

OPTIONS PAPER ON CONCRETE PROCEDURES FOR A GLOBAL REVIEW OF THE MONTREAL-KUNMING GLOBAL BIODIVERSITY FRAMEWORK BY COP-17

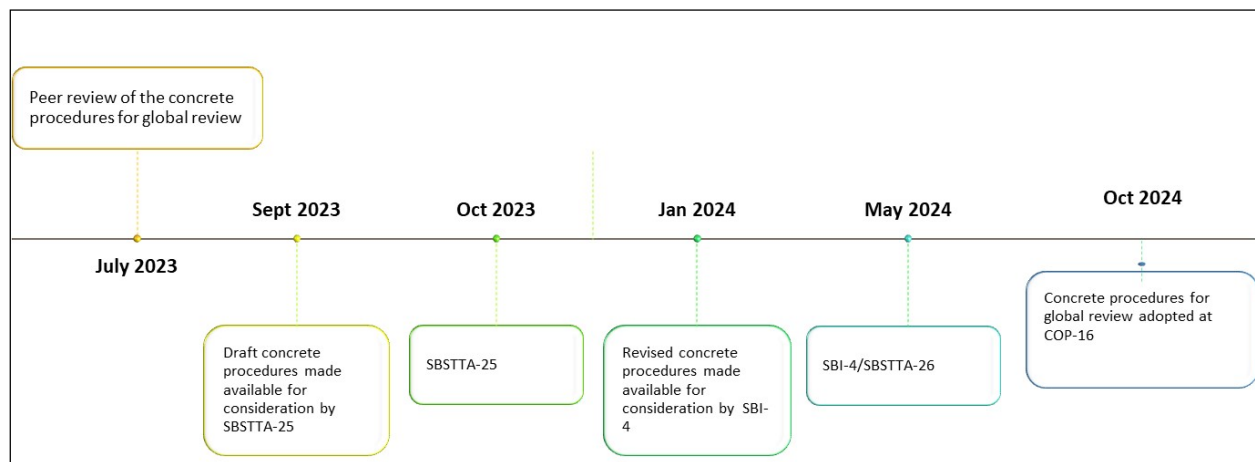
Draft for review, prepared by the Secretariat

Cover Note

In decision 15/6, the Conference of the Parties (COP) mandated the Subsidiary Body on Implementation (SBI) to develop the concrete procedures for the global review of collective progress in the implementation of the Kunming-Montreal Global Biodiversity Framework, with advice from the Subsidiary Body on Scientific, Technical and Technological Advice (SBSTTA) on relevant scientific technical and technological inputs that should inform the global review.

The present document provides draft options for the concrete procedures for the global review to be undertaken by the seventeenth meeting of the COP on the basis of information gathered, prepared or provided during the intersessional period between the sixteenth and seventeenth meetings of the COP. The document is being made available for peer review by Parties, who are invited to share their views on the suggested inputs, scope and outcome for a global review of collective progress in the implementation of the Kunming-Montreal Global Biodiversity Framework.

Based on the comments received, a document will be prepared and made available to the Subsidiary Body on Scientific, Technical and Technological Advice for consideration at its twenty-fifth meeting (SBSTTA-25). Incorporating the inputs from SBSTTA-25, a revised document will be considered by the Subsidiary Body on Implementation at its fourth meeting (SBI-4), which is expected to develop a draft decision for the consideration of COP 16 (see figure below).



Indicative timeline for developing the concrete procedures for the global review

OPTIONS ON CONCRETE PROCEDURES FOR A GLOBAL REVIEW OF THE MONTREAL-KUNMING GLOBAL BIODIVERSITY FRAMEWORK BY COP-17

I. INPUTS TO THE GLOBAL REVIEW OF COLLECTIVE PROGRESS IN IMPLEMENTATION

1. Article 23 of the Convention establishes that the COP shall keep under review the implementation of the Convention.

2. In decision 15/6, the Conference of the Parties to the Convention on Biological Diversity (CBD) adopted an enhanced multidimensional approach to planning, monitoring, reporting and review with a view to enhancing implementation of the Convention and the Kunming-Montreal Global Biodiversity Framework, comprising:

(a) National biodiversity strategies and action plans (NBSAPs), revised or updated in alignment with the Kunming-Montreal Global Biodiversity Framework and its goals and targets as the main vehicle for implementation of the Framework, including national targets communicated in a standardized format by the sixteenth meeting of the Conference of the Parties;

(b) National reports submitted in 2026 and 2029, including the headline and, as appropriate, other indicators adopted in decision 15/5;

(c) Global analysis of information in NBSAPs, including national targets to assess the contribution towards the Kunming-Montreal Global Biodiversity Framework considered by the Conference of the Parties at its sixteenth meeting and at each subsequent meeting of the Conference of the Parties;

(d) Global review of collective progress in the implementation of the Kunming-Montreal Global Biodiversity Framework, including the means of implementation, based on national reports and, as appropriate, other sources, to be considered by the Conference of the Parties at its seventeenth and nineteenth meetings;

(e) Voluntary peer reviews;

(f) Further development and testing of an open-ended forum for voluntary country reviews;

(g) Information on non-state actor commitments towards the Kunming-Montreal Global Biodiversity Framework.

3. The main elements related to national and global reporting and review are shown in Figure 1.

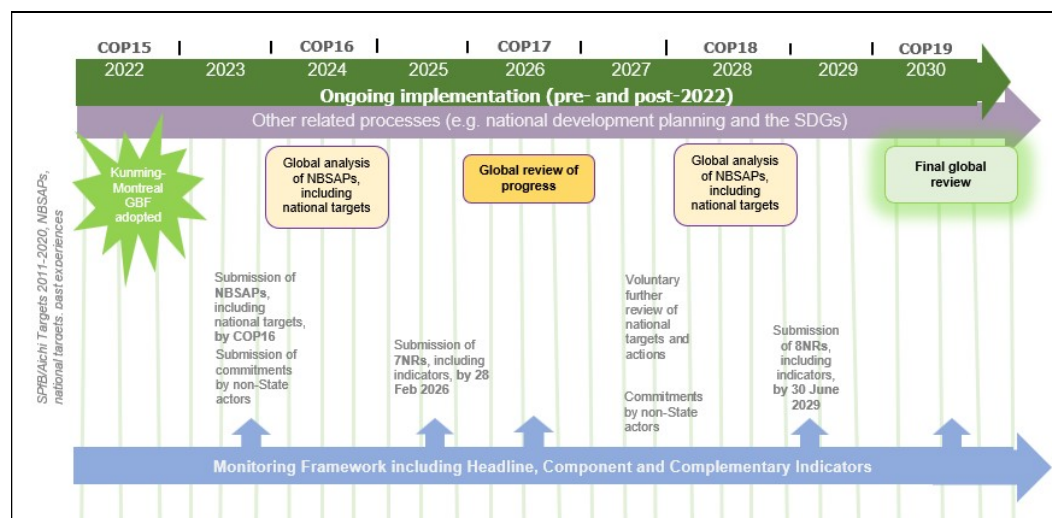


Figure 1. Main elements of national and global reporting and review

4. In its multi-year programme of work (decision 15/33), the COP has noted that it will review progress in the implementation of the Convention and the Kunming-Montreal Global Biodiversity Framework at each of its meetings to 2030. At its seventeenth and nineteenth meetings the COP will conduct a global review of collective progress in the implementation of the Kunming-Montreal Global Biodiversity Framework.

5. The global review would build on and complement the global analysis of the submission by Parties of revised and updated NBSAPs aligned with the Kunming-Montreal Global Biodiversity Framework and its goals and targets, including those related to all means of implementation, and of national targets reflecting those of the GBF, that will be conducted by the COP at its sixteenth meeting and at each subsequent meeting (decision 15/6, paragraphs 1 (c), 6, 7 and 15).

6. The global review of collective progress in the implementation of the Kunming-Montreal Global Biodiversity Framework will be conducted by the COP, at its seventeenth meeting. It is proposed that this would be on the basis of the following elements.

(a) ***A global report of collective progress in the implementation of the Kunming-Montreal Global Biodiversity Framework prepared under the guidance of SBSTTA:*** Previously, global reports on the implementation of the Convention and its strategic plans have taken the form of the Global Biodiversity Outlook (GBO). These reports have been prepared by the Secretariat in response to requests from the COP and guidance provided by the COP and its Subsidiary Bodies. A publication of this type, prepared under the guidance of SBSTTA, would provide a vehicle for summarizing information in a format that is accessible to both the COP and the public. The Annex to the present document proposes content for a global report of collective progress in the implementation of the Kunming-Montreal Global Biodiversity Framework which could take the form of a sixth edition of the Global Biodiversity Outlook. The appendix provides background information on the GBO and its previous editions.

(b) ***An open-ended forum on collective progress in the implementation of the Kunming-Montreal Global Biodiversity Framework conducted under the auspices of SBI:*** An open-ended forum could be conducted under the auspices of the Subsidiary Body on Implementation (SBI) as a means to stimulate dialogue on collective progress in the implementation of the Kunming-Montreal Global Biodiversity Framework and to identify best practices and challenges. Such forum could be integrated in the design of, or be complementary to, the modus operandi of the SBI open-ended forum for voluntary country review.¹ The modus operandi of the SBI open-ended forum for voluntary country review is still being developed and will be considered by the SBI at its fourth meeting. A forum could provide an opportunity for Parties to discuss the implementation of the Kunming-Montreal Global Biodiversity Framework, to identify common challenges and opportunities and to share experiences. This could complement the global report of collective progress noted above by providing an opportunity for countries to review implementation through a dialogue.

(c) ***Relevant recommendations prepared by the Convention's subsidiary bodies and working groups and other relevant documentation:*** The meetings of the subsidiary bodies held between the sixteenth and seventeenth meetings of the Conference of the Parties will address various issues relevant to the implementation of the Kunming-Montreal Global Biodiversity Framework and are likely to adopt recommendations with implications for the global review of progress. The Secretariat in preparing for these and other meetings, is likely to be tasked with preparing documentation relevant to the global review of progress. In addition, there is likely to be relevant documentation prepared through other intergovernmental processes. These sources

¹ In decision 15/6, the Conference of the Parties requested the Executive Secretary to support the Subsidiary Body on Implementation in the further development and piloting of a modus operandi of an open-ended forum for voluntary country review.

of information should be taken into account by the COP when undertaking its global review of collective implementation of the Kunming-Montreal Global Biodiversity Framework.

7. On the basis of these element the Conference of the Parties would undertake its global review of progress in the implementation of the Kunming-Montreal Global Biodiversity Framework and develop its decision(s) to further support the implementation. This includes guidance which could be used by Parties to take action in line with paragraph 20 of decision 15/6, regarding the future revisions and implementation of national biodiversity strategies and action plans, including the provision of means of implementation to developing country Parties, with a view to improving actions and efforts, as appropriate.

II. SOURCES OF INFORMATION TO THE GLOBAL REVIEW OF COLLECTIVE PROGRESS IN IMPLEMENTATION

8. The sources of information to the global review to be undertaken by COP would be as follows:

(a) The national reports to the Convention on Biological Diversity will be the primary source of information for the global review by the COP;

(b) The national biodiversity strategies and action plans which have been revised or updated in alignment with the Kunming-Montreal Global Biodiversity Framework and its goals and targets, including national targets, including the global analysis called for in paragraph 15 of decision 15/6;

(c) Headline, component and complementary indicators at the global level;

(d) Information on the mobilization and provision of support for implementation, including provision of finance and means of implementation in accordance with Article 20;

(e) Regional and subregional reviews of implementation;

(f) Reports from voluntary country reviews and expert reviews;

(g) Relevant intergovernmentally reviewed scientific assessments and reports, including those by the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services;

(h) Reports of the Subsidiary Body on Implementation and the Subsidiary Body on Scientific, Technical and Technological Advice, and;

(i) Other relevant peer reviewed literature.

III. OUTCOME FROM OF THE GLOBAL REVIEW OF COLLECTIVE PROGRESS IN IMPLEMENTATION

9. The global review of collective progress in implementation of the Kunming-Montreal Global Biodiversity Framework should provide observations and guidance, in the form of a COP decision(s) on:

(a) The level of collective progress towards the Kunming-Montreal Global Biodiversity Framework and any associated gaps, including information on progress towards the 2050 Vision, the 2030 mission, the 2050 goals and the 2030 targets and how the Considerations for the implementation of the Kunming-Montreal Global Biodiversity Framework have been reflected in the actions taken to implement the Framework;

(b) Challenges and opportunities in implementation;

(c) Challenges and opportunities in monitoring implementation;

(d) Means of further supporting the implementation of the Kunming-Montreal Global Biodiversity Framework and to address the challenges and opportunities noted above;

Annex

**PROPOSAL FOR A GLOBAL REPORT OF COLLECTIVE PROGRESS IN THE
IMPLEMENTATION OF THE KUNMING-MONTREAL GLOBAL BIODIVERSITY
FRAMEWORK**

1. Article 23 of the CBD establishes that the COP shall keep under review the implementation of the Convention. Accordingly, aided by its Subsidiary Bodies, the COP regularly reviews the implementation of different elements of the Convention's work. This includes through the consideration of documents on progress prepared for its meetings, as well as through consideration of other types of reports, including the Global Biodiversity Outlook.

2. One of the inputs to the global review of progress in implementation to be undertaken by the COP would be a global report of collective progress, which could take the form of a sixth edition of the Global Biodiversity Outlook. The present annex provides proposed content, methodology and workplan for a global report of collective progress. Background information on the previous editions of the Global Biodiversity Outlook is provided in the appendix.

**I. PROPOSED CONTENT AND PREPARATION OF A GLOBAL REPORT OF
COLLECTIVE PROGRESS IN THE IMPLEMENTATION OF THE KUNMING-MONTREAL
GLOBAL BIODIVERSITY FRAMEWORK**

A. Key questions

3. In line with decision 15/6, the global review will be used as a basis for global recommendations and to inform NBSAP development and implementation. The global report of collective progress in implementation of the Kunming-Montreal Global Biodiversity Framework, based on the sources of information identified in paragraph 8, will seek to answer the following questions:

(a) *What progress has been made in the implementation of the Kunming-Montreal Global Biodiversity Framework?* This will include a target-by-target analysis of progress as well as an analysis of how the considerations for implementation of the Framework (section C of Kunming-Montreal Global Biodiversity Framework) have been reflected in the actions taken to implement the Framework. It will also take include information on progress towards the mission of the Framework;

(b) *Are the Vision and Goals on track to be met?* All Targets will need to be implemented in order to achieve the Vision and Mission of the Framework. In assessing the progress made on each Target, there will be an assessment of the implications for achieving the Vision, and Goals. This is a forward-looking question which will require scenarios and models to determine if the current trajectory of progress will be sufficient to achieve the 2050 Vision. This section will allow identifying options for actions needed to ensure the success of the Framework;

(c) *How is implementation of the Kunming-Montreal Global Biodiversity Framework building upon the previous experiences and lessons learned, including the progress made and shortcomings of the implementation of the Aichi Global Biodiversity Targets?* Answering this question will help identify where gains have been experienced and to further learn from experiences of the past. This question will build upon the results of the *Fifth edition of the Global Biodiversity Outlook*;

(d) *What is the contribution of the actions to implement the Kunming-Montreal Global Biodiversity Framework to the 2030 Agenda for Sustainable Development and other relevant multilateral environment agreements?* This question will look at issues related to the mainstreaming of biodiversity and synergies and trade-offs between other societal objectives;

(e) *What are the main opportunities and challenges in terms of the means of implementation for the Framework?* This question will look at how section I, J and K of the Framework are being implemented and provide an analysis of the opportunities and challenges, along with potential solutions.

B. Outline

4. The global report of collective progress in the implementation will have four main sections, an executive summary and an annex with the references used in the report and additional notes. The main sections of the report are:

(a) Section 1: An introduction to the report and the Kunming-Montreal Global Biodiversity Framework;

(b) Section 2: An assessment of progress towards the 23 targets of the Kunming-Montreal Global biodiversity Framework. This assessment will consider, for each target, the commitments which have been made through the national biodiversity strategies and action plans, the actions taken to reach the target and the results achieved drawing on information contained in the national reports, headline, component and complementary indicators and relevant peer reviewed literature;

(c) Section 3: An analysis of progress towards the goals of the Kunming-Montreal Global Biodiversity Framework and the 2050 Vision for Biodiversity based on the findings from Section 2 and using scenarios, modelling and relevant peer reviewed literature;

(d) Section 4: An analysis of the interlinkages between progress towards the Kunming-Montreal Global Biodiversity Framework and other multilateral environment agreements and the Sustainable Development Goals;

(e) Section 5: A concluding section exploring options for addressing any identified gaps or challenges in implementations.

C. Oversight and peer review

5. The preparation of the global report of collective action will be overseen by the Bureau of the Subsidiary Body on Scientific, Technical and Technological Advice. The SBSTTA Bureau will be provided with updates on the preparation of the global report during its meetings as well as by electronic means. The SBSTTA Bureau will serve as an advisory body for the global report, help to ensure that the report is scientifically and technically sound, that it considers all available information and follows best practices in preparing these types of reports. It will also facilitate the engagement of Parties in the process. The SBSTTA Bureau will also:

(a) Provide oversight and advice on the experts invited to contribute to the report, including in the peer review;

(b) Ensure that the report benefits from the expertise of Parties, in particular through the Subsidiary Body on Scientific, Technical and Technological Advice. This includes providing guidance on the consideration of the global review by the Subsidiary Body on Scientific, Technical and Technological Advice in their formal meetings as well as through online consultations and peer-reviews.

(c) Provide guidance on issues related to the work plan and communication strategy, the style and presentation of the report, as well as on scientific and technical issues;

(d) Provide other guidance related to the organization and content of the review as needed.

6. The Bureau of the Conference of the Parties will also be provided with updates on the preparation of the global report so that it can provide additional strategic guidance as needed. Throughout the preparation of the global report, regular updates will also be provided on the webpage for the report.

7. A draft of the global report will be made available for peer review. The peer-review period will overlap, in part, with a meeting of the Subsidiary Body on Scientific, Technical and Technological Advice so that the Subsidiary Body can consider the draft. The peer-review comments received, as well as responses to them, will be made publicly available through the website of the Convention on Biological Diversity.

D. Communication and outreach

8. A communication strategy, building on the experiences of the previous editions of the Global Biodiversity Outlook, will be developed for the global report. The implementation of the strategy will be a collaborative process between Parties, the Secretariat of the Convention on Biological Diversity, Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services and other biodiversity-related multilateral environmental agreements and relevant partner agencies and organizations.

9. The communication strategy will reflect the need to begin promoting the report starting from the time of national report submission and throughout the lead-up to the official publication of the report. The use of different social media platforms will play an important role in the communications surrounding the publication. Ancillary products will also be developed to communicate the main messages of the report, in a format suitable to a number of different groups.

10. Key for the successful implementation of the communication strategy will be the early identification of funding sources and partner agencies. The early finalization and funding support of the communication strategy will facilitate its implementation.

E. Timeline

11. While the use of the Online Reporting Tool will reduce the amount of time required to analyse national reports, given the limited time between the submission of the seventh national reports and COP 17, it will not be possible to have multiple peer reviews of the report or to have the final report available for meetings prior to COP 17. An indicative timeline for the preparation of the report is shown in Figure 2.

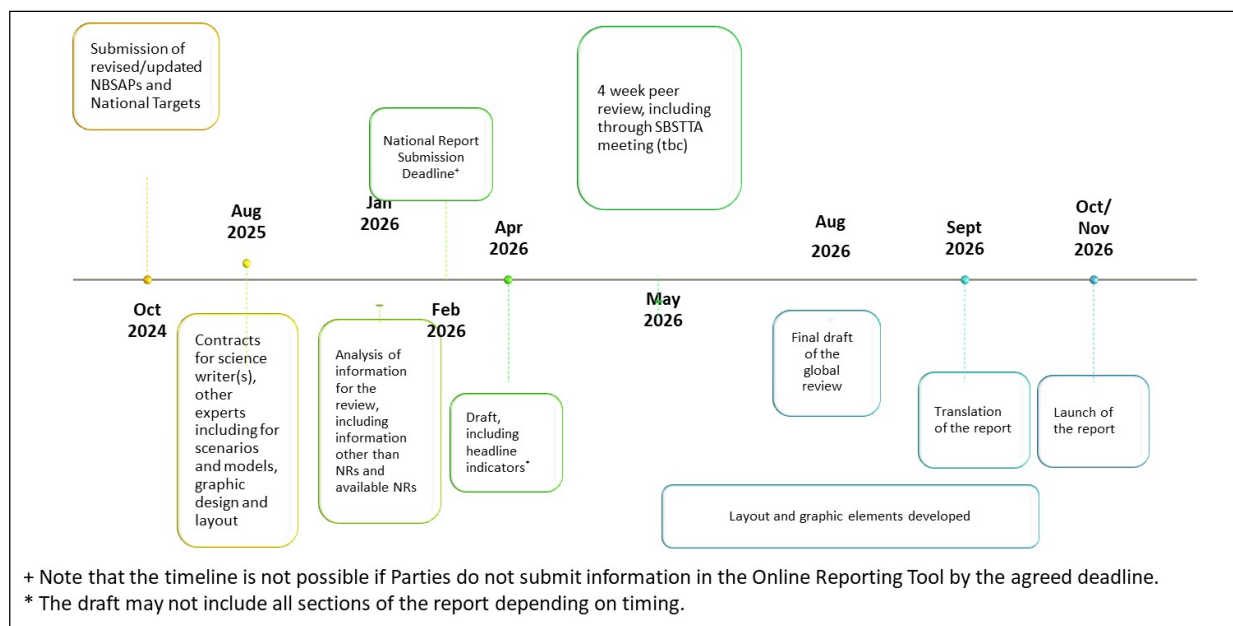


Figure 2. Indicative timeline for preparation of a sixth edition of the Global Biodiversity Outlook

F. Resource and logistic requirements

12. Preparing the global review will require that the Secretariat identify partners and experts and enter into contractual agreements for a number of services. These include contracting a science writer and a graphic designer and securing translation services. If the global review includes scenario-based modelling, the Secretariat will need to partner with entities that have this expertise. In addition, arrangements for printing the publication and shipping the report will need to be made. Resources to

support the implementation of the communication strategy for the publication, including funding for launch events, support for United Nations information centres and travel to key events, will also need to be secured.

13. A budget for the report will be developed, taking into account the peer review comments received on this draft document, and included in document prepared for SBI-4.

*Appendix***BACKGROUND ON PREVIOUS EDITIONS OF THE GLOBAL BIODIVERSITY OUTLOOK**

1. The COP first requested the preparation of a Global Biodiversity Outlook in decision II/1, in which it endorsed a recommendation by SBSTTA to request the Secretariat to prepare, under the guidance of the Bureaux of the COP and the SBSTTA, a periodic report on biological diversity. The Outlook was requested to include, inter alia: (a) A brief summary of the status and trends of biological diversity at global and regional level; (b) An analysis of the global and regional trends in the implementation of the objectives of the Convention on the conservation of biological diversity, the sustainable use of its components, and the fair and equitable sharing of benefits arising out of the utilization of genetic resources; (c) A summary of the implementation of the Convention at the national level on the basis of the information contained in national reports to be submitted by Parties in accordance with Article 26 of the Convention.
2. The first edition of the Global Biodiversity Outlook was published in 2001. The second edition was published in 2006, the third in 2010, the fourth in 2014 and the fifth in 2020. The emphasis of the Outlook has varied over time according to the needs of the Convention and the requests of the COP. For example, the third edition of the Outlook provided a summary of progress towards the Convention's first Strategic Plan and information related to the development of the Strategic Plan for Biodiversity 2011-2020. The fourth edition of the Outlook provided a mid-term assessment of progress towards the Strategic Plan for Biodiversity 2011-2020, while the fifth edition provided a final assessment of the implementation of the Strategic Plan.
3. In particular, the fifth edition assessed progress towards the twenty Aichi Biodiversity Targets and identified pathways for reaching the 2050 Vision for Biodiversity. It also provided an evidence base for the development of the Kunming-Montreal Global Biodiversity Framework.
4. The Global Biodiversity Outlook is an established report which is regarded as the flagship publication of the Convention. Awareness and uptake of the report has increased over time, with the fifth edition of the Outlook having the highest level of media coverage and uptake of any edition.²

² For further information see [CBD/SBSTTA/24/2](#)