.

OPS5 also reported on the **GEF agencies' shares** with the United Nations Development Programme (UNDP) disbursing 40 percent of the funding across the replenishments, followed by the World Bank with 38 percent and the United Nations Environment Programme (UNEP) with 10 percent (Table 1.6, page 6 GEF IEO, 2014). In GEF-4, a major shift in the funding shares among agencies occurred as a result of new agencies becoming visible in GEF projects (GEF IEO, 2014, page 2).

Across all replenishment cycles, **Asia** received 27 percent of GEF-5 resources, followed by **Africa** with 24 percent, and **LAC** with 20 percent (see Table 8). It was reported that *compared to GEF-4*, *funding to fragile countries has nearly doubled, while funding to small island developing states has increased by 63 percent and that to landlocked countries by 17 percent (GEF IEO, 2014, page 2-3).*

| | PIL | ОТ | GE | F-1 | GE | F-2 | GE | F-3 | GE | F-4 | GEF | -5 | тот | AL |
|--------------------------|---|-----|-------|-----|-------|----------|---------|--------|----------|------|-------|-----|--------|-----|
| REGION | М\$ | % | M\$ | % | M\$ | % | M\$ | % | M\$ | % | M\$ | % | M\$ | % |
| Africa | 118 | 18 | 192 | 19 | 350 | 19 | 813 | 27 | 767 | 25 | 943 | 27 | 3,183 | 24 |
| Asia | 228 | 35 | 273 | 26 | 425 | 23 | 639 | 22 | 890 | 30 | 1,043 | 30 | 3,498 | 27 |
| ECA | 58 | 9 | 237 | 23 | 239 | 13 | 367 | 12 | 322 | 11 | 356 | 10 | 1,579 | 12 |
| LAC | 153 | 23 | 141 | 14 | 477 | 26 | 560 | 19 | 607 | 20 | 655 | 19 | 2,593 | 20 |
| Interregional/ global | 106 | 16 | 193 | 19 | 327 | 18 | 597 | 20 | 436 | 14 | 510 | 15 | 2,169 | 17 |
| Total | 662 | 100 | 1,037 | 100 | 1,818 | 100 | 2,977 | 100 | 3,021 | 100 | 3,506 | 100 | 13,022 | 100 |
| | IOTE: ECA = Europe and Central Asia; LAC = Latin America and the Caribbean. Data are as of September 30, 2013, and include all trust funds. | | | | | nerica a | Caribbe | are as | of Septe | mber | | | | |

Table 8: GEF funding by region (Source: Table 1.7 GEF IEO, 2014)

OPS5 also explored the GEF's **business model** to identify where problems are emerging in various processes so

that they may be solved, thus strengthening the intervention model of the GEF. The GEF's partnership and network nature are also included in the report. OPS5 recommended that the business model of the GEF needs major

In particular, OPS5 found "considerable delays entailed in moving project proposals from one GEF decision point to the next..." Speeding up the preparation time of projects is a particularly important issue given opportunity cost of funds remaining unused. The document "Improving the GEF Project Cycle" presented to the 47th GEF Council meeting in October 2014 stated that as of September 16, 2014, 84 projects (including both Full Sized Projects and Medium Sized Projects), representing a total of \$460 million of approved Project Identification Form (PIFs) are overdue for CEO endorsement and approval – this is a significant amount of funding that is therefore unavailable for programming elsewhere (GEF, 2014a). Therefore, the GEF Council adopted a defined project cancellation threshold to meet the GEF Council target of a maximum of 18 months for full-sized projects and updated GEF's Project Cancellation Policy that builds on the existing policy that was approved by Council in December 2006. STAR resources for projects cancelled within a replenishment period where the PIF was approved will be reassigned to the country's allocation and will be available for reprogramming of projects (GEF, 2014a).

A framework to track GEF's project cycle effectiveness and efficiency is in place (see Table 9).

overhaul in the GEF-6 period (GEF IEO, 2014, page 12).

Table 9: GEF process effectiveness and efficiency (Source:

https://www.thegef.org/gef/sites/thegef.org/files/documents/EN_GEF.C.49.03.Rev_.01_AMR_FY15_Part_1_0.pdf)

| Improve Effectiveness and Efficiency | | | | |
|---|--|---------------------------------------|--|--|
| Indicators | GEF-5 Performance | GEF-6 Performance | | |
| 1. Project Cycle Performance | | | | |
| 1.1 Percentage of projects meeting the project cycle standard of 18 months between PIF approval by Council and CEO endorsement. | 38% as of September 2015 | Monitored; too early to be calculated | | |
| 1.2 Average time for projects to be processed between PIF approval by Council and CEO endorsement. | 19 months as of September 2015 | Monitored; too early to be calculated | | |
| 1.3 Average time for full-sized projects from CEO endorsement to first disbursement. | 63% disbursed after one year; 85% disbursed after two years | Monitored; too early to be calculated | | |
| 2. Results Driven Implementation | | | | |
| 2.1 Percentage of projects that have | 89% | 91% | | |
| received moderately satisfactory or | | | | |
| higher ratings on progress towards | | | | |
| development objectives. | | | | |

Limitations and successes of projects funded by GEF

GEF's report to CBD COP-12 provides **portfolio monitoring results** and key findings of the GEF Independent Evaluation Office: GEF's corporate goal is to have at least 75% of projects achieving ratings of moderately satisfactory or higher. Within the biodiversity portfolio of 198 projects that are currently under implementation, 91% of projects are achieving their global environment objectives at a rating of moderately satisfactory (MS) or higher, with 61% of the total achieving ratings of Satisfactory or Highly Satisfactory. In terms of implementation progress, 85% of projects are achieving implementation progress ratings of MS or higher, with 54% of the total achieving ratings of Satisfactory or Highly Satisfactory (CBD, 2014b, paragraph 19).

As of September 30, 2013, the GEF Trust Fund had financed 3,349 projects, 1,221 or **36 percent of which were carried out in the Biodiversity Focal Area and 6 percent in the International Waters Focal Area**. Multifocal area projects, which address global environmental concerns that are relevant to more than one GEF focal area, amount to 14 percent (GEF IEO, 2014, page 2, Table 1.2).

Biodiversity and land degradation focal areas are most often involved in GEF multifocal projects (see **Table 10**). The increasing trend toward multifocal area projects and programs has accelerated during GEF-5. As of the end of 2013, **multifocal projects** (including multi-trust fund projects) **accounted for 42 percent** of the utilized GEF-5 programming as reported by the GEF to COP-12.

Table 10: GEF multifocal area projects by focal area funding (Source Table 1.3 GEF IEO, 2014)

| FOCAL AREA | GEF-3 | GEF-4 | GEF-5 |
|--|-------|-------|-------|
| Biodiversity | 5 | 48 | 85 |
| Climate change | 3 | 36 | 66 |
| International waters | 3 | 19 | 18 |
| Land degradation | 6 | 46 | 70 |
| ODS | 0 | 1 | 0 |
| POPs | 0 | 2 | 5 |
| Sustainable forest management (SFM)/REDD+a | n.a. | n.a. | 65 |
| Capacity-building and/or enabling activities | 144 | 44 | 47 |
| Multifocal area ^b | 39 | n.a. | n.a. |
| Total | 191 | 104 | 159 |

NOTE: n.a. = not applicable. Data are for GEF Trust Fund projects as of September 30, 2013, and exclude SGP projects.

At the 49th GEF Council meeting in October 2015, the GEF Independent Evaluation Office (IEO) presented an evaluation, which assesses the impact of **GEF investments in non-marine protected areas (PAs) and PA systems on biodiversity conservation and sustainable use** (GEF, 2015b). The evaluation reached the following conclusions:

Conclusion 1: Loss of global biodiversity continues at an alarming rate, driven largely by habitat loss due to multiple development pressures. Since the pilot phase, GEF strategies have increasingly targeted these development pressures beyond the PAs.

Conclusion 2: GEF support is contributing to biodiversity conservation by helping to lower habitat loss in PAs as indicated by less forest cover loss in GEF-supported PAs compared to PAs not supported by GEF. GEF-supported PAs also generally show positive trends in species populations, and reduced pressures to biodiversity at the site level.

Conclusion 3: GEF support has helped to build capacities that address key factors affecting biodiversity conservation in PAs, mainly in the areas of PA management, support from local populations, and sustainable financing. Sustainable financing of PAs remains a concern.

Conclusion 4: GEF support is contributing to large-scale change in biodiversity governance in countries by investing in PA systems, including legal frameworks that increase community engagement. Through interventions at the PA level, GEF support is also helping catalyze gradual changes in governance and management approaches that help to reduce biodiversity degradation.

Conclusion 5: While sharing important characteristics with governments and other donors, GEF support allows adaptability and higher likelihood of broader adoption in cases where it pays particular attention to three key elements in combination: long-term investment, financial sustainability, and creation of links across multiple approaches, stakeholders and scales.

(Source: GEF, 2015b)

a. The GEF defines REDD+ as reducing emissions from deforestation and forest degradation in developing countries; and the role of conservation, sustainable management of forests, and enhancement of forest carbon stocks in developing countries.

b. In GEF-3, some multifocal area projects were not yet disaggregated by focal area.

ASSESSMENT OF BIODIVERSITY FUNDS NEEDED FOR GEF-7

Regarding the success of resource programming, the GEF reported that at the end of GEF-5, **US\$1,057,226,380** was programmed of the **US\$1.08** billion dollars allocated to the biodiversity focal area, or **98**% of the total resource envelope (CBD, 2014b, paragraph 4 & 7). Some countries did not make use of their full allocation.

According to a new report to date **more than 1,300 projects** in the biodiversity realm have been supported since the GEF Pilot Phase (GEF, 2015a).

3. TAKING STOCK OF INFORMATION ON FUNDING NEEDS

Chapter III compiles information and data on funding needs from Parties and other sources as requested by the ToR.

3.1. FUNDING NEEDS REPORTED BY PARTIES

This chapter responds to paragraphs 5(a), 5(b), 5(e), and 5(f) of the ToR. The Expert Team analysed the information contained in **National Reports**, **NBSAPs**, **Financial Reports**, **Resource Mobilization Strategies**, and other documents with potential information and data on funding needs. Since the guidance to the financial mechanism is based on the decisions agreed upon at COP-10, COP-11, and COP-12 (see 2.1), national funding data was included in the Expert Team's analysis if it covered 2010 or thereafter.

Funding information and data found in the countries' reports and strategies include **expenditure or national budgets**, which were recorded over a time span or specific years. The Expert Team attempted to utilize this data as the basis for extrapolating funding needs for 2018-2022. However, the information on past expenditures could not be used because the amounts are not comparable due to the fact that they:

- Often contain the overall expenditure from various sources.
- Encompass certain years or a time span of different years.
- Include different thematic areas.
- Comprise costs for specific activities but sometimes with and sometimes without operational costs.
- Cover amounts for different projects and activities including those that might not be eligible for GEF funding because they do not generate global environmental benefits.
- Are related to activities, which may differ from future activities during 2018-2022.

The Expert Team also looked into **additional information** and data from UNDP's BIOFIN project, the Global Monitoring Report, and in Resource Mobilization Strategies submitted by Parties.

Given that data from reports could not be used, the Expert Team relied on the **responses from Parties to the questionnaire designed** as requested in paragraph 11 of the ToR.

3.1.1. NATIONAL REPORTS

The CBD Secretariat posted extracted funding information from <u>National Reports</u> for country groups on the needs assessment <u>website</u> in 2015. The Expert Team analysed the latest versions of National Reports submitted by Parties until February 23rd, 2016. The aim was to find any relevant data on previous expenditures that could be used to calculate funding needs for the 2018-2022 period.

Most countries reported generic qualitative information on resource matters regarding Target 20 of CBD's Strategic Plan 2011-2020. Related to funding, the information and data included in National Reports is very sparse and most countries recorded no comprehensive or explicit funding information. Some countries included figures that are also reported in other submissions. Nine countries included funding information on expenditures in their National Reports. The results are presented in **Table 11**.

Table 11: Funding information in National Reports (in US\$, countries with funding information highlighted in grey)

| Country | Latest National Report | Publication date | Funding information |
|-----------------------|---------------------------|------------------|--|
| AFRICA (54 countries) | | | |
| Algeria | 5th | December 2014 | No comprehensive or explicit funding data |
| Angola | 4th | 2009 | No comprehensive or explicit funding data |
| Benin | 5th | January 2014 | No comprehensive or explicit funding data |
| Botswana | 5th | 2015 | No comprehensive or explicit funding data |
| Burkina Faso | 5th | July 2014 | Updated figures in NBSAP |
| Burundi | 5th | March 2014 | No comprehensive or explicit funding data |
| Cabo Verde | 5th | August 2015 | No comprehensive or explicit funding data |
| Cameroon | 5th | March 2014 | No comprehensive or explicit funding data |
| Central African | 4th | January 2010 | No comprehensive or explicit funding data |
| Republic | | | , |
| Chad | 5th | April 2014 | No comprehensive or explicit funding data |
| Comoros | 5th | June 2014 | No comprehensive or explicit funding data |
| Congo | 5th | March 2014 | No comprehensive or explicit funding data |
| Côte d'Ivoire | 5th | March 2014 | No comprehensive or explicit funding data |
| D.R.Congo | 5th | June 2014 | No comprehensive or explicit funding data |
| Djibouti | 5th | March 2014 | No comprehensive or explicit funding data |
| Egypt | 5th | 2014 | No comprehensive or explicit funding data |
| Equatorial Guinea | 5th | March 2014 | No comprehensive or explicit funding data |
| Eritrea | 5th | August 2014 | No comprehensive or explicit funding data |
| Ethiopia | 5th | May 2014 | No comprehensive or explicit funding data |
| Gabon | 2nd | January 2004 | No comprehensive or explicit funding data |
| Gambia | 5th | May 2014 | No comprehensive or explicit funding data |
| Ghana | 5th | December 2015 | No comprehensive or explicit funding data |
| Guinea | 5th | September 2014 | No comprehensive or explicit funding data |
| Guinea-Bissau | 5th | 2014 | No comprehensive or explicit funding data |
| Kenya | 4th | 2009 | No comprehensive or explicit funding data |
| Lesotho | 4th | December 2009 | No comprehensive or explicit funding data |
| Liberia | 5th | April 2014 | No comprehensive or explicit funding data |
| Libya | 4th | 2010 | No comprehensive or explicit funding data |
| Madagascar | 5th | April 2014 | No comprehensive or explicit funding data |
| Malawi | 5th | July 2014 | No comprehensive or explicit funding data |
| Mali | 5th | May 2014 | No comprehensive or explicit funding data |
| Mauritania | 5th | May 2014 | No comprehensive or explicit funding data |
| Mauritius | 5th | April 2015 | No comprehensive or explicit funding data |
| Morocco | 5th | May 2014 | No comprehensive or explicit funding data |
| Mozambique | 5th | 2014 | Updated figures in NBSAP |
| Namibia | 5th | 2014 | No comprehensive or explicit funding data |
| Niger | 5th | Feb. 2014 | Updated figures in NBSAP |
| Nigeria | 5th | March 2014 | No comprehensive or explicit funding data |
| Rwanda | 5th | March 2014 | No comprehensive or explicit funding data |
| São Tomé & Príncipe | 5th | April 2014 | No comprehensive or explicit funding data No comprehensive or explicit funding data |
| Senegal | 5th | March 2014 | No comprehensive or explicit funding data |
| Sevenegal | 5th | 2014 | No comprehensive or explicit funding data |
| | 5th | October 2014 | |
| Sierra Leone | | | No comprehensive or explicit funding data |
| Somalia | 5th | February 2014 | No comprehensive or explicit funding data |

| Country | Latest National Report | Publication date | Funding information |
|-----------------------|---------------------------|------------------------------|--|
| South Africa | 5th | March 2014 | No comprehensive or explicit funding data |
| South Sudan | n/a | n/a | n/a |
| Sudan | 5th | 2014 | No comprehensive or explicit funding data |
| Swaziland | 5th | 2014 | No comprehensive or explicit funding data |
| Togo | 5th | April 2014 | Updated figures in NBSAP |
| Tunisia | 5th | July 2014 | No comprehensive or explicit funding data |
| Uganda | 5th | March 2014 | Updated figures in NBSAP |
| United Republic of | 5th | May 2014 | No comprehensive or explicit funding data |
| Tanzania | | , | |
| Zambia | 5th | June 2015 | No comprehensive or explicit funding data |
| Zimbabwe | 5th | August 2014 | No comprehensive or explicit funding data |
| ASIA & THE PACIFIC (4 | 19 countries) | | |
| Afghanistan | 3rd | March 2009 | "Available funding provided explicitly in support of the CBD implementation": US\$83,496,000 for 3 years |
| Bahrain | 5th | 2015 | - |
| Bangladesh | 5th | 2015 | No comprehensive or explicit funding data |
| Bhutan | 5th | Undated (posted Jan 2016) | No comprehensive or explicit funding data |
| Cambodia | 5th | 2014 | No comprehensive or explicit funding data |
| China | 5th | March 2014 | No comprehensive or explicit funding data |
| Cook Islands | 4th | 2011 | No comprehensive or explicit funding data |
| DPR Korea | 4th | December 2011 | No comprehensive or explicit funding data |
| Fiji | 5th | 2014 | No comprehensive or explicit funding data |
| India | 5th | 2014 | Updated figures in Financial Report |
| Indonesia | 5th | February 2015 | No comprehensive or explicit funding data |
| Iran | 5th | April 2015 | No comprehensive or explicit funding data |
| Iraq | 5th | March 2014 | No comprehensive or explicit funding data |
| Jordan | 5th | September 2014 | No comprehensive or explicit funding data |
| Kazakhstan | 5th | April 2014 | No comprehensive or explicit funding data |
| Kiribati | 5th | 2014 | No comprehensive or explicit funding data |
| Kyrgyzstan | 5th | 2013 | No comprehensive or explicit funding data |
| Lao People's Republic | 4th | September 2010 | No comprehensive or explicit funding data |
| Lebanon | 5th | August 2015 | No comprehensive or explicit funding data |
| Malaysia | 5th | 2014 | No comprehensive or explicit funding data |
| Maldives | 5th | 2015 | No comprehensive or explicit funding data |
| Marshall Islands | 2nd | May 2001 | No comprehensive or explicit funding data |
| Micronesia | 5th | 2014 | No comprehensive or explicit funding data |
| Mongolia | 5th | 2014 | No comprehensive or explicit funding data |
| Myanmar | 5th | March 2014 | No comprehensive or explicit funding data |
| Nauru | 5th | March 2014 | No comprehensive or explicit funding data |
| Nepal | 5th | March 2014 | No comprehensive or explicit funding data |
| Niue | 5th | March 2014 | No comprehensive or explicit funding data |
| Oman | 5th | 2014 | No comprehensive or explicit funding data |
| Pakistan | 5th | March 2014 | No comprehensive or explicit funding data |
| Palau | 5th | March 2014 | No comprehensive or explicit funding data |
| Papua New Guinea | 4th | June 2010 | No comprehensive or explicit funding data |
| Philippines | 5th | 2014 | No comprehensive or explicit funding data |

| Country | Latest National Report | Publication date | Funding information |
|--------------------------------|---------------------------|------------------|---|
| Qatar | 5th | 2014 | No comprehensive or explicit funding data |
| Samoa | 5th | 2014 | No comprehensive or explicit funding data |
| Solomon Islands | 5th | March 2014 | No comprehensive or explicit funding data |
| Sri Lanka | 5th | 2014 | No comprehensive or explicit funding data |
| Syrian Arab Republic | 4th | May 2009 | No comprehensive or explicit funding data |
| Tajikistan | 5th | 2014 | "Annual expenditure": 19.66 million TJS or US\$4,093,790 (March 31, 2014 rate) |
| Thailand | 5th | Not reported | No comprehensive or explicit funding data |
| Timor-Leste | 5th | December 2015 | No comprehensive or explicit funding data |
| Tonga | 5th | 2014 | No comprehensive or explicit funding data |
| Turkey | 5th | August 2014 | No comprehensive or explicit funding data |
| Turkmenistan | 5th | 2015 | No comprehensive or explicit funding data |
| Tuvalu | 4th | November 2009 | No comprehensive or explicit funding data |
| Uzbekistan | 5th | 2015 | No comprehensive or explicit funding data |
| Vanuatu | 5th | Not reported | No comprehensive or explicit funding data |
| Vietnam | 5th | 2014 | No comprehensive or explicit funding data |
| Yemen | 5th | Not reported | No comprehensive or explicit funding data |
| LATIN AMERICA & THI | E CARRIBEAN (33 o | countries) | · · · · · · · · · · · · · · · · · · · |
| Antigua & Barbuda | 4th | March 2010 | No comprehensive or explicit funding data |
| Argentina | 5th | July 2015 | "Direct and Indirect government CBD expenditures in 2012": US\$4.979.313.281 |
| Bahamas | 4th | June 2011 | No comprehensive or explicit funding data |
| Barbados | 4th | 2011 | No comprehensive or explicit funding data |
| Belize | 5th | September 2014 | No comprehensive or explicit funding data |
| Bolivia | 5th | 2015 | No comprehensive or explicit funding data |
| Brazil | 5th | January 2015 | No comprehensive or explicit funding data |
| Chile | 5th | 2014 | No comprehensive or explicit funding data |
| Colombia | 5th | 2014 | No comprehensive or explicit funding data |
| Costa Rica | 5th | April 2014 | No comprehensive or explicit funding data |
| Cuba | 4th | 2009 | Total: 488,500,000 pesos MMP or US\$21,103,200 (Dec 31, 2012 rate) |
| Dominica | 5th | 2014 | No comprehensive or explicit funding data |
| Dominican Republic | 5th | 2014 | No comprehensive or explicit funding data |
| Ecuador | 5th | 2015 | Total expenditure 2012: US\$22,600,000 |
| El Salvador | 5th | 2014 | No comprehensive or explicit funding data |
| Grenada | 5th | July 2014 | No comprehensive or explicit funding data |
| Guatemala | 5th | 2014 | Average funding 2009, 2011-12: 374,695,265 Quetzal or US\$46,480,600 (August 28, 2013 rate) |
| Guyana | 5th | May 2015 | No comprehensive or explicit funding data |
| Haiti | 1st | 1998 | No comprehensive or explicit funding data |
| Honduras | 5th | 2014 | No comprehensive or explicit funding data |
| Jamaica | 4th | July 2010 | No comprehensive or explicit funding data |
| Mexico | 5th | 2014 | Total expenditure from all sources 2007-2011: US\$13,000,000,000 |
| Nicaragua | 5th | July 2014 | No comprehensive or explicit funding data |
| Panama | 5th | December 2014 | No comprehensive or explicit funding data |
| Paraguay | 1st | 2003 | No comprehensive or explicit funding data |

| Country | Latest National Report | Publication date | Funding information |
|-------------------------------------|---------------------------|---------------------------------|---|
| Peru | 5th | 2014 | No comprehensive or explicit funding data |
| Saint Kitts and Nevis | 5th | March 2014 | No comprehensive or explicit funding data |
| Saint Lucia | 5th | March 2014 | No comprehensive or explicit funding data |
| Saint Vincent and the Grenadines | 5th | September 2015 | No comprehensive or explicit funding data |
| Suriname | 5th | 2015 | No comprehensive or explicit funding data |
| Trinidad and Tobago | 4th | Undated, sub- mitted in 2010 | No comprehensive or explicit funding data |
| Uruguay | 5th | 2014 | No comprehensive or explicit funding data |
| Venezuela | 5th | December 2015 | No comprehensive or explicit funding data |
| EASTERN EUROPE (12 | countries) | | |
| Albania | 5th | May 2014 | No comprehensive or explicit funding data |
| Armenia | 5th | September 2014 | No comprehensive or explicit funding data |
| Azerbaijan | 5th | April 2014 | No comprehensive or explicit funding data |
| Belarus | 5th | Match 2014 | No comprehensive or explicit funding data |
| Bosnia and Herzegovina | 5th | May 2014 | Total Cost "projects relevant to biodiversity" (2008-2014): 91,479,994.51 EUR for 6 years |
| Georgia | 5th | October 2015 | No comprehensive or explicit funding data |
| Montenegro | 5th | March 2014 | No comprehensive or explicit funding data |
| Republic of Moldova | 5th | 2013 | No comprehensive or explicit funding data |
| Russian Federation | 5th (executive summary) | 2014 | No comprehensive or explicit funding data |
| Serbia | 5th | August 2014 | No comprehensive or explicit funding data |
| TFYR Macedonia | 5th | 2014 | Biodiversity funding Total: 585,365 EUR for 6 years |
| Ukraine | 5th | April 2015 | No comprehensive or explicit funding data |

3.1.2. NATIONAL BIODIVERSITY STRATEGIES AND ACTION PLANS

The CBD Secretariat posted extracted funding information from <u>NBSAPs</u> for country groups on the needs assessment <u>website</u> in 2015. In addition, the Expert Team analysed the latest versions of NBSAPs submitted by Parties until February 16, 2016 [NBSAP from Zimbabwe]. The aim was to discover any relevant data on funding needs or expenditures that could be used to calculate funding needs for the 2018-2022 period.

More funding information and data is included in NBSAPs than in National Reports. However, about 50% of the analysed countries did not include comprehensive or explicit funding data, and 13 countries reported expenditures prior to 2010, which does not fit into the timeframe of the Strategic Plan 2011-2020. However, 18 countries provided data on funding until 2020, but only 6 countries covered the 2018-2022 period in their funding information, which is a too small sample and could not be used appropriately for the overall needs assessment. The pertinent information is presented in Table 12.

Table 12: Funding information in NBSAPs (in US\$, countries with funding information highlighted in grey)

| Country | Latest NBSAP | Funding Information |
|-----------------------------|--|---|
| AFRICA (54 countrie | | |
| Algeria | NBSAP undated, submitted in 2005 | Undated funding data |
| Angola | NBSAP undated, submitted in 2006 | Funding categories used / information not exact: Budget 2007-2012 (6 yrs): Total using minimum amounts = US\$6,170,000 Total using maximum amounts = US\$27,500,000 |
| Benin | NBSAP 2002 | Budget 2002-2006 (4 years) Total: FCFA 92.754,8 million |
| Botswana | NBSAP 2007 | Budget 2009-2014 Total: US\$203,315,005 |
| Burkina Faso | NBSAP 2011 (Plan d'Action National 2011) | Budget 2011-2015 Total: FCFA 446,184,797,183 |
| Burundi | NBSAP 2013 | Budget 2013-2020 Total: US\$40,514,568 |
| Cabo Verde | NBSAP undated, submitted in 2009 | No comprehensive or explicit funding data |
| Cameroon | NBSAP 2012 | No comprehensive or explicit funding data |
| Central African Republic | NBSAP 2000 | Total: FCFA 7,628,756,000 for 5 years |
| Chad | NBSAP 1999 | No comprehensive or explicit funding data |
| Comoros | NBSAP 2000 | No comprehensive or explicit funding data |
| Congo | NBSAP 2015 (Strategie Nationale et Plan d'actions sur la Diversite Biologique 2015) | General information given, but no timeline or baseline budget |
| Côte d'Ivoire | NBSAP 2016-2020 (submitted in Feb 2016) | No comprehensive or explicit funding data |
| D.R.Congo | NBSAP 2002 (Plan National Strategique d'action en Matiere de la Diversite Biologique 2002) | Budget 2002-2010 Total: US\$189,066,129 |
| Djibouti | NBSAP 2001 | No comprehensive or explicit funding data |
| Egypt | NBSAP 1998 | No comprehensive or explicit funding data |
| Equatorial Guinea | NBSAP 2015 | No comprehensive or explicit funding data |
| Eritrea | NBSAP 2015) | Budget 2014-2020 Total: US\$32,755,000 (general targets total) + US\$122,438,500 (ecosystem specific targets total) = US\$155,193,500 |
| Ethiopia | NBSAP 2005 | No comprehensive or explicit funding data |
| Gabon | NBSAP 1999 | No comprehensive or explicit funding data |
| Gambia | NBSAP 2015 | Budget 2015-2020 Total: US\$1,099,000 |
| Ghana | NBSAP 2002 | No comprehensive or explicit funding data |
| Guinea | NBSAP 2002 | No comprehensive or explicit funding data |
| Guinea-Bissau | NBSAP 2000 | No comprehensive or explicit funding data |
| Kenya | NBSAP 2000 | No comprehensive or explicit funding data |
| Lesotho | NBSAP 2000 | No comprehensive or explicit funding data |
| Liberia | NBSAP undated, submitted in 2004 | Budget 2004-2015 Total: US\$60,882,600 |
| Libya | none | |
| Madagascar | NBSAP undated | No comprehensive or explicit funding data |
| Malawi | NBSAP 2015 | Budget 2015-2025 Total (Strategic Objectives): US\$117,000,000 + Capacity building to implement NBSAP |

| Country | Latest NBSAP | Funding Information |
|--|--|--|
| | | 2 Total: US\$8,330,000 = US\$125,330,000 |
| Mali | NBSAP 2014 | Budget 2015-2020 Total: FCFA 44,290,000,000 |
| Mauritania | NBSAP undated, submitted in 2000 and | Budget 2011-2020 Total: US\$33,403,000 |
| | 2014 (Strategie et Plan D'action National de | |
| | la Biodiversite 2011-2020) | |
| Mauritius | NBSAP 2005 | No comprehensive or explicit funding data |
| Morocco | NBSAP 2004 | No comprehensive or explicit funding data – action plan |
| | | until 2024 but no specific timeline |
| Mozambique | NBSAP 2003 | Budget Total: US\$12,487,750 |
| Namibia | NBSAP 2014 | Budget 2013-2022 Total: N\$494 million / |
| Niger | NBSAP 2014 | Budget 2014-2020 Total: CFA Franc 420,647,660,000 |
| Nigeria | NBSAP 2015 | No comprehensive or explicit funding data |
| Rwanda | NBSAP 2003 | No comprehensive or explicit funding data |
| São Tomé and | NBSAP 2004 | Budget 2003-2025 Total: US\$6,179,000 |
| Príncipe | | |
| Senegal | NBSAP August 2015 | Budget 2016-2020 Total: CFA Franc 22,230,000,000 |
| Seychelles | NBSAP 2014 | Budget 2015-2020 -> "Full financial plan avail estimated |
| , | | end 2015" * still unavailable as of February ,2016 |
| Sierra Leone | NBSAP 2003 | Budget 2004-2014 Total: US\$95,000,000 |
| Somalia | none | |
| South Africa | NBSAP 2005 | No comprehensive or explicit funding data |
| South Sudan | none | |
| Sudan | NBSAP 2015 | Budget 2015-2020 Total: US\$57,592,000 |
| Swaziland | NBSAP 2001 | No comprehensive or explicit funding data |
| Togo | NBSAP 2014 | Budget 2011-2020 Total: US\$32,293,000 |
| Tunisia | NBSAP 1998 | Total 10-year budget: 72,370,000 DT |
| Uganda | NBSAP 2015 | Budget 2015-2025 Total: US\$80,000,000 |
| United Republic of | NBSAP 2016 | No comprehensive or explicit funding data |
| Tanzania | | |
| Zambia | NBSAP-2 undated, submitted in 2015 | No comprehensive or explicit funding data |
| Zimbabwe | NBSAP 2014 | Budget 2014-2020: Total US\$34,842,000 |
| ASIA & THE PACIF | IC (49 countries) | |
| Afghanistan | NBSAP 2014 | No comprehensive or explicit funding data |
| Bahrain | none | |
| Bangladesh | Biodiversity National Assessment and | Indicative resource requirement for Biodiversity Programme |
| , and the second | Programme of Action 2020 | of Action 2010-2020 Total: 25,235,000,000 BDT or ~ |
| | | US\$321,000,000 |
| Bhutan | NBSAP 2014 | Budget 2014-2020 Total: US\$32,050,000 |
| Cambodia | NBSAP 2002 | No comprehensive or explicit funding data |
| China | NBSAP, undated, submitted in 2010 (China | No comprehensive or explicit funding data |
| | National Biodiversity Conservation Strategy | |
| | and Action Plan 2011-2030) | |
| Cook Islands | NBSAP 2002 | No comprehensive or explicit funding data |
| DPR Korea | NBSAP 2007 | No comprehensive or explicit funding data |
| Fiji | NBSAP 2003 | No comprehensive or explicit funding data |
| India | NBSAP addendum 2014 | Budget 2013-2014 total from all sources: |
| | (National Biodiversity Action Plan) | US\$ 1,500 million 2013-2014 |
| Indonesia | NBSAP 2003 | No comprehensive or explicit funding data |
| | (National Biodiversity Action Plan, 2003- | |

ASSESSMENT OF BIODIVERSITY FUNDS NEEDED FOR GEF-7

| Country | Latest NBSAP | Funding Information |
|------------------|--|--|
| - Committy | 2020) | g |
| Iran | NBSAP, submitted in 2001 (only in Arabic | |
| | on national website) | |
| Iraq | NBSAP 2015 | No comprehensive or explicit funding data |
| Jordan | NBSAP 2015 – 2020, undated, submitted in | No comprehensive or explicit funding data |
| | 2015 | The completion of the property of the completion |
| Kazakhstan | NBSAP 1999 | No comprehensive or explicit funding data |
| Kiribati | NBSAP 2006 | Budget 1999-2005 Total: US\$409,590,000 |
| Kyrgyzstan | NBSAP 2014-2020, undated, submitted in | Budget 2014-2020 Total: 10,766,878,000 soms |
| , 0, | 2016 | |
| Lao People's | NBSAP 2004 | No comprehensive or explicit funding data |
| Republic | | |
| Lebanon | NBSAP 1998 | Budget "10 years" until 2008 Total: US\$9,425,000 |
| Malaysia | NBSAP 1998 | No comprehensive or explicit funding data |
| • | (National Policy on Biological Diversity) | |
| Maldives | NBSAP 2015 | Budget 2016-2025 Total: MVR 342,000,000 |
| Marshall Islands | NBSAP 2000 | No comprehensive or explicit funding data |
| Micronesia | NBSAP 2002 | No comprehensive or explicit funding data |
| Mongolia | NBSAP 2015 | No comprehensive or explicit funding data |
| | (National Biodiversity Program for 2015- | |
| | 2025) | |
| Myanmar | NBSAP 2011 | No comprehensive or explicit funding data |
| Nauru | None | |
| Nepal | NBSAP 2014 | Budget 2014-2020 Total: US\$672,685,000 |
| Niue | NBSAP 2015 | No comprehensive or explicit funding data |
| Oman | NBSAP 2001 | No comprehensive or explicit funding data |
| Pakistan | NBSAP 1999 | No comprehensive or explicit funding data |
| Palau | NBSAP 2005 | No comprehensive or explicit funding data |
| Papua New | NBSAP 2007 | No comprehensive or explicit funding data |
| Guinea | | |
| Philippines | NBSAP 2002 | No comprehensive or explicit funding data |
| | (Conservation priorities) | |
| Qatar | NBSAP 2004 | No comprehensive or explicit funding data |
| Samoa | NBSAP undated, submitted in 1998 | No comprehensive or explicit funding data |
| Solomon Islands | NBSAP 2009 | No comprehensive or explicit funding data |
| Sri Lanka | NBSAP 1999 | No comprehensive or explicit funding data |
| Syrian Arab | NBSAP 2002 | |
| Republic | (only in Arabic) | |
| Tajikistan | NBSAP 2003 | Budget 2004-2014 Total: US\$26,580,000 |
| | | |
| Thailand | NBSAP 2002, | No comprehensive or explicit funding data |
| THAIIAHU | (National Policy, Strategies and Action Plan | No complehensive of explicit fullulity data |
| | on the Conservation and Sustainable Use of | |
| | Biodiversity, 2003-2007) | |
| Timor-Leste | NBSAP 2011 | No comprehensive or explicit funding data |
| Tonga | NBSAP 2006 | No comprehensive or explicit funding data |
| Turkey | NBSAP 2007 | No comprehensive or explicit funding data |
| Turkmenistan | NBSAP 2007 NBSAP 2002 | Budget 2002-2010: Not explicit, only ranges |
| TUINITETTISLATI | ויוטטאר 2002 | Duuget 2002-2010. Not explicit, offly failiges |

ASSESSMENT OF BIODIVERSITY FUNDS NEEDED FOR GEF-7

| Country | Latest NBSAP | Funding Information |
|--------------------------------|--|--|
| Tuvalu | NBSAP 2012-2016, | No comprehensive or explicit funding data |
| | Submitted in 2014 | |
| Uzbekistan | None | |
| Vanuatu | NBSAP 1999 | No comprehensive or explicit funding data |
| Vietnam | NBSAP 2015 | No comprehensive or explicit funding data |
| Yemen | NBSAP 2005 | Budget of key Activities with timeframe of "5 years" Total: US\$38,300,000 |
| LATIN AMERICA A | ND THE CARIBBEAN (33 countries) | |
| Antigua and Barbuda | NBSAP 2014-2020, undated, submitted in 2015 | No comprehensive or explicit funding data |
| Argentina | NBSAP only on national website (2001) | No comprehensive or explicit funding data |
| Bahamas | NBSAP June 1999 | No comprehensive or explicit funding data |
| Barbados | NBSAP 2002 | No comprehensive or explicit funding data |
| Belize | NBSAP 1998 | Budget 1998-2003 |
| Bolivia | NBSAP 2001 | No comprehensive or explicit funding data |
| Brazil | NBSAP addendum, submitted in 2008 | No comprehensive or explicit funding data |
| Chile | NBSAP 2003 | Budget 2004-2015 Total: 14,722,966,637 pesos chilenos |
| Colombia | NBSAP undated, submitted in 2012 (National Policy for the Integral Management of Biodiversity and its Ecosystem Services) | No comprehensive or explicit funding data |
| Costa Rica | NBSAP 2000 | No comprehensive or explicit funding data |
| Cuba | NBSAP 2006-2010, Submitted 2008 | No comprehensive or explicit funding data |
| Dominica | NBSAP 2013 | Budget 2014-2020 Total: US\$17,650,000 |
| Dominican Republic | NBSAP 2011 | No comprehensive or explicit funding data |
| Ecuador | NBSAP undated, submitted 1998 (Política y Estrategia Nacional de Biodiversidad del Ecuador 2001-2010) | No comprehensive or explicit funding data |
| El Salvador | NBSAP 2013 | No comprehensive or explicit funding data |
| Grenada | NBSAP 2000 | No comprehensive or explicit funding data |
| Guatemala | NBSAP 2013 | Budget 2012-2022 Total: Q2,727,670,500 |
| Guyana | NBSAP 2015 | No comprehensive or explicit funding data |
| Haiti | NBSAP 2000 (incomplete) | No comprehensive or explicit funding data |
| Honduras | NBSAP 2000 | No comprehensive or explicit funding data |
| Jamaica | NBSAP 2003 | No comprehensive or explicit funding data |
| Mexico | NBSAP 2000 | No comprehensive or explicit funding data |
| Nicaragua | NBSAP undated, submitted 2002 | No comprehensive or explicit funding data |
| Panama | NBSAP (2000) | No comprehensive or explicit funding data |
| Paraguay | NBSAP undated, submitted 2003 | Budget 2004-2009 Total: US\$34,075,000 |
| Peru | NBSAP 2014 | No comprehensive or explicit funding data |
| Saint Kitts & Nevis | NBSAP 2014 | Budget 2014-2020 Total: US\$1,180,000 |
| Saint Lucia | NBSAP 2000 | No comprehensive or explicit funding data |
| Saint Vincent & the Grenadines | NBSAP 2000 | No comprehensive or explicit funding data |
| Suriname | NBSAP 2013 | Budget 2012-2016 Total: SRD 87,481,000 |
| Trinidad and | NBSAP 2001 | Budget "3 year period" Total: US\$6,560,000 |

| Country | Latest NBSAP | Funding Information |
|----------------------|-------------------------------|---|
| Tobago | | |
| Uruguay | NBSAP undated, submitted 2016 | No comprehensive or explicit funding data |
| Venezuela | NBSAP 2012 | No comprehensive or explicit funding data |
| EASTERN EUROP | E (12 countries) | |
| Albania | NBSAP 1999 | No comprehensive or explicit funding data |
| Armenia | NBSAP 2015 | No comprehensive or explicit funding data |
| Azerbaijan | NBSAP 2006 | No comprehensive or explicit funding data |
| Belarus | NBSAP 2015 | No comprehensive or explicit funding data |
| Bosnia and | NBSAP 2008 | No comprehensive or explicit funding data |
| Herzegovina | | |
| Georgia | NBSAP 2014 | No comprehensive or explicit funding data |
| Montenegro | NBSAP 2010 | Not explicit - Budget 2010-2015: Total "needed funds" |
| | | Min: EUR 8,440,000, Max: EUR 12,640,000 |
| Republic of | NBSAP 2015 | Budget 2015-2020 Total: 38,600,000 lei |
| Moldova | | |
| Russian | NBSAP 2001 | No comprehensive or explicit funding data |
| Federation | | |
| Serbia | NBSAP 2011 | No comprehensive or explicit funding data |
| TFYR Macedonia | NBSAP 2003 | Budget 2004-2008 – Minimum based on categories: |
| | | US\$33,100,000 - US\$64,300,000 |
| Ukraine | NBSAP 1997 | No comprehensive or explicit funding data |

3.1.3. FINANCIAL REPORTS AND RESOURCE MOBILIZATION STRATEGIES

In support of achieving the Convention's objectives and implementing Articles 20 and 21, the Strategy for Resource Mobilization was adopted by COP-9. The Strategy's first goal is to "improve the existing financial information base through enhancing accuracy, consistency and delivery of existing data and improved reporting on funding needs and shortfalls for the Convention's three objectives (CBD, 2008).

In COP-11's on the review of implementation of the strategy for resource mobilization paragraph 25 requested Parties to improve existing financial information ... on biodiversity financing and improving **reporting on funding needs** and shortfalls; and encourages Parties to integrate national resource mobilization strategies, including existing **needs assessments**, into the decision-making process on their funding targets in order to address the funding gap as soon as possible, and to develop, as appropriate, country-specific resource mobilization strategies, **including assessment of resource needs**, as part of their updated national biodiversity strategies and action plans, as a matter of priority (CBD, 2012b).

COP-12 also reviewed the Strategy's implementation and adopted targets for resource mobilization, including to strive for 100 percent but at least 75 percent of Parties to **report on funding needs**, gaps, and priorities, and to prepare national finance plans, by 2015 (CBD, 2014c). In addition, a revised Financial Reporting Framework was adopted (paragraph 24), where Parties should inter alia indicate their **annual estimated funding need** (based on their revised NBSAP for instance).

The Expert Team analysed Parties' Resource Mobilization Strategies and financial reporting submissions, which are available on the CBD website. In general, very limited information on funding needs was provided in these reports and only a handful of Parties made submissions by the requested 2015 deadline. Just a few Resource Mobilization Strategy submissions contained specific figures on funding needs. Information in financial report submissions from 2015, 2014, and 2012 was reviewed to identify either available funding (#2 of the reporting framework) or funding needs (#3.2). Essentially, information on available funding was provided.

The analysis from 19 countries is presented in Table 13 below.

- 9 countries provided information on past available financial resources.
- Another 5 countries reported on funding needs until 2020.
- Submissions from 5 countries did not contain relevant information on funding needs or available financing.

Table 13: Funding information in Financial Reports and Resource Mobilization Strategies (Source: 2012 & 2014 FR Submissions, 2015 FR Submissions, Resource Mobilization Strategies)

| Country | Financial Report (FR) and Resource Mobilization Strategy (RMS) | Funding information |
|------------|--|--|
| Bolivia | FR 2014 | No relevant information |
| Brazil | FR 2012 | Available funding from domestic sources 2006-2010: average US\$ 3.2 billion / year |
| China | FR 2012 | "Capital needs" 2011-2020: average US\$ 2,279.7 million / year |
| Colombia | FR 2014 and 2015 | No relevant information |
| Costa Rica | FR 2012 RMS (indicators) 2012 | Available funding from Ministry (MINAET) 2007-2012 = 573,438,636.83 Colones per year |
| Cuba | FR 2015 | No relevant information |
| Egypt | RMS 2008 | Funding Needs 2009-2013: average US\$ 30 million / year (only PA system) |
| Ethiopia | FR 2014 | Available funding from domestic sources 2006-2010: average US\$ 5.2 million / year |
| Honduras | FR 2014 | Funding Needs 2015-2016: average US\$ 3.5 million / year |
| India | FR 1012, 2014 | Available funding from different sources 2013-2014: ~US\$ 1.47 billion |
| Malawi | FR 2015 | Funding Needs 2016-2020: average US\$ 35.2 million / year; (see updated in NBSAP 2015) |
| Mauritius | FR 2014 | No relevant information |
| Mexico | FR 2015 | Available funding from domestic sources 2006-2013: average US\$ 849 million / year |
| Myanmar | FR 2012 | Available funding from domestic sources 2007-2010: average US\$ 0.858 million / year |
| Namibia | FR 2014 | Available funding from domestic sources 2010: US\$ 46 million per year Remark on the 2008 gap analysis: The annual estimated costs of the plan were N\$ 648,7 million , [US\$ 38,6] which was three times the actual budget allocations through MET's medium term expenditure framework. |
| Panama | FR 2015 | Funding Needs for 2014-2016: average US\$ 9,227,936 / year |
| Rwanda | FR 2015 | No relevant information |
| Thailand | FR 2014 | Available funding from domestic sources 2006-2013: average US\$ 1 million / year |
| Uganda | FR 2014 | Available funding from domestic sources 2006-2014: average US\$ 200 million / year |

3.1.4. NATIONAL IMPLEMENTATION OF THE CONVENTION AND ITS PROTOCOLS

This chapter looks into the request of the ToR paragraph 5 (e) Additional funding needs for the period July 2018 to June 2022 arising out of the national implementation of the Strategic Plan for Biodiversity 2011-2020.

The available information on funding needs from National Reports, NBSAPs, Financial Reports and Resource Mobilization Strategies was analysed and reported on in previous chapters. Since most developing countries' reports and strategies take the Strategic Plan for Biodiversity 2011-2020 and its implementation into consideration, additional information on funding needs was not reported.

Nonetheless, the Expert Team analysed the published **Global Monitoring Report** on the Implementation of the Strategy for Resource Mobilization (CBD, 2014a). In the strategy for resource mobilization (Decision IX/11), the COP decided that the Executive Secretary should prepare periodic global monitoring reports on the implementation of the strategy for resource mobilization that provides essential information on the status and trends in biodiversity financing. The report is structured along the monitoring indicators adopted by COP-10. The monitoring report's primary purpose is to inform and support the COP's decision-making (CBD, 2014a).

The information and data contained in the Global Monitoring Report basically describe funding that has been made **available** through various sources, but not on funding needs. Some of the main findings are (CBD, 2014a):

- The fourth edition of the Global Biodiversity Outlook (GBO-4) observed various signs of increased financial support to biodiversity in the past two years. The information in the present report concurs with this observation, and the report notes that the political commitment to mobilizing financial resources has augmented substantially as demonstrated in the adoption of the strategy for resource mobilization in 2008, the monitoring of indicators in 2010 and the preliminary funding targets in 2012 (paragraph 4).
- Official development assistance related to biodiversity experienced downward pressures in 2011-2012 after the
 peak in 2010, partly due to the overall decline in official development assistance and partly due to the reduced
 biodiversity components of official development assistance. As the official development assistance reached a
 new record level in 2013, it is probable that the declining trend in biodiversity-related official development
 assistance is being reversed (paragraph 6).
- Several developing countries reported several-folded increases in domestic biodiversity expenditure in the past decade. Based on the report domestic spending, domestic budgets are the primary source of global biodiversity expenditure (paragraph 7).
- The number of countries that have identified and reported funding needs, gaps and priorities, developed national financial plans for biodiversity, with the necessary funding and capacity-building is still vaguely defined as there is no elaborated framework to follow and thus serve as a criterion for assessment. Only a few countries have made known their resource mobilization plan or strategy, including Burundi, Uganda, Bolivia, Nepal, Myanmar, and Solomon Islands. An assessment of the 25 revised/updated national biodiversity strategies and action plans has demonstrated weaknesses in varied approaches to national financial planning (paragraph 21).
- While some progress has been made further efforts are needed to meet the target to double total biodiversity-related international financial resource flows to developing countries, in particular least developed countries and small island developing States, as well as countries with economies in transition, by 2015 and at least maintaining this level until 2020, in accordance with Article 20 of the Convention, to contribute to the achievement of the Convention's three objectives, including through a country-driven prioritization of biodiversity within development plans in recipient countries, using the preliminary baseline of the period 2006-2010 (paragraph 72).

3.1.5. SUPPLEMENTARY INFORMATION BY PARTIES

In this chapter, any supplementary information provided by Parties on their funding needs was compiled and analysed according to the ToR's paragraph 5 (f).

The expert team reached out to UNDP's Biodiversity Finance Initiative (BIOFIN) for information and data on the BIOFIN partner countries' funding needs. Currently, there are 30 countries where BIOFIN is implemented or where discussions to implement BIOFIN are ongoing. These include: Belize, Brazil, Botswana, Bhutan, Chile, Colombia, Costa Rica, Cuba, Ecuador, Fiji, Georgia, Guatemala, India, Indonesia, Kazakhstan, Kyrgyzstan, Malaysia, Mexico, Mongolia, Mozambique, Peru, Philippines, Rwanda, Seychelles, South Africa, Sri Lanka, Thailand, Uganda, Vietnam, and Zambia. BIOFIN supports governments in reviewing policies and institutions relevant for biodiversity finance, determining baseline investments, assessing the costs of implementing National Biodiversity Strategies and Action Plans, and quantifying the biodiversity finance gap. BIOFIN aims to implement comprehensive national resource mobilization strategies at the national level.

[include results from the BIOFIN project if any]

3.1.6. QUESTIONNAIRE TO CBD PARTIES AND GEF RECIPIENT COUNTRIES

The Expert Team designed and circulated a questionnaire requesting data and information on GEF funding needs for the period of July 2018 to June 2022 to all Parties of the Convention, the CBD Secretariat, Independent Evaluation Office, and GEF agencies, as requested by paragraph 10 of the ToR. The questionnaire including the guidance on completing the questionnaire was made available in English, French, and Spanish and posted on the CBD website. A Q&A on the approach and process was also posted on the website.

Although the questionnaire was circulated to all Parties of the Convention, only information and data received from GEF recipient countries have been included in the assessment. The countries were required to submit information on potential project concepts and data on:

- Estimated total project costs
- Expected funding from the national government
- Expected funding from other external sources
- Expected funding from GEF-7, based on incremental cost reasoning

The information requested on potential GEF-7 strategic approaches should be in line with countries' national biodiversity strategy and action plan (NBSAP) or national priorities and linked with other conventions. The analysis of this information is contained in section V of this report.

The questionnaire requested the same set of information and data for planned, but not yet approved GEF-6 projects and on already approved GEF-6 projects in order to compare country specific available funding with funding needs where applicable.

From the 143 GEF recipient countries, **36 countries (25 percent) responded and provided funding amounts** by February 27, 2016: 15 countries from Africa, 8 from the Asia and Pacific region, 7 from Latin America and the Caribbean, and 6 from Eastern Europe. Parties submitted their responses to the CBD Secretariat who then posted them on the CBD website. The Expert Team reviewed the questionnaires' comprehensiveness, plausibility, and consistency. If inconsistencies were discovered, the Expert Team reached out to the countries' focal point to seek clarification. As of February 27, 2016, some responses are still pending.

Several countries (Mexico, Colombia, Rwanda, Kyrgyzstan) submitted the questionnaire, but did not fill in any figures due to the lack of progress in financial planning.

The pertinent data and information from countries' responses as of February 27, 2016 is compiled in Table 14.

Total funding costs for potential project concepts 2018-2022

The Expert Team requested funding needs for project concepts, ideas, and proposals. These intended nationally determined GEF-7 related projects only needed to be indicative in nature. While they should be linked to the Strategic Plan and Aichi Targets, country-specific National Biodiversity Strategies and Action Plans (NBSAPs) or Resource Mobilization Strategies, they did not necessarily need to be fully elaborated.

For the sake of this analysis, every project concept in the field of biodiversity under the goals of the CBD and its Protocols (see Table 1 with codes) that countries put forward was considered eligible for GEF funding. However, the decision whether a project idea is ultimately supported with GEF funds is left to deliberations of the country with the GEF Secretariat and partners during GEF-7. There is no causal link between indicative funding needs in the questionnaire and the eventual GEF-7 allocations that will be provided to individual countries as a result of the GEF-7 replenishment negotiations.

The indicative expected total funding needs of project concepts that 36 countries provided by February 27, 2016 through the questionnaire totals **US\$5.849 billion**.

Expected co-financing from governments and external sources

The questionnaire required information on expected co-financing amounts from governmental and external sources. The 36 countries that responded reported an overall co-financing amount of about **US\$3.924 billion**, which covers around **67 percent of the total estimated project costs**. Countries estimate about **US\$2.762 billion** from governmental sources (47 percent of total estimated project costs) and about **US\$1,162** million from non-governmental external sources (20 percent of total estimated project costs).

Expected funding from GEF-7

The expected funding from GEF-7 should be based on the *Operational Guidelines for the Application of the Incremental Cost Principle* as described in chapter 1.4 (GEF, 2007). The Expert Team assumed that countries carefully considered these operational guidelines to calculate the expected funding from the GEF for the period 2018-2022.

The 36 countries that responded expect about **US\$1.925 billion** from the GEF, which is **33 percent of the total estimated project costs**.

Given the sample of 36 countries, the **ratio of co-financing** from governments and external sources to GEF's expected contribution would be 2:1.

Table 14: Funding needs as identified by GEF recipient countries through questionnaires (Source: Questionnaires accessible at https://www.cbd.int/financial/survey2016.shtml)

| Amounts of funding needs for GEF-7 (7/2018 - 6/2022) by country (in million US\$ as of February 27, 2016) | | | | |
|---|-------------------------------|--------------------------------------|--|--|
| Country | Estimated total project costs | Expected funding from the government | Expected funding from other external sources | Expected funding from GEF-7, based on incremental cost reasoning |
| Afghanistan | | | | |
| Albania | 0.00 | 0.00 | 0.00 | 2.00 |
| Algeria | | | | |
| Angola | | | | |
| Antigua and Barbuda | | | | |
| Argentina | | | | |
| Armenia | 2.40 | 0.00 | 0.40 | 2.00 |
| Azerbaijan | | | | |
| Bahamas | | | | |
| Bangladesh | | | | |
| Barbados | 74.40 | 7.40 | 0.00 | 67.00 |
| Belarus | 18.00 | 10.00 | 3.00 | 5.00 |
| Belize | | | | |
| Benin | 11.00 | 4.50 | 1.00 | 5.50 |
| Bhutan | | | | |
| Bolivia | | | | |
| Bosnia and | 13.00 | 2.60 | 0.00 | 10.40 |
| Herzegovina | | | | |
| Botswana | | | | |
| Brazil | | | | |
| Burkina Faso | | | | |
| Burundi | | | | |
| Cabo Verde | | | | |
| Cambodia | 40.00 | 22.25 | 0.05 | 40.00 |
| Cameroon | 40.20 | 20.85 | 6.35 | 13.00 |
| Central African | | | | |
| Republic | | | | |
| Chad | | | | |
| Chile | 4 004 00 | 744.40 | 00.70 | 557.07 |
| China | 1,361.92 | 711.16 | 83.70 | 557.07 |
| Colombia | | | | |
| Comoros | | | | |
| Congo | | | | |
| Cook Islands | 00.00 | 45.00 | 0.00 | 45.00 |
| Costa Rica | 60.00 | 45.00 | 0.00 | 15.00 |
| Cote d'Ivoir | 000.05 | 400.00 | 0.00 | 00.75 |
| Cuba | 286.95 | 196.20 | 0.00 | 90.75 |
| D.R Congo | 329.80 | 32.00 | 84.61 | 213.19 |
| Djibouti | | | | |
| Dominica | | | | |

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| Dominican Rep | | | | |
|-------------------|--------|--------|--------|--------|
| Ecuador | 208.80 | 89.50 | 42.90 | 76.40 |
| Egypt | 57.00 | 20.00 | 23.50 | 13.50 |
| El Salvador | 01100 | | | |
| Equatorial Guinea | | | | |
| Eritrea | | | | |
| Ethiopia | | | | |
| Fiji | | | | |
| Gabon | | | | |
| Gambia | | | | |
| Georgia | | | | |
| Ghana | | | | |
| Grenada | | | | |
| Guatemala | 57.00 | 26.50 | 16.50 | 24.00 |
| Guinea | 01.00 | 20.00 | 10.00 | 21.00 |
| Guinea Bissau | 3.72 | 0.00 | 0.00 | 3.72 |
| Guyana | 0.12 | 0.00 | 0.00 | 5.72 |
| Haiti | | | | |
| Honduras | | | | |
| India | 491.00 | 386.00 | 0.00 | 105.00 |
| Indonesia | 431.00 | 300.00 | 0.00 | 105.00 |
| Iran | | | | |
| Iraq | | | | |
| Jamaica | | | | |
| Jordan | | | | |
| Kazakhstan | | | | |
| | | | | |
| Kenya Kiribati | | | | |
| | | | | |
| Kyrgyzstan | | | | |
| Lao | | | | |
| Lebanon | | | | |
| Lesotho | | | | |
| Liberia | | | | |
| Lybian Arab J. | | | | |
| Macedonia | 200.00 | 05.04 | 000.04 | 00.70 |
| Madagascar | 362.88 | 65.31 | 206.81 | 90.72 |
| Malawi | 32.50 | 4.70 | 11.30 | 12.90 |
| Malaysia | 05.00 | 0.50 | 40.00 | 47.50 |
| Maldives | 35.00 | 6.50 | 10.00 | 17.50 |
| Mali | | | | |
| Marshall Islands | 0.00 | 4.00 | 0.00 | 0.00 |
| Mauritania | 3.00 | 1.00 | 0.00 | 2.00 |
| Mauritius | | | | |
| Mexico | | | | |
| Micronesia | | | | |
| Mongolia | | | | |
| Montenegro | | | | |
| Morocco | | | | |
| Mozambique | 43.60 | 4.20 | 9.00 | 30.40 |

ASSESSMENT OF BIODIVERSITY FUNDS NEEDED FOR GEF-7

| Myanmar | | | | |
|-----------------------|----------|--------|--------|--------|
| Namibia | | | | |
| Nauru | | | | |
| | 50.30 | 30.80 | 10.00 | 9.50 |
| Nepal | 50.50 | 30.00 | 10.00 | 9.50 |
| Nicaragua | | | | |
| Niger | | | | |
| Nigeria | | | | |
| Niue | | | | |
| Pakistan | | | | |
| Palau | | | | |
| Panama | | | | |
| Papua New Guinea | | | | |
| Paraguay | | | | |
| Peru | 128.00 | 43.55 | 49.05 | 35.40 |
| Philippines | 1,629.41 | 814.71 | 488.82 | 325.88 |
| Rep of Moldova | 3.50 | 1.20 | 0.80 | 1.50 |
| Russian Fed. | - | - | | - |
| Rwanda | | | | |
| Saint Kitts and Nevis | | | | |
| Saint Lucia | | | | |
| Saint Vincent / | | | | |
| Grenadines | | | | |
| Samoa | | | | |
| Sao Tomé and Principe | 1.70 | 0.07 | 0.09 | 1.54 |
| Senegal Senegal | 46.88 | 8.90 | 16.00 | 21.98 |
| Serbia | 10.50 | 0.00 | 5.80 | 4.70 |
| | 54.63 | 11.78 | 35.05 | 7.80 |
| Seychelles | 34.03 | 11.70 | 33.03 | 7.00 |
| Sierra Leone | | | | |
| Solomon Islands | | | | |
| South Africa | | | | |
| South Sudan | | | | |
| Sri Lanka | | | | |
| Sudan | 33.20 | 18.10 | 2.70 | 15.85 |
| Suriname | 25.10 | 1.10 | 0.00 | 24.30 |
| Swaziland | | | | |
| Syrian Arab Rep | 39.60 | 8.00 | 0.00 | 31.60 |
| Tajikistan | | | | |
| Tanzania | | | | |
| Thailand | | | | |
| Timor-Leste | | | | |
| Togo | | | | |
| Tonga | | | | |
| Trinidad and Tobago | | | | |
| Tunisia | | | | |
| Turkey | 94.50 | 70.50 | 0.00 | 24.00 |
| Turkmenistan | 550 | | 5.50 | |
| Tuvalu | | | | |
| Uganda | 20.80 | 1.00 | 0.30 | 19.60 |
| Ukraine | 20.00 | 1.00 | 0.00 | 19.00 |
| | | | | |
| Uruguay | | | | |

| Uzbekistan | | | | |
|-------------------------|----------|----------|----------|----------|
| Vanuatu | | | | |
| Venezuela | | | | |
| Viet Nam | 117.00 | 78.00 | 13.00 | 26.00 |
| Yemen | | | | |
| Zambia | | | | |
| Zimbabwe | 101.00 | 41.50 | 41.60 | 17.90 |
| Total 143 countries | | | | |
| Sample of 36 | 5,848.29 | 2,762.63 | 1,162.28 | 1,924.59 |
| Percent of total | 100% | 47% | 20% | 33% |
| estimated project costs | 100% | 67 | 7% | 33% |
| Co-financing ratio | | 2 | | 1 |

3.2. RESULTS OF THE HIGH-LEVEL PANEL ON GLOBAL ASSESSMENT OF RESOURCES

The work of the High-Level Panel on Global Assessment of Resources for implementing the Strategic Plan for Biodiversity 2011-2020 was intended to support discussions on resource mobilization in the lead up to and at COP-12. The Panel's second report builds on the assessment of the first Panel report and identifies the benefits of delivering the Aichi Targets, their investment and resource requirements (CBD, 2014e).

The High-Level Panel's first report in 2012 presented a global assessment of the costs of meeting the Aichi Biodiversity Targets by 2020, estimating that, by simply adding the resource requirements for each Aichi Target, between US\$150 billion and US\$440 billion per year would be required (CBD, 2012d). The Panel acknowledged a range of uncertainties, and recognised that further research is vital to help refine these estimates. It highlighted that the resource needs called for a change in the way resources are allocated in our economies to get the best outcomes for biodiversity and sustainable development.

The report added that a variety of factors would affect the magnitude of the funding requirements. In particular, interlinkages, policy coherence and institutional development, and synergies between Targets and other goals mean that the approach, resourcing and effectiveness of the delivery of any one Target may influence the investment needs of another and that this could be expected to substantially reduce the funding need estimate.

The High-Level Panel highlighted some of the significant benefits of delivering the Targets, as well as co-benefits to other sectors, and concluded that benefits secured through implementing the Aichi Targets are likely to significantly outweigh costs and strongly contribute to sustainable development. However, it also recognised that there is a need for the development of an appropriate and coherent political and institutional framework, including strong political will, in all nations in order to secure these benefits and synergies.

The Expert Team like to state that the High-Level Panel's assessment indicates costs and **total global costs** to achieve the Aichi Targets until 2020, whereas the GEF-7 assessment focuses on **incremental costs of eligible project activities in GEF recipient countries to generate global environmental benefits in the period 2018-2022.** The two approaches could not be combined for the purpose of the GEF-7 funding needs assessment.

The Fifth Overall Performance Study of GEF's Independent Evaluation Office reported that Funding needs for action on global environmental issues are conservatively assessed as at least US\$100 billion annually. It is widely maintained that this amount of funding can only be achieved if civil society and the private sector become strong partners in addressing global and local environmental problems. However, at the same time, global public funding of at least \$1 trillion annually is available for incentives that encourage unsustainable environmental practices, such

as subsidies for fossil fuels, for unsustainable agricultural practices, for overly exploitative fisheries, and for excessive use of water resources (GEF IEO, 2014).

3.3. THE 2030 AGENDA AND FINANCING FOR SUSTAINABLE DEVELOPMENT

The 2030 Agenda for Sustainable Development calls on all countries and stakeholders to act in a collaborative partnership to implement this transformative plan (UNGA, 2015a).

Goal 17 appeals to the global community to strengthen the means of implementation to achieve the Sustainable Development Goals, including those that are related to the conservation and sustainable use of biodiversity and ecosystems:

Goal 17. Strengthen the means of implementation and revitalize the Global Partnership for Sustainable Development: Finance

- 17.1 Strengthen domestic resource mobilization, including through international support to developing countries, to improve domestic capacity for tax and other revenue collection
- 17.2 Developed countries to implement fully their official development assistance commitments, including the commitment by many developed countries to achieve the target of 0.7 per cent of gross national income for official development assistance (ODA/GNI) to developing countries and 0.15 to 0.20 per cent of ODA/GNI to least developed countries; ODA providers are encouraged to consider setting a target to provide at least 0.20 per cent of ODA/GNI to least developed countries
- 17.3 Mobilize additional financial resources for developing countries from multiple sources
- 17.4 Assist developing countries in attaining long-term debt sustainability through coordinated policies aimed at fostering debt financing, debt relief and debt restructuring, as appropriate, and address the external debt of highly indebted poor countries to reduce debt distress
- 17.5 Adopt and implement investment promotion regimes for least developed countries

(Source: UNGA, 2015a)

At its sixty-ninth session, the United Nations General Assembly adopted Resolution A/RES/69/313 endorsing the **Addis Ababa Action Agenda** of the Third International Conference on Financing for Development (Addis Ababa Action Agenda), which is seen as part of a **global framework for financing development post-2015** (UNGA, 2015b). However, no specific funding needs have been expressed.

The conference committed to biodiversity and sustainable use:

63. We acknowledge the critical importance of biodiversity and the sustainable use of its components in poverty eradication and sustainable development. We welcome the implementation of the global Strategic Plan for Biodiversity 2011–2020 and its Aichi Biodiversity Targets by the parties to the Convention on Biological Diversity, and we invite all parties to attend the thirteenth meeting of the Conference of the Parties, to be held in Mexico in 2016. We encourage the mobilization of financial resources from all sources and at all levels to conserve and sustainably use biodiversity and ecosystems, including promoting sustainable land management, combating desertification, drought, dust storms and floods, restoring degraded land and soil and promoting sustainable forest management.

(Source: UNGA, 2015b)

The conference highlighted the important role of **domestic public resources**

- 20. For all countries, **public policies and the mobilization and effective use of domestic resources**, underscored by the principle of national ownership, **are central to our common pursuit of sustainable development**, including achieving the sustainable development goals....
- 22. We recognize that significant additional domestic public resources, supplemented by international assistance as appropriate, will be critical to realizing sustainable development and achieving the sustainable development goals.... In this regard, we will strengthen international cooperation to support efforts to build capacity in developing countries, including through enhanced official development assistance (ODA). We welcome efforts by countries to set nationally defined domestic targets and timelines for enhancing domestic revenue as part of their national sustainable development strategies and will support developing countries in need in reaching these targets.

(Source: UNGA, 2015b)

and the complementary role of international development cooperation:

50. International public finance plays an important role in complementing the efforts of countries to mobilize public resources domestically, especially in the poorest and most vulnerable countries with limited domestic resources. Our ambitious agenda puts significant demands on public budgets and capacities, which requires scaled-up and more effective international support, including both concessional and non-concessional financing. We welcome the increase of all forms of international public finance since Monterrey and are determined to step up our respective efforts in support of the post-2015 development agenda. We recognize that we share common goals and common ambitions to strengthen international development cooperation and maximize its effectiveness, transparency, impact and results.

(Source: UNGA, 2015b)

In particular, GEF's role in contributing to financing sustainable development was recognized:

76. We acknowledge the role of the Global Environment Facility (GEF) in **mainstreaming environmental concerns into development efforts** and providing grant and concessional resources to support environmental projects in developing countries. We support building capacity in developing countries, especially least developed countries and small island developing States, to access available funds, and aim to enhance public and private contributions to GEF.

(Source: UNGA, 2015b)

4. ESTIMATED FUNDS NEEDED FOR THE GEF-7 REPLENISHMENT

The following chapter synthesizes the information and data presented in chapter II and III. The Expert Team developed three GEF-7 funding scenarios by considering total project cost amounts, expected co-financing, expected funding needs as reported through the questionnaire, and the GEF-6 STAR allocation.

Scenario A: Reported expected funding from GEF-7

Scenario A is based on reports from countries that submitted the questionnaire. The **36 countries** that responded as of February 27, 2016 expect **US\$1.925 billion funding from GEF-7**. They also reported on estimated total project costs and on expected co-financing. The co-financing ratio is 2:1, which corresponds with the median co-financing ratio across all replenishment cycles (see 2.2).

| Scenario A: Funding level for GEF-7, based on country reports to the questionnaire (in billion US\$, sample of 36 countries as of February 27, 2016) | | | | |
|--|-------|-------|-------|--|
| Estimated total project costs government and from other external sources (co-financing) | | | | |
| Sample 36 countries | 5.849 | 3.924 | 1.925 | |
| Percent of total estimated project costs | 100% | 67% | 33% | |
| Co-financing ratio | | 2 | 1 | |

Scenario B: Calculated funding for GEF-7 based on reported total project costs and 4:1 co-financing
Scenario B derives the funding level for GEF-7 from the total project costs as reported by 36 countries by February
27, 2016 applying a 4:1 co-financing ratio, which mirrors the ratio reported by the GEF to the CBD COP-12 (see 2.2).
The calculated GEF-7 funding level would be **US\$1.170 billion**.

| Scenario B: Calculated funding for GEF-7 based on reported total project costs and 4:1 co-financing (in billion US\$, sample of 36 countries as of February 27, 2016) | | | | |
|---|-------|-------|-------|--|
| Estimated total project costs Calculated funding needs from project costs Co-financing level for GEF-7 | | | | |
| Sample 36 countries | 5.849 | 4.679 | 1.170 | |
| Percent of total estimated project costs | 100% | 80% | 20% | |
| Co-financing ratio | | 4 | 1 | |

Scenario C: Calculated funding for GEF-7 and applied GEF-6 STAR allocation to non-reporting countries

Scenario C combines the reported funding needs for GEF-7 with the STAR allocation from GEF-6. The **36 countries** that responded as of February 27, 2016 equal **25 percent of the GEF recipient countries**. The **75 percent of the GEF recipient countries** that did not report their GEF-7 funding needs skew the calculations in Scenario A and B.

In order to include the remaining 75 percent of GEF recipient countries in the assessment, the Expert Team used the GEF-6 indicative country STAR allocation for the GEF-7 funding needs amount and added the amount of the GEF-6

Focal Area Set-Aside (see ANNEX TABLE C: GEF-6 COUNTRY STAR ALLOCATIONS and chapter II.2). The resulting GEF-7 funding level would be **US\$2,868 million.**

Scenario C: Calculated funding for GEF-7 with GEF-6 STAR allocation for non-reporting countries (in billion US\$, sample of 36 countries as of February 27, 2016)

| · | | | |
|--|-------------------------------|--|------------------------------------|
| | Estimated total project costs | Calculated funding needs from co-financing | Calculated funding level for GEF-7 |
| Sample 36 countries | 5.849 | 3.924 | 1.925 |
| GEF-6 STAR allocation of 107 countries | | | 698 |
| GEF-6 FA Set-Aside* | | | 245 |
| Total | 8.691 | 5.823 | 2.868 |
| Percent of total estimated project costs | 100% | 67% | 33% |
| Co-financing ratio | _ | 2 | 1 |
| | | | |

^{*}note: Focal Area Set-Aside comprises Convention obligations, global and regional programs, including Integrated Approaches, and Sustainable Forest Management Program (see II.2 Table 6)

Extrapolated funding for GEF-7 with an average increase from the GEF-6 level based on reporting countries applied to non-reporting countries

Another possible extrapolation would combine the reported funding needs for GEF-7 with the STAR allocation from GEF-6 and the average increase from the GEF-6 level based on the reported amounts for GEF-7. In GEF-6, the 36 countries that responded as of February 27, 2016 receive **US\$355** million or about **34 percent of the country STAR allocation**. However, these 36 countries expect US\$1,925 million – or **5.4 times above the GEF-6 level** – from GEF-7 for the period 2018-2022. Applying this increase to the 107 non-reporting countries, the calculated amount for GEF-7 would be **US\$3.769** billion. If this increase is also applied to the GEF-6 Focal Areas Set-Aside, the GEF-7 Set Aside would be **US\$1.323** billion. Overall, the calculated funding level for GEF-7 would be **US\$7.017** billion. Applying the 2:1 co-financing as reported by 36 countries, the extrapolated total co-financing increases to **US\$14.034** billion. Altogether, the extrapolated total project costs for GEF-7 would be **US\$21.051** billion.

This extrapolation is based on the limited data base of 36 countries, which is not sufficiently robust for a sound scenario extrapolation. This is particularly noticeable when considering the increase from the GEF-6 to GEF-7 level, which ranges widely among countries - e.g. 1.3 for Armenia, 2.8 for India, 6.6 for Maldives, 9.5 for China, 10.7 for the Philippines, 13.0 for the DRC, and 44.7 for Barbados. The Expert Team might reconsider this option as another scenario if more countries provide their questionnaire.

Extrapolated funding for GEF-7 with an average increase from the GEF-6 level based on reporting countries applied to non-reporting countries

(in billion US\$, sample of 36 countries as of February 27, 2016)

| | Estimated total project costs | Calculated funding needs from co-financing | Calculated funding level for GEF-7 |
|--|-------------------------------|--|---------------------------------------|
| Sample 36 countries | 5.849 | 3.924 | 1.925 |
| GEF-6 STAR allocation of 107 countries applied at 5.4 times increase | | | 3.769 |
| GEF-6 FA Set-Aside* applied at 5.4 times increase | | | 1.323 |
| Total | 21.051 | 14.034 | 7.017 |
| Percent of total estimated project costs | 100% | 67% | 33% |
| Co-financing ratio | | 2 | 1 |

^{*}note: Focal Area Set-Aside comprises Convention obligations, global and regional programs, including Integrated Approaches, and Sustainable Forest Management Program (see II.2 Table 6)

Summary

Figure 3 displays the approved GEF-6 funding level of **US\$1.296 billion** and three possible funding scenarios for GEF-7. Bar A reflects the reported amount from the 36 countries that responded to the questionnaire. Bar B shows the application of 4:1 co-financing ratio to the reported total project cost amount. Bar C reflects the reported funding needs combined with the GEF-6 STAR allocation of countries that did not respond to the questionnaire yet.

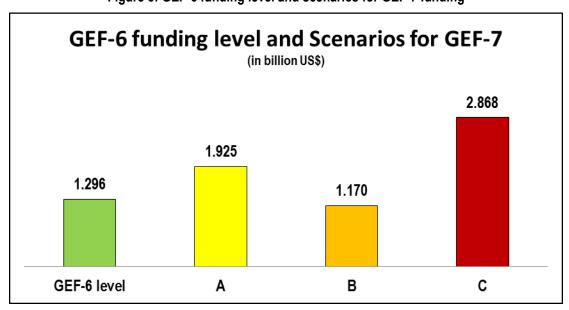


Figure 3: GEF-6 funding level and scenarios for GEF-7 funding

5. THEMATIC SCOPE OF PROJECTS AND SYNERGIES WITH OTHER CONVENTIONS

5.1. THEMATIC SCOPE OF PROJECT CONCEPTS

[not yet analyzed and elaborated]

5.2. SYNERGIES WITH OTHER CONVENTIONS

The assessment took into account the information provided by Parties on synergies with other GEF-funded and biodiversity-related conventions (paragraph 3 h) and i) of the ToR. In the questionnaire, Parties identified linkages of potential projects to other selected conventions (see Table 15).

From the questionnaires completed by February 27, 2016, Parties reported 471 convention linkages to potential projects during 2018-2022 (Table 15). While some project ideas often had more than one identified convention linkage others were listed as not having any linkages:

- 1 linkage = 25%
- 2 linkages = 15%
- 3 linkages = 15%
- >3 linkages = 17%
- no linkage = 27%

Several Parties did not include any linkages whatsoever and some included other agreements or initiatives not included in the questionnaire's list, e.g. UNCLOS, UN-REDD, GTI (Global Taxonomy Initiative), CMS regional agreements (AEWA, ASCOBANS).

Most of the project concepts seek to achieve synergies with the goals of the UNFCCC (19%) and UNCCD (15%), followed by the Ramsar Convention (16%), CITES (13%), and CMS (11%). Less reported are potential synergies with IPBES, World Heritage Convention, and the plant related treaties. Conventions addressing pollutants do not seem to be relevant in the proposed projects for 2018-2022.

Table 15: List of reported projects with links to other GEF-funded and biodiversity-related Conventions

| Conventions | | percent of projects with reported convention linkages | |
|---|---------|---|--|
| Other GEF-funded Conventions | | | |
| United Nations Framework Convention on Climate Change | UNFCCC | 88 (19%) | |
| UN Convention to Combat Desertification | UNCCD | 71 (15%) | |
| Stockholm Convention on Persistent Organic Pollutants | POPs | 2 (0%) | |
| Minamata Convention on Mercury | MCM | 0 (0%) | |
| Montreal Protocol on Substances That Deplete the Ozone Layer | | 0 (0%) | |
| Other biodiversity-related Conventions | | | |
| Convention on Wetlands | Ramsar | 77 (16%) | |
| Convention on International Trade in Endangered Species of Wild Fauna and Flora | CITES | 62 (13%) | |
| Convention on the Conservation of Migratory Species of Wild Animals | CMS | 54 (11%) | |
| World Heritage Convention | WHC | 32 (7%) | |
| The International Treaty on Plant Genetic Resources for Food and Agriculture | ITPGRFA | 30 (6%) | |
| International Plant Protection Convention | | 15 (3%) | |
| Other multilateral initiatives | | | |
| Intergovernmental Platform on Biodiversity and Ecosystem Services | | 40 (8%) | |

5.3. MULTIFOCAL AND PROGRAMMATIC APPROACHES

[not yet analyzed and elaborated]

6. CONCLUSIONS AND REFLECTIONS ON THE ASSESSMENT

This GEF-7 funding needs assessment was the second exercise of its kind and faced again some challenges throughout the process. The study's timeframe was extremely tight given the fact that the assessment was predominantly completed by the Expert Team members on a voluntary basis in addition to their regular activities and with limited resources.

While preparing the draft report for SBI-1, the Expert Team drew the following **preliminary conclusions** in regards to the responses of **GEF-recipient countries**:

- Countries' reports are an insufficient data source for a needs assessment: The Expert Team analysed the latest versions of National Reports, NBSAPS, and Financial Reports. The aim was to find any relevant data on previous expenditures that could be used to extrapolate funding needs for the 2018-2022 period. Most countries reported generic qualitative information on resource matters regarding Target 20 of the CBD's Strategic Plan 2011-2020. Related to funding, the information and data included in reports and NBSAPs is very limited and many countries recorded no comprehensive or explicit funding information. Hence, this information could not be used appropriately for the overall needs assessment.
- Countries should strive to complete their questionnaire: The Expert Team aimed towards a "bottom-up" approach to achieve a reliable, transparent, and replicable source of data and information on country-specific funding needs for GEF-7. As requested in paragraph 11 of the ToR, a questionnaire was developed with the CBD Secretariat who circulated it to Parties with Notification SCBD/TSI/RS/YX/LZ/84932 on 19th August 2015 and Notification SCBD/TSI/RS/YX/LZ/84932 with extension of the deadline until 4th December 2015. However, to date, only 36 countries from the 143 GEF recipient countries (25 percent) responded and provided funding amounts by February 27, 2016. The Expert Team states that this is by far not a sufficiently robust and reliable data basis to assess the funding needs for the GEF-7 period. More countries should strive to complete their questionnaire so that it may be included in the final report for COP-13.
- Countries should calculate their intended nationally determined GEF-7 related projects: To accurately
 substantiate this "bottom-up" approach, all GEF recipient countries should have identified their priorities in their
 NBSAPs and estimated the amount they need to achieve such goals. However, the Expert Team observed that
 to date many countries have not been ready or able to plan, elaborate, and calculate the total costs of their
 intended GEF-7 related projects, envisaged co-financing, and expected GEF-7 funding.
- Countries should carefully consider the Incremental Cost Principle: The expected funding from GEF-7 should be based on the GEF's Operational Guidelines for the Application of the Incremental Cost Principle. The Expert Team assumed that countries carefully considered these operational guidelines to calculate the expected funding from the GEF for the period 2018-2022. The Expert Team also stated that the decision whether a project idea is ultimately supported with GEF funds is left to deliberations between the country with the GEF Secretariat and partners during GEF-7. However, the Expert Team observed that the total amounts expected from GEF-7 range widely among countries. When considering the increase from the GEF-6 to GEF-7 level this wide range is particularly noticeable, e.g. 1.3 for Armenia, 6.6 for Maldives, 9.5 for China, 10.7 for the Philippines, 13.0 for the DRC, and 44.7 for Barbados.
- Countries should update their NBSAP: Countries should have identified their priorities for GEF funding in the
 period 2018-2022 based on their NBSAPs. However, to date, many countries have not yet updated their NBSAP.
 Therefore, GEF recipient countries that have not yet done so, should update their NBSAP as soon as possible.

- Countries should complete their Finance Plans or Resource Mobilization Strategies: COP-12 adopted targets for resource mobilization, including to endeavour 100 percent but at least 75 percent of Parties to report on funding needs, gaps, and priorities, and to prepare national finance plans, by 2015 (CBD, 2014c). The Expert Team analysed Parties' submissions of the financial reporting framework and noticed that only a handful of Parties made submissions by the requested 2015 deadline. As the national finance plans would provide an opportunity to indicate how much funding countries would expect from GEF-7, GEF-recipient countries should strive completing the finance plan of their Resource Mobilization Strategy as soon as possible.
- Countries should consider their absorption capacity: GEF-recipient countries provided their intended
 nationally determined GEF-7 project ideas and concepts in the questionnaires. While the Expert Team could not
 deduce country's absorption capacity from the responses, it was assumed that countries carefully considered
 their absorption capacity to implement the intended projects during the period 2018-2022.
- Countries should elaborate synergies with other biodiversity related conventions: Most of the project concepts seek to achieve synergies with the goals of the UNFCCC (19%) and UNCCD (15%), followed by the Ramsar Convention (16%), CITES (13%), and CMS (11%). Less reported are potential synergies with IPBES, World Heritage Convention, and plant related treaties. Conventions addressing pollutants do not seem to be relevant in the proposed projects for 2018-2022. The Expert Team believes that GEF-7 funding could be used more efficiently by addressing such synergies.
- [amend conclusion on thematic scope and multifocal approaches, data not yet analysed]
- Funding availability restricts countries' request: Some recipient countries that responded to the
 questionnaire request a significant increase from the GEF-6 level. It is obvious that recipient countries scale their
 GEF projects according to funding availability through the GEF STAR allocation system. If more GEF Trust Fund
 grants are made available at some point, it can certainly be expected that recipient countries will request more.
 Hence, it can be inferred that GEF Trust Fund volumes are an inappropriate indication of national level funding
 needs.

Regarding the entire task, the Expert Team would like to propose the following **recommendations**:

- The Expert Team notes that the methodology of this second assessment on GEF funding needs as set out in the ToR appears adequate to deliver transparent, reliable, and replicable data and information. However, the quality of the assessment results relies heavily on input from GEF-recipient countries and can only be improved if countries engage further, systematically, and seriously in the task.
- Recalling Decision III/8 paragraph 5, which describes the process of determining funding requirements for the GEF replenishment, and given the experience of completing two needs assessments, one with a "top-down" and one with a "bottom-up" approach, the Expert Team recommends establishing a funding needs assessment panel and a formalized and structured process that includes strategic resource planning to assess the financial requirements for GEF replenishments. The procedures and bodies of the Multilateral Fund for the Implementation of the Montreal Protocol could be a possible example in that regard.

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ANNEX

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COP GUIDANCE TO THE FINANCIAL MECHNISM

Biodiversity planning (X/24)

- (a) Capacity building, including human resources development and institutional development and/or strengthening, to facilitate the preparation and/or implementation of national biodiversity strategies and action plans;
- (b) Elaboration, development, review, revision and updating of national biodiversity strategies and action plans;
- (c) Priority actions identified in the national plans and strategies of developing countries and countries with economies in transition:
- (d) Projects aimed at the conservation of biological diversity and sustainable use of its components that integrate social dimensions, including those related to poverty;
- (e) Capacity-building to implement development activities in ways that are consistent with, and do not compromise, the achievement of the objectives of the Convention on Biological Diversity, including by improving environmental policies in relevant development agencies and sectors such as through integrating concerns relating to biodiversity and the Millennium Development Goals more directly into environmental impact assessments, strategic environmental assessments and other such tools, including at the national level through the national strategies for sustainable development and poverty reduction strategies and programmes.

Biodiversity Integration (X/25)

5. In accordance with Article 20 of the Convention, *invites* developed country Parties, other Governments and donors, and the financial mechanism to provide financial and technical support to eligible countries to further develop approaches on the integration of biodiversity into poverty eradication and development processes

Identification, indicators and monitoring (X/24, X/25 and XI/5)

- (a) Identification and monitoring of wild and domesticated biodiversity components, in particular those under threat, and implementation of measures for their conservation and sustainable use;
- (b) Capacity-building for developing monitoring programmes and suitable indicators for biological diversity;
- (c) Development and implementation of effective biodiversity indicators;
- (d) Conducting national and other sub-global assessments making use of the conceptual framework and methodologies of the Millennium Ecosystem Assessment.
- 8. Requests the Global Environment Facility to provide support to respond to the capacity needs of eligible Parties in developing national targets and monitoring frameworks in the context of updating their national biodiversity strategies and action plans;
- 24. Calls upon Parties, the Global Environment Facility, donors, international organizations, academia, non-governmental organizations and organizations of indigenous and local communities to consider the provision of technical support and financial resources for collaborative programmes related to the work on indicators on traditional knowledge and customary sustainable use contained in decision XI/3;

Conservation and protected areas (X/24, X/25, and XI/5)

- (a) Community-conserved areas;
- (b) National and regional systems of protected areas;
- (c) Country-driven early action activities of the programme of work on protected areas;
- (d) Addressing the long-term financial sustainability of protected areas, including through different mechanisms and instruments:
- (e) Further development of the portfolio on protected areas towards comprehensive, representative and effectively managed protected area systems addressing system wide needs;
- (f) Projects that demonstrate the role-protected areas play in addressing climate change;
- (g) Capacity-building activities for the implementation of the Global Strategy for Plant Conservation;
- (h) Projects that promote the conservation and/or sustainable use of endemic species.

- 10. *invites* other Governments and international financial institutions including the Global Environment Facility, the regional development banks, and other multilateral financial institutions to provide the adequate, predictable and timely financial support, to eligible countries to enable the full implementation of the programme of work on protected areas;
- 18. *Invites* the Global Environment Facility and its implementing agencies to facilitate the alignment of the development and implementation of protected area projects with the actions identified in national action plans for the programme of work, for example by clearly articulating the linkages with elements of Aichi Biodiversity Target 11 in project documents, with a view to facilitating the systematic monitoring and reporting of the results of those projects as they contribute to achieving Aichi Biodiversity Target 11 and other related targets by Parties, and to maximize the contribution of such projects to the Strategic Plan for Biodiversity 2011–2020;

Global Strategy for Plant Conservation (X/25 and XI/25)

- 9. *Invites* Parties, other Governments, and funding organizations to provide adequate, timely and sustainable support to the implementation of the Global Strategy for Plant Conservation, especially by eligible countries; and *invites* the financial mechanism to consider strengthening the Global Strategy for Plant Conservation in its country-driven activities
- 16. Recalling decision X/17, urges Parties and invites other Governments, the financial mechanism, and funding organizations to provide adequate, timely and sustainable support for the implementation of the Global Strategy for Plant Conservation, especially for developing countries, in particular least developed countries and small island developing States, as well as Parties with economies in transition and those countries that are centres of genetic diversity;

Global Taxonomy Initiative (X/24 and X/25)

- (a) National and regional taxonomic capacity-building activities for the Global Taxonomy Initiative;
- (b) Project components that address taxonomic needs in the achievement of the Convention's objectives.
- 7. requests the Global Environment Facility (GEF) and *invites* Parties, other Governments, and other international and funding organizations to continue to provide funding for GTI proposals;

Invasive alien species (X/24 and XI/5)

- (a) Capacity-building to prevent or minimize the risks of the dispersal and establishment of invasive alien species at the national, subregional, or regional levels;
- (b) Projects that assist with the development and implementation, at national and regional levels, of the invasive alien species strategies and action plans, in particular those strategies and actions related to geographically and evolutionarily isolated ecosystems;
- (c) Improved prevention, rapid response and management measures to address threats of alien invasive species, in accordance with its mandate.
- 19. Requests the Global Environment Facility, in accordance with its mandate, and *invites* other donors, to provide adequate and timely financial support to developing countries, in particular the least developed countries and small island developing States among them, as well as countries with economies in transition, including countries that are centres of origin or diversity of genetic resources;

Traditional knowledge, Article 8(j) and related provisions (X/24, X/25)

- (a) Building the capacity of indigenous and local communities to develop strategies and systems for the protection of traditional knowledge;
- (b) Enhancement of national capacities for the establishment and maintenance of mechanisms to protect traditional knowledge at national and subnational levels;
- (c) Development of national action plans for the retention of traditional knowledge relevant to conservation and sustainable use of biological diversity;
- (d) Implementation of the priority activities identified in the programme of work on Article 8(j) and related provisions;
- (e) Projects that strengthen the involvement of local and indigenous people in the conservation of biological diversity and sustainable use of its components.
- 12. *Invites* the Global Environment Facility, international funding institutions and development agencies and relevant non-governmental organizations, where requested, and in accordance with their mandates and responsibilities, to consider providing assistance to indigenous and local communities, particularly women, to raise their awareness and to build capacity and understanding regarding the elements of the code of ethical conduct

Customary sustainable use (XII/30)

1. 22. *Invites* Parties, other Governments, international organizations, programmes and funds, including the Global Environment Facility, to provide funds and technical support to developing country Parties and indigenous and local communities for implementation of programmes and projects that promote customary sustainable use of

biological diversity;

Sustainable use (X/24)

(a) Implementation of the Addis Ababa Principles and Guidelines at the national level to ensure that the use of biological diversity is sustainable.

Access to genetic resources and Nagoya Protocol on Access and Benefit-sharing (X/24, X/25, XI/5, and XII/30)

- (a) Stocktaking activities, such as, for example, assessments of current legislative, administrative and policy measures on access to genetic resources and benefit-sharing, evaluation of the strengths and weaknesses of a country's institutional and human capacity, and promotion of consensus-building among the different stakeholders;
- (b) Capacity-building (i) To promote the successful development and implementation of legislative, administrative and policy measures and guidances on access to genetic resources, including scientific, technical, business, legal and management skills and capacities; (ii) On measures on access to genetic resources and sharing of benefits, including capacity-building on economic valuation of genetic resources; (iii) Regarding the transfer of technologies which enables providers to fully appreciate and actively participate in benefit-sharing arrangements at the stage of granting access permits:
- (c) Projects that assist with the implementation of the Action Plan on Capacity-building for Access and Benefit-sharing in support of the implementation of the Bonn Guidelines on Access to Genetic Resources and Fair and Equitable Sharing of the Benefit Arising out of their Utilization;
- (d) Formulation of access and benefit-sharing mechanisms at the national, subregional and regional levels, including monitoring, assessment, and incentive measures;
- (e) Within biodiversity projects, other specific benefit-sharing initiatives such as support for entrepreneurial developments by local and indigenous communities, facilitation of financial sustainability of projects promoting the sustainable use of genetic resources, and appropriate targeted research components.
- 13. *Invites* the Global Environment Facility to provide financial support to Parties to assist with the early ratification of the Nagoya Protocol on Access to Genetic Resources and the Fair and Equitable Sharing of Benefits Arising from their Utilization to the Convention on Biological Diversity and its implementation
- 21. Recommends that the Global Environment Facility make available the necessary funds for activities to support access and benefit-sharing and the early entry into force and implementation of the Nagoya Protocol in order to implement the third objective of the Convention on Biological Diversity, and *further recommends* that GEF operational focal points carefully consider the urgent need to finance activities related to access and benefit-sharing and the Nagoya Protocol when consulting national stakeholders on the distribution of the System for Transparent Allocation of Resources (STAR) allocation:
- 22. Further recommends that the Global Environment Facility continue to finance, as a priority, technical support to Parties aimed at the speedy ratification and early entry into force of the Nagoya Protocol, and its implementation at national level:
- 23. Requests GEF, in considering financing for Nagoya Protocol Implementation Fund projects, to ensure that the Fund will specifically support activities related to early ratification and capacity-building, and be used for access to and utilization of genetic resources only when such activities have been approved by appropriate government authorities and endorsed through the Global Environment Facility operational focal point;
- 16. *Taking note of* decision BS-VII/5, *invites* the financial mechanism to implement the following guidance ¹⁶⁰ considered and adjusted by the Conference of the Parties for consistency with Article 21 of the Convention: 17.-20.

Biosafety and Cartagena Protocol (X/24, X/25, XI/5, and XII/30)

- (a) In-country, regional and sub-regional stock-taking studies to enable: (i) the better planning and customizing of future assistance to the respective needs of eligible countries, given the fact that a "one-size-fits-all" approach to biosafety has been demonstrated to be inappropriate; (ii) the identification of clear and realistic targets; (iii) the identification and provision of technical and adequately experienced expertise for the implementation of national biosafety frameworks; (iv) the development of effective coordination which facilitates the support, ownership and involvement of all relevant national ministries and authorities, to ensure synergy and continuity;
- (b) Development and implementation of capacity-building activities, including organization of national, regional and interregional capacity-building workshops and preparatory meetings. Development of technical, financial, and human capacity including postgraduate education, biosafety-related laboratories and relevant equipment. Implementation of the revised Action Plan for Building Capacities for the Effective Implementation of the Cartagena Protocol on Biosafety;

- (c) Development and implementation of national biosafety frameworks. Coordination and harmonization of national biosafety frameworks at regional and sub-regional levels;
- (d) Awareness-raising, public participation and information sharing, including through the Biosafety Clearing-House;
- (e) Sustainable national participation in the Biosafety Clearing-House, including capacity-building, to take into account the need for Parties to be able to provide summary information in the common formats for reporting information (particularly keywords for categorizing records) in an official language of the United Nations to enable registration of such information with the Central Portal:
- (f) Building, consolidating and enhancing sustainable human-resource capacity in risk assessment and risk management, and in developing detection techniques for identifying living modified organisms, including the setting up of laboratory facilities and training of local regulatory and scientific personnel. Transfer and joint development of technology in risk assessment, risk management, monitoring and detection of living modified organisms;
- (g) Facilitation of the consultative information-gathering process leading to the preparation of national reports under the Protocol.
- 20 (a) Continue to implement all previous guidance to the financial mechanism with respect to biosafety, (b)-(h)
- 15. Taking note of decision BS-VII/5, invites the financial mechanism to implement the following guidance ¹⁶⁰ considered and adjusted by the Conference of the Parties for consistency with Article 21 of the Convention: (a)-(g)

Ecosystem approach (X/24)

(a) Projects that utilize the ecosystem approach, without prejudice to differing national needs and priorities which may require the application of approaches such as single-species conservation programmes.

Forest biological diversity (X/24)

- (a) Projects and capacity-building activities for implementing the programme of work of forest biological diversity at the national, regional and sub regional levels and the use of the clearing-house mechanism to include activities that contribute to halting and addressing deforestation, basic assessments and monitoring of forest biological diversity, including taxonomic studies and inventories, focusing on forest species, other important components of forest biological diversity and ecosystems under threat;
- (b) Projects focusing on the identified national priorities, as well as regional and international actions that assist the implementation of the expanded work programme considering conservation of biological diversity, sustainable use of its components and fair and equitable sharing of the benefits from genetic resources in a balanced way, underscoring the importance of ensuring long-term conservation, sustainable use, and benefit-sharing of native forests.

Agricultural biological diversity (X/24)

- (a) Projects that assist with the implementation of the Plan of Action for the International Initiative for the Conservation and Sustainable Use of Pollinators;
- (b) Projects which implement the Convention's programme of work on agricultural biodiversity.

Inland water biological diversity (X/24)

- (a) Projects which help Parties to develop and implement national, sectoral and cross-sectoral plans for the conservation and sustainable use of biological diversity of inland water ecosystems, including comprehensive assessments of the biological diversity of inland waters, and capacity-building programmes for monitoring the implementation of the programme of work and the trends in inland water biological diversity and for information gathering and dissemination among riparian communities;
- (b) Projects that assist with the implementation of the programme of work on biological diversity of inland water ecosystems.

Marine and coastal biological diversity (X/24, X/25 and XII/30)

- (a) Projects that implement the elaborated programme of work on marine and coastal biodiversity;
- (b) Country-driven activities aimed at enhancing capabilities to address the impacts of mortality related to coral bleaching and physical degradation and destruction of coral reefs, including developing rapid response capabilities to implement measures to address coral-reef degradation, mortality and subsequent recovery:
- (c) Projects that promote the conservation and sustainable use of marine and coastal biodiversity under threat;
- 18 *Invites* the Global Environment Facility and other donors and funding agencies, as appropriate, to consider extending support for capacity-building to eligible countries, in order to implement decision X/29, and in particular, with respect to the invitation in paragraph 38 of decision X/29;
- 19. Invites the Global Environment Facility and other donors and funding agencies as appropriate to extend support for

capacity-building to eligible countries, in order to identify ecologically or biologically significant and/or vulnerable marine areas in need of protection, as called for in paragraph 18 of decision IX/20 and develop appropriate protection measures in these areas, within the context of paragraphs 36 and 37 of decision X/29;

2. 22. Recalling paragraph 20 of decision X/29 and taking into account paragraph 7 of Article 20 of the Convention, as appropriate, *invites* the Global Environment Facility to continue to extend support for capacity-building to developing countries, in particular the least developed countries and small island developing States, as well as countries with economies in transition, in order to further accelerate existing efforts towards achieving the Aichi Biodiversity Targets in marine and coastal areas;

Island biological diversity (X/24)

(a) Projects that implement the programme of work on island biodiversity.

Dry and sub-humid lands (X/24)

- (a) Projects that implement the Convention's programme of work on biodiversity of dry and sub-humid lands;
- (b) Projects that promote the conservation and sustainable use of biological diversity in arid and semi-arid areas.

Mountain biological diversity (X/24)

(a) Projects which promote the conservation and sustainable use of biological diversity in mountainous areas.

Climate change and biodiversity (X/24, X/25 and)

- (a) Capacity-building with the aim of increasing the effectiveness in addressing environmental issues through their commitments under the Convention on Biological Diversity, the United Nations Framework Convention on Climate Change, and the United Nations Convention to Combat Desertification, inter alia, by applying the ecosystem approach;
- (b) Developing synergy-oriented programmes to conserve and sustainably manage all ecosystems, such as forests, wetlands and marine environments, that also contribute to poverty eradication;
- (c) Country-driven activities, including pilot projects, aimed at projects related to ecosystem conservation, restoration of degraded lands and marine environments and overall ecosystem integrity that take into account impacts of climate change.
- 21. *Invites* the Global Environment Facility to consult with the Executive Secretary on ways and means to better inform its Implementing Agencies about decisions made by the Conference of the Parities on biodiversity and climate change, especially those related to enhancing cooperation between the Rio conventions, in order to facilitate the Parties efforts pursuant to such decisions;
- 22. Reguests the Executive Secretary, subject to the availability of financial resources to:
- (a)In collaboration with the Global Environment Facility, identify indicators to measure and facilitate reporting on the achievement of social, cultural and economic benefits for biodiversity, climate change and combating desertification/land degradation:
- (b)In collaboration with the Global Environment Facility and its Implementing Agencies, develop tools to evaluate and reduce the negative impacts of climate change mitigation and adaptation activities on biodiversity based on, *inter alia*, existing frameworks to analyse the potential environmental and cross-sectoral impacts of projects and the environmental safeguard policies in place within the Global Environment Facility Implementing Agencies.

Biodiversity and tourism development (XII/30)

23. *Invites* the Global Environment Facility and other donors, as appropriate, to continue to provide funding to support sustainable tourism that contributes to the objectives of the Convention;

Incentive measures (X/24)

- (a) Design and approaches relevant to the implementation of incentive measures, including, where necessary, assessment of biological diversity of the relevant ecosystems, capacity-building necessary for the design and implementation of incentive measures and the development of appropriate legal and policy frameworks;
- (b) Projects that incorporate incentive measures that promote the development and implementation of social, economic and legal incentive measures for the conservation and sustainable use of biological diversity;
- (c) Projects that assist with the implementation of the programme of work on incentive measures;
- (d) Innovative measures, including in the field of economic incentives and those which assist developing countries to address situations where opportunity costs are incurred by local communities and to identify ways and means by which these can be compensated.

National reporting (X/24 and XI/5)

(a) The preparation of national reports by developing country Parties and Parties with economies in transition, bearing in

mind the need for timely, easy and expeditious access to funding.

25. Recalls paragraphs 5 and 6 of decision X/10, which, *inter alia*, request the Global Environment Facility and invite other donors, Governments and multilateral and bilateral agencies to provide adequate and timely financial support for the preparation of the fifth national reports;

National Biodiversity Strategies and Action Plans incl. resource mobilization strategies (X/25)

- 2. Requests the Global Environment Facility to provide adequate and timely financial support for the updating of national biodiversity strategies and action plans and related enabling activities, and *requests* the Global Environment Facility and its implementing agencies to ensure that procedures are in place to ensure an expeditious disbursement of funds
- 6. Requests the Global Environment Facility to provide timely and adequate financial support to updating national biodiversity strategies and action plans, which may include the development of country-specific resource mobilization strategies

Cooperation with international organizations, other conventions and initiatives (XI/5)

- 20. Requests the Global Environment Facility and *invites* other financial mechanisms to continue to support projects and activities to improve synergies among relevant multilateral environment agreements;
- 27. Expresses its gratitude to all the international organizations and convention secretariats and to the Global Environment Facility for their contributions facilitating the implementation of the Strategic Plan for Biodiversity 2011–2020 and *invites* them to further support the implementation of the Strategic Plan for Biodiversity 2011–2020;

Access to and transfer of technology (X/24 and X/25)

- (a) Implementation of the programme of work on technology transfer and technological and scientific cooperation, consistent with Articles 16 to 20 of the Convention and based on needs and priorities identified by developing country Parties and Parties with economies in transition, in particular: (i) Building policy, legal, judicial and administrative capacity; (ii) Facilitating access to relevant proprietary technologies; (iii) Providing other financial and non-financial incentives for the diffusion of relevant technologies; (iv) Building capacities of, and empowering, indigenous and local communities and all relevant stakeholders with respect to access to and use of relevant technologies; (v) Improving the capacity of national research institutions for the development of technologies, as well as for adaptation, diffusion and the further development of imported technologies consistent with their transfer agreement and international law including through fellowships and international exchange programmes; (vi) Supporting the development and operation of regional or international initiatives to assist technology transfer and cooperation as well as scientific and technical cooperation, including those initiatives designed to facilitate South-South cooperation and South-South joint development of new technologies and also such cooperation among countries with economies in transition;
- (b) Preparation of national assessments of technology needs for implementation of the Convention;
- (c) Ongoing national programmes for conservation and sustainable use of biodiversity through improved access to and transfer of technology and innovation;
- (d) Provision of capacity building, where needed, on, inter alia: (i) technologies for conservation and sustainable use; (ii) governance and regulatory frameworks associated with access and transfer of technology and innovation;
- (e) Projects which promote access to, transfer of and cooperation for joint development of technology.
- 14. *invites* funding institutions, including the Global Environment Facility, to provide financial support to the preparation of such technology needs assessments

Technical and scientific cooperation and Clearing-House Mechanism (X/24 and X/25)

- (a) Capacity-building for the clearing-house mechanism, such as training in information and communication technologies and web content management that enable developing countries and countries with economies in transition to fully benefit from modern communication, including the Internet;
- (b) Establishing and strengthening biodiversity information systems such as, inter alia, training, technology and processes related to the collection, organization, maintenance and updating of data and information;
- (c) Establishment and updating of national clearing-house mechanisms and participation in the clearing-house mechanism of the Convention;
- (d) Activities that provide access to scientific and technical cooperation.
- 15. Requests that the Executive Secretary and the Global Environment Facility cooperate to facilitate access to funding for the clearing-house mechanism as a key component to support the implementation of the Strategic Plan for Biodiversity 2011-2020, as well as the implementation of national biodiversity strategies and action plans;

South-south Cooperation COP XI/5

26. Reiterates its invitation to the Global Environment Facility in paragraph 7 of decision X/23 to consider establishing a

ASSESSMENT OF BIODIVERSITY FUNDS NEEDED FOR GEF-7

South-South biodiversity cooperation trust fund for the implementation of the Strategic Plan for Biodiversity 2011–2020, based on voluntary contributions, and *welcomes* ongoing discussions on this matter;

Research and training (X/24)

(a) Project components addressing targeted research which contributes to conservation of biological diversity and the sustainable use of its components including research for reversing current trends of biodiversity loss and species extinction, when relevant to the project's objectives and consistent with national priorities.

Public education and awareness (X/24)

- (a) Capacity development for education, public awareness and communication in biological diversity at the national and regional levels, as prioritized in the Global Initiative on Communication, Education and Public Awareness;
- (b) Implementation of national communication, education and public-awareness strategies, programmes and activities, in accordance with its mandate;
- (c) Implementation of the identified communication, education and public awareness priority activities at national and regional levels in support of biodiversity strategies and action plans;
- (d) Project components addressing promotion of the understanding of the importance of, and measures required for, the conservation and sustainable use of biological diversity.

ANNEX TABLE B: GEF ACTIVITIES IN RESPONSE TO COP-10 GUIDANCE IN DECISION X/24 AND X/25 (GEF REPORT TO COP-11)

| COP-10 Guidance | GEF Response |
|--|---|
| National biodiversity strategies and action plans Requests the Global Environment Facility to provide adequate and timely financial support for the updating of national biodiversity strategies and action plans and related enabling activities, and requests the Global Environment Facility and its implementing agencies to ensure that procedures are in place to ensure an expeditious disbursement of funds. | During the reporting period, the GEF approved proposals from 102 countries to revise their NBSAP, or 70% of GEF eligible countries. One eligible country has decided not to seek GEF funding for the revision of the NBSAP. Within the context of these proposals, as detailed in Annex 11, support was also provided for developing a resource mobilization strategy, conducting a technology needs assessment, support to the clearing-house mechanism, and producing the fifth national report. By nesting these activities within the NBSAP, not only was funding support provided in a streamlined fashion, it encouraged the integration of these assessments, strategies and reports within the framework of the NBSAP thus increasing the likelihood that the outputs from these activities will be integrated into the NBSAP and associated biodiversity policy at the national level. Please see Annex 11. |
| Requests the Global Environment Facility to provide support to eligible Parties in a expeditious manner, for revising their national biodiversity strategies and action plans in line with the Strategic Plan. | See above. |
| National reporting Requests the Global Environment Facility to provide adequate and timely financial support for the preparation of the fifth and future national reports, and further requests the Global Environment Facility and its implementing agencies to ensure that procedures are in place to ensure an early and expeditious disbursement of funds. | 102 countries, or 70% of GEF-eligible countries, have received support to revise their NBSAPs within which resources have been allocated for the fifth national report as noted above. |
| Biodiversity integration In accordance with Article 20 of the Convention, <i>invites</i> developed country Parties, other Governments and donors, and the financial mechanism to provide financial and technical support to eligible countries to further develop approaches on the integration of biodiversity into poverty eradication and development processes. | Objective Five of the GEF-5 biodiversity strategy encourages and will measure the integration of biodiversity strategies into national development planning documents. Many proposals that have been submitted to revise the NBSAP are dedicating resources to mainstream the NBSAP into other planning processes. |
| Country-specific resource mobilization strategies Requests the Global Environment Facility to provide timely and adequate financial support to updating national biodiversity strategies and action plans, which may include the development of country-specific resource mobilization strategies. | The proposals for NBSAP revision include support for activities to develop resource mobilization strategies as part of the NBSAP revision process. See Annex 11. |
| Global Taxonomy Initiative Further recognizing that taxonomic capacity is crucial for the implementation of all relevant articles and work programmes of the Convention and that the taxonomic capacity to inventory and monitor biodiversity, including the use of new technologies, such as DNA barcoding and other relevant | The GEF reviews and responds to projects submitted that have elements or components that contribute to the implementation of the GTI at national level and that contribute to achievement of project conservation objectives, however, no such projects were submitted during the reporting period that explicitly included these elements. |

| COP-10 Guidance | GEF Response |
|---|---|
| information technology is not adequate in many parts of the world, <i>requests</i> the Global Environment Facility and <i>invites</i> Parties, other Governments, and other international and funding organizations and other international and funding organizations to continue to provide funding for GTI proposals. | |
| Indicators Requests the Global Environment Facility to provide support to respond to the capacity needs of eligible Parties in developing national targets and monitoring frameworks in the context of updating their national biodiversity strategies and action plans. | The proposals for NBSAP revision include support for activities to develop national targets and monitoring frameworks as part of the NBSAP revision process. |
| Global Strategy for Plant Conservation Invites Parties, other Governments, and funding organizations to provide adequate, timely and sustainable support to the implementation of the Global Strategy for Plant Conservation, especially by eligible countries; and invites the financial mechanism to consider strengthening the Global Strategy for Plant Conservation in its country- driven activities. | GEF reviews and responds to projects submitted that have elements or components that contribute to the implementation of the Global Strategy for Plant Conservation at national level and that contribute to project conservation objectives, however, no such projects were submitted during the reporting period that explicitly included these elements. |
| Protected areas Recalling paragraph 1 of its decision IX/18 B, further urges Parties, in particular developed country Parties, and invites other Governments and international financial institutions including the Global Environment Facility, the regional development banks, and other multilateral financial institutions to provide the adequate, predictable and timely financial support, to eligible countries to enable the full implementation of the programme of work on protected areas | Objective One of the GEF-5 biodiversity strategy supports the Programme of Work on Protected Areas (PoWPA). Table 5 above details funding for the first two years of GEF-5 which totaled \$279 million of GEF grants and \$1.35 billion of cofinance. |
| Urges the Global Environment Facility and its Implementing Agencies to streamline their delivery for expeditious and proportionate disbursement and to align the projects to national action plans for the programme of work on protected areas for appropriate, focused, sufficient and harmonious interventions of projects. | All GEF projects are to be aligned with NBSAPs, within which countries identify their protected area objectives and priorities, and the projects are evaluated for this congruence. |
| Article 8(j) and related provisions Invites the Global Environment Facility, international funding institutions and development agencies and relevant non-governmental organizations, where requested, and in accordance with their mandates and responsibilities, to consider providing assistance to indigenous and local communities, particularly women, to raise their awareness and to build capacity and understanding of the elements of the code of ethical conduct. | GEF continues to review and respond to such requests in the context of country-driven projects aligned with the GEF biodiversity strategy. |
| Access and benefit sharing Invites the Global Environment Facility to provide financial support to Parties to assist with the early ratification of the Nagoya Protocol on Access to Genetic Resources and the Fair and Equitable Sharing of Benefits Arising from their | Objective Four of the biodiversity strategy provides capacity building opportunities for countries in ABS. One project has been submitted and approved during the reporting period under objective four of the strategy. The GEF also approved a Medium Sized Project of \$1 million |

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| Utilization to the Convention on Biological Diversity and its implementation. | implemented by the United Nations Environment Programme (UNEP) for the early entry into force of the Nagoya Protocol. This project has been operational since April 2011 and will be completed in April 2013. The project is carrying out a series of awareness-raising and capacity-building activities to support the early ratification and entry into force of the Nagoya Protocol |
| Technology cooperation Recalling the importance, as underlined in the preamble to its decision VIII/12, of developing specific approaches to technology transfer and technological and scientific cooperation to address the prioritized needs of countries based on the priorities in national biodiversity strategies and action plans and to link technology needs assessments to those priorities, while avoiding non-specific, global approaches to this issue, invites funding institutions, including the Global Environment Facility, to provide financial support to the preparation of such technology needs assessments. | The NBSAP proposals submitted to the GEF can include the cost of a technology needs assessments. See Annex 11. |
| Clearing-house mechanism Requests that the Executive Secretary and the Global Environment Facility cooperate to facilitate access to funding for the clearing-house mechanism as a key component to support the implementation of the Strategic Plan of the Convention for the Post-2010 period as well as the implementation of national biodiversity strategies and action plans. | Support to the CHM has been provided in the proposals supporting the revision of the NBSAP. See Annex 11. |
| South-South cooperation on biodiversity Invites the Global Environment Facility to consider establishing a South-South biodiversity cooperation trust fund for the implementation of the 2011-2020 Strategic Plan of the Convention based on voluntary contributions | The GEF Secretariat participated actively in the third meeting of the South-South Expert Group held in Incheon City, Republic of Korea, May 18-20, 2011 held by the CBD Secretariat and provided input on technical and modality options for such a fund. Future requests from the COP would have to be deliberated by the GEF council at a future date. |
| Marine and coastal biodiversity Invites the Global Environment Facility and other donors and funding agencies, as appropriate, to consider extending support for capacity-building to eligible countries, in order to implement the present decision, and in particular: (a) With respect to the invitation in paragraph 38 of decision X/** (the marine and coastal biodiversity decision). | Paragraph 38 <i>Invites</i> the Global Environment Facility and other donors and funding agencies as appropriate to extend support for capacity-building to developing countries, small island developing States, least developed countries, and countries with economies in transition, in order to identify ecologically or biologically significant and/or vulnerable marine areas in need of protection, as called for in paragraph 18 of decision IX/20 and develop appropriate protection measures in these areas. These efforts are supported under GEF's objective one on sustainable protected area systems where GEF support to marine protected area management is provided. In addition, as part of the GEF-5 biodiversity strategy, utilizing resources from the focal area set aside and in combination with resources from the International Waters Focal Area, the GEF identified a pilot program to support action in Areas Beyond National Jurisdiction (ABNJ) which was approved by Council in November 2011. The GEF is providing \$50M of grants (\$25M BD; \$25M IW), which has leveraged over \$269.7M so far in co-financing from public and private partners. The |

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| | ABNJ Program responds to guidance from the CBD concerning Ecologically or Biologically Significant Areas (EBSAs) beyond national jurisdiction through the four PIFs approved as described in paragraph 114 below. |
| Invites the Global Environment Facility and other donors and funding agencies as appropriate to extend support for capacity-building to eligible countries, in order to identify ecologically or biologically significant and/or vulnerable marine areas in need of protection, as called for in paragraph 18 of decision IX/20 and develop appropriate protection measures in these areas, within the context of paragraphs 36 and 37 of decision Para 36. Requests the Executive Secretary to facilitate the description of ecologically or biologically significant marine areas through application of scientific criteria in Annex I of decision IX/20 as well as other relevant compatible and complementary nationally and intergovernmentally agreed scientific criteria, as well as the scientific guidance on the identification of marine areas beyond national jurisdiction, which meet the scientific criteria in annex I to decision IX/20. Para 37 Emphasizes that additional workshops are likely to be necessary for training and capacity-building of developing country Parties, in particular the least developed countries and small island developing States among them, as well as countries with economies in transition, as well as through relevant regional initiatives, and that these workshops should contribute to sharing experiences related to integrated management of marine resources and the implementation of marine and coastal spatial planning instruments, facilitate the conservation and sustainable use of marine and coastal biodiversity, and may address other regional priorities that are brought forward as these workshops are planned. | With regards to paragraph 36 and 37, within the context of country-driven proposals to develop and implement marine protected area projects consistent with Objective One of the biodiversity strategy, identification of ESBAs and capacity building activities may be supported. Please also note above the pilot program on ABNJ referenced in paragraphs 113-117 below. |
| Biodiversity and climate change Invites the Global Environment Facility to consult with the Executive Secretary on ways and means to better inform its Implementing Agencies about decisions made by the Conference of the Parities on biodiversity and climate change, especially those related to enhancing cooperation between the Rio conventions, in order to facilitate the Parties efforts pursuant to such decisions. | GEF agency awareness of these decisions are made evident in the many multi-focal area projects presented by countries under the SMF REDD+ program of the GEF where global environmental benefits are realized in the focal areas of biodiversity and climate change. |

ANNEX TABLE C: GEF-6 COUNTRY STAR ALLOCATIONS (GEF, 2014c)

Table 1: GEF-6 STAR Country Allocations (\$ million)

| Country | Climate Change | Biodiversity | Land Degradation | Total | Fully Flexible |
|-------------------------------------|-------------------|--------------|---------------------|--------|-------------------|
| Afghanistan | 3.00 | 3.91 | 4.39 | 11.30 | no |
| Albania | 2.00 | 1.50 | 0.63 | 4.13 | yes |
| Algeria | 6.51 | 4.09 | 1.90 | 12.50 | no |
| Angola | 4.04 | 6.60 | 3.04 | 13.69 | no |
| Antigua and Barbuda | 2.00 | 1.50 | 0.81 | 4.31 | yes |
| Argentina | 14.62 | 14.76 | 4.77 | 34.15 | no |
| Armenia | 2.00 | 1.50 | 4.40 | 7.90 | no |
| Azerbaijan | 4.84 | 1.50 | 3.22 | 9.56 | no |
| Bahamas | 2.00 | 4.18 | 1.36 | 7.54 | no |
| Bangladesh | 7.29 | 2.00 | 1.05 | 10.35 | no |
| Barbados | 2.00 | 1.50 | 0.64 | 4.14 | yes |
| Belarus | 8.55 | 1.50 | 0.50 | 10.55 | no |
| Belize | 2.00 | 2.86 | 0.88 | 5.74 | yes |
| Benin | 3.00 | 2.00 | 5.08 | 10.08 | no |
| Bhutan | 3.00 | 2.02 | 1.12 | 6.14 | yes |
| Bolivia, Plurinational State of | 4.97 | 12.27 | 3.14 | 20.38 | no |
| Bosnia and Herzegovina | 2.00 | 1.50 | 0.73 | 4.23 | yes |
| Botswana | 2.21 | 2.02 | 4.68 | 8.91 | no |
| Brazil | 46.74 | 70.07 | 7.06 | 123.87 | no |
| Burkina Faso | 3.15 | 2.00 | 6.19 | 11.33 | no |
| Burundi | 3.00 | 2.00 | 1.28 | 6.28 | yes |
| Cambodia | 3.00 | 4.29 | 1.31 | 8.59 | no |
| Cameroon | 2.69 | 12.08 | 1.87 | 16.64 | no |
| Cabo Verde | 2.00 | 3.41 | 1.25 | 6.66 | yes |
| Central African Republic | 3.00 | 2.28 | 2.27 | 7.55 | no |
| Chad | 3.00 | 2.38 | 3.21 | 8.59 | no |
| Chile | 6.42 | 18.06 | 1.85 | 26.32 | no |
| China | 126.00 | 58.55 | 9.95 | 194.50 | no |
| Colombia | 10.38 | 39.33 | 2.42 | 52.12 | no |
| Comoros | 3.00 | 2.62 | 1.00 | 6.62 | yes |
| Congo | 2.10 | 3.94 | 1.18 | 7.22 | no |
| Cook Islands | 2.00 | 2.17 | 0.50 | 4.67 | yes |
| Costa Rica | 2.64 | 11.60 | 0.67 | 14.91 | no |
| Côte d'Ivoire | 2.00 | 4.19 | 3.54 | 9.73 | no |
| Cuba | 3.11 | 11.92 | 1.10 | 16.12 | no |
| Democratic Republic of the Congo | 9.58 | 16.38 | 1.00 | 26.96 | no |
| Djibouti | 3.00 | 2.00 | 2.83 | 7.83 | no |
| Dominica | 2.00 | 1.50 | 0.50 | 4.00 | yes |

| Country | Climate Change | Biodiversity | Land Degradation | Total | Fully Flexible |
|-------------------------------------|-------------------|--------------|---------------------|--------|-------------------|
| Dominican Republic | 2.31 | 6.54 | 0.80 | 9.65 | no |
| Ecuador | 3.19 | 25.90 | 3.38 | 32.48 | no |
| Egypt | 10.07 | 4.45 | 1.43 | 15.96 | no |
| El Salvador | 2.00 | 1.51 | 0.56 | 4.07 | yes |
| Equatorial Guinea | 3.00 | 2.00 | 1.00 | 6.00 | yes |
| Eritrea | 3.00 | 2.00 | 3.60 | 8.60 | no |
| Ethiopia | 7.41 | 10.56 | 5.27 | 23.23 | no |
| Fiji | 2.00 | 4.94 | 0.65 | 7.59 | no |
| Gabon | 2.00 | 3.81 | 0.97 | 6.78 | yes |
| Gambia | 3.00 | 2.00 | 5.18 | 10.18 | no |
| Georgia | 2.00 | 1.50 | 2.14 | 5.64 | yes |
| Ghana | 2.41 | 3.19 | 4.32 | 9.92 | no |
| Grenada | 2.00 | 1.50 | 0.98 | 4.48 | yes |
| Guatemala | 2.00 | 7.01 | 0.77 | 9.78 | no |
| Guinea | 3.00 | 3.10 | 1.85 | 7.95 | no |
| Guinea-Bissau | 3.00 | 2.00 | 1.00 | 6.00 | yes |
| Guyana | 2.00 | 3.06 | 1.03 | 6.09 | yes |
| Haiti | 3.00 | 4.97 | 1.00 | 8.97 | no |
| Honduras | 2.00 | 8.13 | 0.82 | 10.95 | no |
| India | 87.88 | 36.87 | 5.83 | 130.58 | no |
| Indonesia | 21.91 | 57.84 | 4.16 | 83.92 | no |
| Iran (Islamic Republic of) | 9.76 | 4.79 | 2.66 | 17.21 | no |
| Iraq | 2.50 | 1.50 | 3.55 | 7.55 | no |
| Jamaica | 2.00 | 4.79 | 1.99 | 8.78 | no |
| Jordan | 2.00 | 1.50 | 3.70 | 7.20 | no |
| Kazakhstan | 11.81 | 5.04 | 5.13 | 21.99 | no |
| Kenya | 4.04 | 10.28 | 4.63 | 18.95 | no |
| Kiribati | 3.00 | 2.00 | 1.00 | 6.00 | yes |
| Kyrgyzstan | 2.00 | 1.56 | 3.04 | 6.60 | yes |
| Lao People's Democratic Republic | 3.07 | 6.87 | 1.63 | 11.58 | no |
| Lebanon | 2.00 | 1.50 | 2.76 | 6.26 | yes |
| Lesotho | 3.00 | 2.00 | 1.00 | 6.00 | yes |
| Liberia | 3.00 | 3.43 | 1.00 | 7.43 | no |
| Libyan Arab Jamahiriya | 2.00 | 1.50 | 0.91 | 4.41 | yes |
| Madagascar | 3.03 | 24.54 | 2.57 | 30.14 | no |
| Malawi | 3.00 | 5.32 | 1.44 | 9.76 | no |
| Malaysia | 11.04 | 14.92 | 1.31 | 27.27 | no |
| Maldives | 3.00 | 2.66 | 1.00 | 6.66 | yes |
| Mali | 3.00 | 2.10 | 4.06 | 9.16 | no |
| Marshall Islands | 2.00 | 2.08 | 0.50 | 4.58 | yes |
| Mauritania | 3.00 | 2.00 | 2.55 | 7.55 | no |

| Country | Climate Change | Biodiversity | Land Degradation | Total | Fully Flexible |
|-------------------------------------|-------------------|--------------|---------------------|-------|-------------------|
| Mauritius | 5.11 | 5.41 | 0.91 | 11.42 | no |
| Mexico | 27.78 | 54.92 | 5.40 | 88.09 | no |
| Micronesia (Federated States of) | 2.00 | 3.82 | 0.93 | 6.75 | yes |
| Mongolia | 3.02 | 5.09 | 3.65 | 11.76 | no |
| Montenegro | 2.00 | 1.50 | 0.75 | 4.25 | yes |
| Morocco | 4.85 | 4.90 | 4.77 | 14.53 | no |
| Mozambique | 3.43 | 9.13 | 3.59 | 16.16 | no |
| Myanmar | 16.95 | 10.98 | 2.34 | 30.26 | no |
| Namibia | 2.00 | 6.59 | 5.65 | 14.24 | no |
| Nauru | 2.00 | 1.50 | 0.50 | 4.00 | yes |
| Nepal | 3.60 | 3.34 | 1.96 | 8.90 | no |
| Nicaragua | 2.00 | 4.47 | 0.85 | 7.32 | no |
| Niger | 3.00 | 2.00 | 4.60 | 9.60 | no |
| Nigeria | 13.02 | 6.80 | 3.53 | 23.35 | no |
| Niue | 2.00 | 1.50 | 1.30 | 4.80 | yes |
| Pakistan | 8.60 | 5.05 | 4.05 | 17.70 | no |
| Palau | 2.00 | 1.92 | 0.50 | 4.42 | yes |
| Panama | 2.00 | 11.70 | 0.50 | 14.20 | no |
| Papua New Guinea | 2.00 | 14.66 | 1.22 | 17.88 | no |
| Paraguay | 2.44 | 3.21 | 2.89 | 8.54 | no |
| Peru | 7.12 | 29.72 | 3.14 | 39.98 | no |
| Philippines | 7.47 | 30.55 | 1.36 | 39.38 | no |
| Republic of Moldova | 2.00 | 1.50 | 5.49 | 8.99 | no |
| Russian Federation | 60.57 | 25.43 | 8.19 | 94.19 | no |
| Rwanda | 3.00 | 2.00 | 1.24 | 6.24 | yes |
| Saint Kitts and Nevis | 2.00 | 1.50 | 0.81 | 4.31 | yes |
| Saint Lucia | 2.00 | 1.98 | 1.02 | 5.00 | yes |
| Saint Vincent and the Grenadines | 2.00 | 1.58 | 0.68 | 4.26 | yes |
| Samoa | 3.00 | 2.67 | 1.15 | 6.82 | yes |
| São Tomé and Principe | 3.00 | 3.78 | 3.55 | 10.33 | no |
| Senegal | 3.00 | 2.09 | 5.42 | 10.51 | no |
| Serbia | 3.46 | 1.50 | 0.77 | 5.73 | yes |
| Seychelles | 2.00 | 4.94 | 0.66 | 7.59 | no |
| Sierra Leone | 3.00 | 2.11 | 1.00 | 6.11 | yes |
| Solomon Islands | 3.00 | 4.52 | 1.00 | 8.52 | no |
| South Africa | 17.98 | 22.79 | 5.18 | 45.95 | no |
| South Sudan | 3.00 | 2.00 | 1.00 | 6.00 | yes |
| Sri Lanka | 2.00 | 7.12 | 1.92 | 11.04 | no |
| Sudan | 5.73 | 4.17 | 2.93 | 12.83 | no |
| Suriname | 2.00 | 3.04 | 0.58 | 5.62 | yes |

ASSESSMENT OF BIODIVERSITY FUNDS NEEDED FOR GEF-7

| Country | Climate Change | Biodiversity | Land Degradation | Total | Fully Flexible |
|--|-------------------|--------------|---------------------|---------|-------------------|
| Swaziland | 2.00 | 1.50 | 2.91 | 6.41 | yes |
| Syrian Arab Republic | 2.34 | 1.50 | 2.94 | 6.78 | yes |
| Tajikistan | 2.00 | 1.50 | 2.78 | 6.28 | yes |
| Thailand | 14.89 | 10.26 | 2.69 | 27.83 | no |
| The former Yugoslav Republic of Macedonia | 2.00 | 1.50 | 2.61 | 6.11 | yes |
| Timor-Leste | 3.00 | 2.00 | 1.00 | 6.00 | yes |
| Togo | 3.00 | 2.00 | 2.21 | 7.21 | no |
| Tonga | 2.00 | 1.70 | 0.89 | 4.59 | yes |
| Trinidad and Tobago | 2.29 | 2.78 | 1.14 | 6.22 | yes |
| Tunisia | 2.67 | 1.50 | 5.04 | 9.21 | no |
| Turkey | 15.72 | 7.14 | 4.00 | 26.87 | no |
| Turkmenistan | 4.99 | 1.81 | 3.29 | 10.09 | no |
| Tuvalu | 3.00 | 2.00 | 1.00 | 6.00 | yes |
| Uganda | 3.77 | 4.01 | 2.22 | 10.00 | no |
| Ukraine | 14.74 | 1.50 | 3.07 | 19.32 | no |
| United Republic of Tanzania | 7.13 | 15.90 | 6.06 | 29.09 | no |
| Uruguay | 2.68 | 2.04 | 0.61 | 5.33 | yes |
| Uzbekistan | 11.46 | 1.78 | 5.12 | 18.37 | no |
| Vanuatu | 3.00 | 2.78 | 1.00 | 6.78 | yes |
| Venezuela (Bolivarian Republic of) | 8.86 | 16.25 | 1.00 | 26.12 | no |
| Viet Nam | 11.36 | 13.17 | 1.52 | 26.05 | no |
| Yemen | 3.00 | 4.23 | 1.99 | 9.22 | no |
| Zambia | 3.64 | 4.72 | 3.15 | 11.50 | no |
| Zimbabwe | 2.09 | 2.70 | 4.22 | 9.00 | no |
| TOTAL | 941.00 | 1051.00 | 346.00 | 2338.00 | |